

3341

16 plus years



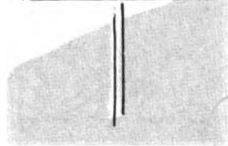
# EXTENSION SERVICE *Review*

JANUARY 1962

11-15 years



6-10 years



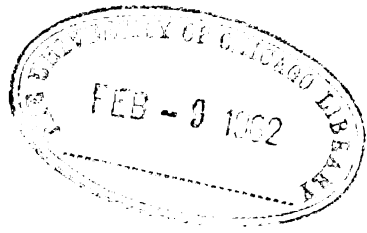
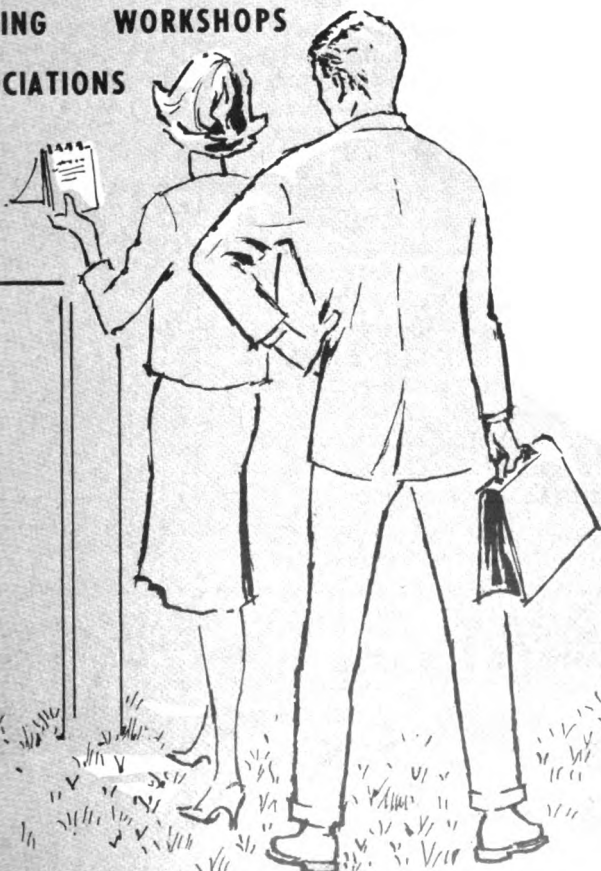
*Educ.*

3-5 years

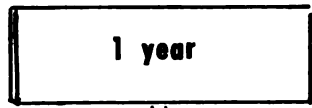


GRADUATE SCHOOL  
SUMMER SCHOOL

TRAVEL      CONFERENCES  
READING    WORKSHOPS  
ASSOCIATIONS



1 year



**Fitting Training  
Needs to Opportunities**



Official monthly publication of  
Cooperative Extension Service:  
U. S. Department of Agriculture  
and State Land-Grant Colleges  
and Universities cooperating.

*The Extension Service Review is for Extension educators in County, State and Federal Extension agencies—who work directly or indirectly to help people learn how to use the newest findings in agriculture and home economics research to bring about a more abundant life for themselves and the community.*

*The Review offers the Extension worker, in his role of educational leader, professional guideposts, new routes, and the way for speedier, more successful endeavor. Through this exchange of methods, tried and found successful by Extension agencies, the Review serves as a source of ideas and useful information on how to reach people and thus help them utilize more fully their own resources, to farm more efficiently, and to make home and community a better place to live.*

Vol. 33

January 1962

Prepared in

Division of Information Programs  
Federal Extension Service, USDA  
Washington 25, D. C.

Division Director: *Elmer B. Winner*

Editor: *Walter A. Lloyd*

Assistant Editor: *Doris A. Walter*

## EAR TO THE GROUND

Yep, I've got my ear to the ground. And my eyes on the calendar that says 1962. I'm not much of a hand on predicting the future. But I'll go this far. This year looks like it will be a banner one for professional improvement.

Extension workers have a lot of company when it comes to professional improvement. In fact, professional improvement appears to be enjoying a boom market. School teachers, doctors, engineers, architects, industrialists, professors, astronauts, and representatives of hundreds upon hundreds of other professions and vocations are busily seeking new knowledge and ways of using that knowledge.

This issue of the Review is beamed to the professional improvement of all Cooperative Extension workers. It covers the entire career road from new beginner on up the line to the veteran worker.

Study the cover for a moment. What place are you along that road? And by way of getting some new orientation on professional improvement, see the lead article. This will help you think through your own needs.

From there go on to the letters from county workers and others to

training leaders. These folks have pulled any punches in spelling out their professional improvement problems—from gaps in learning to financial status. And the leaders are equally frank in their replies. Suggestions and advice are in concrete terms. There are no pat answers. So don't expect to find the exact answer to your particular problem. Bet you'll find some first-class clues, though. And if you have been hesitating on talking to or writing your training leader, these letters may help start up your motivation motor.

And don't overlook the two-page spread on fellowships and scholarships. Maybe there's one that fits the bill for you. See, too, the page on summer schools. You have a wide choice of courses.

Building Public Understanding Through Extension Youth Programs will be the theme of the February issue of the Extension Service Review. This issue will feature the why and how of telling the story of 4-H.

The opening articles will discuss what is 4-H today, the audience you need to reach with this story, and how to reach them. The balance of the issue will give examples of successful county experiences in gaining public understanding of 4-H.

## In This Issue

Page

- 3 As near as your pen and paper
- 4 Know what to teach and how to teach
- 5 What should 4-H projects teach?
- 6 How to set priorities
- 7 Planning ahead for sabbatical
- 8 What are possibilities
- 9 Charting his course
- 10 Coping with family living problems
- 11 More training in sociology and economics
- 12 Fellowships and scholarships
- 15 Summer schools
- 16 How do I stay technically proficient?
- 17 Aids to reach urban homemakers
- 18 Improved ways to work with people
- 19 Help in evaluating county work
- 20 Understanding of human relations
- 21 Changing audiences
- 23 Monthly revisions in publications inventory
- 24 Our daily bread

The Extension Service Review is published monthly by direction of the Secretary of Agriculture as administrative information required for the proper transaction of the public business. The printing of this publication has been approved by the Bureau of the Budget (June 26, 1958).

The Review is issued free by law to workers engaged in extension activities. Others may obtain copies from the Superintendent of Documents, Government Printing Office, Washington 25, D. C., at 15 cents per copy or by subscription at \$1.50 a year, domestic, and \$2.25, foreign.



6 plus yrs.

11-15 yrs.

6-10 yrs.

1 yr.

3-5 yrs.



as Near as

# Your Pen and Paper

by MARY L. COLLINGS, Federal Extension Service

HERE is no room so big as the room for improvement." Are you considering ways you can improve as an extension worker? There never was a time when it was more necessary or vital.

What do we extension workers need in the 20th century adult educators? Of course, this varies with individuals as well as human qualities. But some educational shortcomings are commonly identified.

## Pinpointing Needs

We are part of one of the largest adult education organizations in the world. Yet we need to know more about the adult education movement and its growing body of research. We need more understanding of the psychological and social bases of adult behavior—how individuals and groups behave, why they believe as they do—and how to motivate them in new individual and group endeavor. We need skills in communicating. We need to solve problems in the use of the writ-

ten and spoken word plague most of us.

Yes, almost all of us can say, our room for improvement is big, indeed.

## Career Stages

These identified gaps in educational leadership ability, however, are only half the story. They are associated with other needs, depending on the stage of professional growth we may have reached.

Those who study human development processes speak of the developmental tasks of youth and adults. They have identified such developmental tasks for youth as: accepting one's physical attributes, whether pleasing or unattractive, and achieving emotional independence of parents and other adults.

Adult developmental tasks are identified as: gaining and maintaining a position as a significant person in one's own world; acquiring a chance to act with relative independence, etc.

Adapting this concept of develop-

mental tasks to an extension career, we might say: each of us as an extension worker has career developmental tasks to do; each must grow in the profession he has chosen. Each works on these career tasks one at a time, or on several at once if he has the determination to do so.

Some tasks seem more appropriate at one stage of the career than at another. Training should be geared to help us undertake the tasks in sequence, each at the stage of the career when that task is most appropriate.

What are these career developmental tasks? Without the benefit of scientific experimentation to help identify them, we can only surmise that there are at least six career tasks. These have nothing to do with subject matter specifically, though technical subject matter competence is woven throughout the whole pattern. These tasks are:

● *Establishing one's self in job performance.* As new workers we have, first, to find a place for ourselves. We must prove to ourselves and others that we personally can perform the

(See *Your Pen and Paper*, page 22)

*An agricultural agent  
with 1 year's experience needs to*

# Know What to Teach and How to Teach

Dr. Sam Gwinn  
Associate Director  
Agricultural Extension  
University of Delaware

Dear Dr. Gwinn:

Now that I have been in county extension work for a year I am trying to do some self evaluation.

As you know I have an M.S. degree in horticulture. I was reared on a vegetable and grain farm and spent over 3 years working with the crops research program at the University.

During my undergraduate and graduate work, I received little training in communications, time management, leadership development, and understanding and working with people. During the past year I have realized the importance of these areas and my lack of knowledge in them. Knowing technical subject matter is important, but I also need to know how to convey this information.

What training do you think I could fit into my schedule during the next couple of years? I do not feel that I can take time now for further graduate work. I have a family and other financial obligations that make graduate study impractical at present. Additional training seems imperative, however, to supplement my experience and for me to keep abreast of specialization and changing times.

Perhaps the question foremost in my mind is how can I best get further training in so many different fields to meet the challenge of specialized agriculture?

I like extension work and definitely feel I would like to make it my career. But at this stage, it is hard to decide in which direction I should go and the specific training I need.

I will be interested in your comments on these questions.

Sincerely,  
Edward Ralph  
Associate Sussex County Agent

## Self Study Is Vital

Dear Mr. Ralph:

I commend you for an honest effort to take a professional look at your work after only 1 year of employment. Let me assure you that most new agents experience similar feelings. This is particularly true with agents who have not had previous contact with extension work and those who have been trained in specific subject matter.

I'm sure most of the problems you have encountered can be overcome



with the proper guidance and training.

I sense you feel the only way to improve yourself professionally is to do further graduate work. At the same time, you indicate this is not possible. I would suggest that you do more self evaluation before coming to any definite conclusions about further training needed and how best to secure it.

I suggest you continue to work closely with the specialists in forage crops and ornamental horticulture. The training they offer to farmers and commercial groups is excellent. Local garden clubs and nurseries usually have excellent educational meetings and you could profit by association with them.

I would also encourage you to attend one or more of our State sl courses during the winter. These good refresher courses in techn subject matter.

It would be an excellent idea you to attend some of the regio workshops for extension person The workshops deal with actual p lems by providing a variety of ex ences in groups and exchange of ic and experiences.

You should not overlook opportu ties for professional improvemen the local or county level. The uni sity offers a variety of exten courses in most subject matter fie Courses in psychology, educat speech, economics, and others are ferred for graduate credit as a regu part of the University curricul Many high schools also have valu adult evening classes.

You should also consider attent one of the regional extension sum schools. These offer courses in ex sion programing, leadership deve ment, community organization, c munications, psychology, and o areas.

Finally, graduate training shu always be considered an essential of professional improvement. It should be directed toward impro one's ability to handle his present to prepare for greater responsibi or to fulfill a desire for additi knowledge or professional imp ment.

As you see, I've directed most of thoughts to on-the-job-training. It is because of your particular situa and my conviction that much of specialized training required by tension must be obtained on the

Extension workers have many o opportunities for professional I These include association with fessional organizations and read

Training needs of agents vary v ly from person to person. So worker needs to do a lot of self s as well as participate in a wide r of training activities. I'm a stro lever in self study as a part of professional improvement progr

Let me know if I can help you your educational goals.

Sincerely,  
Sam Gwinn  
Associate Dire



*home agent with  
year's experience asks*

# What Should 4-H Projects Teach?

Betty Jean Brannan  
Field Studies and Training Specialist  
Oklahoma State University

Dear Dr. Brannan:  
Recent conferences with our 4-H club leaders indicate that they and club members have a profound interest in the clothing program. But they have a difference in interests which seems to be a growing problem. Club leaders are most interested in aspects of clothing construction techniques. Boys and girls are more deeply concerned with the social and psychological aspects of the clothes they wear.

The clothing that youngsters wear today makes deep impressions and forms personality habits. Girls with very long legs are ill at ease in shorter length dresses just as heavy coats are uncomfortable in tapered coats.

I believe that in some cases the importance of clothing construction techniques is surpassed by the personal feelings of the youngster while wearing certain clothes. Little information seems available in this important clothing field.

I would like suggestions on how and where I can obtain information on the importance, both socially and psychologically, of appropriate dress for the individual and how I can make youngsters aware of its importance to the youngsters.

Sincerely yours,  
Jane Berry, Associate  
Home Demonstration Agent  
Washington County



Dr. Betty Jean Brannan, field studies and training specialist, (right) advises Mrs. Jane Berry, associate home demonstration agent, of training possibilities to help her improve the Washington County youth program.

## Studying Social Aspects

Dear Mrs. Berry:

Social and psychological aspects of clothing and their place in the total 4-H club clothing program are important in the further development of this phase of 4-H work. And the need for greater emphasis on social, psychological, and economic aspects of the total home economics extension program is recognized.

Your district home demonstration agent is aware of the need of placing greater emphasis on these aspects in the clothing program. She believes the staff in her area needs specific training in this field.

We are planning, with one of the clothing specialists, a 1-day intensive training session. We hope that through this session home agents will



become increasingly aware of the importance of these aspects in the clothing program, become acquainted with reliable sources of information in this field, and develop some understanding of working with youth and adults on this matter.

One or more courses concerned with the sociological aspects of clothing, as well as other home economics subject matter areas, are being offered at some summer schools. A 4-week course will be offered at Oklahoma State University through the Department of Clothing, Textiles, and Merchandising. A similar course is planned in housing and interior design.

You previously indicated interest in completing work for a master's degree in clothing and textiles. You and your advisory committee may want to consider including some social science courses in your plan of study. These could give you additional principles for working with adults and youth in the program you hope to develop.

Have you given thought to your master's research project? You might be interested in planning a study which would involve developing a pilot leader training program, carrying it out, and evaluating its effectiveness.

I hope these suggestions offer possible solutions to your problem.

Most sincerely,  
Betty Jean Brannan  
Field Studies and  
Training Specialist

*An agricultural agent  
with 1 year's experience asks*

## How to Set Priorities

Jack C. Ferver, Leader  
Extension Personnel Development  
Programs  
Michigan State University

Dear Jack:

Several experiences during my first few months on the extension staff have indicated some problems with which I need help.

The overall problem is: How can I determine the greatest needs of county people and the best methods to meet these needs.

More specifically, I find myself becoming involved in traditional and scheduled activities. I am not always certain if my time is being used to best advantage. An agent needs time



to determine needs and develop programs and projects to meet them.

As a new agent, I should meet as many people in the county as possible. I should meet not only those who have been extension cooperators in



the past, but others whose needs are of our concern. How can I effectively use my time to include these people in the overall extension program?

I will be interested in hearing from you concerning these problems.

Sincerely yours,

Marvin H. Wassenaar

Gratiot County Extension Agent  
Agriculture

## Find Support from Many Sources

Dear Marvin:

The problem which you pose is difficult. But the training you received while obtaining your M.A. degree in Agriculture Education and your teaching experience should help you.

I am sure you have found many staff members willing to give you advice. I hope you have also found that the strength of our organization lies in creative individuals who seek their own approaches to the job.

The questions you raise are concerned with both the content of your program and the process of determining this content. Your questions are important enough that you might well concentrate your professional development program for the next year or two in searching for answers. For the immediate future I suggest independent reading and study, college courses, conferences and workshops, and visits with other workers.

It is difficult but absolutely essential to find time for professional reading. Enclosed is a list of books and periodicals available from our institute li-

brary. I checked a few volumes which I believe would be of interest to you.

In your office are copies of the 1958 Scope Report, its companion Program Guide, and the 1960 Report on the Future of Michigan State University. These documents merit careful study.



Besides off-campus courses offered by Michigan State, you may find valuable offerings at other colleges in the area. Courses in psychology, educa-

tional philosophy, education, and sociology should be helpful. You may want to explore extension programs at one of the Regional Extension Schools.

Conferences, both within and outside of Extension, also provide an opportunity to explore such questions you raise.

Why not discuss with your county and district directors the possibility of visiting other staff members to explore your questions?

Many other approaches could be suggested, Marvin. I would welcome an opportunity to discuss your questions further. In the final analysis, however, it is up to you to avail yourself of opportunities for professional development.

You will find support from many sources, for it is recognized that service will be only as strong as the people.

Sincerely,

Jack C. Ferver, Leader  
Extension Personnel Development Programs

home agent with  
years' experience is

# Planning Ahead for Sabbatical

Lucy M. Allen  
Program Leader, Extension Education  
University of California

Dear Lucy:

About a year from now I will have the privilege of going on sabbatical leave. I find that both a privilege and responsibility. Consequently, many questions are on my mind. What shall I take? Where shall I go?

The home economics assistant program leader, the county director, and I have discussed this leave. We first took a look at Stanislaus County and the changes which may have significant implications for our home economics program. We also discussed the directions toward which Extension is moving and why.

Stanislaus, like many counties, is rapidly increasing in population. There is a decrease in the number of farms and a growth of suburban areas. Although the average income level is high, we have many low-income families. The trend toward teen-age marriages continues. And these young families are starting out with little knowledge of family finances, nutrition, and buying furniture or equipment.

Because of the growing amount of research and technical knowledge available, we must have some subject matter specialization. So I have certain designated responsibilities. I will have major responsibility for the clothing and textiles with some responsibility in home furnishings. I will also have considerable responsibility in home management, particularly family finance and equipment. Much of my work has dealt with young families and will continue to do. One of my major problems will be how to reach more of these young families. Mass media will probably be an important means of reaching them, so I should like to develop competence in communications.

There are other questions on which I want guidance and judgment. Shall I work for an advanced degree? Would I have a more flexible program as a special student, which might enable me to take work that would perhaps more definitely benefit the county program?

I hope we may discuss all of the possibilities further.

Sincerely,  
Madelyn Williams  
Stanislaus County  
Home Advisor

## Think Through Your Objectives

Dear Madelyn:

Your letter indicating your desire to develop plans for sabbatical leave is certainly timely. You need a year or more to develop a plan for productive sabbatical leave.

Perhaps the most difficult, illusive, and time-consuming step in planning any form of professional improvement, is determining your objectives for study as they relate to your responsibilities. From the information in your letter, I believe you are ready to think through and write out some carefully stated objectives. When your objectives are defined, they will help you find the answers to most of your other questions.

Since your undergraduate training was taken at the University of California, you may want to consider an institution in another part of the United States for study now. This would help broaden your learning experiences.

A full year of sabbatical leave also may offer you time to visit other extension workers tackling the problems of working with young families. The Federal Extension office can tell you

where work of this kind is being done.

Since your major responsibility is in clothing and textiles, I suggest you ask the clothing specialists to recommend institutions where good teaching and research are available. They can help you narrow down the selection. At the same time, you will want to look at the communications courses offered at those institutions.

If you cannot take course work in all the subject matter areas you want to cover, there may be other ways of getting the information. Discuss with home management specialists the possibility of field trips to commercial concerns and testing laboratories.

You may want to consider the degree of flexibility allowed in selecting courses of study. An increasing number of institutions give graduate students an opportunity to take work that crosses department lines. This flexibility will be important to you in fulfilling your objectives.

"Should I work for an advanced degree?" This is being asked by many staff members who apply for sabbatical leave. The answer, it seems to me, lies in your own objectives, based on your own needs.

Your first responsibility in accepting the privilege of sabbatical leave is to fulfill the requirements of the sabbatical regulations "to enhance your service to the university." The trend toward higher degrees is strong and will have added importance in the future. But attaining a higher degree just for the sake of the degree itself should not be the ultimate goal.

Can you achieve your objectives and at the same time fulfill the requirements for an advanced degree? Experiences of other staff members who have had similar needs indicate that you can. Correspondence with department heads in the institutions you explore should help you answer this question.

You and the university are going to invest a year of your professional and personal life and a considerable amount of money in this sabbatical. So the State office resources are available to assist you in any way possible to develop a program that will make this year most profitable.

Sincerely,  
Lucy M. Allen  
Program Leader  
Extension Education

*A Home Agent with 10 years' experience asks*

## What Are Possibilities?

Claire Gilbert  
Extension Training and Studies Specialist

College of Home Economics  
University of Tennessee

Dear Miss Gilbert:

I strongly believe it is the duty of all extension workers to keep up professionally. And I know of no better way than through advanced study.

My bachelor's degree is from a State college and I would like to do graduate work at the University of Tennessee. I need more information about possible study plans that would help me most. I also would like information on course offerings and available financial assistance.

I often encourage other agents to plan for further study. They frequently ask me about advanced work since I am one of the senior agents in our area.

The need to be more efficient in training leaders in the county is one of my problems. These volunteers are capable, willing to accept responsibility, and anxious to contribute to our home economics extension program. I want to provide them the best training possible.

The Craft Workshop at Gatlinburg last summer was so helpful that I should like to have similar training in another field. Are there short courses of 3 weeks or less time that I might attend and earn graduate credit?

Short courses in clothing, program development, and crafts have been helpful in leader training. I would like more short term training while I wait for a concentrated period of study on a master's degree. What are the possibilities?

Very truly yours  
Maurine Cassetty  
Putnam County Home Demonstration Agent



## A Master's?

Dear Mrs. Cassetty:

Your recent letter asks two questions that seem to be in the minds of many Tennessee home economics extension workers. You are concerned about short courses to provide immediate help and about graduate study leading to a master's degree.

You will be interested to know that short courses in family relationships and home management have just been made part of the summer program at the University of Tennessee. Both courses offer 3 quarter-hours of graduate credit. The content has been planned to provide agents, teachers, and others with current information in family life and home management.

These two courses are in addition to the Craft Workshop offered each year at Gatlinburg. Expert craftsmen come from many parts of the country to teach. Crafts may be taken as a 3 or 6 weeks' course.

As you have suggested, volunteer leaders need up-to-date information to help members adjust to economic, social, and technical changes. They look to you to provide their training. I am sure any of the courses—family relationships, home management, or crafts—would provide you with many new ideas and effective means of helping leaders.

You may want to consider the winter short course for extension workers, given for 5 weeks in February and March. This offers short courses in extension education and subject matter fields. It also gives students a chance to satisfy some requirements for a master's degree.

From your experience with short courses at Regional Summer Schools, the University of Tennessee, and the Crafts Workshop, you know the im-

mediate values in such training. You would be wise to fit all the training you take into a plan for advanced study leading to a master's degree.

Your interest in a master's degree from the university and your desire to tell other agents about opportunities seem to warrant a rather detailed statement.

The University of Tennessee established the areas of Agricultural Extension and Home Demonstration Methods in the Colleges of Agriculture and Home Economics. These areas are characterized by an individualized and interdisciplinary approach to education. As a graduate student, you have opportunity to add to your technical know-how while improving your effectiveness as an educator.

Offerings are varied enough to provide a combination tailored to meet your needs or those of any home economics extension worker. The same can be said for agricultural agents.

The university has a strong research program to support residential instruction. You, as a member of the extension staff, make constant use of research findings in your teaching.

The thesis may be so developed to add depth to your knowledge in a chosen aspect of your major area. This research experience will help you learn techniques useful in evaluating your progress, in report writing and in cooperating with extension studies.

To help finance graduate study, the College of Home Economics has assistantships available in each department. The stipend is \$1,000 per year, plus a waiver of tuition and fees. Other fellowships in home economics are available through Federal Extension Service.

More detailed information on graduate offerings for extension workers is available in a brochure published recently. The university catalog will answer your more general questions.

Let me know if I can provide further information. Your talking with other agents may encourage them to seek more training for professional improvement. I shall be glad to answer their questions also.

Very truly yours,  
Claire Gilbert  
Extension Training and Studies Specialist  
College of Home Economics

*An agricultural agent with  
6 years' experience is*

## Charting His Course

Dr. Duane Loewenstein  
State Leader  
Extension Studies & Training  
University of Nebraska  
Dear Duane:

I would like your assistance in outlining and evaluating possibilities of further professional training. I now have over 6 years of experience in Extension. This followed 6 years of teaching vocational agriculture and 2 years in business.

Extension is my chosen career. My work has offered me stimulating challenges but has also created some problems. Briefly, these problems are in the areas of county administration, program development, and teaching methods.

My postgraduate work includes 12 hours in vocational education, 3 hours

of extension summer school in farm and home management and agricultural policy, and a 3-week workshop in adult education.

There are other reasons why I am concerned about graduate study. Need for technological information and possible reorganization of county staffs to provide specialist help in various fields are among them. Furthermore, the role of Extension in serving both rural and urban people and the broadened scope of programs are important to my work.

I should mention family and financial considerations. My wife and our four children are comfortably settled in our home, purchased 4 years ago. Our extra funds have gone into our home, but we can make some financial adjustments. My wife will complete undergraduate work in elementary education this summer and might be able to obtain employment. But finances will be a major concern in undertaking advanced education.

These are some of the circumstances influencing my inquiry into a graduate study program. Your suggestions on charting a future course will be appreciated.

Sincerely,  
Hugo J. Zimmerman  
Platte County Extension Agent

## In the Right Direction

Dear Hugo:

Your letter indicates careful analysis of the need for professional improvement to meet the pressing challenges of today.

My suggestions for graduate study are limited to the opportunities available. These opportunities are influenced by your interests, age, undergraduate record, ability in doing graduate work, present position and performance rating, potential job possibilities, possible openings, and family and financial situation.

I assume your long-range goals include a graduate program leading to masters and doctorate degrees. Your past performance and personal possibilities seem to warrant this.

At this time we can offer you the opportunity to take course work in the Department of Agricultural Eco-

nomics. This course work over a period of about three semesters and one summer session, could lead to a



master's degree. Some of your completed graduate courses might apply toward requirements and electives of this program.

Although this suggested graduate experience might not be in direct line with your present major interests, it seems an appropriate direction. Opportunities could be explored at other institutions but financial assistance may be more limited elsewhere.

By the time you are in position to explore graduate experiences which could lead to a doctorate in your major interests, your family income can be increased as you indicated. Also, your master's level scholastic record can be important if you elect to work on the next level at another institution.

We can explore the possibilities further at a later date.

Sincerely yours,  
Duane E. Loewenstein  
State Leader  
Extension Studies & Training



*A home agent with  
11-15 years' experience is*

## Coping with Family Living Problems

Mr. G. E. McProud  
Extension Studies Specialist  
University of Idaho

Dear Mr. McProud:

In recent county program planning work, many of the women's priorities and recommendations have been in the fields of the humanities and family relations.

As you know, I have had several years of experience and limited graduate study. Formal home economics training did not stress these subjects. To keep the county extension program up-to-date, I need specialized family living training.

This year four problems were foremost in the minds of the committee developing our county extension program. I would like to list these and ask how I might seek further training which would help me in counseling and assisting with these areas.

The four problems are:

What role does the homemaker fit into today and how can she prepare herself to adjust to this technological age?

How can homemakers guide and direct youth, who are maturing faster and marrying earlier, into a happy, useful life?

Young homemakers have not been trained for problems of husband and wife relationship, understanding of young children, best use of limited income, complexities of housing.

With standards of living at an all time high, manipulative skills are no longer so import-

ant. How can women learn to see the need to develop themselves in other ways than in these skills?

Sincerely,  
Lucia L. Wilson  
Extension Home Agent  
Ada County

## Consider Alternative Programs

Dear Lucia:

Your report that women of the Ada County program planning committees want more humanities and family relations information is in keeping with a nationwide trend. The major concerns of many homemakers are directed beyond food, clothing, and shelter to areas such as you have named.

You have helped with the problem of outlining a satisfactory study program by stating the specific fields in which you want to work. By taking into account your county's social situation, the extent of your formal training, your own personal interests, and the expressed desires of your co-operators, you have made an excellent choice of a study area.

Before deciding on a specific study program, we must consider several situations.

First, what are the types of programs you would consider undertaking? Several are available, including selected reference reading, correspondence courses, field extension courses, short term schools for extension workers, workshops, summer schools, part-time attendance at institutions of higher learning, and full-time college enrollment.

Before deciding on any of the study program possibilities we should consider what effect each would have on your family, home, and county extension program.

Will you be able to continue living as at present? Could you do course work in addition to your regular job and home responsibilities?

As you know, the University of Idaho's matching time program, which allows staff members to attend short term schools, is offered to staff members with 6 or more years of service. Would courses available through this program meet your needs?

Courses in the humanities and family relations are available at our own State university and many other institutions throughout the county. Some of these institutions offer work that specifically applies to extension situations and operations. I believe that work done under one of the programs would be productive and satisfactory.

When a long absence from the job is planned, consider the effect it will have on your present position and the overall program. Will the position be available to you on your return?

What will be the cost of the advanced study? Several scholarships are available to extension home agents. We can jointly explore the possibility of securing such study for you.

Almost everyone who has followed a well chosen course of advanced work, is pleased to have done it. The reward comes not only in a possible salary increase, but improved programs and satisfactions both for ourselves and for the people we serve. I shall be glad to work with you more specifically on this project.

Sincerely,  
Elbert McProud  
Extension Studies Specialist



An agricultural agent with more than  
'0 years' experience seeks

## More Training in Sociology and Economics

Mr. Roger L. Lawrence  
Extension Specialist in Training  
Iowa State University

Dear Mr. Lawrence:

Many of us county extension directors who have been out of school for a number of years see the need for further formal education.

A recent study by the Professional Improvement Committee of the Iowa County Extension Directors Association shows that almost all of the 157 members look with favor on training that will lead to an advanced degree.

I'm sure from this study that I'm not alone in feeling a need for more further formal education.

The rapidly changing situation in my county calls for more education,

particularly in sociology and economics. To help people solve community problems which are becoming more acute and more involved, we need thorough training in these subject matter areas.

In Guthrie County these problems are being brought about by a rapid decline in population, both on the farm and in town, and lack of new capital investment. All have a tremendous economic and sociological impact on the county people.

I took the off-campus course in education taught by Glenn Holmes in 1952. At Regional Extension Summer School in 1960 I studied Principles in the Development of Farm Policy and Public Relations.

It appears that my training needs could best be met through resident



university study toward an advanced degree.

Many are in my position when it comes to "pulling up stakes" and going back to school. My wife and I have five daughters. We own our own home and are both active in community affairs. However, I live within 75 miles of the university.

I would appreciate your suggestions in regard to further training.

Sincerely,

Louie O. Hansen

Guthrie County Extension Director

## Many Opportunities Available

Dear Louie:

I appreciate your letter expressing continuing interest in professional improvement. Many staff members have expressed the same or similar interests in the past few years.

There are a number of opportunities available to help you meet your needs. Additional opportunities can be made available as interest is expressed and as resources permit. We have covered some of these areas in district conference programs and some of our other inservice training events.

We might list some of the additional opportunities under the headings: informal on-the-job opportunities, formal on-the-job opportunities, off-the-job opportunities.

Informal on-the-job opportunities include continuing inservice training

at district conferences. In addition we can secure helpful reading references in the areas of your interests.

You mentioned having had the off-campus course in adult education. There are other possibilities. George



Beal is currently starting an off-campus class in community development. I will suggest to your supervisor that possibilities for off-campus classes in your area be explored at your next district conference. There is also a possibility that we can organize more on-campus courses that could be taught at a time when field staff members could participate.

With Regional Extension Schools in winter as well as summer, more of our staff members are participating. There may be additional opportunities of interest to you from time to time.

Your letter indicates that off-the-job opportunities offer the most promise in meeting your needs. As you know, Iowa State has an excellent reputation for work in both economics and sociology.

We have a few extension assistant-

(See *Many Available*, page 23)



# FELLOWSHIPS and S

## Farm Foundation Extension Fellowships

This foundation offers fellowships to agricultural extension workers, with priority given to those on the administrative level, including directors; assistant directors; and supervisors of county agents, home demonstration agents, and 4-H club workers. Individuals being trained to assume administrative responsibility will be considered if the quota is not filled from supervisory staff. Fellowships will apply to staff members of the State extension services and USDA.

Courses of study may be pursued for 1 quarter, 1 semester, or 9 months. The amount of the awards will be determined individually on the basis of period of study and need for financial assistance. Maximum grant will be \$4,000 for 9 months' training.

It is suggested that the courses of study center in the social sciences and in courses dealing with educational administration and methodology. Emphasis should be on agricultural economics, rural sociology, psychology, political science, and agricultural geography.

The fellowships to administrators and supervisors apply in any one of the following universities and colleges: California, Chicago, Cornell, Harvard, Illinois, Iowa State, Michigan State, Minnesota, North Carolina State, and Wisconsin.

Applications are made through State directors of extension to Joseph Ackerman, Managing Director, Farm Foundation, 600 South Michigan Avenue, Chicago 5, Ill.

Forms are available from State directors of extension. Applications must reach the Farm Foundation not later than March 1.

## Grace Frysinger Fellowships

Two Grace Frysinger Fellowships have been established by the National Home Demonstration Agents' Association to give home demonstration agents an opportunity to study and observe home demonstration work in other States.

The fellowships, established as a tribute to Grace E. Frysinger, are \$500 each to cover expenses of one month's study.

Each State may nominate one candidate. Agents to receive the fellowships will be selected by the National Home Demonstration Agents' Association.

Applications are handled by the State Association Professional Improvement and Fellowship Chairman in cooperation with State home demonstration leaders. Forms can be secured from the State chairmen or the National chairman, Margaret Isenhower, Extension Home Economist, Courthouse Annex, Hollidaysburg, Pa.

## Horace A. Moses Foundation

The Horace A. Moses Foundation, Inc., West Springfield, Mass., is providing 102 scholarships of \$100 each, 2 in each State and Puerto Rico, to qualified professional staff members of the Cooperative Extension Service.

Applicants are nominated by their respective State extension directors to the scholarship committee appointed by the Extension Committee on Organization and Policy.

Preference will be given to a man and a woman county extension worker from each State if all other considerations are equal. The applicant shall not have previously received one of these scholarships and must be de-

voting one-third or more time to work with rural youth.

The scholarships are to be used for attendance at one of the approved short-term (3 weeks or longer) schools for extension workers. The applicant is to enroll in the 4-H course or others of his choice.

Applications must be made by January 1 for winter school and by April 1 for extension summer school. Applications should be made through the State director of extension to the Extension Training Branch, Federal Extension Service, U. S. Department of Agriculture, Washington 25, D. C.

## Sarah Bradley Tyson Memorial Fellowships

The Woman's National Farm and Garden Association offers Sarah Bradley Tyson Memorial Fellowships of \$500. They are for advanced study in agriculture, horticulture, and related professions." The term "related professions" is interpreted broadly to include home economics. Again this year the Association is making available two such fellowships.

Applications should be made to Mrs. Robert A. Lehman, 235 E. 22nd Street, New York 10, N. Y.

## Farm Foundation Scholarships for Supervisors

The Farm Foundation offers scholarships to extension supervisors.

The Farm Foundation will pay \$1,000 toward the expenses of one supervisor per State up to 20 States enrolled in the supervisory course during the 1962 summer session at the National Agricultural Extension Center for Advanced Study.

# SCHOLARSHIPS



Applications should be made by April 1 through the State directors to L. C. Clark, Director, National Agricultural Extension Center, University of Wisconsin, Madison 6, Wis.

## Farm Foundation Marketing Scholarships

The Farm Foundation is offering 20 scholarships—5 in each extension region—for marketing specialists, district supervisors, and marketing agents attending the Regional Extension School at the University of Wisconsin.

The Foundation will pay \$100 to each recipient.

Applications for scholarships should be made by April 1. They should be sent through the State director of extension to Associate Dean J. E. Kivlin, College of Agriculture, University of Wisconsin, Madison 6, Wis.

## National Agricultural Extension Center for Advanced Study

Fellowships are awarded annually on a competitive basis to degree candidates or special students.

Fellowships are limited to persons in administrative, supervisory, or training positions in the Cooperative Extension Service within the 50 States and Puerto Rico. Other persons may be considered if their administration strongly recommends them as individuals to be employed in the near future for administrative, supervisory, or statewide training responsibilities.

For students without other financial support, fellowships amount to \$1,000 for the calendar year for a per-

son without dependents and \$4,800 for a person with three or more dependents. The individual and his institution are expected to contribute financially to the maximum of their resources. The amount of the fellowship will be prorated accordingly.

Applications for admission to the graduate training program in the Center, including applications for admission to the University of Wisconsin Graduate School for either the summer or fall semester of 1962, must be received not later than March 1, 1962.

The Center for Advanced Study is sponsored cooperatively by the American Association of Land-Grant Colleges and State Universities, the Federal Extension Service, the W. K. Kellogg Foundation, and the University of Wisconsin.

Persons interested in opportunities at the Center should write to Dr. R. C. Clark, Director, National Agricultural Extension Center for Advanced Study, College of Agriculture, University of Wisconsin, Madison 6, Wis.

## University of Chicago Extension Fellowships

The Department of Education, University of Chicago, will make five university extension fellowship grants in 1962-63.

The grants are available to U. S. personnel in general university extension, the Cooperative Extension Service, or evening college activities. The stipend is \$5,000 for four quarters of consecutive residence study in the Department of Education at the University of Chicago. Closing date for submitting an application is February 15, 1962.

Application forms are available from Dr. Cyril O. Houle, Chairman, University Extension Fellowships, Department of Education, The University of Chicago, 5835 Kimbark Avenue, Chicago 37, Ill.

Selections will be made on the basis of the candidate's academic record, motives in seeking advanced training, and leadership potential.

## National 4-H Service Committee and Massey-Ferguson, Inc. Cooperating with the Federal Extension Service

Six National 4-H Fellowships of \$3,000 each are available to young extension workers who are former 4-H members. These are for 12 months of study in the United States Department of Agriculture under the guidance of the Federal Extension Service.

Two of these fellowships are provided by the National 4-H Service Committee, Chicago, Ill., and four by Massey-Ferguson, Inc., Detroit, Mich.

Fellows may study at a Washington, D. C. area institution of higher learning or may organize an out-of-school program of study.

Fellowships are awarded to young men and women from nominations by State directors of extension or State 4-H club leaders to the Extension Training Branch, Federal Extension Service, U. S. Department of Agriculture, Washington 25, D. C. Applications may be obtained from the State director of extension.

The applicant shall not have passed his 32nd birthday on June 1, 1962. Deadline for application is March 1.

*(Continued on next page)*

## Pfizer Awards

The Agricultural Division of Chas. A. Pfizer & Co., Inc., of New York, N. Y., will sponsor two fellowships to be awarded in the fall of 1962 for graduate study leading to a degree.

The fellowships are available to county agricultural agents (including associates and assistants) doing adult or 4-H work in animal husbandry, dairy, or poultry management. The awards are \$3,000 each.

Applications may be obtained from the State extension director. Any county agricultural agent with a minimum of 5 years' experience may submit an application to his State selection committee.

One application from each State should be approved by the State selection committee. It should be forwarded with a letter of approval by July 1, 1962, to the Extension Training Branch, U. S. Department of Agriculture, Washington 25, D. C.

## Sears-Roebuck Foundation and National 4-H Club Foundation

Fifty scholarships are available to extension workers for training in the National Workshop in Human Development and Human Relations. These scholarships are provided through the National 4-H Club Foundation, by a grant from the Sears-Roebuck Foundation.

The workshop will be held June 18-July 27 at the National 4-H Center, Chevy Chase, Md., in cooperation with the College of General Studies, George Washington University.

Scholarship applications will be open to men and women extension workers from each State and Puerto Rico. States are encouraged to nominate teams of two or more staff members.

Special consideration will be given to extension supervisors, State leaders of training, State 4-H club personnel, family life specialists, and others having responsibility for training in this field of study.

Applicants shall not have received one of these scholarships before. Scholarships will range from \$175 to \$225.

Applications may be obtained from

the State extension director. Approved applications are to be sent by the State director to Extension Training Branch, Federal Extension Service, USDA, Washington 25, D. C., by April 1.

## Farm Foundation Scholarships in Public Agricultural Policy

The Farm Foundation is offering 100 scholarships, 25 to each extension region, for county extension agents attending the Regional Extension School courses in public agricultural policy.

The Foundation will pay \$100 of the expenses of the agents selected by the directors. Both agricultural and home agents are eligible.

Applications for scholarships should be made by January 1 for winter school and by April 1 for summer school. They should be sent through the State director of extension to Dr. Joseph Ackerman, Managing Director, Farm Foundation, 600 South Michigan Avenue, Chicago 5, Ill.

## Fellowships, Scholarships and Assistantships in Extension Education

**University of Florida:** One fellowship of \$1,650 and one teaching and research assistantship of \$2,000. Contact Dr. E. G. Rodgers or Dr. S. E. Grigsby, College of Agriculture, University of Florida, Gainesville, Fla.

**University of Tennessee:** College of Home Economics. One assistantship of \$1,000 plus waiver of tuition and fees. Contact Dr. Claire Gilbert, Extension Training and Studies Specialist, College of Home Economics, University of Tennessee, Knoxville, Tenn.

**Washington State University:** Edward E. Graff Educational Grant of \$600. (The grant is awarded in amounts of \$200 on a semester basis and upon completion of the research report.) Contact E. J. Kreizinger, State Leader, Extension Research and Training, Washington State University, Pullman, Wash.

**Ohio State University:** One research assistantship of \$2,400. Contact Dr.

R. W. McCormick, Assistant Director, Ohio Extension Service, 212 Fyffe Road, Ohio State University, Columbus 10, Ohio.

**Kansas State University:** Two assistantships of \$3,000 each. Contact Dr. W. E. Ringler, Assistant Director, Kansas Extension Service, Kansas State University, Manhattan, Kan.

**Cornell University:** Teaching Research Assistantships—\$2,500 each a limited number of tuition and fees scholarships on a competitive basis—approximately \$600 each. Contact Dr. J. Paul Leagans, Professor of Extension Education, School of Education, Cornell University, Ithaca, N. Y.

## References on Scholarships And Fellowships for Graduate Study

The following publications are references on scholarships and fellowships for graduate students.

Feingold, S. Norman. *Scholarship Fellowships and Loans*. Boston: Bellman Publishing Co., Inc., 1957 (3 volumes).

U. S. Department of Health, Education, and Welfare, Office of Education. *Financial Aid for College Students: Graduate*. Washington, D. C.: U. S. Government Printing Office, 1957. (Bulletin 1957, No. 17).

Wilkins, Theresa Birch. *Scholarships and Fellowships Available at Institutions of Higher Education*. Federal Security Agency, Bulletin 1957. Washington, D. C., U. S. Government Printing Office, 1951.

Schiltz, M. E. *Fellowships in the Arts and Sciences 1962-63*. Washington, D. C.: American Council on Education, 1961.

Ness, F. W. *A Guide to Graduate Study*. Washington, D. C.: American Council on Education, 1960.

"Opportunities for Graduate Assistantships, Fellowships and Scholarships." *American Journal of Home Economics*, February issues—1962-1962.

U. S. Department of State, Bureau of Educational and Cultural Affairs. *Educational and Cultural Exchange Opportunities*. Washington, D. C.: U. S. Government Printing Office, 1961. (Publication 7201).



Brochures describing course offerings, registration information, and housing accommodations at extension summer schools are available from:

**Colorado State University:** Howard D. Finch, Education and Training Officer, Cooperative Extension Service, Colorado State University, Fort Collins, Colo.

**Cornell University:** Dr. Arthur E. Durfee, Associate Director of Extension, New York State College of Agriculture, Ithaca, N. Y.

**Prairie View Agricultural and Mechanical College:** Dr. J. L. Brown, Director of Extramural Services, Prairie View A. and M. College, Prairie View, Tex.

**University of Wisconsin:** Dean V. E. Kivlin, College of Agriculture, University of Wisconsin, Madison 6, Wis.



### **Colorado State University Fort Collins, June 18-July 6**

Organization and Development of Extension Programs, E. L. Kirby, Ohio  
Principles in the Development of Youth Programs, R. O. Monosmith, California

Impact of Change on Home and Family Living, Loretta Cowden, Federal Extension Service

Public Relations in Extension Education, W. L. Nunn, Minnesota

Impact of Change on Agriculture, Eber W. Eldridge, Iowa

Principles in the Development of Agricultural Policy, T. R. Timm, Texas  
Human Behavior in Extension Work, Bardin Nelson, Texas

County Extension Administration, L. M. Schruben, Federal Extension Service

Community Development, Stewart G. Case, Colorado

### **University of Wisconsin Madison, May 28-June 16**

Evaluation of Extension Work, P. G. Boyle, Wisconsin

Rural Sociology for Extension Workers, D. E. Johnson, Wisconsin

4-H Club Organization and Procedure, John Banning, Federal Extension Service

Supervision of Extension Programs,

Marlys Richert and R. C. Clark, Wisconsin  
Extension Methods in Public Affairs, J. B. Kohlmeyer, Purdue  
Personal and Family Finance, Louise A. Young, Wisconsin  
Extension Communications, M. E. White, Wisconsin  
Land Use Planning for Extension Personnel, R. J. Penn, Wisconsin  
Marketing and Utilization of Agricultural Products, Robert C. Kramer, Michigan State  
Development of Extension Programs, Gale VandeBerg, Wisconsin

### **Prairie View Agricultural and Mechanical College Prairie View, Tex., June 4-22**

Agricultural Communications, Joseph Bradford, Federal Extension Service  
4-H Club Organization and Procedures, Dewey Lantrip, Arkansas  
Rural Health Problems, Lucile Higginbotham, Georgia  
Development of Extension Programs, O. B. Clifton, Texas  
Extension Teaching Methods, Harlan Copeland, Federal Extension Service  
History, Philosophy and Organization of Extension Service, Kate Adele Hill, Texas



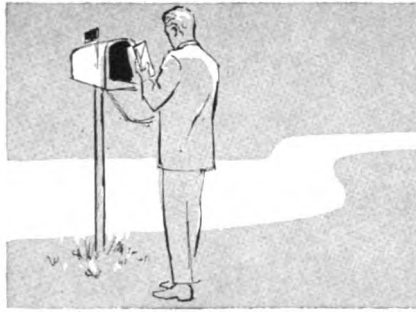
### **Cornell University Ithaca, N. Y., July 9-27**

Principles in the Development of 4-H Work, Russell Mawby, Michigan  
Extension Evaluation, Laurel Sabrosky, Federal Extension Service.

Farm Policy Education, K. L. Robinson, Cornell

Psychology for Extension Workers, Edward V. Pope, Federal Extension Service

Program Development in Extension Education, J. Paul Leagans, Cornell  
Special courses will be offered for foreign nationals.



*An agricultural agent  
with 17 years' experience asks*

## How Do I Stay Technically Proficient?

Dr. Randel K. Price  
Extension Education Specialist  
University of Arkansas

Dear Dr. Price:

How does one keep fully informed in a rapidly changing and highly technical agriculture? No doubt many of us "older" agents are confronted with this problem which causes me great concern.

Our farms are highly specialized and at the same time highly diversified. It is not uncommon for a grower to plant a half-dozen or more crops within a year, double and even triple-cropping some of his land. Intensified cropping tends to increase production problems.

Many vegetable crops are grown under contract with the processor or handler. Most processors have fieldmen who work with growers on production problems.

Broilers are raised under a similar arrangement with technical help provided by the integrated companies.

Because of these arrangements, many growers depend on company fieldmen for many types of technical information. Frankly, I feel that I must become more proficient to meet the demands of a more specialized farm audience.

How do I stay technically proficient—and fulfill my own desire to do a better job? In the early forties I began going back to the campus periodically for specialized courses. I'm presently enrolled in an extension course in public relations.

Most of my course work has been in the field of economics—farm management, cooperatives, farm marketing, etc. Economics is important and the courses I've taken have been helpful. But weed control practices, disease and insect control programs, improved varieties, and a host of other things are important, too.

Week-long inservice training courses are good, but can't go into detail. Professional journals are fine, but I find it difficult to read them all.

I hope I've acquainted you with my dilemma. What should I do? More of the same? More short courses? More inservice training? Read more? Or should I take time off and enter college again for an advanced degree?

Yours very truly,  
E. H. Pritchett, Jr.  
Crawford County Agent

## A Host of Opportunities

Dear Mr. Pritchett:

Today many agents find themselves in a situation similar to the one outlined in your letter. Every good extension agent is concerned about his own professional improvement. The question is, what program or combination of programs will be most beneficial to the individual?

The State Extension office and the

College of Agriculture realize that more opportunities must be provided for professional advancement. I will outline some possibilities that you and your supervisor can discuss. Then you can decide which can be most profitable to you.

About 85 Arkansas agricultural agents are working toward master's degrees in the General Agriculture Program. This program offers opportunities for agents to update themselves in subject matter. It is sufficiently flexible so that an agent may outline his program of study to suit his own needs. Many courses can be completed in short courses or summer sessions.

I note that over the years you have completed 15 hours of coursework that might fit into this general program.

Several short courses will be offered during the next few months. Since this is a long-range and continuing program, additional subject matter short courses will be offered during the winter terms each year. Where desirable, these may be taken for graduate credit. But an agent does not need to be pursuing a degree program to enroll.

The courses which will be offered soon are: Economic Development Problems in the South, Beef Production, and Identification and Control of Plant Diseases.

Three and 6-week summer school plans here include courses in: Advanced Farm Management, Agricultural Cooperation, Economic Development Problems in the South, Principles of Extension Teaching, Principles of Experimentation (statistics), a subject matter course in agronomy, animal industry, and other departments.

Though you did not specifically refer to extension methods training opportunities, I call some of these to your attention. The regional schools at Cornell, Wisconsin, and Colorado offer this type of training each summer. The University of Georgia and the University of Arizona offer 3-week winter programs. You will also recall that I teach a 3-week course each summer entitled Principles of Extension Teaching.

Numerous courses offered by

(See *Opportunities*, page 23)

*A home agent with  
more than 16 years' experience needs*

## Aids To Reach Urban Homemakers



Miss Eunice Grady  
Assistant to State Home Demonstration  
Agent in Training Program  
Florida State University

Dear Miss Grady:

Will you help me with a training problem of the Dade County home demonstration agents?

As you know, our county population—practically all urban or suburban—is expanding beyond belief. We home

demonstration agents may be missing the best opportunity for making ourselves known as an agency for practical education on family living by not appearing on television.

I would like to take a course that would give me a better understanding of TV and prepare me to put on acceptable programs. Perhaps then we could have a regular time on the local station.

This summer the University of Miami is offering a 3-week Institute of Television. Dr. Stanley Head, director for the Institute, has accepted me if I may enroll. Laboratory work will be done in the local TV studios, which should give me helpful contacts.

May I have your recommendation for this course as a substitute for a regular summer school course?

Sincerely,

Olga M. Kent  
Dade County Home Demonstration Agent

## A Good Local Resource

Dear Miss Kent:

Your district home demonstration agent and I have discussed your letter about the television course. We agree that being able to do TV programs would help Dade County home demonstration agents reach homemakers who never would be able to see personally. Training in content and techniques of telecasting will certainly

make you feel more confident in presenting programs. It also should influence station managers favorably.

Our leave policy provides 3 weeks in-state time for study and professional improvement. I recommend that you take this television course and think you are taking advantage of a good local resource in doing so.

After you have completed the

course, I hope you will teach the assistant agents, so all of you can participate in programs. Let me know, after you have given TV programs for a while, what you are doing and how the course helped.

Sincerely,

(Miss) Eunice Grady  
Assistant to State Home Demonstration Agent in Training

## Study Proves Its Value

Dear Miss Grady:

This is a delayed report on the Institute of Television which I attended and which benefited all of us.

The Institute proved to be a stimulating experience. The class of 16 people came from various places in the United States and represented almost every phase of television interests except engineering students.

Thirteen days were spent in the studios of WTVJ where we had lectures every phase of television program

production. We worked in alternating teams so that in "dry runs" we had opportunities to man every post.

At that time there were only two stations in Miami. We toured their sending stations where the first two huge towers had been built. Now we have three regular commercial channels and the public school educational channel.

I have been a guest on each of these stations and have assisted with women's and 4-H girls' programs. At first, we were reluctant to request a regular program because of the preparation time it would take. But we have been on the air at least once a week for over 4 years. We take turns doing

programs of timely information aimed at newcomers.

We are introduced as home demonstration agents. Printed cards shown at the end of the program give the addresses and phone numbers of the Miami and Homestead extension offices. On about one-third of the programs we offer printed matter. Much of our mail comes from other counties.

Extension teaching lends itself superbly to television work. I know that the course at the University of Miami helped me understand how to present material. I have helped train the assistant agents and they do well on

(See Study Value, page 22)

*A district agent with  
31 years' experience seeks*

# Improved Ways to Work with People



Dr. Maynard C. Heckel  
State Training Leader  
Virginia Agricultural Extension Service

Dear Maynard:

During the past few years, a great deal of emphasis has been placed on the value of continuous training for extension workers so as to be able to cope with modern problems and to develop modern State and county programs.



District agents also find themselves in need of training to be able to effectively counsel agents under their supervision. There are several fields in which I feel that I need training.

Most pressing is the field of personnel management. I am not satisfied with my ability to stimulate and guide county workers. I am particularly interested in developing skills in working with young agents.

I am aware also of a need for training in public relations. A particular problem is creating the proper image of a modern extension worker and his responsibilities in the minds of the people with whom he works. Many problems are caused by lack of public understanding of Extension's role in total resource development.

I would appreciate help in gaining a better understanding of the evolution of Extension. This would include program content and methods used in involving people in extension program development and execution.

One of the great needs of all extension workers is better understanding of psychology and group dynamics. I could accomplish more as leader of

a district staff and in involving people in extension activities with more skill in this field.

Maybe a week-long seminar involving all district agents and a staff of discussion leaders and resource people would help.

Virginia district agents agree we could all be more effective with training in the fields mentioned. Your assistance will be greatly appreciated.

Yours very truly,  
G. H. Clark  
District Agent

## Behavioral Sciences

Dear G. H.:

Your point, placing emphasis on the importance of continuous training, is well made. I agree that supervisors as well as county workers need to develop an active plan for professional improvement.

All the areas of concern you outlined in one way or another relate to working with people. You have focused on the behavioral sciences including psychology, sociology, and social psychology. We all recognize that a majority of extension staff members lack basic training in these disciplines.

Since you have just completed 31 years of service with Extension, you are probably looking forward to retirement in the not too distant future. This should not suggest that you "tread water" for the next few years. But I feel it should be considered in planning your professional improvement.

Your years of experience are a decided advantage in seeking out and applying much of what is known about

working with people. You have demonstrated your abilities along this line.

In view of your background and experience, I suggest you consider the following for your professional improvement.

**Planned Reading Program.** I know you do a great deal of reading. Attached is a suggested reading list. I have indicated those books and publications that relate to the special areas outlined in your letter.

**Staff Seminars.** I have given a great deal of thought to organizing monthly supervisory staff seminars. Consider the advisability of all supervisors meeting together once a month to discuss topics of mutual concern. "Local talent" here at VPI could be drawn on.

**Summer School.** Each summer, in connection with the regular Region Extension Summer School, the University of Wisconsin offers a 3-week course in supervision. This would give you a chance to discuss mutual problems with other supervisors from across the country. It also would pose you to study and reading experiences in the areas of immediate concern as well as developing a greater



appreciation of the contribution of the behavioral sciences to your work. You might also review course offerings at other regional summer schools.

**USDA Graduate School.** Give some thought to correspondence courses offered by the USDA Graduate School. One offered in 1961-62, for example is 201C Administration and Supervision—Basic Principles and Practices.

**Periodicals.** I am enclosing the periodicals you may be familiar with.

(See *Behavioral*, page 22)



*A State home economics leader with 2 years' experience wants*

# Help in Evaluating County Work

Miss Josephine Pollock  
Assistant State Leader  
Home Economics Extension  
University of Wisconsin

Dear Miss Pollock:

During the past 2 years, I have faced many questions from agents. To obtain the best answers, perhaps I need additional training.

For example, I've recently had these questions from home agents. What are the home agent's responsibilities in resource development? How well do I teach? What are some new techniques I can use? How can I help people recognize their needs in family living? How well am I doing my present job and what can I do to improve? How can I keep adding new projects and reaching new audiences when present ones take all my time?

We are becoming increasingly aware that our home economics program must focus on the family in the community. Resource development and community improvement are being emphasized. I would like suggestions for further training in resource development and community improvement projects.

Last week while I was working with leaders of a home demonstration council, it became more apparent that some people do not recognize real needs. Working with people and helping them see needs is an area in which I am vitally interested. I would be glad to know what you suggest for additional training.

Every person desires to know "How am I doing?" Systematic evaluation of the results of teaching is needed. Do you have suggestions for additional training in this area?

If we're going to reach new audiences, we need to know about new teaching techniques. New ideas for visual aids, effective educational ex-

hibits, and use of mass media are specific methods in which I need information.

At present the areas suggested appear most urgent. This much seems to call for an additional year of training. At the present time, however, I do not wish to take leave for study. I know you will have some suggestions and I look forward to your letter.

Sincerely yours,  
Ava Marie Peterson  
Assistant State Leader  
Home Economics Extension

## Train on the Job

Dear Marie:

I was much interested in your letter about the problems you face in supervision. From my own observation and comments from agents and your co-workers, you are doing a grand job.

You asked for suggestions for additional training. Your undergraduate major is Home Economics Education



and your Master's Degree is in Cooperative Extension-Administration. You've had experience as a high school teacher, as a county home agent, and now you begin your third year as a supervisor.

For further training, why not right on the job? Here are my suggestions in relation to the questions you raised.

"What are the home agent's responsibilities in resource development?" Perhaps you got helpful suggestions at the symposium, *Defining Our Roles and Adjusting Our Workloads to Meeting the Challenge in Resource Development*, at annual conference. Staff meetings also offer opportunity for discussion of resource development by both men and women supervisors. Timely memos and other printed materials also will prove helpful.



Josephine Pollock, assistant State leader of home economics (left), guides Mrs. Marie Peterson in selecting reading matter which will help her train on the job.

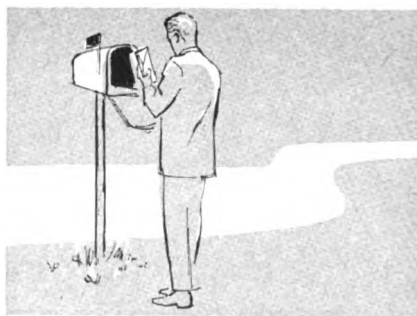
Good teaching methods are certainly important. Much help is available. For example, Agricultural Journalism Department members offer help in use of mass media. The Bureau of Audio-Visual Instruction is a wonderful source of audio-visual aid.

You also can get much information in the University Library, particularly the periodical room. Suggested reading lists are available at my office.

As to helping people recognize their needs, why not ask Dr. Gale Vandenberg, assistant director-program planner  
(See *Train on Job*, page 22)

*A specialist with  
1 year's experience seeks*

## Understanding of Human Relations



Dr. Ernest W. Anderson  
Leader, Extension Education  
University of Illinois

Dear Dr. Anderson:

I have been extension specialist in soil and water conservation since November 1960. During this time I have encountered many problems different from those of my previous positions as vocational agriculture teacher, assistant county farm adviser, and county farm adviser.

My educational background includes a B. S. and a Master of Education. Both degrees are from the University of Illinois.

One of my responsibilities is as liaison between organizations and individuals in other agencies and groups allied or associated with soil and water conservation work. To do this effectively, it is necessary to develop skills and insight in human relations. Broad understanding of technical needs and contact with all university departments concerned with soil and water conservation are also essential.

Have you suggestions for additional educational experiences that should help me better meet new problems? I realize how important technical subject matter is in soil conservation, but

improving the working relations and interactions of different groups is my greatest challenge.

I need help in answering questions such as: Why don't farmers adopt conservation plans faster? How can we get more conservation practice on the land? How do we do effective program planning?

I would appreciate your reactions and suggestions concerning ways of handling this situation.

Yours very truly,  
Robert D. Walker, Special  
Soil and Water Conservati

## Social Sciences Will Help

Dear Bob:

You show a keen awareness that we operate in the emotional or psychological forces of human behavior when we, as teachers and leaders, try to develop understanding and acceptance of technical information.

Your statements concerning your educational needs remind me of something an assistant director in another State once said: "I can't recall a single case of any of our extension people being fired because of a lack of technical knowledge. But we have lost quite a few because they couldn't get along with people."

Neither of us would depreciate the importance of superior technical information to the professional education of an extension specialist. But if we cannot help another person understand what we know, we are almost useless as a teacher-specialist.

This was recognized by extension administrators when they organized the Regional Summer and Winter

Schools for extension workers. These regional schools have courses to help people with problems similar to yours. An additional educational advantage in these schools is the opportunity to exchange opinions and experiences with people of similar backgrounds.

Helpful formal courses on this campus include psychology, social psychology, sociology, business administration, personnel management, and adult education. You can find answers to many of your questions concerning human relations and the diffusion process in these social science areas.

As you study the psychology of learning, you will learn why people are slow in changing their attitudes and habits. Social psychology and sociology will give additional insight into the social forces which govern people's behavior.

As you relate the principles of the social sciences to your work, you will see many close relationships. For ex-

ample, what we call extension program planning is closely related, terms of principles, to education curriculum planning.

You may want to take courses to explore areas of interest that might challenge you to go on for a doctorate degree. You might investigate the possibilities of a degree in adult education. In such a program, you might be able to minor in technical courses related to soil conservation.

Some College of Agriculture faculty members are interested in improving their skills as teachers. You are welcome to join this group in their formal seminars. We are also organizing a seminar of extension administrative personnel. You can give some good direction by bringing your problems before this seminar.

I hope these suggestions are helpful to you. I am glad you appreciate the importance of what the social sciences can teach us. It is our responsibility to apply the principles to the work situations in Extension.

Yours very sincerely,  
Ernest W. Anderson  
Leader, Extension Educati

*A specialist with  
20 years' experience faces*

## Changing Audiences



Miss Fanchon Warfield  
Leader, Extension Training  
Ohio State University

Dear Miss Warfield:

In looking forward to study leave, I have given much thought to some areas in which I need additional training. I've been in the family life field over 20 years and a specialist here in Ohio for 16. Tremendous changes during these years have brought continuing challenges.

There are changes in every facet of our work. Several are of particular interest to me and seem to have importance in our work. Let me review these changes briefly.

Our people seem to be less community or neighborhood oriented. Suburbanites and rural dwellers are ranging farther afield or church and school affiliations, recreation, and social life.



Changes in the life cycle and family cycle patterns are resulting. Young married people are having their children over a shorter span of time. This reduces an extended "middle marriage" period for adult couples in the prime of life.

We have a longer life span. We also are developing a two-stage senior citizens groups—recently retired but active persons (often couples) and truly older citizens (often widows).

Today young people must make important decisions during adolescence regarding education, vocation, military service, and marriage. Parents of these young men and women are searching for effective help and guidance.

In addition to these changes which keep us constantly learning and

studying, we are moving into new approaches in Extension's work with people. As we do, we will expand our contacts with different groups. Value systems and goal orientation are deeply rooted in our background and experience. Effective communication depends on understanding and appreciation of these differences.

I feel that keeping up-to-date with subject matter and methods of communication is a continuous process. In terms of possible study areas, I would give priority to: differences and similarities in socio-economic groups, analysis of the adjustments and challenges presented by the present and projected picture of the family life cycle, counseling with youth and parents, and adjustment needs for the senior years.

Your suggestions for an effective professional improvement program contributing to these needs will be greatly appreciated.

Sincerely yours,

Lucile Pepoon

Extension Specialist, Family Life  
and Child Development

## Many Avenues

Dear Lucile:

The thought and time devoted to your study plans reflect your desire to continually gain better understanding in your field.

To effectively put across our subject and help people adjust to rapid change, we must re-examine the methods and techniques we've been using, and perhaps add new ones.

I feel the priority ratings you placed on the needs in your area could be met in several ways.

*Communications:* Review the communications offerings from various universities. As a followup to our

State communications workshop, this would give you an opportunity to delve deeper into particular interest areas and gain further skill and experience.

*Family life cycle:* You attended the Human Development-Human Relations workshop in 1953 but you may want to pursue this area further. Understanding of human relations is vital to effective extension programs.

Workshops and institutes in family life are scheduled regularly in other States. You might wish to look into what they are offering.

*Socio-economic groups:* Many social agencies have programs for senior citizens. Staff members from some of these agencies contributed to a series



of telecasts presented this summer by the home economics agent in Cleveland. You might like to visit and observe programs of some of these groups.

You also could register at Ohio State University for a special problem, set up your objectives and the procedures for an evaluation study, and receive credit for your work.

*Counseling:* Parent education programs at the University of Chicago might interest you.

*Research:* As you know, it is almost impossible to keep up-to-date on the research in family life and child development. An intensive study of research in your area would be interesting and worthwhile.

Your careful review of the many changes in your subject matter area has opened many avenues to increase your professional competence. My best wishes to you in your studies.

Sincerely yours,

Fanchon Warfield

Leader, Extension Training

## STUDY VALUE

(From page 17)

their own. Personal sincerity is important on television.

We have improved our techniques by criticizing one another. We use a receiver in the Miami office to monitor each other's programs.

In the past 4 years our telephone calls increased 50 percent. This is at least partly due to being better known through television programs.

My study in the Institute of Television has certainly proved its value—in personal satisfaction and expansion of the county home demonstration program.

Sincerely,

Olga M. Kent

Dade County Home Demonstration Agent

## BEHAVIORAL

(From page 18)

Adult Leadership, Personnel Journal, and Supervision are examples of periodicals not oriented toward Extension but with content applicable to problems in extension supervision.

Recognition of the need for continuous professional improvement is really important. Once you see the need, there are many ways you can go about satisfying it.

Best regards,

Maynard C. Heckel  
Training Leader

## YOUR PEN AND PAPER

(From page 3)

teaching function assigned to us. In a county assignment, we have to show that we can make personal contacts with lay people and be accepted by them, interpret scientific information in a good demonstration or talk, write news articles, and otherwise carry on the job.

● *Achieving team status.* Close on the heels of the first task, we must learn to picture ourselves as members of a team. We must begin to identify ourselves mentally with other phases of extension work. We must recognize our obligation to develop understanding and appreciation for the work of others on the team. We must get a feeling for "our" program, "our" results.

● *Achieving organization-mindedness.* In the third task, we take a

step back out of the main spotlight and learn to work through others in cooperative organization. We adjust to allow leaders "to learn by doing," to do their own thinking. We learn to give guidance but not direction, to draw people out, not tell them what to do.

● *Becoming management-conscious.* Closely allied to the previous career tasks is becoming management conscious. Under the growing job pressures, we may lose control of our management skills. Yet, training could help us learn to analyze the whole job, decide on important things to do, set up systematic procedures for meeting different sorts of demands, attack each job directly, and marshal resources. This requires a knowledge of management, but even more, a belief that we are decision-makers.

● *Achieving a professional attitude.* As a fifth task, we must become truly professional in attitudes. We must seek ways to contribute to our profession as well as to gain from it. We must meet personally the requirements of a profession, such as: a long period of specialized preparation, a code of ethics, high work standards, willingness to accept responsibility, and participation in a self-administered professional organization. To be truly professional, we must search continually for the better way.

● *Making way for replacement.* The last career developmental task may be making way for one's own replacement. It requires us to "move over" and watch someone else do "our" job in a different way. We not only learn to give over parts of the job but make the way smoother for those who are to follow.

Do all these leadership needs and career tasks seem insurmountable? No one person can master all the knowledge and skills useful in an extension program. But this does not release us from starting somewhere.

Perhaps some of us find our chief problem is not knowing where to begin. Want advice or counsel? Help is as near at hand as your pen and paper.

Those who have recently undertaken some form of professional improvement, college advisers, directors, supervisors, State leaders of training, your family have advice or counsel

for you. It is yours for the asking. Of course, it takes a willingness to listen.

Improvement of oneself is a very personal matter, but it releases our own powers of analysis if we ask someone to think the thing through with us or use a questioning approach to help bring out our own thinking. But it is self evaluation that must trigger improvements.

## TRAIN ON JOB

(From page 19)

ning, for assistance? He may be willing to work with you trying out specific approaches and procedures in two or three counties.

Course work in social psychology has given you background for helping agents. If you wish more work in human relations, the course, Social Behavior Dynamics might be helpful. Perhaps you can work it into your schedule or plan ahead for summer school.

How can you know how well agents are doing and what they can do to improve? Nothing takes the place of planned, systematic, unhurried supervisory visits to a county. Records of each visit can be a basis of comparison at later visits and a means of clarifying or pinpointing your observations.

Real proof of an agent's ability is the progress made in the county program. This must be judged in relation to specific county situations. The evidence is found in long-time program evaluation.

Since you took a course in personnel management, summaries of new studies have become available. These should be useful to you.

Agents ask, "How can I keep adding new projects and reaching new audiences?" To answer this, systematic evaluation of the county program is necessary.

In September 1960, we had a 3-day workshop on evaluation and set certain goals. In May 1961, we evaluate what we had done to date, review the role of the supervisor in training agents how to evaluate, and make recommendations. Maybe you can think of new ways to put some of these ideas to work.

In addition to working on these recommendations, why not make a study



our outstanding home demonstration agents, one from each Extension service region, are shown receiving their \$1,500 Pfizer fellowship awards. The awards were presented at the 27th annual meeting of the National Home Demonstration Agents' Association in Boston in October. The winners (left to right) are: Margaret F. Morton, Knoxville, Tenn.; Mrs. Caroline W. Schnably, Weston, W. Va.; Mrs.

Dorris Roy, McMinnville, Ore.; Alga D. Weaver, New Philadelphia, Ohio. The awards were presented by Herbert L. Schaller, manager of agricultural public relations for Chas. Pfizer & Co., Inc. These fellowships make it possible for home agents to pursue professional training through graduate study, travel or both.

one of your counties? This can form a basis on which future program progress can be measured. The training staff can help you in this project. I'm glad you are actively interested in continued study.

Sincerely yours,  
Josephine Pollock  
Assistant State Leader  
Home Economics Extension

## MANY AVAILABLE

(From page 11)

tips to help field staff members secure advanced training in the field of their choice. In addition, the department of economics and sociology has a limited number of teaching and research assistantships which might interest you.

I hope I have indicated some of the opportunities available. Perhaps we could discuss this in more detail in the near future.

Sincerely yours,  
Roger L. Lawrence  
Extension Specialist, Training

## OPPORTUNITIES

(From page 16)

eral extension also can be useful to agents.

Now let's look at some of the planned noncredit opportunities. A 4-day inservice program on Economic Development and Social Improvement is planned for January 1962. Also in 1962 we will be holding area training conferences. These meetings deal with specific subject matter and usually involve a two to four county area. This is an excellent opportunity for you to request the specific subject matter training you need.

Courses and training meetings, Experiment Station visiting days, conferences with research workers and extension specialists, professional journals, and other reading can be combined into a planned professional improvement program.

The real answer to your question about staying technically proficient may be that we must never stop

learning. We must recognize our problems and regularly take advantage of training opportunities.

Sincerely yours,  
Randel K. Price  
Extension Education Specialist

## Publications Inventory

The following new titles should be added to the Annual Inventory List of USDA Popular Publications. Bulletins that have been replaced should be discarded. Bulk supplies of publications may be obtained under the procedure set up by your publication distribution officer.

- F 2170 Roofing Farm Buildings—New (Replaces F 1751)
- F 2171 How to Control a Gully—New (Replaces F 1813)
- F 2172 Moldboard Plows—New (Replaces F 1690)
- F 2193 Farm Fences—New (Replaces F-1832)
- F 2176 Raising Dairy Calves and Heifers—New
- L 498 White Clover for the South—New



## Our DAILY BREAD

**A**LMOST everybody eats bread or other grain products. The chances are you had bread or cereal this morning for breakfast.

U. S. citizens consume about 150 pounds of bread and cereals per person each year. In a nationwide survey, 97 percent of the families interviewed reported that they ate bakery bread.

### *Variety Available*

One reason behind the popularity of grain products is the variety of flavors and forms available.

Cereals made from wheat, corn, rice, or oats can be found in flakes, puffed grains, letters, doughnut, or biscuit shapes. These ready-to-eat cereals were an American innovation. Home-cooked cereals, common to American breakfasts since colonial times, are still popular.

The same grains are also found in bread, sweet rolls, biscuits, doughnuts, corn bread, and crackers. Crackers are made not only from various grains, but with different added flavors—



cheese, poppy or caraway seeds, bacon, garlic, onions, etc.

For busy, modern homemakers, breads are available in different stages of preparation. Biscuits that pop out of cans, partly baked rolls, frozen dough that is ready-to-bake, and bread and cake mixes answer consumers' demands for convenience.

### *Improved Food Value*

Today's bread and cereal are not only more convenient, but more nutritious.

Many cereals have small amounts of thiamine, riboflavin, and niacin added. Some new concentrated cereals contain up to 10 times the thiamine and riboflavin and 35 times the niacin in the original grain.

These three nutrients are essential to healthy nerves, skin, vision, and appetite. The U. S. Daily Food Guide recommends at least four servings of whole grain or enriched bread or cereal per person each day.

All cereal grains have high nutritive value. Calories per ounce are al-

most the same for all cereals. Grain products are among the cheapest sources of nutrients.

Scientific enrichment with iron and vitamins has improved the nutrition quality of white bread. When milk solids, nonfat; soya flour; wheat germ; and similar products are incorporated in bread or cereals, the food gains added value.

Through agricultural research grain products have been greatly improved. Research has enabled farmers to produce more and better quality foods.

Yet the farmer receives only a fraction of what consumers pay for foods. For example, the farmer gets only 2.3 cents for the corn in a 20-cent box of corn flakes or the wheat in a 20-cent loaf of bread.

### *Less Real Cost*

All these production, nutritional and convenience improvements are available to consumers at less "real cost." Research has helped give consumers more for their food dollar.

In 1940 for example, an hour's factory work bought 8 loaves of bread. An hour's work bought 9½ loaves in 1947. And in 1960 a worker could buy 10 loaves of bread with an hour's wages.

Grain products furnish many of the nutrients needed for good nutrition, conveniently, and at reasonable cost. Our daily bread is indeed a nutritious, convenient, and economical food.

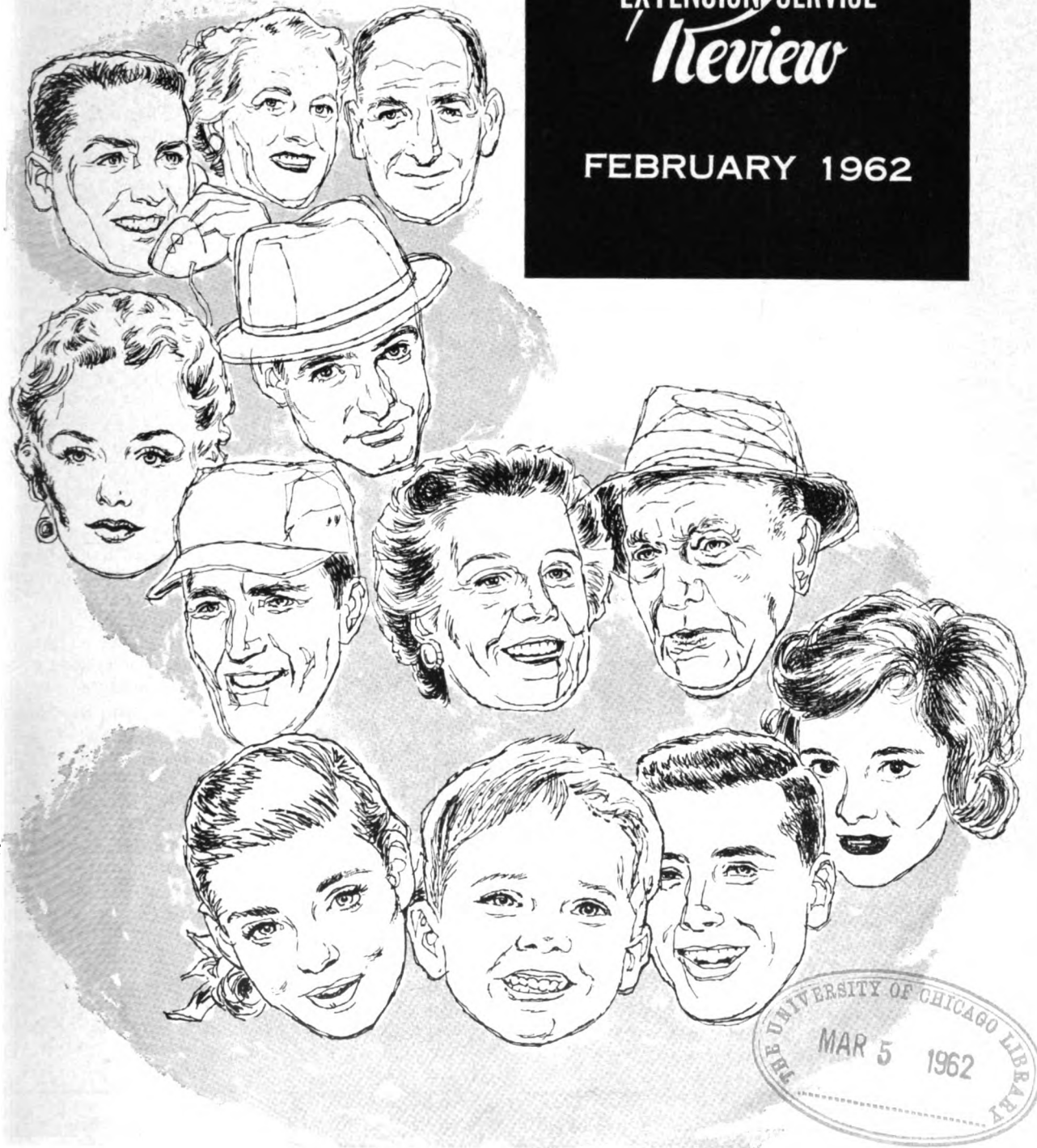
Are you telling America's greatest success story—the story of agriculture—to nonfarm groups in your area? This is No. 9 in a series of articles to give you ideas for talks, news articles, radio and TV programs, and exhibits.



331 ✓

EXTENSION SERVICE  
*Review*

FEBRUARY 1962



**BUILDING AUDIENCE UNDERSTANDING  
OF EXTENSION YOUTH PROGRAMS**





Official monthly publication of  
Cooperative Extension Service:  
U. S. Department of Agriculture  
and State Land-Grant Colleges  
and Universities cooperating.

*The Extension Service Review is for Extension educators in County, State and Federal Extension agencies—who work directly or indirectly to help people learn how to use the newest findings in agriculture and home economics research to bring about a more abundant life for themselves and the community.*

*The Review offers the Extension worker, in his role of educational leader, professional guideposts, new routes, and to for speedier, more successful endeavor. Through this exchange of methods, tried and found successful by Extension agencies the Review serves as a source of ideas and useful information on how to reach people and thus help them utilize more fully their own resources, to farm more efficiently, and to make home and community a better place to live.*

Vol. 33

February 1962

No.

Prepared in  
Division of Information Programs  
Federal Extension Service, USDA  
Washington 25, D. C.

Division Director: *Elmer B. Winner*  
Editor: *Walter A. Lloyd*  
Assistant Editor: *Doris A. Walter*

### In This Issue

Page	
27	What is the 4-H story?
28	Remember all your 4-H publics
29	Bear trap or butterfly net?
30	Developing understanding of adult leadership
31	Build on good will
32	Keep donors in the know
33	Developing public interest and support
34	An informed public supports 4-H
35	Operation—cooperation
36	Developing responsible citizens for tomorrow
37	Youth understanding—double-barrelled mission
38	Pursuing the same goal
39	4-H influence reaches into campus life
40	Cement relations with mass media
41	Illustrate the image of 4-H club work
42	Involvement can develop into understanding
43	Understanding is a continuing process
44	Who does what? when? where?
45	Ring the bell for 4-H
47	Center on the home for parent support
48	The eggs have it

### EAR TO THE GROUND

Building audience understanding of 4-H is a continuing process, because vast changes are taking place in our society.

The U. S. population is increasing at a rapid pace. Yet many of our rural counties are losing people under the impact of the technological revolution in agriculture. In sharp contrast are the one-time rural counties that have become urban or suburbanized or on their way. It all adds up to the fact that you can't take audiences for granted.

As Dr. York says in his article, *Telling the 4-H Story*, building audience understanding of 4-H is a "big job." But it is manageable if you have a clear idea of what you want to say, who your audiences are, and how to reach them.

4-H has many audiences—club members, volunteer leaders, parents, sponsors, civic groups, farm organizations, teachers, potential 4-H'ers and their parents.

Study your audiences. It's important to the ultimate success of your job and the 4-H program. Find out what people want to know about 4-H. Do they want a good deal of information? Or, do they just want to keep posted on top developments?

As Extension Editor Hadley R. of Illinois says, "People in the different audience classifications don't want—and don't need—the same information."

Have you ever tried to catch a bear with a butterfly net? This is the way Editor Read describes the use, or rather misuse, of communications methods with different types of audiences. Audiences and methods should be matched. Other articles in this issue spell out in detail who your 4-H audiences are and how other extension folk are working with them.

Looking ahead, the March Review will be a special one on extension work in home economics. In this area, Extension should carefully look at its audience. For no audience is a single entity.

The April Review will be a special one on the U. S. Department of Agriculture's Centennial. It will be keyed to the concept that the Department serves not only agriculture but the people of this great Nation.

The Review aims to be of service to you to the end that you can be of maximum service to the people who you serve. Your ideas and suggestions will always be welcome.—V

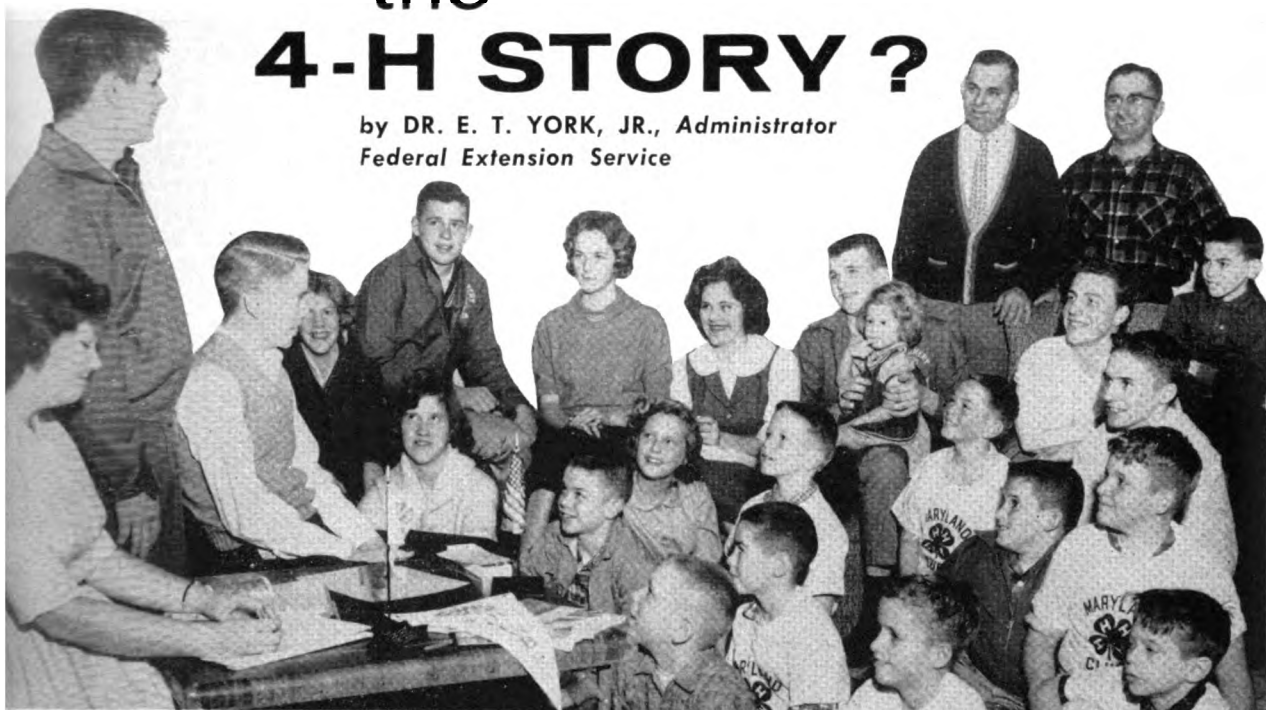
The Extension Service Review is published monthly by direction of the Secretary of Agriculture as administrative information required for the proper transaction of the public business. The printing of this publication has been approved by the Bureau of the Budget (June 26, 1958).

The Review is issued free by law to workers engaged in extension activities. Others may obtain copies from the Superintendent of Documents, Government Printing Office, Washington 25, D. C., at 15 cents per copy or by subscription at \$1.50 a year, domestic, and \$2.25, foreign.



# What is the 4-H STORY ?

by DR. E. T. YORK, JR., Administrator  
Federal Extension Service



7 E in Extension are pretty well aware of and involved in one of the United States' greatest success stories—the story of agriculture, abundant production, and its resulting contributions to the Nation's standards of living.

But getting the general public to understand this is quite another thing, a challenge to us. We should realize it is both a duty and a privilege to make the story of agriculture known to the public.

Those of you in extension youth work can play an important role in a "campaign to develop public understanding." 4-H club work has contributed no small part to agriculture's success story. And it, too, has a story to tell.

Building public understanding of extension youth programs is a big job. It's a job that calls for added effort to create awareness of our work and to cement relationships.

Let us look at the modern 4-H club program—the educational opportunity club work provides both youth and adults.

Club work contributes to commun-

ities and community life in many ways—developing leadership among adults and youth, teaching youth skills and techniques, developing a positive attitude toward future learning, and physical community improvement resulting from activities.

For a moment, consider adults who are involved in 4-H. Our ability to reach and teach 2.3 million 4-H'ers in this country is attributed to the more than 300,000 adult volunteer leaders. These leaders, who guide 4-H'ers, have found their own lives enriched by this work. They deserve better public recognition.

## *Citizenship Training*

Citizenship training, long a part of 4-H aims and activities, is becoming increasingly important. It is deserving of full treatment as a project or major aim. It can be the most valuable product of a youth's club experience, not just a byproduct.

Club work provides opportunities for youth to become active, educated, interested citizens of tomorrow. Through 4-H projects, boys and girls

are becoming familiar with their government (local, State, and National), their rights and duties as citizens, and their international relationships.

Youth are one of the most important resources of our Nation. These young people, particularly those in rural areas, face many problems of career adjustment and development.

Between now and 1970 we expect a 65 percent increase in the number of young people between the ages of 18 and 24. In the same time, the total population will increase only 17 percent. Youth are going to need all the job training and work opportunities they can get.

Extension's youth programs in career exploration are of growing importance. These programs can be meshed with aspects of rural areas development work, for youth are one of the most important resources of a low-income area.

Approximately 35 percent of our youth still do not complete high school. And we well know the relationship between years of schooling. (See *The 4-H Story*, page 44)

# REMEMBER ALL YOUR 4-H PUBLICS



by **MYLO S. DOWNEY**, *Federal Extension Service*

**A** good many loads of hay have gone to the barn since my first venture into Extension as an assistant county agent. My main job was to get the agricultural 4-H club program rolling in the county. As far as my audience was concerned, it was boys and girls.

Much of the first year was spent contacting potential 4-H'ers and organizing clubs. There were 4-H clubs on paper throughout the county, but only a few became working clubs.

Gradually I realized that there were several important groups I had bypassed.

## *Outside Publics*

The first public I should have considered was organizations and community leaders. The endorsement of those people who, because of their position, influence public opinion, is important to the success of a public venture. They are folks who can give a lot of counsel and help make your efforts count.

This public includes school super-

intendents and supervisors, principals, PTA, clergymen, the homemakers council, farm organization officials, service clubs, chamber of commerce, county fair association, representatives of press and radio, elected county officials. In fact, it includes any and all people in position to give support and encouragement to the 4-H club program.

There's an old adage that says, "What you are not 'up on,' you may be 'down on.'" It can mean a lot in our work with the public. People in positions of influence in your county must know the general purposes and objectives of the 4-H club program and how it operates before they will offer support—support that is paramount for a successful program.

A second public is that group of businessmen who often provide help to 4-H club work. It is vitally important that they understand the educational objectives and methods of 4-H before they are asked for financial assistance.

A third public deserving genuine attention is parents. Many 4-H drop-

outs and failures can be traced to parents who do not understand nor realize they have an important part in it. Studies show that a percentage of parents want to know when they know what is expected of them. And they want their children to succeed.

A segment of this public response deserves special consideration. Did you ask in a community meeting, "How many of you were formerly 4-H members?" These people are people to be identified. This pride often can be converted into cooperation and involvement in some program supplying capacity.

Extension agents who give special attention to the development of greater parental understanding and are rewarded by increased parental cooperation.

## *Participating Audiences*

Another public is the boys and girls and the volunteer leaders actively participating in the program.

The youth public can be segmented in many different ways. It may be considered from the standpoint of residence—farm, rural nonfarm, urban, and urban. Or we may consider the group from the economic point of view—the more affluent and the less privileged. A third category could be based on appropriate age—the pre-teens who are ready for 4-H club work, the early teens who may be active in the program, or the middle and late teens who are beginning to think seriously about their adult future.

Extension agents, seeing their responsibility for overall youth development, may divide the youth public into two categories—those currently active in 4-H and those not participating.

Many extension agents believe the adult volunteer 4-H leader is the most vital public of all. This group should include the organization and program leaders who work directly with the boys and girls and, also, the county 4-H adult councils or other advisory groups.

In reflecting on my earlier years in Extension, I know my efforts would have been far more productive if I had fully realized the importance of all the 4-H publics.

Keep 4-H publics informed.

# Bear TRAP or Butterfly NET?

by HADLEY READ, Extension Editor, Illinois, and President, American Association of Agricultural College Editors

Few of us would use a butterfly net to trap a bear or a bear trap to catch a butterfly.

But in county extension work we are often guilty of using precious newspaper column space or expensive radio time to give detailed information to 4-H club members on: how to fill out a record book or groom a steer.

There's nothing wrong with a bear trap. It's just not the right equipment for butterfly chasing. Nothing's wrong with newspapers and radio programs, either. But they are being misused when the aim is to reach an audience of 4-H club members with instructions or detailed program information.

The good hunter selects his equipment only when he knows what game he's going after and where he is likely to find it. As a county extension worker, you can have a sound 4-H communications program only when you have clearly identified the audiences and selected the best channels of communication for reaching those audiences. Of course, you also must have skill in using the channels.

The best way to start building—or rebuilding—a sound and effective county 4-H information program is to ask yourself three questions: What audiences do I want to reach? What information should I present to the people in these audiences? What channels can I use to reach these audiences most effectively?

## Identifying Audiences

On the opposite page, Mr. Downey carefully reviews the audiences or publics in your county. For purposes of building a county information program, you might group these audiences in three classifications: (1) people who are directly INVOLVED in 4-H club work, (2) people who are ASSOCIATED with club work, and (3) people who are INTERESTED in club work.

The first audience category includes 4-H members, parents, leaders,

and prospective members. The second category might include advisory committees, other educational groups, clergymen, teachers, and local business and professional leaders who support the 4-H program. Category three should include almost everyone else in the county—the general public.

## Information Needs

Just a little figuring will lead you to the obvious conclusion that the people in the different audience classifications don't want—and don't need—the same information. The local businessman has a different interest in 4-H than a club leader. The information you supply the parent of a 4-H member should be different from the information you supply a local minister or high school principal.

In general, the adults and youth in your audience who are INVOLVED in 4-H need detailed program information, specific instructions concerning projects and programs, and subject matter information covering a wide variety of topics.

People ASSOCIATED with club work need general program information, broad outlines of plans and needs, and rather complete reviews of progress and accomplishments.

The general public has only limited interest, if any interest at all, in the specific details of the 4-H program. It makes absolutely no difference to Mr. Average-man-on-the-street whether the deadline for record books is March 1 or April 23. He couldn't care less about the kind of clothes to wear to the State fair or the date for the next county 4-H federation meeting.

People who make up the general public audience want the "big picture." They want to read and hear about the contributions being made

(See *Bear Trap*, page 46)



# Developing Understanding of ADULT LEADERSHIP

by E. J. NIEDERFRANK, *Federal Extension Service*

**A** NEW public image of adult local leaders in 4-H is coming into view.

This new image is a reflection of the shift underway from agent-dependent clubs to leader-dependent clubs. Leaders are being given, and are accepting, greater responsibility in local club work, thus freeing agents for leader training and overall direction of the county program.

Leaders are participating more as part of the 4-H team. And both agents and county people like the idea.

But altering roles and images is not easy. So, in developing adult 4-H leadership, a fundamental goal must be acceptance of the idea by parents and the general public. Without their support no amount of new policies, training, and materials for leaders will do much good.

Greater understanding and acceptance of the idea can and should be part of the total process. The desired results can be obtained—experiences point out numerous suggestions.

## *Two Main Approaches*

Counties have tried to proceed toward more leader-dependent clubs in ways that fall into main classes: the broadside, blanket approach and the step-by-step or case-by-case approach.

The latter is far better from the standpoint of sound development with the least difficulty. But the first can be successful if agents are sure of themselves and stand by their decisions.

In either case, development of public understanding is essential. This is a matter of growth; it spreads from leader successes and club successes. People have to be brought along with the idea regardless of which approach you use. But it comes easier with the second.

Field observations and experiences of county agents and leaders suggest certain points helpful in build-

ing leadership understanding. These are not listed in any order of importance or necessary sequence; one or more may be suitable in your situation at various times.

● Take the case approach. Let most of your extra work on leadership development be with one, or two, or three clubs at a time. Aim for a new leader here, a more leader-dependent club there. Carefully decide which communities are most ready for the idea and start with them. But this need not exclude use of the broad-side approach if some of it fits you or the situation.

● Then make the shift of responsibility succeed. Give leaders a chance to participate. A major step is to clearly define certain leader responsibilities, first in the minds of staff members, then in your work with individual leaders and clubs.

Distinguish between organizational responsibilities and project teaching responsibilities. Aim to have leaders for each type.

Make sure leaders know each other's roles and possibilities of cooperation. Where two or more persons are working with the same club, urge them to designate a "head" leader or have some county policy in this regard. Usually this is the organization leader.

● Mention in public meetings that county 4-H work will go in this direction the next few years. Point out that it is doing so elsewhere, successfully.

● Have clearly in mind several values of the leader route, anticipate problems, and believe in the idea yourself. This is essential. The whole county staff must understand, appreciate, support, and help develop the idea.

Values of the leader route include:

4-H work becomes more a community responsibility.

Closer, more intensive guidance to club members, thus improving the quality of individ-

ual project work and club activities.

Better quality work and more community feeling for 4-H work which increase parental interest, public support, and club membership. The long-run trend is more new clubs and more members, according to agents in numerous States.

Development of leaders who can follow through and like to do so.

Freeing agents for leader training, overall county program direction, reaching more boys and girls, and developing relations with other agencies and programs.

Agents receive satisfaction in seeing leaders and clubs grow in attitudes and abilities.

● Provide leader recognition, preferably informal, personal, and mass media. Be generous with compliments and encouragement, but don't overdo.

● Help leaders identify their accomplishments and evaluate their progress. Leadership development growth; no one starts at the top of the ladder. Emphasize their personal growth and benefits from participating as a 4-H leader.

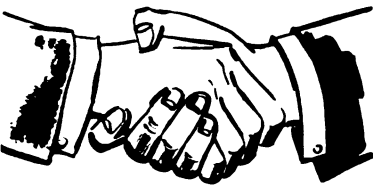
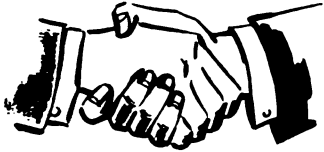
● Let the public know about accomplishments of leaders and leader-dependent clubs. This will help the idea spread from community to community. It is human nature to favor the general idea of local responsibility. But people want to see work, so make it work and let the public know about it.

● Local leaders require training and servicing if they are to perform this greatest role. At the start it is best to do this through individual contacts and in small groups. The need for servicing is one reason why it is desirable not to try developing too many leader-dependent clubs soon.

● Don't let agent-led clubs get into competition with leader-dependent clubs by overdoing your help to certain clubs or members.

● Consider leader group work and organization. Leader get-togethers provide both recognition and training, as well as assistance to you in planning.

(See *Adult Leadership*, page 3)



## BUILD on GOOD WILL

GARY SEEVERS, Lenawee County Extension Agent—4-H Club Work, Michigan

*Editor's Note: Mr. Seevers' article is based on the Michigan Public Relations Committee's 1961 study of public relations of the Michigan Cooperative Extension Service.*

A GREAT amount of good will exists toward 4-H . . . Most people visualize 4-H as an agricultural organization . . . Many people do not think of it as part of the total extension program . . . A common picture of 4-H is a boy with his arm around a calf . . . An important responsibility in 4-H work is to interpret the correct image of 4-H to our publics.

Do you agree with these statements? Agree or not, you may find support in these conclusions of a Michigan Extension Committee's study of Cooperative Extension Service publications. Many of these findings

have interesting implications for people building public understanding of 4-H club work.

Before launching the appraisal of public understanding, we first sharpened our view of it. The committee defined public relations as:

The art of doing a good professional job;

Helping the public understand the purpose and nature of our Service;

Earning public confidence;

Generating active support for our organization and its program.

Clear-cut professional leadership and a job well-done are essential to gaining public acceptance and support for the 4-H program. Building public understanding demands the combined, continuous efforts of all extension workers all the time.

One asset of 4-H is the good will shown toward it by people of all walks of life. Our goal, therefore, is to portray the modern image of 4-H. Build the image of a boy and a calf to youth developing into competent, responsible young adults; from selecting winners to an educational "learn by doing" program of a State university.

### Our Internal Publics

Who are the publics whose understanding is vital to the growth of 4-H? To build public understanding, begin with the people directly involved in the program—members, parents, and leaders. The best exhibits of 4-H are the enthusiasm and accomplishments of these publics.

Two reasons justify this approach. First, their understanding is essential in attaining our goal to develop youth. Work with other groups is superficial unless the people within the program accept it.

Second, well informed, progressive publics carry understanding to others. As an example, 4-H members present programs to other groups, recruit new leaders and members, and carry out community service projects.

We can build improved understanding with 4-H leaders, members, and parents in many ways. For example, by effectively: involving them in planning, conducting, and appraising

programs; recruiting, helping, and recognizing leaders; offering important leadership responsibilities to older youth.

Seemingly little things make a good impression, too. For example, personalized welcome letters to new 4-H families, efficient office management, effective communications, and prompt response to requests. When all efforts are properly combined, they insure understanding with a vital group—our own 4-H publics.

### Take Mutual Interest

Careful attention to public understanding among those who cooperate in carrying out 4-H can yield enrichment. These publics include mass media, schools, private organizations, businesses, and fair boards.

Effective methods of building understanding with this group include: knowing the people personally, showing interest in their programs, cooperating with their programs when appropriate, writing personal letters of thanks for contributions, preparing material for mass media, publicly crediting contributions.

One example of working cooperatively on a program is the combined efforts of Scouts, YMCA, and 4-H to develop career awareness among youth.

Each level of government and award donors have a vital role in 4-H. Of course, we refer to their financial support—salaries, office operations, and awards. But it is important that their participation does not stop there.

These publics should be kept informed on programs and involved whenever appropriate. They deserve and need to know the direction of 4-H programs and to understand its objectives.

Their participation through critique sessions, personal consultation, and in the awards program can insure support. Several Michigan counties are successfully combining donor support and understanding through a 4-H Boosters Club.

The general public frequently views 4-H as an agricultural organization. Although this is not necessarily bad, we have a responsibility to broaden

(See *Good Will*, page 47)



# Keep Donors in the Know

by **NORMAN C. MINDRUM, Director,**  
*National 4-H Service Committee, Chicago, Ill.*

**D**ONORS want to be informed, need to be informed, should be informed about 4-H. Not be informed just about the program they are supporting, but about enrollment, program emphasis, objectives and philosophies, trends. And they need to know the reaction of 4-H members and leaders to the opportunities provided.

These may be obvious generalities, but that doesn't make the job of gaining understanding among donors easier.

True, representatives of donor organizations working closest to the 4-H program—those who frequently meet club members and leaders—are well informed about 4-H. But there is danger in believing that this understanding exists at all corporate levels.

Maximum opportunity for donors to learn about and understand 4-H, calls for:

- A continuous program, rather than a one shot effort, utilizing a variety of methods and approaches.

- Orientation of donors in 4-H organizational methods, procedures, ideals, and philosophies.
- A program designed to involve all possible corporate levels of the donor organization.
- Greater appreciation of the opportunities available to 4-H members and the inherent values of donor support to 4-H, the donor, and the community.
- Creating a strong desire in donors to continue their support and explore additional ways of serving 4-H.

This is the program of informing 4-H donors carried on by the National 4-H Service Committee. This program has been successful in chalking up an average donor support of 17 years. Forty-eight of 56 donors have supported 4-H programs for 5 or more years.

The same approach can and no doubt does work with State and county donors. The National 4-H Foundation can quote similar results.

Such a program of information depends on the use of numerous methods of informing donor representa-

tives. At the same time it provides information for these people to pass on to their organizations.

We believe that 4-H members and leaders are not only the best communicators but the best examples of the value of 4-H. National 4-H Club Congress and similar events provide a logical and effective way of informing donors about 4-H. Donors and prospective donors are urged to attend Congress and see the young people first hand.

Congress provides opportunities for donors to hear 4-H members express in their own words, their feelings about 4-H, their aspirations, and the value of donor support. Time should be provided at each such 4-H event for donors and club members to gain mutual understanding.

Equally important are the "thank you" letters from 4-H members and leaders. Frequently these explain the writers' experience, projects they are carrying, and what 4-H has done for them. These letters are informative and treasured by donors.

State winners' record books are frequently scanned by representatives of donor organizations. They give further insight into the accomplishments of 4-H'ers, the values of 4-H training, and clues for increased donor participation.

## Information Exchange

High on the list of methods used to gain understanding of 4-H is the annual 4-H Donors' Conference. The 2-day meeting is attended by some representatives of donor organizations. A major objective of this event is to familiarize donors with 4-H, Extension Service, and the National 4-H Service Committee. It also brings donor representatives up-to-date on trends and program emphasis.

Club members, leaders, extension personnel, and National Committee staff members help present this information to the audience.

Donor representatives highlight the 4-H support carried on by their organizations. This opens new possibilities of cooperative work with 4-H.

Still other ways of keeping information flowing to donors are tied to specific award programs.

(See *In the Know*, page 43)



Doris Johnson, Coats & Clark, Inc., reviewed the growth of the National 4-H Club Week poster program at the 4-H Donors' Conference. Mylo Downey, Federal Extension Service, addressed the conference on the changing 4-H picture.



# Developing Public Interest and Support

by **ELDON E. MOORE, Assistant Agricultural Agent, Douglas, Ormsby, and Storey Counties, Nevada**



Ormsby County 4-H'ers plant trees on a 10-acre site leased to them by the county commissioners for a picnic area and riding arena.

FEW years ago 4-H club enrollment for our 3-county area was lagging. Young people as a whole are not aware of 4-H. Neither were their parents or other adults. Today, thanks to increased public awareness, 4-H enrollment is on the increase.

Parents often call to ask how their children can enroll. School officials request information on 4-H and ask us to discuss the work with students.

## *Citizenship Emphasized*

Indications of public awareness are reflected in community support of 4-H club work and in requests for information. Few people can resist our efforts to sharpen public awareness. The heart of our program is howing that the training of today's youth will determine the future of our community, State, and Nation.

The entire public awareness program in Douglas, Ormsby, and Storey Counties is built around the goal of extension youth work—developing good leadership and citizenship qualities in our future leaders.

We make full use of contacts with local citizens and business people. This includes both our contacts and 4-H club members' contacts.

One of our major aims is to make sure donors understand that awards are incentives to do a good job. Awards are not an end within themselves.

It's easier, of course, to sell businessmen on buying animals at a sale or providing prizes and awards. These are tangible results and it's

good public relations for the businessmen. But then you have to sell the idea again next year.

When businessmen understand and are sold on the objectives of 4-H club work, we don't have to resell them to cooperate. Donors come to us asking, "How can we help?" In the long run, this creates better relations with less total time spent.

Don't be misled. We welcome whatever support our donors offer.

## *Returning Thanks*

To show donors their confidence was well placed, our recipients report back to them. This may be a "thank you" letter, written report, talk, or completed project. Whatever form the report takes, we encourage the youth to emphasize, "It's not what I get out of life that counts, but what I can do to help others get more out of life."

Has this approach been effective? We think so, and offer some examples of support.

Douglas County 4-H'ers needed a meeting place. An old justice hall, not in use and a neighborhood eyesore, was leased to them by the county commissioners and the town

board. A businessman furnished paint for redecorating the inside; a service club bought a new door; and a farm organization gave money for general improvement and repairs. When improvements are finished, the building will be a credit to the neighborhood.

## *Diversified Support*

Ormsby County Commissioners leased 10 acres of land for a horsemanship club practice area. In return, club members cleaned up the tract, planted trees, and fenced the area.

The Carson City Kiwanis Club co-signed a note for a 4-H club member to participate in a livestock project. Members also sponsored trips for two boys to a range conservation camp.

A drug store owner pays for 5 minutes of 4-H club radio time weekly. Nine different organizations sponsored youth who attended a citizenship leadership camp.

Such projects not only provide material support, but keep 4-H and extension youth work in the public eye. This in turn has helped our 4-H enrollment to increase.

# An Informed Public Supports 4-H

by JEAN BEEM, Hillsborough  
County Agent, Florida

THOSE of us close to 4-H work can hardly be blamed for thinking there is no greater youth organization of its kind. Yet many people we meet and work with have little understanding of club work.

Because of our work we are inclined to associate mainly with people in agriculture and allied industries. But we cannot assume that they are familiar with the 4-H program. And any lack of knowledge on their part indicates that we should do a better job of acquainting them with 4-H.

## Information Spurs Help

Why is it important for businessmen and others to be well informed on 4-H work?

First, it stimulates good working relationships with key people. Most businessmen realize they reached their position with the help and encouragement of others. Most will offer the same help and encouragement to today's youngsters.

We often need help in supporting our 4-H program. And our most obliging help comes from people who are fully informed on 4-H and its merits.

Club members should be recognized for jobs well done and motivated to greater accomplishments. Leaders, too, need recognition. This does not necessarily mean tangible help. Often, a pat on the back or a firm handshake means more. This kind of support can best be gained through an informed public.

Hillsborough County has a number of civic clubs made up of businessmen, many of whom are in the agribusiness world. Even after these groups become staunch supporters we keep the 4-H picture before them.

The story we tell is simply 4-H work—what 4-H is, our objectives,

what club members do, what projects are, who leaders are, what part parents play, and who administers the 4-H program.

In painting the 4-H picture, we should remember that we probably are helping to formulate a 4-H image in the minds of many individuals. Is it an image in keeping with the changes in our advancing 4-H program? Is it an image of vision with an eye to the future?

We must also remember that the end product of all 4-H work is the member. He can help paint the picture, formulate the 4-H image, and show supporting groups that 4-H is building character and citizenship.

## Varying Approaches

Like a football quarterback, we must use versatility in attempts to score—to keep businessmen, civic groups, and the general public informed.

We have good working relationships with a number of radio and TV stations and agricultural reporters and editors of local newspapers and magazines. We reach large numbers through these media and this is helpful to the overall county 4-H program.

One of our best investments has been a 35 mm. camera and a slide projector. Using these visual aids, we have worked up talks on the 4-H program for civic groups, schools, PTA's, and others. Club members can make effective talks before these groups while showing slides of their projects.

When 4-H'ers appear before these groups, they express appreciation for all support given. This is a cardinal principle also carried out by leaders and extension agents.

We find mass media people most cooperative in giving credit publicly

to all organizations which actively support 4-H.

Actually, the best spokesman is getting your 4-H story across and enlisting support from various groups is a good county 4-H program. Such a program speaks for itself.

Contributions and support have taken many forms in our county. For example, the Tampa Junior Chamber of Commerce donated a 36-passenger bus for county youth work. They also send several 4-H members to camp each year.

A local packing company presented a bred beef heifer to start a 4-H beef chain. Another packing company donated four more such heifers to help upgrade beef quality in the county. The calf of each of the cows was to be kept by the 4-H boy and the dam passed on to another.

A Tampa Rotary club presented a combination livestock squeeze and trailer to county youth.

Local Kiwanis clubs sponsor 4-H contests in land judging, dairy food public speaking, and similar projects. One club supplies local leaders.

These kinds of support would never be offered without clear understanding between 4-H and these businessmen-donors. And without their interest and support, 4-H club work would lose impact.

## ADULT LEADERSHIP

(From page 30)

● Involve selected leaders in leader training. Also, refer some local personal contacts and questions to club leaders and community 4-H chairmen, rather than do all the public relations work yourself.

● Finally, have faith in the people and show it in your attitudes and actions.

Community 4-H chairmen and county project leader chairmen (or all contact people and leader developers) are two other types of adult leader positions developing around the county. These are in addition to the club organization leaders and project group leaders.

Together these amount to building up a "leadership pool" in the county that can contribute to the 4-H program in many ways. They can try to make it a joint community-extension responsibility.

# Operation—Cooperation

by BERNARD C. DOWNING, Los Angeles County  
Farm Advisor, California

COUNTRY fair, animal projects, horse show, special training—the possibilities for cooperation between 4-H clubs and other youth groups are vast. Opportunities to work together are frequently overlooked and seldom taken full advantage of. Yet, there are examples of success everywhere.

For several years, Operation—Cooperation has been conducted by the Puente High School FFA and Puente Valley, Rowland, and Alta Loma 4-H clubs. This fair is a top example of cooperation among youth groups in Los Angeles County. The Artesia Dairy Show is another cooperative venture between local FFA chapters and 4-H clubs in cooperation with the Artesia Chamber of Commerce. Both events help emphasize the values of these two agricultural youth groups working together.

## Reciprocal Trade

Cooperative efforts are not restricted to agricultural groups. A troop of Explorer Scouts assisted the county 4-H survival camp by providing training in hiking procedures and campfire programs. This survival camp is a weekend training program for older 4-H'ers with summer camp responsibilities.

Several 4-H club leaders have been serving as merit badge counselors in Scout programs. Our older members and leaders also help Scouts as they prepare for merit badge examinations in homemaking and agricultural skills. Reciprocal arrangements like these not only share talents and special training but contribute to better understanding between the groups.

The Granada Hillbillies 4-H Club reports that Bluebirds, Campfire Girls, and Girl Scouts join them on projects of 4-H club projects. Several members from this club brought farm

animals to a Girl Scout Day School for the urban girls to see.

Some 4-H clubs take young lambs and dairy goats to kindergartens, at the request of teachers, for children to see and touch. These experiences also help improve farm-city relations.

A cooperative program with many possibilities has started between Marymount College student teachers and the Palos Verdes Peninsula 4-H Club. Student teachers conduct home improvement classes twice a month for 4-H'ers. Through this arrangement, student teachers are gaining valuable teaching experience and 4-H'ers are receiving good instruction.

In another case, the Covina El Rancheros 4-H Club cosponsors a horse show with the San Gabriel Valley Vaqueros equestrian group.

Alta-Vista 4-H Club has partici-

pated with the Heifer Project, Inc. for several years. Actually, many of the animals sent to foreign countries in this project are dairy goats. Donated by various organizations, the goats are kept at the home of one 4-H'er while all the club members help raise them.

Located in an urban community, the project creates much interest among other youth groups. School and church classes, Bluebirds, and similar groups frequently visit the animals.

Voluntary contributions by these visitors are re-invested in the Heifer Fund or like organizations. A shipment of goats purchased in this way was recently sent to Mexico City for distribution to CJR (4-H) clubs.

Activities like these are important to the growth and development of all youth groups. It is also important to keep the public informed and to give recognition to cooperating groups.

These successful ventures indicate to us that all youth programs can profit by cooperative effort with other groups and individuals. Through such cooperation, new ideas are introduced, different approaches are taken, and mutual understanding is fostered.



The Alta-Vista 4-H Club of Los Angeles County raises young goats, purchased by other youth groups and adults, for the Heifer Project, Inc.

# Developing Responsible Citizens for Tomorrow

by W. W. EURE, Associate Director, National 4-H Club Foundation, Washington, D. C.

**C**ITIZENSHIP in a democracy—how well do Americans understand it today? What can and does 4-H do to develop citizenship responsibilities in youth? What can club members learn about citizenship and share with 4-H audiences?

More than 2,400 4-H club members have studied citizenship at the National 4-H Center since June 1959. Over 1,800 were enrolled in the Citizenship Short Courses. And audiences back home have benefited from followup activities to this training.

These young people, mostly junior leaders, are taught that a good American citizen understands and believes in the innate dignity and worth of himself and others, that he habitually acts responsibly and cooperatively for the general welfare. They learn that good citizenship applies to personal face-to-face relationships in family and community and to people they may never see. These youth also come to better understand a new dimension in U. S. citizenship—involvement in international affairs.

## Course Highlights

These are just a sample of the ideas and inspiration offered to young people in the Citizenship Short Course. Their studies include:

Analysis of the *meaning of freedom*, how our individual liberties came into being, the price our forefathers paid to guarantee them, how they are threatened today, and what we must do to preserve them.

Tours of Washington monuments,

public buildings, and government agencies emphasize the significance of historical personalities and events. In the words of one participant, this "Causes our history and civics books to come alive."

The *importance of individuals*—whole, mature, well-rounded individuals—is emphasized.

Two sessions on *international affairs* cover the accomplishments and experiences of the International Farm Youth Exchange and democracy versus communism. Specific ideas are suggested for 4-H club members to promote better international understanding at home.

Two more sessions are devoted to "the *meaning of citizenship* in a democracy."

Another meeting gives insight into the *organization and functions* of the U. S. Department of Agriculture.

## Participation Emphasized

The Foundation tries to provide maximum opportunity for participation by all the 4-H'ers attending the short course. Youth are responsible for presiding at meetings, leading recreation and discussions, serving as tour guides, evaluating the sessions, and preparing a closing citizenship ceremony.

Care is taken by States and counties in selecting youth who will attend the short courses. Maturity and leadership are outstanding characteristics preferred. And the youth



Author W. W. Eure of the National 4-H Club Foundation presents Ohio 4-H'er John Rowe with a certificate for completing the Citizenship Short Course.

who take part in this training should be willing and able to share the experience with others back home.

Letters and reports from former participants leave no doubt but that a majority experience an inspiring and informative week. The youth who attend the course become teachers for other 4-H members and adults at home.

## Local Followup

How are ideas from these Citizenship Short Courses influencing local programs? We have evidence that State and county 4-H agents are doing a good deal of followup.

For example, one Iowa group is conducting 14 citizenship meetings throughout their county this winter. A bus load of their 4-H members attended the short course last summer.

Requests from States for help planning citizenship programs have greatly increased. We constantly receive requests for citizenship literature.

A State 4-H club leader has written, "All the reports coming from Citizenship Short Courses at the Center are indeed encouraging. With this kind of beginning, this phase of the program should grow into one of the Foundation's most important activities."

Special recognition and understanding for 4-H and the short courses came from a Missouri C

# Youth Understanding— Double-Barrelled Mission

**JAMES A. EDGERTON, Bennington County 4-H Club Agent, Vermont**

**B**UILDING better understanding of 4-H among youth is a double-barrelled mission.

The first barrel is for 4-H members. It is vital that they have an understanding of 4-H. The second barrel is aimed at non 4-H members. The more they know about 4-H and its opportunities, the greater the chance of their joining.

Contact with adults in reaching youth is important. 4-H parents and leaders are a strong link in fostering better understanding of 4-H among youth. Adult leaders, parents, potential leaders, and parents of potential 4-H'ers make better cooperators when they fully realize the program's educational values.

## *Sound Objectives*

A good program, built on sound educational objectives, is the foundation for promoting the values of 4-H. Projects and activities that meet this standard hold the interest of members, attract potential members, and spark needed leadership and parental cooperation.

Projects and activities are vehicles for teaching objectives. Keeping objectives clearly in mind gives the program meaning and perspective. The furthering of 4-H must contain sound learning objectives, with obtainable goals focused on youth.

Publicity for program results is necessary. Awards should not receive overdue emphasis in getting across 4-H club work to members, leaders, parents, or non 4-H folks. Club work must be explained as an educational program for all youngsters.

Encouraging members to develop certain skills and knowledge is not enough. Development of the total person is the goal of 4-H and this should be made known.

It is not easy to carry out a program which meets these requirements and it should not be treated lightly.

Prospective leaders and members must be informed about 4-H standards and qualifications.

A great deal of an agent's time is devoted to leader training through home visits, newsletters, circulars, and training meetings. Organized 4-H leader councils and special committees can help pass along information to youth.

## *Reaching Youth*

Direct contact with youth has merit, but the 4-H agent cannot visit every home, nor attend all the meetings he would like. So he must cast a favorable image both on and off the job. His shadow must engulf the objectives of 4-H and present socially accepted standards. He must be a dedicated educator helping youth grow.

To communicate effectively with youngsters, the extension youth worker must have a basic knowledge of their needs and characteristics. He must know what makes a 4-H'er tick. His approach should vary with age levels and interests of individuals.

Mass media are essential to informing the public of 4-H. Radio audiences include all age groups, therefore, messages are designed to interest all. News columns and releases are pointed to the general public, and are usually read by most older 4-H'ers, parents, and leaders. A good working relationship with radio and newspaper personnel is necessary.

Every opportunity should be used to make the story of 4-H known. National 4-H Club Week, parents nights, public activities, 4-H calendar program, and special exhibits are helpful. Club news reporters can help inform the public of activities.

Working with junior 4-H leaders is a satisfying and rewarding experience. The "younger oldsters" can

*(See Center on Youth, page 42)*

pressman last summer. He remarked in the Congressional Record:

"Recently a group of 33 Missouri 4-H junior leaders and four adults were in Washington. Two weeks earlier, another group of 32 4-H'ers came . . . to participate in the 4-H Citizenship Short Course at the National 4-H Club Center.

"We were most impressed by the way in which these 4-H'ers conducted themselves. They were among the most orderly and most well-mannered group of any large group that has ever visited our Capital. . . .

"We think special recognition should be given to the 227 selected 4-H club members from Missouri who have been in Washington this summer to participate in the Citizenship Short Courses. For a while the Nation's Capital becomes the classroom for these selected boys and girls. This program provides an opportunity to learn more about our Government, with a better understanding of national problems and our citizenship responsibilities. It develops an understanding of our relationship to world problems as well as being a new insight into 4-H club work."

The Foundation sees several areas in which the short courses can be made more meaningful.

## *Future Implications*

For example, we want to evaluate the courses. We want to get below the surface to see what participants are thinking while they are here and how they follow up the program.

Requests have emphasized the importance of working more closely with States. The Foundation hopes to counsel with States to make these courses more meaningful. We can help them develop more effective orientation and followup in State and local club programs.

The Foundation can also encourage each State to develop its own programs in citizenship. For the total importance of the Citizenship Short Courses is not in the week's experience in Washington. Short courses do not take the place of citizenship development in the States. But they can help States work out their own programs for developing responsible citizens for tomorrow.

# Pursuing the Same Goal

by JUNE PIKE, Northern Aroostook County 4-H Agent, Maine

EDUCATORS, schools, and the majority of teachers have a special understanding of the 4-H organization and are willing to support its work.

That special understanding is the result of sharing identical purposes and goals. Educational aims are four-fold, like the 4-H clover—Self Realization, Human Relationships, Economic Efficiency, and Civic Responsibility.

## Common Goals

Each of the four purposes is closely related to the others in the life of any individual as well as in the total American educational program. Each aim has subdivisions in which 4-H can be a strong supplementary force in the total education of the child.

For example, the educational objectives of *self realization* include the development and optimum use of all mental, physical, and esthetic faculties. 4-H has the same goal though it uses different words—to make our best better.

Understanding of self and cooperation are basic factors in *human relationships*. Both are more easily reached by a child within his peer

group—a less artificial, more democratic, smaller, mutual-interest group, such as a club composed of 10 to 15 youngsters. A 4-H group can help a youngster to unite theory with practice.

*Economic efficiency* includes the satisfaction of producing good workmanship, learning to exercise good judgment in buying and selling, sound personal economics, and wise occupational choice. From judging contests to meal planning, from consumer buying to producer marketing, from budgeting of money and time to career exploration, 4-H programs are realistic, practical, and enduring.

*Civic responsibility* includes meaningful social activity, social understanding, tolerance, and devotion to democracy. In club work it is possible to carry on a wide range of civic and citizenship experiences.

## Show Relationships

All these are important links between 4-H club work and schools. Each supplements or complements the other. And this is the story we must present to educators in develop-

ing their understanding of our program.

We need to tell educators and teachers of our 4-H goals and objectives, how 4-H groups function and what purposes. We should tell teachers why they are needed.

We can also render service to or augment their work, classes, or interests in many cases. And in the same way we can ask them to participate in 4-H functions.

It is not difficult to tell the story educators and teachers. The sincere dedicated teacher wants to aid helping youth to carry into actual living those principles which are taught in the classroom.

## Value of Support

In our Northern Aroostook area teachers and educators are respected. They have little difficulty in gaining support, interest, and action from parents and communities. They understand the leadership and membership roles, and the value of working together in groups toward individual group, and civic accomplishment.

A well-trained teacher is capable of providing "enrichment" in any program. True educators understand and support 4-H; schools are our richest source of help as well as our best and fairest critics.

In our area, which has large, community schools, teachers see the values of inter-community and inter-town 4-H exchange. They speak on the advantages of area events in which 4-H'ers from all towns in our valley meet in a spirit of united effort at common goals. Educators feel that town, community, and county are drawn together. Rivalry and competition are replaced with understanding, through new experience.

Exactly half our 4-H leaders are school teachers or supervisors. Guidance directors, shop and vocational teachers, adult night school teachers, heads of English and science departments, college instructors and students have all led clubs.

The superintendents and principals of our valley schools encourage their teachers in 4-H work. Our clubs are not "school sponsored," nor even "school connected," yet the yearbook of the largest high school in our valley (See *Common Goal*, page 46)



Patricia Martin and Thomas Clavette (front row center and far right) cooperatively lead this boys club in personal development. Miss Martin holds degrees in guidance and English; Mr. Clavette teaches science; both are active in 4-H club work.



# 4-H Influence Reaches Into Campus Life

MRS. GENE MOODY, Associate  
Director, J. A. REYNOLDS, and  
MIRLEY J. PATTON, Associate  
State 4-H Club Agents, Virginia

WHEN high school doors close behind them, it need not mean the end of 4-H work for young men and women who go on to college.

By acting as junior 4-H leaders, maintaining their 4-H contacts, or participating in 4-H alumni clubs, many students are still waving the 4-H banner. They are building a favorable image of 4-H among fellow students and college administration and faculty.

At Virginia Polytechnic Institute, for instance, the leadership of 4-H club members shows up in many activities. A well-organized alumni club is the nucleus of 4-H activities on campus. But the influence of its members reaches into many corners of campus life.

One annual event at VPI is the student agricultural exposition—"open house" for agriculture. It is a busy day with a program resembling a county

last year's agricultural exposition where all 4-H club members,

with Joe Lineweaver as president. This year's exposition president is William D. Weaver, Jr., former 4-H'er.

Lucy Selden, multiple award winner from Hanover County, was the exposition's secretary last year. She is now home economics editor of a quarterly written and published by agricultural and home economics students.

This year almost all the college livestock judging team are 4-H members. Team member Curtis Absher, Montgomery County, is also president of the Block and Bridle Club and is in the 1961-62 Who's Who in American Universities and Colleges. Also in Who's Who is Kitty Gardener, 4-H'er from Floyd County and president of the VPI home economics club.

The college dairy judging team likewise is made up primarily of former 4-H'ers.

There is much evidence that 4-H background and training pay off in college and later years. Numerous 4-H'ers at VPI hold offices in various organizations; many are scholastically tops.

## Faculty Observations

What do faculty members think of them, and consequently of 4-H in general? George Litton, head of the animal husbandry department at VPI says, "The fellows have learned how to give reasons, to judge. And they take to it like a duck to water. They're as natural as can be when it comes to helping with livestock events such as shows and sales. . . . I often think how poorly we were prepared in my day as compared to these present day 4-H college students."

The Rev. John Coffey, director of the Wesley Foundation Program at VPI, says 4-H club members are among those most able to accept and discharge responsibility. "They know how to organize and they can produce. It's easy to find students who can organize, but 4-H members can also achieve. They've evidenced unusual leadership."

Dr. James W. Dean, director of student affairs, is another 4-H booster. "It has been evident in working with students on other campuses, that the 4-H member is a dedicated individual interested in service above self. On the VPI campus, the contributions

made individually and collectively by those who have been, or still are, a part of this program are numerous and extensive. For the past 15 years, it has been a pleasure to me to contact men in business, education, and agriculture who owe great parts of their success to the influence of 4-H clubs."

The deans of the schools of agriculture and home economics are laudatory. Agriculture Dean L. B. Dietrick says, "4-H club members are used to doing things and they continue to in college. I have been impressed through the years by how often the leaders in specific activities in the school of agriculture have had the benefit of 4-H training and experience."

Dean Laura J. Harper projects this image of what she considers the typical 4-H member who comes to VPI to study home economics:

"She is a serious and purposeful student. At the same time she knows how to enjoy good wholesome fun and companionship. Her ideals are high and her objectives are well-defined. She uses her abilities, is not satisfied with just 'getting by,' but continues to 'make the best better.' She is proud in home economics activities at VPI and uses her time not only for personal improvement, but to advance the home economics program and its service to other young women of Virginia."

## Special Activities

Every year the 4-H alumni club at VPI sponsors a recreational activity, holds a banquet at which honorary membership is awarded to some outstanding faculty member, co-sponsors with the Radford College club a picnic, enters a float in the VPI homecoming parade and/or an exhibit at the annual student horticultural show, and helps with and takes part in the Virginia State 4-H Short Course.

Measuring the effect these young men and women have on campus life in general and on the thinking of faculty members and other students is difficult. But they seem to have found a meaning and purpose beyond the "average" student. This is a fact attested to by people with whom they come in contact on campus.



# Cement Relations with Mass Media

by DON D. KAUFMANN, *Natrona County Agricultural Agent, Wyoming*

**E**VERY county in every State has its own means of publicizing the 4-H program.

Unfortunately, because we are so closely connected with 4-H, we sometimes take for granted that other people know what it means. This is a mistake. We cannot expect the general public to understand our program unless we concentrate on better communications and public relations.

We decided some time ago that there should be a greater understanding of 4-H among all people in Natrona County. The county is large in area and interests are varied. In addition to ranching, farming, and oil production and refining, we have many city interests to consider. So we felt it especially important that people should understand 4-H club work.

## *Personal Contact*

Gaining a better relationship with the newspapers, radio, and television seemed a good starting point. Agents

contacted editors and directors personally. We gave them information on the program and invited questions. This proved a step in the right direction. Almost immediately, greater interest was shown by the media and more 4-H news became part of their daily releases.

The local TV station made available for 4-H club use a 15-minute weekly program. We tried to bring a well rounded look at 4-H to TV viewers.

The time was used in many ways, but we received most comments on 4-H demonstrations. Each week, members were selected to present their demonstrations on television. Both young and older members appeared. Club enrollment increased substantially as a result of this television series.

Many people reported they were not aware before that boys and girls learned such worthwhile things in 4-H. Many thought of it as a social organization.

In addition to the special 4-H series,

the TV station has given time for news broadcasts and made spot announcements of 4-H events or outstanding members' achievements.

Casper, the county seat, has two daily newspapers. Both offer support in furthering understanding of 4-H.

Many of our events are attended by a news photographer without special invitation from the extension office. This indicates they are interested in 4-H news and are seeking source stories related to 4-H.

More than 1,300 people attended our last achievement program. This is a large crowd considering we had fewer than 500 boys and girls enrolled. To help others see how large the program really was, the newspaper published a picture of the crowd. Several people never before associated with 4-H have commented on the size of the program and interest shown by people in the community.

Articles often appear in choice spots in the newspapers. Each year during 4-H Club Week the papers feature 4-H members, leaders, and their activities with picture stories. Again this shows our good relations with newsmen.

Three radio stations in the county cooperate in bringing 4-H to the public. They feature spots by 4-H members and leaders during 4-H Club Week in March. These spots highlight club members' personal experiences and what they have gained from 4-H club work. The stations also provide time for special activities 4-H and recognize local members whose work well done.

## *Recognition for Newsmen*

The Natrona County 4-H Council presented recognition of the assistance given by presenting meritorious service plaques to the radio stations, TV station, and newspapers. This has helped cement relations between extension youth programs and newsmen.

These are a few examples of what we have done in our county to gain a better understanding of 4-H club work. We know this has worked in Natrona County—our 4-H enrollment has tripled since 1955. This increase would not have been possible without the help of our mass media which has helped to spread understanding of the 4-H story and helped to spread understanding.



After a local daily printed this photo of the 1961 Natrona County Achievement Day Program, several people not previously acquainted with 4-H recorded interest in club work. County agents make a point of keeping good relationships with mass media people.

# Illustrate the Image of 4-H Club Work

by C. J. GAUGER, State 4-H Leader, Iowa

Iowa extension workers recognize that the public image of 4-H club work must be broadened if we are to meet the needs of our present and potential members.

This is the way Ober Anderson, Story County extension associate, views the situation. "We realize the need for a changing 4-H program and implementing some of the changes which have been proposed. However, we can't do this until we revise the message the public has about 4-H—what it is and what it is designed to do."

This needed change in 4-H program emphasis was pointed up by the Iowa Scope Study and reinforced by program projection efforts in many counties.

## *Broaden the Image*

Black Hawk County Extension Director Paul Barger says, "We must make people understand that having a champion is not the goal of 4-H. Our goal is the transformation of young people from average individuals into something special—leaders in their communities as youth and later as adults."

At present we don't know the exact image of 4-H, but we believe it is not the picture we would like people to see. A study now being conducted in Cass County should provide information to guide us in pursuing this broader image of 4-H work.

The State 4-H club staff identified a broad image as one of its major responsibilities through a recent publications inventory. This inventory of Iowa and other staffs also indicated specific audiences on which we should concentrate.

With the problem identified, the question facing us was, "What should we do about it?" The State 4-H staff decided a double course of action.

The first step was to produce a brochure to explain the changing image



C. J. Gauger, State 4-H leader; Paul Barger, Black Hawk County extension director; and Harold Craig, area 4-H leader; (left to right) check a placard illustrating the scope of the 4-H program.

of 4-H to the general public. This will take some time to complete.

The second phase was to prepare a set of slides illustrating 4-H objectives and a changing 4-H program.

Twelve sets of 18 slides each are now available for use by field workers. The Visual Instruction Service reports the demand for them constantly exceeds the available supply. We are taking steps to increase the number of sets.

## *Multi-Use Illustrations*

The slide sets were designed so they could be used alone. However, they can do a more effective informational and educational job when supplemented with local slides on projects, demonstrations, local club meetings, tours, and other special phases of the program.

Local pictures demonstrate dramatically what has been done to meet the objectives (leadership, citizenship, etc.) outlined in the basic slides. They show that many of our present teaching tools can be effectively used to help reach the goal demanded by our broadened responsibility.

Some counties have used the slides at annual township meetings. Others have found them available at awards night, leaders meetings, parents night, service clubs, and training sessions.

Iowa's three area extension 4-H leaders—Milton Henderson, Harold Craig, and Jerry Parsons—are enthusiastic about the slides. "I think they are excellent," Henderson says. "Now we have a tool for interestingly and effectively teaching 4-H objectives to leaders."

## *Leaders' Approval*

Proof of the value of the slides shows in comments from leaders who have seen them. After showing the slides at one meeting Henderson heard the following conversation.

One leader asked another, "Aren't these objectives a little unrealistic? We can't ever expect to achieve all these things in 4-H."

The second leader quickly replied, "We need a good group of objectives like these. Even if we never quite accomplish all of them, the work will be better because we have high goals."

A home economics leader commented, "Seeing these objectives certainly makes a leader realize the importance of the job."

Such acceptance of the 4-H objectives slides indicates we are on the right track. This encourages us to press forward as rapidly as possible to do an even more effective job in building both a broader, yet more specific, image of 4-H, its scope, and its responsibilities to the general public.

# *Involvement Can Develop into Understanding*

by ALFRED LASKY, Erie County 4-H Club Agent, New York

**O**f course there is no set formula for gaining public understanding of the 4-H program. This job is not only never-ending, but ever-changing. Methods must be evaluated periodically and retained only if they are contributing to an accurate picture of what you are doing.

Currently, the most important means of seeking public understanding in Erie County, N. Y., is involvement of people. This method is so familiar to extension agents that it is often taken for granted.

Too often we think of involvement of people in terms of "several key people," "outside resource persons," or "a few men or women from that line of work." This is fine, as far as it goes. It does much in strengthening an extension program. But it falls short in giving widespread understanding of what we are doing or hope to accomplish.

## *Paint a Picture*

Long ago we learned that in our combination of rural, suburban, and urban populations, we cannot assume that anybody has an accurate picture of what others are doing. We strive for wholesale intermingling of young and old, urban and rural, industry and agriculture, leader and member.

We must not forget that part of this public we are considering is already inside the 4-H family circle. To these people and to those not familiar with us, we want to convey the spirit of cooperation and democratic action that characterizes club work.

We want the public to think of 4-H club members as "learning and doing" rather than "asking and getting." We want to avoid the criticism that children are given too much for too little effort.

Our methods are neither spectacular nor unique. We use advisory committees, of 15 to 25 members, in all project lines.

A constant effort is made to include people to whom 4-H is new and some who are familiar with it. Almost 200 people are involved annually in this way. If care is taken to assure turnover, many people will learn about youth work.

Often more important, they give us new ideas. It is difficult to say which is byproduct and which is main purpose.

Our group meetings, subject matter or activity, are open to all interested people. This is made known in publicity and announcements to 4-H people.

As a result, we usually have a good turnout of parents and interested neighbors. It is not unusual to see these same people with other friends and neighbors at later meetings. They gain understanding through actual participation.

## *Meeting the Masses*

Our largest single form of involvement is the Erie County Fair. Billed as "The second largest county fair in the Nation," it provides a showplace for 4-H.

To utilize this opportunity, we directly schedule the help of some 400 older 4-H members, leaders, parents, and friends. Most of these spend at least 4 hours meeting and talking with people who may never have heard of us. This combination of fair atmosphere, exhibits which show accomplishments, and responsible, interested people, goes a long way in providing a good picture of our organization.

We involve people in press releases

and television programs. In new photos and stories we try to get across to the public that 4-H is broader in scope than the local club.

We include other people in television programs. This has spurred offers of assistance from people who like to show others how to do things but didn't realize the opportunities. People have agreed to be leaders after observing on a TV program that the local trash collector can lead a 4-square dance club or an industrial plant manager can lead a tract club.

Involving people from all walks of life removes "exclusiveness" from club work. People identify themselves with those already involved in the program and any barriers to participation or support are removed.

We like to involve people to the extent that many of our major moves originate outside our 4-H staff. This eases many problems of a shortage of trained help and facilities. It sometimes aids in financial support. People who help to conceive a program are usually anxious to continue helping and to involve others.

All this adds up to one main point. If people are involved, they gain better understanding of 4-H.

## **CENTER ON YOUTH**

*(From page 37)*

help a great deal in planning and carrying out the county program.

The Bennington County 4-H Junior Leaders Council is a solid, interested group. With some guidance they carry on much of the county activity program—assisting with project camps, fields days, etc. These junior leaders carry the 4-H story to other members, parents, and people not familiar with 4-H.

We think we should turn that saying around—"Never let a man do a boy's job." If a junior leader is capable and willing to assume a more grownup experience, he should have the chance. This is meaningful and satisfying to him. He will stay in 4-H longer and become an example to other members.

A good county program will produce more favorable public reaction than a well-publicized mediocre one. It will present a true account to you and perpetuate itself.

# Understanding is a Continuing Process

by KENNETH FROMM, *Finney County Agent, Kansas*

THERE'S a sunny outlook for 4-H in Finney County, Kans., today—in fact it's been that way for years.

Our 4-H boys and girls have been backed by rural people and businessmen for a long time. Their interest and support are the result of long-time extension-public cooperation and good relationships.

## Public Participation

The "prime mover" of our 4-H program is our county 4-H council. It was organized primarily to plan and carry out the 4-H program.

As the program expanded, the council appointed event committees responsible for planning 4-H club days, 4-H Sunday, National 4-H Club Week, achievement nights, and other activities. A separate committee handles each major countywide event. This involves more people and gains a more widespread interest in club work.

Two other important groups directly connected with our club program are the chamber of commerce and the county fair board. Their support, financial and other, is invaluable.

In thanks for contributions, our council sponsors an annual get-together for these businessmen. This also is an opportunity to report to them on 4-H accomplishments.

With opportunities like these to plan and carry out their own programs, club leaders and members develop more interest in 4-H. And they constantly work to improve it. How do we get various segments of the community to understand our 4-H program?

First, we build a foundation, a starting place. Next, we develop a long-time continuing information program. We also have an action phase in this process of acquainting others with 4-H work.

Through 40 years of extension work, we credit these steps with gaining the prestige our club program presently enjoys. Our good record is a foundation and our coun-

cil acts as an action group. We use a variety of methods to reach our supporters.

For example, the countywide newsletter at first was sent to the entire mailing list twice monthly. At present, this letter is being sent to farmers, home demonstration unit members, 4-H'ers, and others who request it.

The newsletter is a 4-page publication—one page each for agriculture, home economics, 4-H, and general topics and the monthly calendar. People look forward to getting extension news each month through this publication.

Our radio audience stretches countywide. Currently, agents and 4-H clubs present 10 programs a week over 2 local stations. This gives us 60 to 70 minutes radio time weekly.

We present a variety of program material on these programs. A survey last year showed that our listen-

ing audience was highly diversified.

Our local newspaper has been cooperative for many years. At present each agent has a weekly column printed on a farm news page. In addition, a reporter visits our office daily to check on news and a photographer covers many events.

Mass media have been a great help in creating an understanding of 4-H club work among the general public. They have a direct bearing on the interest and support of businessmen and other local groups. These people in turn are inclined to offer assistance as part of our county 4-H council—advisory committee.

Building an understanding of 4-H club work among the people in the community is a continuing process. It is much easier, we have found, when people are receptive. To keep them that way, we need to keep our information programs up-to-date and continue building on past good work.

## IN THE KNOW

(From page 32)

Annual program reports—a general summary and a press, radio-TV summary—are provided to each donor. These reports include a vast amount of information about 4-H as well as program results. Donor contacts circulate these reports among the organization staff. And frequently excerpts are included in their house organs for the information of all workers.

The National Committee's annual report, newsletter, monthly leaders' magazine, and other publications serve to inform donors. Visits to company offices, presentations to management, telephone conversations, and personal letters all contribute to a better informed donor audience.

Opportunities given donor representatives to serve as consultants to program development committees, plan supplemental program events, and participate in special confer-

ences all add up to increased understanding and mutual respect.

Regardless of method or message, it is the responsibility of the National 4-H Service Committee (or the extension office) to take the lead in improving understanding of 4-H. The Committee attempts to carry out this responsibility simply, dramatically, and as effectively as possible. Our intent has been to provide donor representatives with information they can carry to their organizations.



Informal huddles are common ways of exchanging ideas at 4-H Donor's Conference.

# Who Does What? When? Where?

by **ROBERT C. ANTRAM,**  
*Associate Somerset County Agent,  
Pennsylvania*

**W**ho does what, when, and where if a county does not have an agent specifically assigned to 4-H club work?

Pennsylvania does not have 4-H club agents, a situation probably found in many counties throughout the Nation. This means the youth program becomes a challenge to the entire county staff.

In Somerset County the responsibilities of planning and carrying out the youth program are given to the associate county agent. He, in turn, relies heavily on the assistant county agent and assistant home economist.

Such items as: how to improve project quality, how to interest new 4-H'ers, how to retain older mem-

bers, how to increase leader and parent participation, and how to do a better job of publicizing club work—crop up in office conferences. Thus the entire staff becomes involved.

Lack of proper planning can result in a dud for a countywide 4-H idea or event. So we try to set up an annual calendar of activities early to avoid last minute planning. Our calendar, March to March, is mimeographed and given to club leaders.

Another cooperative office activity is the monthly newsletter sent to 4-H families and leaders. We also send copies to the newspaper and radio station. The associate agent acts as editor; other staff members contribute suggestions or news articles.

## *Emphasize Leadership*

As in every county, our 4-H leaders are vitally important to the success of local club work. We are putting every effort into building our leaders into a stronger, more efficient team.

Home economics projects leader training meetings are conducted by the assistant home economist. Similar meetings are arranged for agricultural leaders by the associate or assistant county agent. Occasionally, the county agent teaches.

Leader notebooks were introduced recently. All informational letters

leads them into these projects to learn about other people. And their knowledge, shared with adults, can go a long way toward breaking down international barriers.

## *Concern for Health*

Another national concern is the general health and physical fitness of citizens, particularly youth.

USDA studies show that teen-agers are the poorest fed members of families. Six out of 10 girls and 4 out of 10 boys need improved diets. It is clear that youth need more attention to physical fitness, too.

Educational work in nutrition projects is one way of combating this problem. Many 4-H activities support and promote overall physical fitness.

More depth in project studies, more science, more marketing, more

and meeting idea material are filed in these for more efficient use.

Each staff member is responsible for working with a group of 4-H clubs, depending on the project.

Dairy products are popular, with the bulk of them in one of four district dairy clubs. During the winter the associate and assistant agents meet with dairy club leaders to help plan meetings for the project year.

Countywide roundups for all major livestock projects are handled by the agricultural agents. Home economics projects have local club roundups as an effort to build interest in each local community. In some communities agricultural projects and home economics projects are scored at the same roundup under the supervision of the agents and leaders.

To avoid duplication of staff participation, special events or activities are assigned to staff members.

For county 4-H council sponsored activities, such as tours to other counties, fund raising events, county fair exhibits, or IFYE participation the extension staff functions as a team.

We do not feel that our answer are the ultimate. We know that new ideas and methods are needed. We want to know where we are going and who is going to do what along the way.

management training, more "what and how" have been and are being built into 4-H projects.

Deeply imbedded in all modern 4-H efforts is the recognition of how important science and the scientific approach are to the modern world. Modern 4-H work digs deeply into the scientific aspects of projects which 4-H'ers are exploring.

These aspects of extension youth work are but part of the story we have to tell the public. 4-H club work has helped and will continue to help American youth prepare for a useful adult life, to be economically productive and live harmoniously with other people.

We in extension youth work must not lose any opportunity to help the public to fully understand the value of 4-H to the individual, the family, the community, and the Nation.

## THE 4-H STORY

*(From page 27)*

ing completed and earning potential. Whether youth stay on the farm or not, they need education and specialized training for their future.

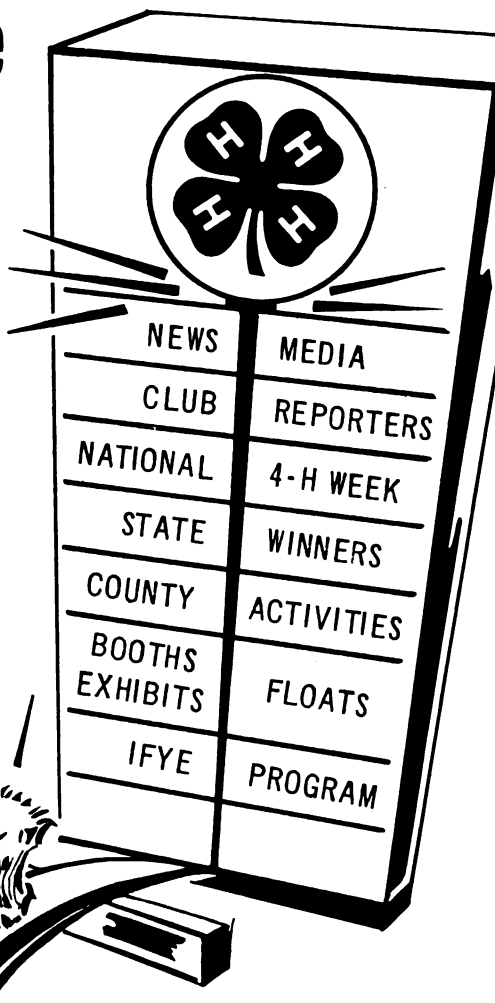
Today Americans face the terrifying threat of possible nuclear war or accidental nuclear disaster. Our alert young people are anxious to share in worthwhile community service through rural civil defense work.

While preparing ourselves for possible conflict, we continue to work wholeheartedly for peace. International Farm Youth Exchange and other 4-H people-to-people activities, such as pen pals, study of other countries, Sister Clubs, and 4-H Care programs, have far-reaching effects.

Youth's curiosity about all things

# RING the BELL for 4-H

by H. H. CARTER,  
Clay County Agent,  
Arkansas



Just because we think everyone knows about 4-H doesn't make it so. The 4-H story needs telling—and retelling.

Why tell everyone about 4-H club work? How does it help? In Clay County we found that public understanding of what 4-H is and is doing gives club work higher prestige. This inspires members and adult leaders to greater accomplishments. And it helps generate greater support for 4-H throughout the county.

## Dividends of Awareness

We hope that a stepped-up effort to organize additional clubs this winter will show that past public information efforts made this job easier. Our county 4-H club work was

put on a community club and adult leader basis in 1958. It originally was built around school clubs handled primarily by extension agents. The county at present has 13 community clubs with 250 members. Our goal is 20 clubs for 1962 and 40 by 1965.

Other benefits of a good 4-H information supply are better financial sponsorship, increased cooperation of parents, exchange of ideas between clubs, and training for 4-H club reporters.

But, how can wide public understanding and recognition of 4-H club work be attained? We think many efforts have helped to get the 4-H story across in our county.

Last year we held special training meetings for 4-H club reporters. This year we will train adult 4-H leaders

in news reporting and encourage them to train and work with 4-H reporters.

## News Coverage

Perhaps one of our best "show windows" has been newspaper coverage. More than 300 column inches of news direct from the county's club reporters appeared in county newspapers during the past 12 months. The county's three major trade centers each have a weekly newspaper and each welcomes 4-H news. The three papers have a total circulation of over 6,000—largely rural people.

The three newspapers also publish a special news section to celebrate National 4-H Club Week. This section carries special articles on 4-H work plus 4-H ads purchased by local businessmen. In one paper 22 business firms and public officials purchased mats in this year's special section.

Clay County has also had two State project winners in each of the past 2 years. These winners have gone on to attend the National 4-H Club Congress in Chicago. Such recognition enhances the image of 4-H work in the county.

## Public Appearances

County activities provide some of our best publicity. These include the dress revue, tractor driving contest, share-the-fun festival, county rally, and achievement banquet.

Exhibits, educational booths, and floats at fairs and parades are another valuable means of showing 4-H to the general public. These, and other county, regional, and State activities place 4-H work before the public many times and in a favorable manner during the year.

Clay County people learned about another side of the 4-H story when we participated in the IFYE program during 1961. Dominique d'Herbés, IFYE delegate from France, showed slides and talked to many county groups while visiting here.

We believe that these methods ring the bell for better understanding, greater recognition, and a more favorable image of 4-H club work.

## COMMON GOAL

(From page 38)

ley carries full-page photos and outlines of all high school 4-H club activities each year. This past year students included a photo of the club agent accepting a donation to the area's 4-H Community Center from the Future Teachers of America Club.

Our teacher-leaders of 4-H clubs show superiority in leadership, yet there is cooperation between them and the nonteacher 4-H leaders.

As our society becomes more complex, our work as 4-H agents becomes more complex, too, and the need for educated, well-trained club leaders becomes greater.

Schools, educators, and teachers can help us achieve closer relationships with other people. They are trying to nurture sound minds in sound bodies and to make the most of every child. Are we not pursuing the same goal?

## BEAR TRAP

(From page 29)

by 4-H clubs and club members. They are interested in overall accomplishments, trends, directions, successes, failures.

The average man is happy to read in his newspaper that 20 county 4-H members are paying their way through college with money earned through 4-H projects. He is sincerely interested in the news that the quality of county livestock has been upgraded partly through the efforts of 4-H members. He likes to know about a boy or girl who "made good" with a project or assignment.

## Selecting Channels

If you've read this far, you've surely noticed that we've been dropping not-so-subtle hints about which channels to use for the various audiences. This goes back to the bear trap or butterfly net business.

It's time now to make a rather simple observation: The mass channels are the best for reaching the mass audience (the general public), and the specific channels are the best for reaching the specific audiences—those in categories one and two. This doesn't get any more dif-

ficult even after we think about it for a minute.

Use your local newspaper, radio program, and television show to tell the general public about 4-H club work. Present that big picture we were talking about. Why? There are two main reasons.

## Media for the Masses

In the first place, the mass media are about your only means for reaching the general public. You can't afford to send everyone in the county a personal report; you can't talk to them all in the street; they won't come to a meeting to hear you discuss the 4-H program. But if you present information of interest to them, they will read about you and your program in the newspaper, listen on the radio, or watch your presentation on television.

Secondly, newspaper space is limited as are radio and television time. If you use this space or time to present detailed information of interest only to club members, you won't have any left for reaching the general public.

But you say you have a "4-H Column" in the local newspaper. So why shouldn't you address the information in the column to 4-H members? Most newspapers have one or more sports columns, too, but the information in those columns is not directed only to the few athletes who participate in sports. The information is about sports, written for the general public that is INTERESTED in sports. Your 4-H column should be directed to the general public that is INTERESTED in 4-H and other youth activities.

When you use mass media to reach the general public, you will also be reaching people ASSOCIATED with your 4-H program. This is good since these people are even more interested in the big picture than the general public. But you may also want to use more specific channels to reach this intermediate audience.

Suppose you want to keep all clergymen in your county informed about your 4-H program. In many counties, there are clerical associations which publish a weekly, monthly, or quarterly newsletter or house organ. Why not use this channel?

Why not use the PTA newsletter to reach teachers as well as parents of prospective club members? You can often reach local businessmen with an item in the local chamber of commerce circular letter. Many professional and business clubs have publications of their own—an excellent channel for reaching those who are ASSOCIATED with 4-H club work.

This brings us to the audience made up of people who are actually INVOLVED in 4-H—the members themselves, their leaders, and their parents. You need to reach these audiences with detailed program information, instructions, and subject matter information. We've ruled out mass media for this purpose. You wouldn't want to use church bulletins or organization newsletters. So what's left? Plenty.

Your audiences of involved people are easy to identify. You know who they are and where they live. You can put them on a mailing list or a variety of different mailing lists. And this is exactly what you should do.

## Reaching Direct

The best way to reach 4-H members is with a special newsletter mailed directly to those members. The best way to reach leaders is with a newsletter mailed directly to leaders. The same thing goes for parents of members.

With this direct mail channel, you can be as detailed and as specific as you want to be. You can tell members where to be, what to do, how to act, and how not to act; present specific information to leaders carrying out the various projects and activities; keep parents informed about progress.

Much of your communication with 4-H members, leaders, and parents of course, will be face-to-face. And this often is the best. If you use club meetings, federation meetings, and direct newsletters to get the detailed information to those audiences involved in club work, you will not be tempted to present the information in your newspaper columns and on your radio programs.

In short, you won't be tempted to trap a bear with a butterfly net. It doesn't work out very well anyway.



# Center on the Home for Parent Support

by MRS. FLEURANGE MORRISON, *Pointe Coupee  
Parish Home Demonstration Agent, Louisiana*

HOME-CENTERED skills, learned by 4-H'ers, can be outstanding parent interest-getters.

Agents have many opportunities to build strong parent-child relationships through 4-H activities. Take the case of the four Smith children in Pointe Coupee Parish (county).

The girls joined 4-H as soon as they became eligible for membership. Their participation has been a big factor in strengthening family bonds.

Whatever the Smith girls learn in their 4-H projects they can apply to their home life. For example, they take pride in preparing dishes which they learned while doing 4-H food projects.

## Parents' Praises

"When children each want to be doing something constructive in the home, it's a heartwarming experience," says their mother. "In this day of reports of juvenile delinquency, it might be well for parents to

look into the value of club work—a great panacea for youth illness."

Cooperation and interest in 4-H club work is shown by another parish family, too. Mr. and Mrs. L. H. Ritter are enthusiastic club supporters and encourage their daughter with any project she undertakes. But each project is her own work.

Another club booster comments on 4-H contributions. "I've seen my daughter grow from a shy child into a confident, poised teen-ager. I attribute much of this to the 4-H program, especially the demonstrations she has given and the leadership she has assumed."

These and many other similar examples are used by parish agents in discussing club work with parents. We stress the value of club work to the family as well as to the development of the individual. The importance of the parents' interest and cooperation are emphasized as being essential for optimum development of 4-H'ers.

We encourage parents to let their children assume responsibilities in the home and family life. For example, girls might take on meal planning and preparation, sewing, child care, or other homemaking tasks.

A working mother explains that this arrangement works ideally in her home. "I could never work out of my home if my girls did not take on homemaking tasks. 4-H is their incentive."

By tying our parish 4-H club work directly to the home, we can build better understanding with parents. We feel there is no better method for "selling" the 4-H program to parents. And it's easy to see from these examples that club work is meaningful to our parish families.

## GOOD WILL

(From page 31)

their concept to the real situation. In Michigan, for example, more than half the 4-H'ers are nonfarm.

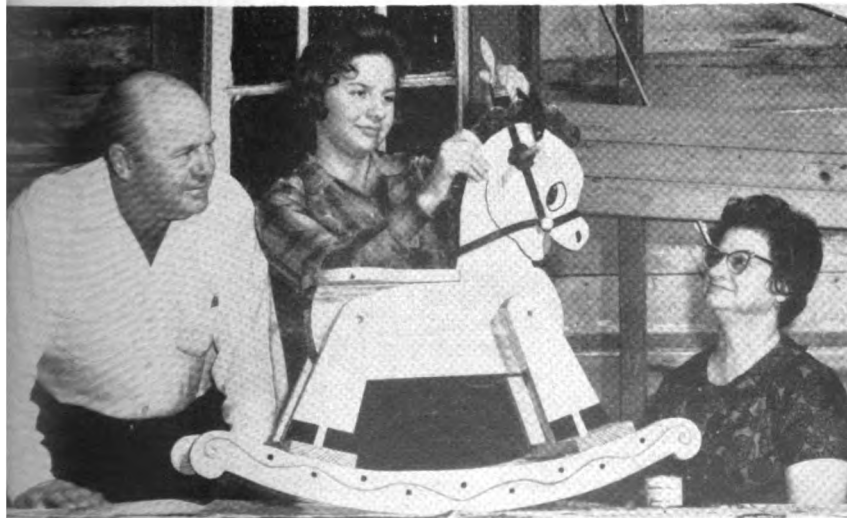
We can develop awareness through: radio and TV programs and newspaper articles that highlight nonfarm 4-H opportunities, organizing 4-H clubs in nonfarm areas, and farm-city events designed to strengthen understanding.

The general public does not always think of 4-H as part of the Cooperative Extension Service. Welding them together offers two important advantages.

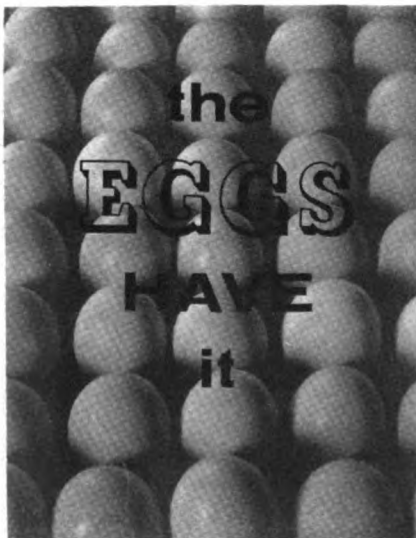
First, it gives prestige to 4-H by tying it to a State university and other extension programs. Second, the general good will toward 4-H can enhance other extension programs.

Energetic programs are a start toward building public understanding for 4-H club work. Well-informed 4-H members, leaders, and parents offer important first publics whose understanding is a must for success. Good relations with our cooperating, supporting, and general publics are essential to a well-rounded program and to future growth.

All this sounds like a full calendar—and it is. Building public understanding is a big job. Big jobs demand much, but they also offer more satisfactions when well done.



Mrs. Ritter, Pointe Coupee Parish 4-H'er, puts the finishing touches on a child care project under the guidance and approval of her parents.



**E**ggs have almost unbeatable value as a concentrated, versatile food. Alone or combined in delectable dishes, eggs rate high in American food popularity.

This time of year, eggs have a special use. In fact, Easter and Eggs are almost synonymous. To early pagans, eggs represented the new life that returns to nature in spring. And to early Christians, colored eggs represented Christ's resurrection. So the custom of dyeing eggs to give to friends and family has a long history.

But plain, everyday uses for eggs have an even longer history and more modern handling.

Chicken eggs are important sources of protein, iron, and Vitamin A. They are also rich in Vitamin D

and the B complex. Eggs are so valuable to our diets that nutritionists recommend eating one a day or at least 3 to 4 a week.

Actually Americans consume almost the recommended egg a day—334 eggs per person per year. In fact, between 1935-39 and 1956-58, Americans increased their consumption of eggs by 5 dozen per person per year.

USDA reports that an egg contains the same amount of iron as a piece of lean meat which weighs the same. These nutritional values make eggs useful as meat dishes.

The versatility of this poultry product shows up in the many ways in which it can be used.

As a whole, eggs give color and flavor to other foods. They also hold ingredients together.

The whites, high in protein, act as a stabilizer to thicken or stiffen food material, such as meringue. Yolks contain most of the Vitamin A which is required for healthy skin and good night vision.

### *Improved Keeping Qualities*

The usefulness and value of eggs are governed by the fact that they, like other high quality protein-from-animal sources, are perishable. But research has developed ways to solve this problem.

Technology has made it possible to keep eggs refrigerated or in dried or frozen form. Both dried and frozen eggs can be used as well as whole, fresh eggs, with no loss of nutrients.

Refrigeration was the answer to maintaining high quality eggs for consumers. Refrigerated egg rooms on the farm, refrigerated transportation, and refrigerated storage and display all add to the life of good quality eggs. Researchers report there is no loss of protein value, even after 18 months of refrigerated storage.

USDA grade labels are a way for consumers to select eggs by quality. The letters "U.S." on a carton mean the eggs were officially graded. And the grade mark is an assurance of quality, provided the eggs were kept under good conditions after grading. Grades range from AA (highest) to C.

Production research has shown how to produce efficiently and manage flocks of several thousand hens. Today only half the farms with chickens produce the commercial egg supply of 4.5 billion dozen eggs per year. Only 15 to 20 years ago 80 percent of the U. S. farms produced eggs for sale commercially.

### *Savings for Consumers*

Further research has shown ways to reduce costs of production and improve potential expansion. The results of this and other research show up in the savings in cost to consumers.

For example, in 1947-49 a factory worker could buy 1.8 dozen eggs with his wages from an hour's work. In 1960 an hour's wages would buy 3.6 dozen eggs.

Yes, the eggs have it—an important place in American diets. And the egg industry, combined with the Department of Agriculture, is engaged in assuring a plentiful, nutritious supply of eggs to U. S. consumers.

Are you telling America's greatest success story—the story of agriculture—to nonfarm groups in your area? This is No. 10 in a series of articles to give you ideas for talks, news articles, radio and TV programs, and exhibits.

Education Library

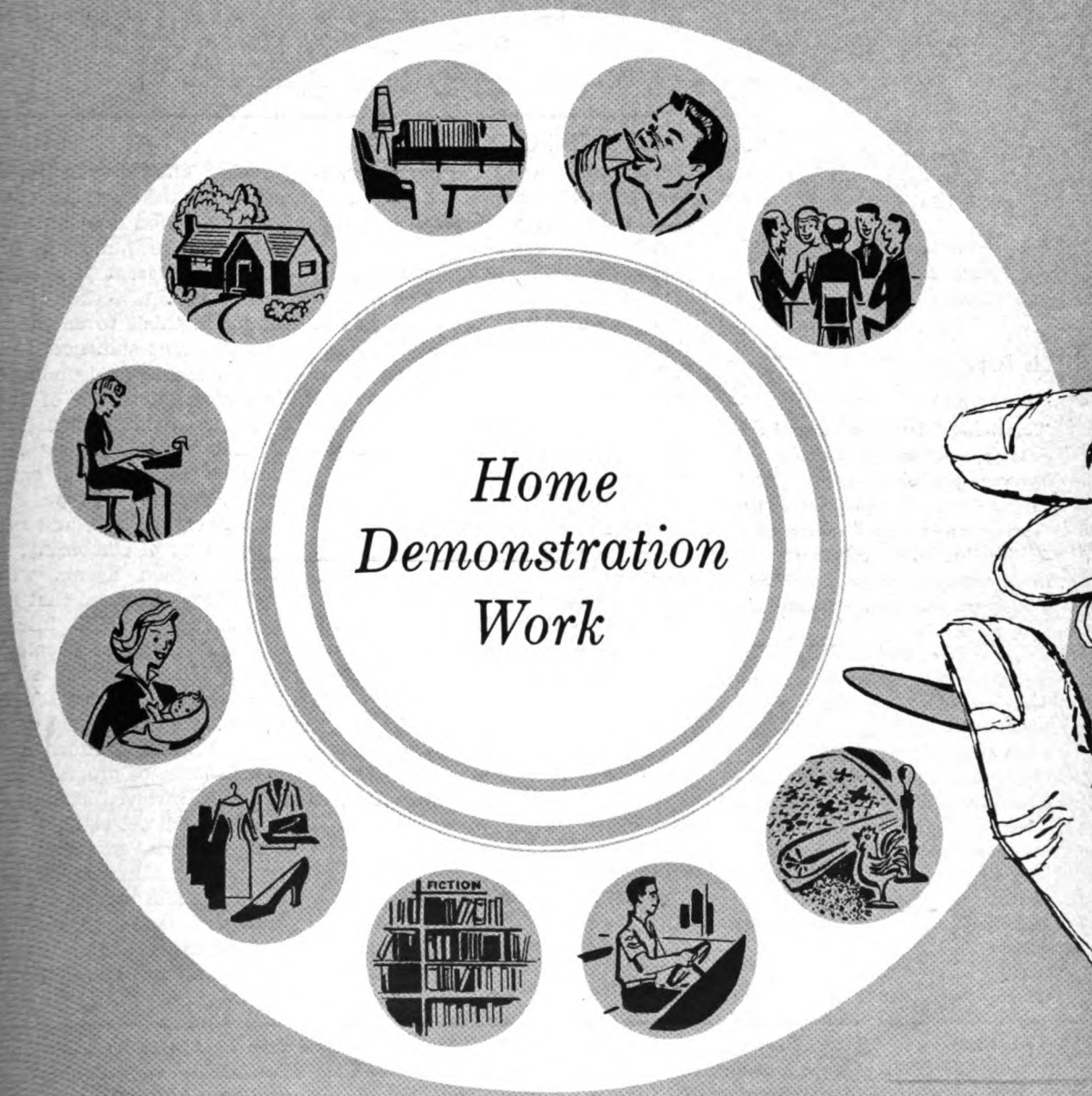
33.3



Edue

# EXTENSION SERVICE *Review*

MARCH 1962





**Official monthly publication of  
Cooperative Extension Service:  
U.S. Department of Agriculture  
and State Land-Grant Colleges  
and Universities cooperating.**

**The Extension Service Review** is for Extension educators—in County, State, and Federal Extension agencies—who work directly or indirectly to help people learn how to use the newest findings in agriculture and home economics research to bring about a more abundant life for themselves and the communities.

The Review offers the Extension worker, in his role of educational leader, professional guideposts, new routes, and too for speedier, more successful endeavor. Through this exchange of methods, tried and found successful by Extension agencies, the Review serves as a source of ideas and useful information on how to reach people and thus help them utilize more fully their own resources, to farm more efficiently, and to make the home and community a better place to live.

**Vol. 33**

**March 1962**

**No.**

Prepared in  
Division of Information Programs  
Federal Extension Service, USDA  
Washington 25, D. C.

**Division Director: Elmer B. Winner**

**Editor: Walter A. Lloyd**

**Assistant Editor: Doris A. Walter**

**In This Issue**

**Page**

- 51 "Count-down" for home economics
- 52 Area approach multiplies results
- 53 Consumer playhouse
- 54 Putting public affairs on hometown terms
- 55 Teaching with tape and records
- 56 Clothing has modern meanings
- 57 Management for young homemakers
- 58 Confidence develops through child study series
- 59 So you're going back to work
- 60 Model home for modern homemakers
- 61 Team approach gets results
- 62 Indian family progress leads to wide-range benefits
- 63 On my own with an isolated audience
- 64 Homemakers' survey calls for program changes
- 65 Reaching migrant workers
- 67 Safe driving campaign wins county interest
- 69 "Family approach" to rural areas development
- 71 Family preparations grow with interest
- 72 Citrus yesterday and today

**EAR TO THE GROUND**

Did you know that a home economist played an important role in Lt. Col. John Glenn's recent orbital flight? It's true!

Beatrice Finkelstein, pioneer in the science of space feeding, was the research nutritionist who "packed a lunch" for Glenn's flight. Beef, vegetables, and applesauce, "packed" in collapsible squeeze tubes, provided the opportunity to test man's ability to eat under weightlessness conditions.

Incidentally, Glenn said he had enough for two meals, but took time only for the applesauce. He reported no ill effects.

Miss Finkelstein has been pioneering in space nutrition for the past 5 years. Part of her research has been to develop the high protein, low-residue diets served to astronauts before launching.

She has also worked on equipment for food storage and eating for a 3-man crew during extended periods of space travel.

Yes, as FES home economics programs director Eunice Heywood says, "We are living in a world that is straight out of science fiction. . . . We live and work in ways unheard of in what seems like only yesterday."

The "count-down for home eco-

nomics" alluded to in the title of his article, indicates the preparation for meeting brand new horizons.

There are hundreds of exciting new and different fields open to home demonstration workers, new and different methods to do the work, new and different audiences to serve.

This month's telephone dial coverage indicates only a few of the subjects extension home demonstration workers includes today. And just as the numbers on a phone dial can be combined, so can these types of extension audiences, subjects, and methods.

Speaking of combining, four home demonstration agents wrote about how they discovered that by combining their skills and interests, they could reach more people with less effort. Oregon agents are combining tape recordings from the family life specialist with their leader lessons. From Arizona, California, and Texas come stories of programs which successfully involved outside resources.

When you get right down to it, our work is combining—resources, methods, audiences, problems, subjects, ideas. If today's experiences are used as a launching pad, the future for extension home demonstration work can be as big as the universe.  
DAW

The Extension Service Review is published monthly by direction of the Secretary of Agriculture as administrative information required for the proper transaction of the public business. The printing of this publication has been approved by the Bureau of the Budget (June 26, 1958).

The Review is issued free by law to workers engaged in extension activities. Others may obtain copies from the Superintendent of Documents, Government Printing Office, Washington 25, D. C., at 15 cents per copy or by subscription at \$1.50 a year, domestic, and \$2.25, foreign.





## "COUNT-DOWN" for HOME ECONOMICS

**EUNICE HEYWOOD**, Federal Extension Service

We are living in a world that is straight out of science fiction. It wasn't long ago that flying, much like space travel, was only a product of someone's imagination. But there is more truth than fiction in such cases.

Activities at Cape Canaveral have received continuous attention. Yet, all of us have our own Cape Canaveral. We live and work in ways unheard of in what seems like only yesterday.

Will the home demonstration agent of the year 2000 look on our home economics work with the same nostalgia that we look on early day home economics clubs?

At that time home economists' efforts were directed entirely to helping farm women and girls. Home economics research information was limited. As a result, agents had to rely largely on successful experience and content of programs.

We have come a long way from those beginnings. And so has our audience.

### *New Audiences*

It is a mistake to think all today's homemakers have the same interests, needs, or desires. They vary in family background, age, education, employment, income, size of family, emotional maturity, and countless other ways.

Who are they? What are they like? What will they be like in the future? We can't even guess what a home-

maker will want from Extension in the future until we see her as she is today and may be tomorrow.

Years ago most of an agent's time was devoted to teaching home economics subject matter to home demonstration clubs or similar groups. Today only about 15 percent of the women who receive help from home economics extension programs are members of such groups.

Early agents worked almost entirely with families on farms and in small villages. Today 40 percent of the families are from farms; 43 percent are urban and the rest rural nonfarm.

It is questionable whether residence is as significant to programs as education, stage of life, income, or social status. Today subject matter is usually pinned to some specific need of a special audience. It may be on preparing for retirement for the elder citizen, financial management for newlyweds, or child care for young mothers.

The most successful agent uses a wide variety of methods (including workshops, forums, seminars, home visits, radio and TV courses) to serve women.

Some counties are making progress in involving new leadership and developing programs that are problem-centered rather than departmentalized. Perhaps we need to develop more educational programs with groups having special interests and special problems. Such groups

are more likely to identify their problems, develop plans, and carry out action than those representing many interests.

Certainly we need to help our planning committees develop sensitivity to real problems. To do this we need clear educational objectives ourselves and the ability to see beyond daily routine.

One of Extension's greatest contributions to future homemakers may be to help them recognize and define personal values that give meaning and purpose to family life. Values on which to base decisions about the use of time, energy, and money are essential. They are even more important as a guide in the development of children and satisfactory family and community relationships.

### *RAD Contributions*

There are many opportunities for home economics extension workers to play an important role in Rural Areas Development. As with other extension workers, their potential contribution will vary with individual perspective, training, experience, aptitude, and opportunities to participate.

We can already see progress in area studies of economic potentials and in plans for economic resource development. But many personal and social problems will not be solved directly by increased income. So early consideration must be given to other factors in the development of long-term plans.

For example, in some areas the immediate problem is not so much increasing cash income as managing present resources.

Extension home economists historically have worked to develop leaders. They have trained leaders to collect background data which point up basic social values and problems, to analyze problems, and to carry out action programs. This experience can be useful in carrying out Extension's responsibility for "organizational and educational leadership" in RAD.

Established contacts offer opportunities to explain RAD to various community-minded women's groups. Community improvement efforts of such groups often play a vital support role. (See *Count-Down*, page 66)



# Area Approach

## Multiplies Results

by **MRS. LAURA T. BOWMAN**, Arapahoe County, **MRS. LOIS L. KINSEY**, Adams County, **MRS. EDNA L. THOMPSON**, Jefferson County, and **JACQUELEN E. ANDERSON**, Denver County, Home Agents, Colorado

**W**OULD you like to have more help for your leaders? More time for lesson preparation? Reach more people? What extension agent wouldn't?

Home agents in the Denver metropolitan area all had visions of accomplishing these hopes someday. And we have done it! Our solution was to combine our skills and efforts. We are taking an area approach rather than confining ourselves to individual counties.

Home agents from Adams, Arapahoe, Denver, and Jefferson Counties discussed program coordination in the spring of 1960. We all faced a common problem—reaching urban and suburban homemakers. And we found that people requested the same information from each county. This emphasized our close relationship.

The result of this meeting was AADJ—coordinated plan for the 4-county area. These initial letters

from the county names symbolize new extension cooperation to meet people's needs.

### *Single Plan Develops*

After uniting office plans, the next step was to enlist the aid of key people in all county programs. Lay people from all four counties, along with the State home furnishings and clothing specialists, helped plan lessons for the coming year.

Seven meetings were planned—a series of four lessons on design and color in home furnishings; three lessons geared to consumer buying of clothing.

In the past, each agent was responsible for lessons in her own county. With the new approach, we divide topics and subject matter according to our specialized interests and abilities. Now we take turns pre-

paring and presenting a month's lesson in all four counties—sometimes as many as 10 times.

Each of us now has more time to spend on lessons and we can be more specialized. By using our lessons in all counties, we can reach more people and release time for other activities.

We can allow more preparation time for better quality education programs, since the responsibility is shared by other agents. We average about 2 weeks on preparation and on presentation of the home furnishings series. This added up to about 6 weeks time per agent compared to 4 months each of us might have devoted to the same number of lessons under the old system.

After preparation, extra time spent in presenting the material in many places is comparatively easy to arrange. During the 4-week presentation period we still carry on regular county duties.

One agent is able to publicize the entire 4-county program with all the metropolitan area media. (This is the result of our self evaluation.) County publicity chairmen and stores help distribute thousands of news releases and colorful flyers, all bearing the AADJ heading.

### *Far-Reaching Effects*

Cooperative planning and production of county programs is already showing good results.

Recently, two agents who appeared on a Denver TV program received nearly 400 requests for a leaflet on home decorating. Most were from homemakers. Extension had not reached before. The more professional approach of AADJ is easier to take to TV and new audiences.

Training of 4-H and home demonstration leaders has become more effective. Leaders from 4-H, home demonstration clubs, garden club PTA's, and Y-wives all attend training sessions. (We make a special effort to contact nonextension groups.) Kits are offered to all who want to present the educational programs to their groups.

The new approach has a bonus side-effect making it possible for us to become better acquainted with (See *Area Approach*, page 68)



Home agents from the Denver metropolitan area describe visually new audiences reached and time saved through their cooperative educational program. Agents are (left to right) Mrs. Edna Thompson, Jefferson County; Mrs. Lois Kinsey, Adams County; Mrs. Laura Bowman, Arapahoe County; and Jacquelen Anderson, Denver County.



# CONSUMER PLAYHOUSE

## CONSUMER INFORMATION CONFERENCE FOR HOME AGENTS

Featuring

Why We Buy?

Consumer Credit - Tool or Trap?

New Frontiers in Fibers & Fabrics

Food Facts and Folklore

The Decorative Touch

VIRGINIA NORRIS,  
District Home Economist, Missouri

A MULTICOLORED handbill carrying this announcement landed on the desks of Missouri's extension home economists last fall. This handbill was their introduction to a week-long training conference on consumer information at the University of Missouri.

"Training meetings were never like this before," murmured one home economist as she was handed the Playhouse program by a white-robed usher who seated her. In the background the music of "There's No Business Like Show Business" could be heard.

### New Training Setting

House lights dimmed; spotlights pointed a huge dollar sign against a glittering bag of gold. With a usetrup in one hand and a shovel in the other, an agricultural economist asked the audience, "Consumer Credit—Tool or Trap?"

Scenes changed—Fashion Crossroads . . . The Merchandise Mart . . . The Food Market—facts on foods, clothing, and home manage-

ment were offered with a consumer information slant. Topics ranged from New Frontiers in Fibers and Fabrics to The Story on Small Equipment, from Furniture Facts and Forecasts to Why We Buy.

New methods and techniques were featured during the conference—even a live pig. The little porker starred in a skit put on by agricultural economists and Consumer Marketing Information Specialist Lorene Wilson. If the porker sells at 17¢ a pound, why does the pork roast cost 57¢ a pound?

Supply and demand curves sounded understandable when viewed as pigs and pork roasts!

Each day exhibits in the lobby were coordinated with the topics presented.

### Application for Agents

The final morning of the show was devoted to "Future Bookings." Assistant Director Katharyn Zimmerman spoke on the challenge of new audiences. Teams of county extension home economists pointed out that "Every Town Is Different." They told how they would use the conference information with five different audiences—organized groups, employed women, senior citizens and homemakers with physical limitations, young homemakers, and teenagers.

After the production each home economist was handed 10 packets, one for each of the conference presentations. Each packet contained scripts, film lists, fact sheets for radio and TV presentations, news shorts, a selected list of books, and a calendar of programs the university TV station was tying in with the conference presentations.

Talent for the production was recruited from businesses, the entire university, and adjoining colleges. A glance at the playbill gives a few of the "stars"—a Stephens College professor, Dean of the University of Missouri Extension Division, specialist in counseling and psychology, head of the Agricultural Economics Department, furniture retailers, interior designer, county home economists, and resident and extension staff home economists.

Consumer Playhouse was the re-

sult of a study started in 1959 to make home economics extension work more effective. It followed pooling and refining of ideas from club women, specialists, and administrators. Home agent training was scheduled on management in 1960 and on consumer information in 1961.

Extension home economists who attended the October training conference had an opportunity to observe a consumer information program in action. A recordbreaking meeting (over 700 people) gathered in Mexico, Mo., to learn about "Living with Today's Fabrics."

Dr. Dorothy Lyle, director of consumer relations for the National Institute of Dry Cleaners, was the speaker. In keeping with the "new" in fabrics, a fashion show featured laminates, knits, blends, and weaves of natural fibers.



A county home economist and buyer from a large St. Louis supermarket talk over marketing on stage during the Missouri Consumer Information Conference for home agents.

The consumer information program was the first of its type staged in the area. It was a cooperative venture of the Agricultural Extension Service and the Retail Merchants Association of the Mexico Chamber of Commerce. The planning committee included a member of the home economics council, three representatives of dry cleaning firms, two retail merchants, and the county extension home economist, Mrs. Ruth George.

How have extension home economists applied the training experiences to their own counties?

(See *Playhouse*, page 66)

# Putting Public Affairs on Hometown Terms

by **VERLA B. ULISH**, Webster County Extension Home Economist, Iowa

**"BRING** a useful household item you don't need to the next rural women's educational meeting."

This technique — gift exchange among Webster County women attending a public affairs meeting—went a long way toward explaining the principles of world trade. This put international affairs into terms a homemaker could understand.

As far back as World War II, farm women in our county recognized how little they understood public affairs (local, national, or international). And Webster County records of public affairs study programs date from that time.

## Variations in Studies

Discussion groups, 1-day institutes, and other meetings have been held on subjects ranging from local zoning and social problems to national economics and international relations.

Lessons have been prepared by the home economist with the help of State specialists. They have been

presented to all the organized study groups and to other groups requesting them.

Some presentations have been made on radio and television. Exhibits were displayed at the State fair twice. Several countywide meetings have been held.

Exhibits, exchange of "trade" goods, skits, foreign foods, talks by foreign students—all have been useful techniques.

Turning public affairs terms into "kitchen" terms boosted understanding during a series of meetings. For example, women were shown that the economic stability of the Nation is more important to them than knowing how to bake a perfect cake. For, without stability, they might not be able to buy the ingredients.

A survey of the value of public policy discussions early convinced our planning committee that such subjects must have a place in the home economics program. Results showed that 85 percent of the county people felt they did not have an informed opinion on questions of public policy.



Economics and Sociology Specialist Wallace Ogg told a Family Life Institute gathering, "There has been a revolution in the American way of life during the past 50 years and we must plan to meet the challenge of change."

This included questions dealing with agriculture.

The survey was based on the first three public policy topics: Maintaining Our Standard of Living, United Nations and How Other People Live, and Trade—Foreign and Domestic.

Following the original three topics, county women studied: Know Your World Neighbors, Full Production for Full Employment, Understanding Asia, Understanding Russia, Understanding Our Foreign Policy, Economic Progress, You and Your Government, and Public Policy: What Is It?

In a program on Our Changing Economy, women looked at local problems. Farm income here has fallen behind the rest of the economy; boys were leaving the farm; farm families were decreasing in number; rural schools and churches were disappearing.

## Countywide Meetings

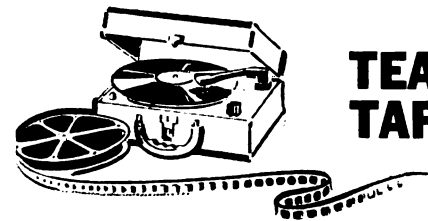
More than 450 Webster residents studied these problems in small discussion groups. In addition, a 1-day countywide Family Life Institute was held for community leaders.

The county superintendent of schools and two vocational education staff members from Iowa State University were on the program. They stressed the importance of young people being prepared in skill, service, or profession.

At another Family Life Institute, Community Planning for Our Future was featured. A member of the Future Dodge Zoning and Planning Commission spoke on the importance of county planning. A rural sociologist and an extension economist from Iowa State also participated.

County women have also taken an active role in the statewide program Challenge to Iowa and Iowa's Future. These discussions gave our county people a chance to broaden the scope of their thinking.

We plan to hold more educational meetings in public affairs. Our hope is that they will lead people to better prepare for the future through understanding other people. For, when we are talking about ideas in public policy, we are really interested people—ourselves and others. ■



## TEACHING WITH TAPE AND RECORDS

by ROBERTA C. FRASIER,  
Family Life Specialist, Oregon

"NECESSITY—the mother of invention" explains why we have experimented with tape recordings as a teaching tool in Oregon's family life program.

Two lessons—Developing Responsibility in Children, and Widowhood—have been taped and recorded for use in this year's program.

It all started when one county requested a program on "widowhood." Agents worked with the specialist in developing the program, but felt they couldn't teach it. They were ready to cancel the lesson, unless the specialist would do it.

### *Emergency Operation*

Pressured into doing something, we got the idea of supporting the agents with short tape recordings.

The recordings proved so helpful that we decided to use them again. And since our program uses project leaders as teachers, we wondered why this wouldn't work as well for them.

We decided to try it. Realizing that most project leaders wouldn't have tape recorders or money to rent them, we used a phonograph record. The recordings are integrated into the total lesson plan. A summary of the unit lesson on "Widowhood" illustrates how we have done this.

First we set the stage for learning, emphasizing that this lesson concerned facts, not just a pooling of experience. Next, we gave a quiz on facts of widowhood, including some attitude questions.

We told the group to listen closely to the recording because they would need some answers to the questions. The first section of the record, a talk "Widowhood in America," was played. Learning was reinforced as unit members reviewed the facts and heard them on an easel.

A discussion of some of the prob-

lems of widowhood was next on the agenda. Cases portraying situations faced by two widows of different ages and financial status were presented to the group. These cases focused the discussion and led into the next section of the recording, "Adjustment to Bereavement." Following discussion, the third section of the recording, "Learning to Live Alone," was played.

This lesson was structured so that at this point the group was involved with the question: How can we prepare for widowhood? After discussion, members heard the final recording, "Preparation for Widowhood."

At no time did the recording become the lesson—it was a way to pinpoint the facts and focus discussion on them. The recorded sections were 3½, 7, 3, and 3 minutes long.

A definite advantage of the recordings is the opportunity they provide to bring out points the group may have missed. For example, the recording, "Adjustment to Bereavement" begins: "You've been discussing some of the problems of widowhood. As you looked at these problems you probably noted they varied with age, health, and finances—even with the personality of the individual."

### *Reactions to Recordings*

How did unit members feel about use of recordings? Here are a few comments:

"I think the recordings were fine. We listened without interruptions. We gave our undivided attention because we knew the tape would not be stopped for questions and we would have an opportunity for discussion when it was finished."

"Recordings provided contrast with the lecturer and there was no wasted time. Presentation of information was concise and brought the lesson to the unit members directly from

the specialist who has a more complete background of the subject. I liked it."

Janet Walker, Sherman County home agent, expressed sentiments shared by other agents:

"Using your tape recording helped me as this is a difficult subject to tackle. I'm not speaking of helping me by its contents, but by giving me more confidence. I think it does this for a project leader, too. The record keeps the lesson on the subject. Discussion breaks give the women an opportunity to express ideas and feelings. The project leader is still doing a job in leading the discussion.

"Women listened more attentively to the record than they sometimes listen to a regular 'live lesson.' The quiz before the lesson prepared them to listen for specifics during the recording and also aided discussion. Listing problems and concerns was effective as it brought the problems before them one more time.

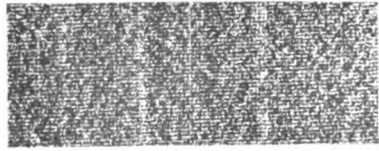
"Recording is an excellent means of communication between county women and the State staff. We so often are asked why the specialist can't come around more frequently."

### *Unlimited Potential*

At first, we were afraid the records would not stimulate sufficient growth in the leaders. However, leaders indicated that they prepared as much for a lesson using recordings as any other. Before the meeting each leader studied background material, the recording script, and the leader's guide. Using a recording is not a lazy way of doing a lesson!

Based on our year's experience we feel there is unlimited potential for the use of recordings. We have not attempted to make the recordings "perfect"—each could be improved. But we feel they are doing a job. As we gain more experience, we'll probably change both lesson plans and recordings.

We are enthusiastic about the use of the recordings as a way to extend the specialist's contacts and as a way to up-grade project leader teaching. We think it gives support and security to agents and project leaders to teach in any area in which they lack confidence. ■



# CLOTHING



## has modern meanings

**C**LOTHING projects once automatically meant lessons on pinning, cutting, sewing. Construction skills were emphasized.

But clothing has certain social and psychological meanings for people. And people are becoming more aware of these meanings, making them part of their daily living, and seeking information from Extension.

Consumption skills—selecting and using clothing—may be harder to understand and talk about. But this should not minimize their importance as a growing problem to families.

Maine's project, Clothing's Modern Meanings, was designed to stimulate awareness of the roles and effects of clothing.

### *New Project Approach*

The project content and method differ from standard clothing projects. Our aims in this change are to emphasize the quality of the learning process as an educational objective, promote understanding and use of concepts, and involve everyone in the learning process.

Involvement is the key. For agents, involvement is in preparation and presentation of the topic; for homemakers, it is in discussion. Involvement helps both develop a new concept of clothing which they can use as consumers.

Maine extension agents were introduced to the social-psychological dimensions of clothing through two area workshops. These were held fol-

by **JOHN G. CHANTINY**, Family Life Specialist, and

**JEAN M. SPEARIN**, Clothing Specialist, Maine

lowing the 1959 National Extension Clothing Workshop in Oklahoma. After each Maine session, agents were asked to identify ways in which they would use these new insights in their extension educational job.

Later, agents asked for help in introducing this dimension to homemakers. So, the project Clothing's Modern Meanings was born.

### *Training for Agents*

Part of the next home agent subject-matter training week was earmarked for background in Clothing's Modern Meanings. Training was planned to help agents develop their own understanding. Subject-matter knowledge, combined with an understanding of county people, is basic to leading this type of discussion project.

Part of one day was devoted to library research and a half day was spent discussing the reading. This involved agents in both the idea concepts and in planning the project process. Possible points for group discussion were shared, ways of illustrating the presentation were suggested, and the proposed subject-matter bulletin was evaluated. Each agent was responsible for outlining her own presentation.

### *County Panels Formed*

Six of the seven counties scheduling this subject presented the project through group discussion. County area meetings were held in the seventh. Since the area meetings combined local extension groups, representative group discussion through panels was arranged.

Panel members worked on discussion questions ahead of time. For example: What are you saying to others

when you put on a particular outfit? Why do you select the clothes you do? How far do you go in accepting current styles? How important to you is social prestige?

Panel members participated willingly and the groups listened attentively, volunteering contributions and questions.

Agents' progress reports indicate that this new approach in clothing meetings was accepted. Group discussion was recognized as a healthy release. The women appreciated the value of thinking through their own answers and reacting to others' remarks.

### *Recording Reactions*

Franklin County Home Agent Gwendolyn Hughey reported, "One group brought out that what I wore would also affect the results of the meeting. I had been aware of this but was surprised to hear the group express the idea." This concept has long-range implications.

A significant comment came from Washington County Home Agent Sarah Watson following her local meeting. A participant wrote, "I enjoyed our meeting but it made me wonder why I am like I am, why I dress as I do and why I wonder why I do."

The project had meaning in another way for one group which reported, "There were some remarks that they 'wouldn't go to church' because their clothing would be looked at. So we had a brief discussion of why we go to church."

Another agent summarized her group's reactions by saying, "The discussion which this meeting produces is involved, indicating that the subject is not really simple but complex. For example, in one group the parent-child relationship involved clothing choices seemed important and the social-psychological importance of clothes to teenagers was discussed."

Clothing has a place of increasing importance in today's living. Clothing introduces the individual to the outside world and it provides a continuing opportunity for expression of personality. It seems wise, therefore, to build understanding of "clothing modern meanings." ■

# Management for young homemakers

by EUNICE N. TIBBOTT, Cambria County  
Extension Home Economist, Pennsylvania

**MANAGE Your Way to a Better Day**—that's the prescription helping young Pennsylvania homemakers to get more out of their time and energy.

Many young women are marrying early. Some have high school home economics training; others rely on mother's methods" of homemaking. A number of young homemakers find they lack know-how in coping with household chores and a growing family.

Management of time and energy is guidepost for young homemakers to follow. And this guidepost has been wanted in nine Pennsylvania counties as a pilot project. Young homemakers, between 18 and 30 years of age, are often left out of Extension's educational program. This group finds it difficult to attend meetings.

## Project Launching

The need for a special project for these young women was plain. So the project on management of time and energy was launched.

Extension home economists from 10 counties were invited to a special training session. The subject matter was not entirely new. But learning to present it in an interesting manner to a group we had little contact with, presented a challenge. We faced problems as we returned to our counties. Where do we find a group that can be organized to take on this project? How do we arouse a young homemaker's interest? Are we limited to the limits of age 18 to 30, or should we include at least one preschool child? How will young homemakers react to a "network"?

With enthusiasm high, the campaign to organize a group in Cambria County began immediately.

Advance and followup news stories were published. For several weeks, "Manage Your Way to a Better Day" was given life on radio programs.

Personal visits were made to acquaintances in this age group and each young woman was urged to bring a friend to the first meeting. This last recruiting method proved to be most successful.

Twenty-six inquiring young women attended the first get-together. Of these, 21 completed the project. Meetings were held at night, according to the group's decision, so husbands could baby-sit.

Each of the young mothers met the qualifications regarding age and family. Keeping the age limits and common problem qualifications made for a better group. A second group, for which qualifications were relaxed, was not so successful.

Most of this original group were newcomers to the community and had not met before. At the first meeting, small buzz group discussions and reports to the whole group by a "buzz chairman" helped pave the way for making friends.

At the second meeting, individuals melded into a group. Discussion became almost impossible to stop because of the great interest.

Throughout the series, we had a regular exchange of reference files, newspaper clippings, and magazine articles, as well as individual experiences.

Flannelgraph and easel made basic principles of time and energy management come alive.

But the most effective teaching method was the group discussions. With so many problems in common, the young women experienced deep satisfaction from exchanging ideas and frustrations.

The role of the teacher was primarily to guide. As one young woman put it, "But when we needed ideas our teacher was there to give them to us."

These young women also enjoyed the paper work in class and faithfully carried out home assignments. They seemed to gain satisfaction, too, from feeling they were in school again.

As they continued through the six scheduled meetings, the group became so closely knit it preferred not to invite outsiders to the last meeting as the project suggests. Instead, they decided to evaluate the sessions through role playing.

## Continued Interest

Evaluation showed that thinking through their use of time and energy seemed to help these young women understand and accept their status. Many felt that most important to them was learning that they can be flexible in planning their use of time and energy.

The group continued to meet even after completing the project. They sent representatives to leader training sessions and continued their meetings at night.

Several members attended other extension meetings and arranged to participate in an extension tour. One young woman attended Homemakers Week at Pennsylvania State University and wrote about her experiences for the young homemakers' newsletter. Several members prepared and presented a skit at a countywide homemakers day to create interest in the project.

All this activity came from a group which, before "Manage Your Way to a Better Day," was not familiar with the extension program.

One of the keys to success was developing the feeling that this was "their" group. The members decided which way the group would go within the confines of certain facts to be presented.

As teacher, I gained satisfactions and information from working with this group. It is a joy to provide information for a group that is so eager to learn. ■

# confidence develops through Child Study Series

by MRS. ELIZABETH W. CASSETTE, Hartford County  
Home Demonstration Agent, Connecticut

**H**ow to help the child feel secure . . . education for a conscience . . . how to help children explore and develop creativity . . . how to help them with their changing fears—were discussion topics in a recent series of meetings on child development. Thirty Hartford County mothers of children under 9 years old participated.

How successful was this series? Participants said they gained confidence as well as guidance in these problem areas.

One mother, in evaluating the sessions, said: "I found this series timely and helpful. I left each of the 4 days feeling as though I could handle any situation. I was wrong. But truly, they did serve to help me gain the self-confidence I so needed."

## *Development of Interest*

Our county has had a strong program in family life and child development for some years. It was aimed to meet the needs and problems of cooperators.

To insure this, women representing several geographical areas and ethnic and economic groups studied and planned program possibilities with Fay Moeller, family life specialist, and the author. Projects were problem oriented. Only one area was chosen each year, and training was given in using the discussion method.

The number of groups including family life and child development projects in their programs increased. People felt free to express their own feelings as they related their experiences to the information given.

But participants did not want to wait a year between projects. So the idea of a series was born.

To begin, the county family life committee chairman called together several mothers with children in the 6 to 9 age span. The mothers discussed their problems with the specialist and home agent. They decided on four areas which seemed to create snags for parents—helping children feel secure, educating for a conscience, creativity, and children's fears.

## *Specialists Involved*

Special emphasis was placed on the need for mothers to talk together in small group discussions with a resource person who had training in child development. Specialists from the State Department of Mental Health and the Family Service Society assisted. Dr. Elias J. Marsh, State Department of Health; Dr. Beatrice Wolfson, clinical psychologist; and Mrs. Elizabeth C. Lemon, clinical social worker; all participated in the programs.

All home economics extension groups and mothers clubs in the Hartford area were notified of the project. The first announcement appeared in a circular letter. This was followed by reminders in local newspapers and on radio.

There was no pressure to send anyone for a leader training-type of meeting nor to expect those attending to return to their groups with information. (However, we have found from experience that leader information meetings have become a way of life in our county.) We felt that a few mothers with a comfortable feeling about the project would eventually do more good than many "worried" leaders.

Meetings were held on four consecutive Tuesday mornings at the county extension office. Participants took home reference material to read between meetings and evaluated the series. All evaluation sheets were returned.

There was an atmosphere of informality and helpful friendliness throughout the sessions. We were in a small conference room with comfortable seating and adjoining rooms for small group discussions. "I feel free to speak up in this small group," was often heard.

A flannelboard, photographs, newspaper articles, and a lending library were added to the study series.

Thirty-minute lectures were given by Dr. Wolfson. When "burning" questions were raised, the group divided into smaller units. The family life specialist, clinical social worker and agent acted as resource persons for the groups. Each mother had opportunity to work with each resource person. The lecturer moved from group to group to learn what should be stressed in her summary.

## *Favorable Reactions*

The professional participants felt they had gained in information, understanding, and friendships. Dr. Wolfson used the evaluations to show a group of clinical psychologists and educators how women react to this type of series.

As a result of the series, the mothers attending and others who had heard about it, asked for a similar series on children ages 9 to 12. Group planning proved effective for the series also. And this second series brought forth requests for the same treatment on special problems of teenagers.

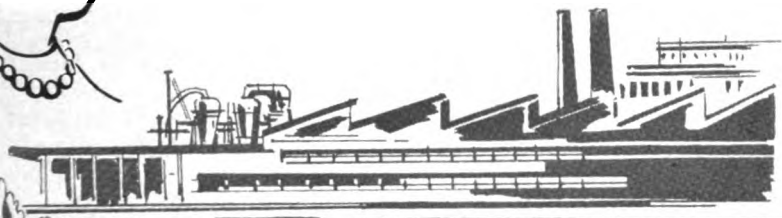
"Fathers are parents, too," commented one mother. "What can we do about including them in some of our meetings?" The answer, we hope, came from the 1962 planning committee of interested parents.

We feel that this method of treating special problems of a special group of people has worked out well. As you can see, our audience was more of the same education in child development. ■





# so you're going back to work



by **MRS. EMILY QUINN**, Pima County Home Agent, Arizona

*Editor's Note: Mrs. Quinn has recently been studying at the National Agricultural Extension Center for Advanced Study, University of Wisconsin.*

**WOMEN** who return to the work force after keeping house full-time for a decade or more face problems. These problems range from inadequate office skills to management of the home in their dual role of career-homemaker.

In 1955, 46 percent of U. S. women held full or part-time jobs. By 1965, at least 50 percent will hold full or part-time jobs. A former Secretary of Labor said that if all the working women quit tomorrow, our economy would collapse.

The average woman today has her first child at the age of 26, lives to be 75, and has 40 years as an adult, 20 years without the responsibility of raising children. Many of these women re-enter the working force at ages of 30 to 40 with an education which has been "frozen" for up to 10 decades.

A study by the Arizona State Employment Service projected that approximately 5,000 women will find agricultural employment during the next 3 years. Many of these women will be returning to the work force.

The survey also reveals that women represented 30 percent of the work force in nonagricultural employment in Pima County during 1956. It

projected that this percentage would be maintained in 1961.

How can a woman returning to the work force bring her skills and technical knowledge up-to-date? Are refresher courses available in her former field or should she acquire a new skill? What amount of the paycheck will go for new expenses? How can she look and feel self-confident? How does she go about getting a job? How will she manage her home and work, too?

These questions were first brought up at a meeting with a member of a women's service club and the woman's editor of a Tucson newspaper. The questions developed into the seminar for women returning to the work force, "So You're Going Back to Work."

The seminar's objectives were to:

Evaluate the skills and capabilities of the women attending.

Provide information on refresher courses in the women's fields, so their technical skills could be brought up-to-date.

Encourage women to use their highest skills and acquire new ones.

Develop an awareness of the psychological, budgeting, and home management problems of their dual role of career-homemaker as they affect their families, their coworkers, and themselves.

Provide information on grooming, job interview, and tests that would enable the women to obtain jobs.

A series of four evening meetings were designed to help women make the transition from the home back to the job. These were held in 1959.

## Seminar Plans

Seminar subjects were: Courses and Resources to Sharpen Your Skills; How to Make Your Job Pay; Getting Ready for Your Job; How to Feel More Self-Confident, More Comfortable, Through Better Grooming; The Psychological Adjustments of a Successful Career-Homemaker; How to Impress an Employer; Proficiency and Aptitude Tests Available; How to Handle a Job Interview; Managing the Home; Planning Nutritious Meals for the Family; and Planning the Management of the Home.

Speakers for the seminar were eight women from professional fields. They included an advertising agency representative, assistant U. S. attorney, society editor, family service agency, Arizona State Employment Service, department store credit manager, extension nutrition specialist, and home agent.

Publicity before and during the seminar was carried in newspapers, telecasts, radio interviews, and spot announcements.

More than 100 women, predominantly in the age groups of 35-40 and 50-65, attended. Most had not worked for 5 to 10 years. They were returning to work either because of an immediate financial need or to supplement family income.

Evaluation sheets indicated that the women found answers to their most perplexing problems. In some cases they would have liked more detail. But none commented that another subject should have been discussed or that a subject on the agenda was unimportant.

Typical of the comments were: A magnificent presentation of a very important subject. You have restored my faith in myself—I am sure I have grown 2 feet taller since the first meeting of your seminar.

(See *Work Seminar*, page 68)

# Model Modern for Home Homemakers

by MRS. JUANICE G. BOYD, Andrews County Home Demonstration Agent, Texas

**A** MODEL home, planned and built as a consumer educational program, has reached more than 1,200 Andrews County people. This audience is what gives the lay planning committee a feeling of accomplishment.

Early in 1961 the Andrews County Housing and Home Furnishings Committee began operations. They approached the task by first discussing local housing and related problems.



Mrs. Opal Herring points out landscaping features at the model home to fellow members of the housing and home furnishings committee—County Commissioner Gene Irwin, Home Agent Juanice Boyd, and Mrs. Elsie Martin, drapery company owner (left to right).



The Andrews County Housing and Home Furnishings committee planned and furnished this model home for an educational exhibit.

This committee includes representatives of drapery, furniture, interior decorating, appliance, insurance, real estate, and utility companies; nurseries, local government, chamber of commerce; builders, architects, teachers, 4-H, and homemakers.

The State housing and home furnishings and home management specialists helped the committee formulate problems and objectives. Other resource people also helped plan and carry out the committee's project.

The committee hit on the idea of a model home for a teaching device. This home was to be used not only for exhibition, but to relate home buying to family budgets and to make the public aware of available information.

The committee found the average age in Andrews County is only 26 years; average family size is 3.9 members and average per household income is \$6,500. This income is above both the national and State averages.

So the project was planned with the young homemaker in mind. And the committee selected a house suitable for the average county income.

A builder on the committee of-

fered one of his homes for a month long exhibit. The home was completely furnished by other committeemen. Draperies and landscaping were also provided by committee members.

Publicity was assigned to the county home demonstration agent. Information was prepared for newspaper articles and radio program. This was backed by tapes and releases on home ownership from a home management specialist.

One radio station carried spot announcements on the model home throughout the month. They also broadcast a special interview with the secretary of the committee.

Letters sent to presidents of organizations in the county explained the project and invited their members to visit the exhibit. Club meetings also provided opportunities for committee members to speak at the model home and to distribute information.

Participants at a Lions' club supper meeting were invited to go and view the home that evening. Special open house hours were held for them and a good number responded.

## "Open Door" Policy

Opening day was set for Sunday, October 1. Open house was held on Sunday and Thursday during the month and for special appointments at other times.

Give-away sheets had been worked up on: budget, cost of home ownership, cost of insurance, cost of furnishings and equipment, draperies and cost of landscaping. This information was compiled in a booklet distributed during open house.

Posters in the house showed costs of items, the budget, and names of committee members.

Committee members worked a schedule for guiding tours, explaining the booklet, and answering questions. They found this time spent since visitors seemed more appreciative of the educational information after it was explained.

The model home received good response from the first time it was

(See Model Home, page 70)

# Team Approach Gets Results

by MRS. CHRISTINE P. McCRADY,  
Kings County Home Advisor, California

**W**ILL a countywide nutrition program work? Will people participate?

Kings County, Calif., home advisors say the answer to both questions is yes. And we offer our own 4-year program as proof.

At least 15 groups were involved in teaching county people better nutrition. These ranged from a nutrition steering committee to the local dental association. Many groups had not taken an active part in previous extension programs.

This was an overall program, not limited to any one group. In 1958 we reached nearly 6,700 people, in 1959—8,850, in 1960—almost 13,900, and in 1961—about 4,650. Half of the audience was teenagers, reputed to be the poorest fed members of a family.

Our nutrition program got its start at a statewide nutrition conference for home advisors late in 1957. Armed with background information, Home advisors Mrs. Mildred Townsend, Mrs. Anna Garner, and the author prepared to launch a county program.

## Involving Supporters

First, we talked with many persons, gaining encouragement and support. Some 65 professional and community leaders attended the first meeting in April 1958. This featured a symposium of medical and dental association representatives, a University of California nutrition authority, the extension assistant State leader, the county extension director, and the home advisors.

Panel members discussed possible fields of emphasis for a county program. We decided one of the most pressing needs was teenage nutrition. Formation of a nutrition steering

committee was also suggested. This committee included representatives of farm organizations, county departments of public welfare and public health, district PTA's, county superintendent of schools, county 4-H council, school nurses' association, home economics teachers, community service organizations, restaurants, dental and medical associations, and Extension.

The steering committee gave effective, working guidance to the entire program. At the first meeting they discussed nutrition education then being done in the county. Other meetings contributed to the development of the program. The group decided to accent teenage nutrition, but all important areas of nutrition were to receive attention.

To reach as many of our county people as possible, we used a variety of methods to present nutritional facts.

We reached many people through nutrition short courses and special interest meetings. A workshop for restaurant workers, nutrition leaflets for dental and medical offices, work with parent and youth groups, and a nutrition puppet show all helped the program gain headway.

Because many Kings County people are Spanish-speaking, pamphlets were written in Spanish to correspond with those in English.

Newsletters, newspaper items, and radio supported the program. Exhibits were used in many places.



Kings County Nutrition Committee members Kenneth Rea (left) and Grace Kindy (right) plan ways of reaching more teenagers with Home Advisor Mildred Townsend (center) and the author (standing). Mr. Rea is a 4-H leader; Miss Kindy, a nurse with the county school office.



Teenagers Pat Wallner, Jerry O'Conner, and Virginia De Santos set the stage for a nutrition workshop with the county home advisors.

Surveys of eating habits were helpful all through the campaign. One of these was conducted from a fair booth, "Breakfast Is Important." Passersby were asked to score their own breakfasts.

The same survey form was used in high schools for teenagers to score their breakfasts.

The program snowballed.

At the end of 1960, home advisors felt that nutrition education had gained enough momentum so we could drop the campaign approach and the program would continue.

Many people were now watching for teaching opportunities; we received more program requests; the steering committee continued to explore areas of need. And so—the program continued in 1961, as more and more people gave "a helping hand." (See *More Results*, page 71)

# Indian Family Progress Leads to Widerange Benefits

by MRS. NETTIE PLUMMER, Associate Home Demonstration Agent, and  
ROBERT H. WOOD, Associate County Agent, Blaine County, Oklahoma

**A**MONG the last of a proud people to make peace with the white man was the Cheyenne-Arapaho Tribe. But they have made much progress since allotments were given to families on the reservation in 1896.

It takes both home visits and group meetings to establish a successful extension program with our Indian families. And we must cover seven counties in Northwest Oklahoma, what was once a reservation.

We visit individual homes together for family planning. Financial planning, home and yard improvement, and 4-H encouragement call for dual efforts. Families also may need assistance with sewing, cooking, food preservation, storage improvement, home food production, and livestock and crop projects.

Farm and Home Planning was started with 35 families in our area. Both agents met with family members to discuss what they wanted and needed. With some guidance all set up long-time goals.

Costs were estimated both for necessary living expenses and improve-



Eva Marie Old Crow, elected student of the year in her high school, is also the family combine operator. Careful family planning made it possible to purchase this and other new farm machinery.

ments or activities wanted. This aroused interest in ways to cut living expenses, increase family food production, and increase family income to reach these goals.

Many of these families also have become members and leaders in home demonstration, neighborhood, and 4-H clubs. The Denny Old Crow family of Hammon, for example, have developed leadership qualities while improving their farm.

Seven years ago this family was farming two quarters of land with a limited amount of old equipment, hard to keep in repair. They had five grade milk cows.

With the help of a Farm and Home Development plan and an FHA loan, this family now farms 720 acres. More than 600 acres of this is tribal land leased through the tribal council. They have new equipment, and own 30 head of cattle.

## Community Leadership

The whole family is active in extension activities.

Mr. Old Crow recently completed a term as tribal councilman. He is an active 4-H club leader and takes boys on land judging and livestock judging trips.

Mr. and Mrs. Old Crow and two other Indian leaders attended the 4-H Leadership in Depth course last year. This is a series of seven dinner meetings in another county for local adult 4-H leaders.

Mrs. Old Crow's sewing helps stretch family clothing dollars. She has been sewing leader for the Indian girls in Hammon 4-H Club for the past 3 years. She is also president of a neighborhood progress club.

Daughter Ruth has won many ribbons and has placed first in Custer County with clothing exhibits the past 2 years. Son George has several agricultural projects.

Another family active in extension programs is the Sam James family Geary.

Mr. James is secretary of the neighborhood progress club; Mrs. James is president of her home demonstration club; son Sammy is president of the 4-H club and daughter Ruby is song leader.

Not long ago Mrs. James' club selected a project to aid shut-in. This project to help others indicated a step forward for all the club.

Though we have some all-Indian clubs and activities, Indian people are also involved in the regular county and State extension programs. Indian children in other communities participate in regular clubs. Leaders and outstanding club members have attended 4-H Leadership in Depth training, 4-H officers training school county and State fairs, and district and State conferences.



Young George Old Crow has 4-H hog and wheat projects in addition to milking his horn herd.

Leaders are being developed; they preside at extension club meetings, serve on committees, discuss panels, and buzz sessions. They are taking part in regular community county, and State extension programs, tours, fairs, and training activities.

The agents have had the most success where individual home visits supplement neighborhood progress clubs, home demonstration clubs, and 4-H clubs. When a whole family involved in extension group activities the family progresses steadily and becomes interested in community activities. Benefits reach every family member and beyond, into the whole community. ■

# On My Own with an Isolated Audience

by JEAN BURAND,  
District Home Agent, Alaska

*Editor's Note: Mrs. Burand's area district (Alaska does not have counties) is larger than Texas. She travels about 7,000 miles by bush plane in a year.*

EVER morning coffee, my village guide and interpreter, Mrs. Mildred Sage, casually asked, "Can you jar fish?"

For a moment I was jarred. I needed an interpreter for my interpreter! Only half my mind had been in the conversation. I was planning village visits—sewing machines to be repaired, program plans for the Y and the mother's clubs. Conversation stalled.

Then came a glimmer of light. If we can fish in tin cans, it follows that one jars fish in glass jars. From that point on, we discussed in detail the process of canning fish in glass jars.

## Checking Raw Materials

Happily, the question served a further purpose. I discovered there were several pressure canners in Kivalina. It, not a single instruction book was to be found.

September isn't fish canning season in the Arctic, so we held a dry run on canning (or jarring) fish. There was great interest and a date was set for my return next June to hold a real workshop on fish canning. Arrangements included who would bring canners, fish, jars, lids, and jar keys. To my surprise, they all had them, but the lids and bands were long since gone. The only way to get more was to buy more jars which would come supplied with them. The



With a pressure cooker under one arm, bulletins under the other, and pockets full of hard-to-get items, Mrs. Jean Burand serves Alaskans in remote villages.

mail order catalog, so vital to remote Alaska, was checked with no result. They no longer carry lids or bands for glass jars. Our canning workshop seemed doomed.

Then, last Christmas while shopping in Fairbanks—lo and behold—I found jar lids and bands!

Two boxes of each, along with information as to source, supply, and cost, are now with Mrs. Sage and her community. Next June's fish canning workshop will go on as planned.

You may easily see that home demonstration work in northwestern Alaska is a two-way operation. The brain may tire, but it will never get rusty.

Experience builds up empathy with those who find the English language tricky and confusing. It leads those who would teach to carefully choose words, subject matter, and techniques which will communicate meaningfully.

Often it is difficult to find where the audience is. In many ways, the village teachers are helpful. One has to learn to "receive" and "decode" constantly, whether on a home visit or strolling along a village path.

For instance, a recipe reading "Bake at 450° F. for 15 minutes and

then at 375° F. for 45 minutes" must be changed to read, "Bake in a hot oven until it starts to brown, then in a moderate oven until it begins to leave the sides of the pan."

Often a method of judging oven heat must be offered. So, it is common advice to say, "If a piece of white paper will scorch in 3 minutes in the oven, it is about 450° F."

Of course, care must be taken to provide recipes that include only items readily available. For remote villages, this eliminates all fresh fruit, spices, fresh dairy products, and (most of the time) fresh eggs.

So, a good recipe for food, home improvement, or recreation is challenging when it contains one ingredient not commonly available. For example, dried vegetable flakes have been a boon for soups, stews, and salads. They provide reasonably priced, easy-to-store taste adventures.

One villager requested a cake recipe. The homemaker had eaten it while in the hospital. I took some commercial recipes with beautifully colored pictures on the next trip and found the instructions she wanted.

On my next visit I asked about the cake. Her face fell and she said she had not been able to make it because the one village store did not carry that kind of flour. I had been certain the recipe called for ordinary flour. Then came the dawn—a brand name had been mentioned.

## Basic Buying Notes

This opened an entirely new area of teaching. Consumer buying education is at the grass roots here.

Read the label when you buy. Learn the difference between types, kinds, and brands. What is a brand? What is a kind of flour, of soap, of cereal, of baking powder, of blankets, baby food, outboard motors, or roofing materials?

The village store usually has one kind of each. The village homemaker with limited reading ability has a double handicap.

Remodeling and home improvement articles are inapplicable to 89 percent of my 4-H'ers and homemakers. I have an equal obligation to help the remaining 11 percent make

(See *Alaskan Agent*, page 70)

# Homemakers' Survey Calls for Program Changes

by MRS. MINNIE MILLER BROWN,  
Assistant Negro State Home Economics Agent,  
North Carolina

A SURVEY of more than 1,000 North Carolina Negro homemakers is leading to a shift in program emphasis for this group.

The study was made in 1960 to obtain specific information on social and economic characteristics of homemakers and their families. We wanted to know some of their homemaking problems, practices, and interests; the extent to which home demonstration club women pass extension information to nonmembers; why women do not belong to home demonstration clubs; homemakers' preference for receiving information on home and family living; and to what extent nonclub members benefit from the program.

To prepare homemakers and others for the study, radio, newspapers, television, letters, and public meetings were used intensively. We kept them informed both before and during the study.

Scientific sample procedures, suggested by USDA, were used to select the statewide sample. Half of our interviewees were club members; half were nonmembers.

Personal interviews were carried out by 20 Federal, State, and county extension workers and 60 lay leaders. Lay leaders included home demonstration club members, retired extension agents, and local college students.

Data were processed in the statistical units of State College and in the Federal Extension Service. Plans included comparison of information from members and nonmembers and on virtually all data.

## Highlights of Data

Almost half the club members were from rural nonfarm homes; 42 percent were from rural farm homes; 11 percent came from urban areas.

Among nonmembers, 43 percent were from rural nonfarm families; 32 percent were urban homemakers; and 25 percent were from farms.

More than half the members and more than two-thirds the nonmembers reported less than \$2,000 family cash income in 1960. Seven percent of the members and 4 percent of the nonmembers reported family cash

income of \$5,000 and over. As the of the homemakers increased, reported family income decreased.

Fifteen percent of the men and 13 percent of the nonmen worked full time away from home for pay. Twenty-seven percent of members and 25 percent of the nonmembers worked part time.

In addition, more than 25 percent of the members and 15 percent of the nonmembers reported earning money regularly at home.

More than half the club members reported having contacted or assisted an average of three nonmembers with homemaking information. Members under 30 years old tend, more than older members, to invite nonmembers to club meetings or extension events.

## Implications for Extension

Nearly all the member and nonmember families' cash income could be classified as low. These findings indicate the need to reach low income families. Program emphasis should include: financial management through greater use of the family approach; recommended homemaking practices which can bring satisfactions and contribute to increasing family income; greater use of an interdisciplinary approach; interagency approaches in developing resources and exploring opportunities for new sources of income; greater and more effective use of a problem-solving approach; exploring career opportunities with 4-H members; guiding families in setting goals and working toward better living.

The large proportion of members teaching nonmembers things learned in clubs, shows a need for enrichment of program emphasis and leadership training.

The kinds of employment suggested by homemakers suggest that teaching management skills should not be overlooked. Extension programs could help them meet requirements better. We might emphasize management of time and energy.

This information is just a "bird's-eye" view of this study. Complete findings will be available this spring. We will take off from there for program emphasis. ■



Home demonstration club member Shirley King (right) interviews nonclub member Mrs. Eugene Flint and her husband during the North Carolina homemakers study.



# Reaching Migrant Workers

MRS. OMEGA JONES, Assistant Home Demonstration Agent, Somerset County, Maryland

Migrant workers play an important role in Somerset County's culture. Extension educational work with these workers and their families can benefit both them and permanent residents.

My interest in these migrant workers goes back a long time. I had observed them harvesting field crops . . . saw them pile out of trucks to shop in local stores . . . listened as all people talked about these migrants and commented on their living and working conditions.

In 1958, a request to serve on a tri-county migrant committee under the Maryland Council of Churches was inspiring. This assignment presented many opportunities and challenges for adult leaders, 4-H'ers, and me.

## Cooperative Planning

The migrant committee, chairmaned by a clergyman, also included members of the board of education, Governor's committee for Regulations and Study of Migratory Labor in Maryland, two ministers, manager of the Westover Labor Camp, and other laymen.

In 1959, while I was serving as chairman, the tri-county committee leased a child care center at Westover Labor Camp. An old Civilian Conservation Corps building was converted into a center. Help was offered by the migrant committee ministers and representatives of the U. S. Public Health Service and State Department of Public Welfare.

Before the day care center could be opened in July, building and sanitation measures were necessary. The public health representative explained the importance of carrying out all regulations. I assisted in planning the improvements and kept homemakers abreast of progress. I encouraged them to visit as soon as the center was ready.

Marie Handy, elementary

school teacher, was to become director of the center. She visited parents before the opening and explained the purpose of the center. Parents expressed appreciation for having a place to leave their children while they were at work.

## Homemakers' Interest

Homemakers were stirred. Wesley Homemakers were the first to hold a fellowship hour.

A "get-together social" gave migrant parents and friends at the child care center an opportunity to meet with the Wesley Homemakers. The migrants seemed at home when greeted in this friendly, informal way. This social created a clear and sincere relationship with the migrant people.

Other clubs caught the spirit and made personal contacts at labor camps. The Mt. Vernon Homemakers invited children and parents from a nearby camp to attend church. The Princess Ann Homemakers visited five labor camps in Delaware.

## Reflecting on Causes

When migrant camp season ended, I reviewed and evaluated the migrant work with others. And I pondered: Why were there migrants? Why would people choose this way of life?

The children didn't seem different from other boys and girls. I talked with parents and discovered this was their way of earning a living. "They moved because they must." Some have been returning to Somerset County each summer for 12 years or more.

It was up to permanent residents to continue an interest in them, to improve their living and working conditions. One future plan is to provide the child care center with a shaded play area.

We included the migrants in our



Experienced 4-H club members (standing) helped teach sewing skills to children of migrant workers.

home demonstration planning. Initial contacts were made in 1960. And since many laborers return year after year, we feel a beginning step has been taken. County people became more responsive to migrants and looked forward to their return in 1961.

## Beginning with Youth

The migrants had asked for help in clothing construction. And we planned to serve them during the 1961 camp season. With the aid of Lavonia Hilbert, clothing specialist, we planned to teach girls how to make an apron or skirt.

At the first night meeting, 14 girls (ages 10 to 16) were introduced to 4-H clubs. They also became acquainted with each other.

In preparation for the clothing instructions, I showed scissors, patterns, a sewing machine, and small equipment. Material for the skirts and aprons was furnished by the Maryland Council of Churches.

The girls were asked to pay for their completed projects. This was intended to help them assume citizenship responsibilities.

A local 4-H leader worked with half the group, so we could give more attention to individuals. Another 4-H adult leader and a junior leader assisted. (See *Reaching Migrants*, page 68)



## COUNT-DOWN

(From page 51)

porting role in economic development.

They also may be the means of identifying leaders. Extension home economists can help committees draw on established leaders and their interests. Further, these leaders can be important in diffusing information about the rural areas development effort.

Extension's future role, as visualized by the homemaker, will depend greatly on our ability to help her identify and solve problems. In the words of Dr. M. E. John of Pennsylvania, "In teaching people, we select those ideas that are meaningful to them in their own framework and not something we feel they should know. So many times we professional people have the idea of what people ought to be interested in. What we are doing (with this approach) is shooting at a target that doesn't exist because they aren't interested in that particular thing at that particu-

lar time. It is not the question they want answered.

"We who are the teachers and those who are the learners need to agree as to what is the problem."

We have a continuing responsibility to help people recognize and learn to cope with new and increasingly difficult problems. It is both a program planning and a teaching function.

### Homemakers' Expectations

What people expect of Extension is determined in large measure by what they think we are capable of delivering. Do they see us as interpreters of social, economic, and technological trends that affect them now and in the future? Do our programs help homemakers develop sound criteria on which to base future judgments?

Homemakers of the future will expect us to be more imaginative in educational methodology. We may have fewer meetings, but more "depth" in those we have.

Mothers of preschool children have been especially appreciative of radio

and television programs on home management and family economy. Short courses for young homemakers are also proving popular.

The trend toward a series of meetings on one subject designed for special audience is growing rapidly. Family financial forums, nutrition for the aging or for teenagers, preparing for retirement, are only a few.

Home demonstration clubs continue to be an efficient method of teaching subject matter of interest to all homemakers. Such groups are our best laboratories for developing leadership.

I believe that women of the future will still look to Extension to keep up with new research. They will expect some help with basic household skills, but much more help with *financial management, consumer education* related to all goods and services, *child development and human relations*, and with *community development and public affairs*.

What kind and how much help they will expect from us will depend in large measure on what we propose we can deliver. ■

## PLAYHOUSE

(From page 53)

In Laclede County, Dorothy Deeds scheduled a Homemaker's Short Course based on ideas gleaned from the Consumer Information Conference. A series of four meetings, open to the public, was held.

### County Experiences

A supermarket buyer gave food buying tips. The owner of a fabric shop displayed new fabrics and discussed their care. 4-H girls modeled dresses made from some of these new fabrics. The group visited a furniture store in which the manager discussed furniture selection. The fourth session, New Cooking Equipment, was conducted by an appliance company home economist.

About 25 to 30 women attended each session. Two-thirds of them

had no previous Extension contact.

In Cole County a series of meetings called "Stores Open Their Doors for Consumer Information" was set up. Interested homemakers had a lesson on washers and dryers in an appliance store. Things to look for in wood and upholstered furniture were studied in a furniture store with actual illustrations to see and touch. Another local store offered a lesson on selecting floor coverings.

Each store involved provided resource people to give up-to-date information. More lessons of this type are planned.

Half of the homemakers who attended each session had no previous contact with Extension. A committee of homemakers worked with the county home economists to set up the series.

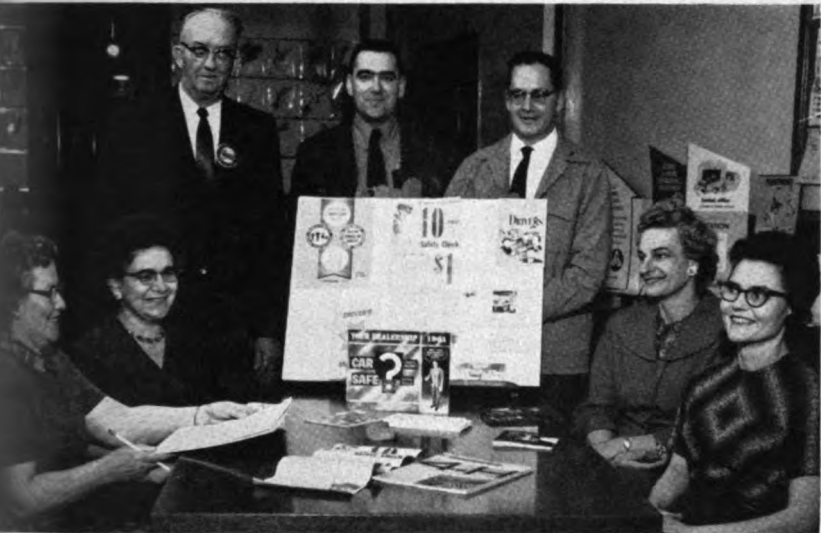
From Pemiscot County, Home Economist Ella Stackhouse reports a family living workshop attended by 317 adults. Use and misuse of credit,

pitfalls of installment buying, insurance and wills, producing and marketing vegetables were some of the topics covered.

Resource people were recruited to give expert opinions and advice in each field. Bankers, lawyers, an area horticultural specialist, a State agricultural engineering specialist and a teacher were included.

Boone County Home Economist Mary Hilliard writes a monthly letter to the consumer information chairman of extension clubs. In January she listed the folder "Sixty Facts" and the dates for the coordinated TV, radio, newspaper series with the extension nutritionist. The schedule was in the packet of material from the October conference.

It is too early to know what effect Consumer Playhouse will have on "audiences" Extension serves. But it seems fair to say the prospects are bright for a long and successful run on the road. ■



Sheridan County's safety committee reviewed their car safety check program with local law officers—(left to right) Mrs. Pauline Deem, county extension agent; Mrs. Mike Nathe, committee chairman; Albert Erdahl, sheriff; Irvin Zeitner, highway patrolman; Tom Darland, county attorney; Mrs. Olaf Arneklev and Mrs. Lyle Medders, committee members.

# Safe Driving Campaign Wins County Interest

MRS. PAULINE DEEM, Sheridan County Extension Agent, Montana

**P**ROBLEM drivers are a hazard to the safety of our community." This was the kick-off statement at the 1960 planning meeting of the Sheridan County home demonstration club. The discussion which followed led to selection of a traffic safety program for the county in 1961.

Sheridan had been one of the first counties to initiate a project for men drivers. Titled "The Woman and Her Car," it dealt briefly with mechanics, care and maintenance, and tips on handling the car on the highway. Two films on driving techniques and a safety talk by a highway patrolman were included.

## Planning with Officials

The committee planned one of the lessons to be "Know Your Driver Manual." Each family was encouraged to study the manual. Club project leaders made up short quizzes on questions in the manual; some used outside speakers.

The chairman then met with the highway patrol and city and county officials to secure information for a situation study. The county attorney and a highway patrolman explained regulations and answered the committee's questions. City police and the juvenile officer also sat in on some of the sessions.

Topics covered in the first meetings included: pros and cons of a daytime speed limit (our State has none), driver licensing, rural and town traffic problems, problems with juvenile violators, need for parent cooperation, age range of violators, and causes of serious accidents.

When the information had been collected, a 4-page report was prepared with the help of the county attorney. The report included two goals or objectives for the year: parental control over children and better cooperation with law officers when children are apprehended, and more study of driver manuals and other highway rules and regulations.

Each home demonstration club ap-

pointed a safety chairman to receive the reports and record club activities. The report also went to 35 other interested organizations and individuals. These other organizations were invited to make recommendations and suggestions.

The newspaper ran editorials, cartoons, and statistical reports to support the program. The local radio branch station arranged for a special interview with the committee.

The second series of planning meetings started late in 1961, just before the holidays. Again our legal advisors gave the committee information and suggestions. Discussion topics covered daytime speed limits, nighttime driving, 4-H automotive project, livestock on the highway, curfew hours, cars vs. scholarship, and a 10-point car safety check.

## Conceiving a Campaign

The committee felt that something more than a report should be their objective. What could they do that would involve more people? The safety check idea was just the activity spark needed.

Garagemen in the county agreed to cooperate. For a reasonable, standard price any operator could have a safety check covering brakes, exhaust, tires, steering, windshield wipers, glass, horn, rear view mirror, rear lights, and turn signals. If the car passed inspection, a safety seal was attached to the windshield. If not, necessary repairs or adjustments would have to be made before a seal could be issued.

The safety campaign was on. The local paper carried a half-page ad; the mayor issued a safety proclamation; the radio broadcast news notices. The safety check went into effect December 14 and will continue through 1962.

The second safety report was compiled again with the county attorney instrumental in setting up the final form. This report went to 75 organizations and individuals because of additional requests, including a few from other counties. Letters were also sent to clergymen suggesting a sermon devoted to the privilege or moral obligation involved in driving.

(See *Safety Campaign*, page 68)

## SAFETY CAMPAIGN

(From page 67)

Mrs. Lyle Medders, committee member and State safety chairman for the Montana Home Demonstration Council, served as a delegate to the Traffic Safety Institute in East Lansing, Mich., in February.

Emphasis at the session was on driver education as a means of reducing the yearly death and injury rate. Mrs. Medders' report of this meeting will serve as a guide for some of our 1962 activities.

The county safety program has proven the value of a lay committee in securing facts and information about a county situation. The discussions have given committee members a greater appreciation for law officers and their efforts to cope with driving problems. The committee has learned that the longer they work with a problem the more interested and involved they become.

There is no way of determining whether the program has prevented an accident or has made the public more safety conscious. However, the State traffic toll jumped to the highest on record while there was only one traffic fatality in our county last year. ■

## WORK SEMINAR

(From page 59)

Probably the new self-confidence this group of women gained was of the greatest value to each individual.

The following year an "earnings opportunities" forum was held to help women learn about job opportunities. Mrs. Helen Byrne of the Arizona Employment Agency initiated this forum. She had participated in the 1959 back-to-work seminar.

Personnel from the U. S. Department of Labor assisted in planning and conducting the forum. County organizations and agencies were also involved in planning and publicizing.

The program planning committee included representatives of the chamber of commerce, service clubs, employment agencies, education, commerce, industry, professions, and the home agent.

The forum program was developed around the areas of: job opportuni-

ties for women, training and retraining, how to get and hold a job, and local success stories.

Approximately 400 women and men attended the forum. About 300 were possible job applicants; the others were representatives of sponsoring or endorsing organizations and businesses.

There seem to be two outstanding features in planning successful programs beyond organized extension groups—being directed toward a specific audience and being planned as a series of meetings or programs. These two factors were common to both programs and they will be included in future programing. ■

## AREA APPROACH

(From page 52)

Denver merchants. In turn, they become more familiar with extension programs. Impressed with the fact that the combined program reaches 20,000 area families, businessmen willingly provide literature and other support.

Response from the leaders indicated that they recognize the value of the new cooperative approach. A simple questionnaire, given to those attending the last home furnishings session, showed:

- 72 percent said lessons were very helpful.
- 23 percent said lessons were of considerable help.
- 5 percent said lessons were of some help.
- 50 percent listed changes already made in their own homes as a result of lessons.

Leaders said they liked the complete, compact, fast-moving lessons that had audience participation throughout.

Following the home furnishings series, we evaluated our work and made plans for further cooperative efforts. This step has been repeated after each series.

As a result of the first review, we planned future advance publicity to be coordinated under one agent. Home demonstration council publicity chairmen were to be enlisted to help improve our news coverage.

We have also urged home demonstration club leaders to give lessons

to other groups. And we are studying ways to understand and gain the interest of other groups.

Shorter lessons were also a suggestion from our evaluation session.

We have met our goals through coordination. We have given more help to leaders; made better use of leadership, specialist, and our own time; and have reached more people. ■

## REACHING MIGRANTS

(From page 65)

Assisted with the second meeting, took eight additional meetings to complete the aprons and skirts.

Two 4-H club girls assisted with the dress revue preparation. Ann Sullivan, a 7-year club member, demonstrated modeling techniques. E. Kiah, a 5-year member, showed some results of her clothing projects and told how much 4-H meant to her.

"There were no barriers in communicating. I found the girls very cooperative, eager to learn, and friendly," said Anne.

### Continuing Interest

How far-reaching was this effort? It will take another summer to tell if their interest continues. So many teenagers won't return to Westcott Labor Camp this year. This brings with 4-H may be their only contact with a youth organization. But we asked: "Can we elect officers next year? Will we have another club? Can we belong to one at home? (Florida is home to most of the migrants.)"

The extension agents and girls exchanged addresses and hope to renew efforts this summer. A 4-H club may develop.

The Rev. William Larkin, working through the home mission committee of the National Council of Churches, says, "We need someone to work specifically with young people. This 4-H group is a beginning."

My personal satisfaction is knowing that I've identified Extension with a new audience. I realize more fully than ever that we all share the same basic needs no matter how far where we live. I am convinced that to higher standards of living is better education for more people. ■

# “Family Approach” to rural areas development

MRS. HAZEL JORDAN, State Home Demonstration Agent, Arkansas

ARKANSAS women are all wrapped up in rural areas development work—as deeply involved as the folks. They are taking active part in committees and groundwork from local to statewide levels.

Inspiration for a family or team approach to RAD grew from the example of our State extension office. The State steering committee includes the State home demonstration agent, State director of vocational home economics education, department of health, and the council of churches.

District and area training meetings include both men and women. Committees have included women on district committees to represent family living, education, health, welfare, recreation, youth, and related arts and crafts.

Whether a State or a local committee, people took hold of the RAD program. Extension responsibilities and opportunities are being enlarged.

## Common Objectives

Home demonstration agents in a county area are working with agencies and organizations with similar objectives. They have extended and supported each other's efforts by exchanging professional ideas.

They found it helpful to consult individual families and groups in preparation and distribution of facts. Fact material has been worked out together.

This effort is effective and beneficial when it is part of total county planning. The method has possibilities for reaching additional families in the future.

Like Casey and Howell-Wiville home demonstration clubs set up a series of meetings for agencies to gain their programs and services available to county people. Clubs also

helped in the cleanup campaign sponsored in their communities.

Home agents in 10 Arkansas counties have assisted with committee work in an advisory capacity. They were able to suggest leaders capable of working on specific problems and have encouraged attendance at meetings.

The Madison County home agent served as an advisor to the subcommittees on health and welfare, education, and youth. Home demonstration club members were also represented on these committees.

Since RAD work began, a homemakers group has been organized in the only Negro community in the county. The home agent, assisted by lay leaders, holds regular meetings with this group.

The Ouachita County home agent, foods leader, and home demonstration club members, conduct cooking schools for welfare families.

“Building Stone County Together” is the theme in Stone County. Home demonstration clubs are represented on the county committees of health and welfare, education, labor, and industry. Basic economic and labor survey data are being reviewed.

In the Batesville area, 36 leaders representing business and industry sponsored a trip to Gatlinburg, Tennessee, to study arts and crafts. This group visited the Craftsman's Fair and talked with officers of the Southern Highland Handicraft Guild.

All were impressed with how much the crafts business had contributed to the economic development of that area. They are confident that a similar program can be developed for Arkansas.

The Madison County arts and crafts committee, composed partly of home demonstration club members, is studying the possibility of increasing individual incomes by using na-

tive artistic talent. They sponsored a local exhibit and sale of articles. They also sent a delegate to Gatlinburg to study possibilities which might apply to Madison County.

Tests in skills and aptitudes were arranged with the Employment Security office. Home demonstration club women in Sharp County taxed people to the test centers. As a result approximately 1,700 people participated. In the 5-county area 6,500 people took the test.

## A Healthy Concern

Izard County surveyed the health and welfare situation to better understand county health and welfare problems. Home demonstration club members participated in much of the survey footwork. Health and welfare committees are taking on much of the responsibility of rural civil defense work.

The Madison County subcommittee on health opened a hospital which had been closed for 8 years. It is now operating at full capacity. A hospital auxiliary has been organized. The chairman of the blood bank is a home demonstration club woman and other club members do volunteer work at the hospital.

The health committee in Van Buren County sponsored mobile X-ray tests for tuberculosis. A high percentage of the county people had X-rays made, largely due to activities of home demonstration club members.

Because nurses and doctors are scarce in Sharp County, home demonstration clubs, through the health and welfare committee, sponsored a Red Cross First Aid Training Course. Eighteen women completed the course.

In Ouachita County, three areas launched water testing, rat control, and community cleanup projects. Home demonstration clubs volunteered to take the lead as they already knew the people in the communities and their problems. They also encouraged drainage work for mosquito control.

Sharp County sponsored a county-wide high school career day. Several organizations participated.

(See *Sharing in RAD*, page 70)

## MODEL HOME

(From page 60)

hibited. Approximately 150 people attended the first day.

Curriculum director of the county school system, a first day visitor, was impressed with the project. As a result of his recommendation, all high school home economics classes were shown through the home.

Four advanced math classes also visited the model home. They had studied the booklets compiled by the committee before their visit and followed up with study of home ownership and insurance costs.

Their teacher said: "A teacher needs something practical or concrete to put certain points across to students. If they can see or experience what is being taught, it is much more effective.

"This model home project gave my class that 'something' to work with.

"We had studied investments earlier in the year and had taken up the home as an investment. This gave us something to tie this study to. In our general business class we made an application for a loan to buy this house. We studied rates of interest on the loan, insurance to protect the home, and also how to build up a good credit rating. With this house as a teaching tool, we were able to pull the two together."

During the month, more than 350 students viewed the model home.

### Measuring Success

A young homemaker, after going through the house, said, "We think this project was very enlightening and feel that it helps people to know what can be done with what the average family has . . . educated us to some degree to what is good, yet practical."

In estimating how well our educational device has worked, Committee Chairman Elsie Martin says, "In pooling our efforts we have accomplished our goal—to give the young homemaker a budget to work with in establishing and maintaining a home. Without complete committee cooperation, this educational project would not have been accomplished."

Youngest member of the group, 4-

Her Judy Pinnell, reports, "I hope to share the knowledge gained with other 4-H members in their various home improvement projects.

"As I escorted my home economics class through the model home, I could tell they were impressed. They knew the information gained there would help them in the future."

This is a big step in the right direction, in educating the public about home management and home buying. ■

## ALASKAN AGENT

(From page 63)

their homes and themselves more efficient, more attractive, and happier.

To the majority, the first step may be a nail in the wall for additional storage space, a set of board shelves on which to put the dishes, an oatmeal box filled with clean, dry sand to keep knives handy, sharp, and safe.

See why I say the brain will never get rusty? You must switch from assisting a homemaker with a re-upholstery project because she can't find exactly the right shade of rose to complement her sterling, crystal, china, and period furniture, to making children's warm underclothing from Dad's "longies."

### Getting Ideas Across

Native people are besieged from all angles with instructions to do this, do that, do not do these things. Naturally they cannot follow all the dictates. It is rewarding to let people know what there is to want to know, then try to answer their requests carefully, informally, pleasantly, and specifically.

When before a group I have tried as many as three or four sets of words before the expressionless faces warmed. I eventually connect with a "known" from which we might travel together to a new experience.

Once a visitor has been accepted the path is much easier. (This will not happen on the first trip, nor ever if she defaults on the slightest promise.) A moment's consideration will show that any group, whether in New York City or Shishmaref, Alaska, will cooperate more fully and de-

pendably if the complete picture understood and if the opportunity provided to contribute at one's own pace and at a time of one's own choosing.

Evaluation of accomplishments is most difficult. One can count garments made, weigh the potatoes grown, and enumerate the home improvement units completed. But pilots often tell me how many cans of cans they have taken to the village. Boys and girls are ever eager to show their achievements.

It is a thrill to share the satisfaction of a new room, a new cupboard or a story of a successful family counseling experiment. But perhaps the best feeling of all comes from a letter, a smile, or a spoken, "Thank you for coming. You listen to us. You let us help ourselves. You our friends come again soon." ■

## SHARING IN RAD

(From page 69)

In Woodruff County, the home agent worked with the educational committee on a stay-in-school program. Club members and other women combined efforts to employ a visiting teacher. The home agent worked with school officials, club members, and others on high school career days.

Because of her leadership training a home demonstration club member was selected as chairman of the youth subcommittee. Under her guidance, career days were sponsored in high schools, baseball leagues were organized to provide recreation, older teenagers established a job bureau for youth, a Teen-Town was organized, and swimming safety was taught in the summer.

The subcommittee on education established a county library which Madison County people feel is a great accomplishment. They also worked on a countywide study of vocational training boys and girls receive after high school.

Arkansas expects rural area development work to have far-reaching effects on the education, health, and welfare of our people. Under the guidance of home agents, county workers can contribute an equal share to work. ■



Mrs. Richard Terry, Alleghany County, Va., homemaker, adds to the food supply in her family's fallout shelter.

## Family Preparations Grow with Interest

W. G. MITCHELL, Assistant Editor, Virginia

SOME demonstration clubs in Alleghany County, Va., are taking the initiative in civil defense instruction and preparation in their county.

Not a month has passed since 1955 without some civil defense topic being discussed in HD clubs, according to Mrs. Vella Knapp, home demonstration agent. The effort has not ended with discussion!

### Teaching Preparedness

With the cooperation of Red Cross and the Covington Volunteer Fire Department, 252 women and 342 young girls have completed the Red Cross home nursing course. In addition, 868 completed the junior first course, 1248 completed the standard first aid course, and 938 adults are qualified as teachers of first courses.

HD club members elected a member, Mrs. Norman Dew, as civil defense coordinator for the county women's extension group. She attended home preparedness workshops in Newport News, Va., and Baltimore, Md. Mrs. Dew returned with valuable

information on civil defense preparedness for county women. Since 1958 she has instructed club members in such areas as: preparing a home medicine cabinet, setting up a 2-week food supply, sanitation at home, what to do in emergencies, and home protection exercises.

More than 500 county women received this instruction. And many have passed on the information to nonclub members.

While civil defense has been part of HD club programs since 1955, it really started moving in 1957 when Mrs. Dew became coordinator. Her training imparted to others has been a basic part of the Alleghany program.

As a result of civil defense training, many Alleghany families know what is needed to withstand the rigors of nuclear attack and fallout. In preparation they have gathered medicines, food supplies, and water for emergency use and have considered other needs.

Shelter construction in the county has lagged but interest is now picking up. According to the home agent, "They are beginning to see the need more clearly and soon we will see more shelters being constructed."

Home Agent Mrs. Knapp says, "There still remains much to be done but our home demonstration club members have made a fine start. With help from our governing bodies and more interest from families, Alleghany County will be prepared for an emergency." ■

## MORE RESULTS

(From page 61)

Teams of 4-H'ers continued to give presentations on the importance of a good breakfast, with tips for teens. They also evaluated differences in eating habits and studied the value of school snack bars and milk bars to teenage nutrition.

Requests for the nutrition puppet show continued—and are scheduled into 1962.

The superintendent of schools' office requested us to explore ways to improve nutrition among Mexican-American children who did not accept school cafeteria food. We tried an indirect approach to this problem. A program for teachers and leaders was designed to increase their understanding for the Mexican-American through better knowledge of Mexican foods, nutrition, customs, and traditions.

We hope Mexican-American children will learn to accept more foods from the school cafeterias if adult attitudes toward this ethnic group change. School officials, nurses, teachers, leaders, and parents think it will work.

The experience we gained in organizing, developing, and executing this nutrition work will be useful in current programs on housing improvement. Plans call for another steering committee of business, industry, and professional people to help organize and legitimize; exploration of the situation and problems; involvement of merchants, industry, allied professions, service clubs, church groups, farm organizations, and chambers of commerce; participation of university and local resource people; and publicity.

We feel this pattern can be applied to new material with equally good results. And we are convinced that many hands make for more results. ■



UNITED STATES  
GOVERNMENT PRINTING OFFICE  
Washington 25  
OFFICIAL BUSINESS

LIBRARY  
SERIALS RECORDS DEPT  
UNIV OF CHICAGO  
CHICAGO 37 ILL  
250-M 2-2-62

PENALTY FOR PRIVATE USE TO AVOID  
PAYMENT OF POSTAGE, \$300  
(GPO)



Are you telling America's greatest success story—the story of agriculture—to nonfarm groups in your area? This is No. 11 in a series of articles to give you ideas for talks, news articles, radio and TV programs, and exhibits.

into high-quality, instant powder. Powders of good color and flavor can be made from other fruits and foods as well.

Recently, a special treatment was discovered for the paper used in citrus shipping cartons to keep fruit in top condition.

To assure consumers a high quality food, production of concentrated orange juice is regulated by government inspection. Fruit quality, evaporation or concentration, and sugar content are all regulated.

What's behind this frozen concentrate product? Follow, for a moment, the operations at a citrus concentrate plant.

Fresh fruit entering the plant is washed, sorted, and sterilized, analyzed for solid contents and evaporated under vacuum. The juice is transferred to refrigerated blending tanks where quality and concentration are standardized. Then it is frozen, put in sterile cans, and stored in warehouses at 10° below zero.

Even though it's a convenient food, frozen orange juice costs consumers little if any more than fresh form. This process saves end time, wholesale purchasing, and shipping to offset processing costs.

Harvested in their prime, citrus fruits can be kept in nutritious, fresh condition for use any time during the year in almost any convenient form imaginable, and priced to consumers' pocketbooks. ■

## CITRUS Yesterday and Today

**F**RESH oranges and grapefruit were a holiday luxury item not long ago. At least this was so in areas where citrus was not grown. But today, citrus fruits are available in the market every day, in any part of the country, and in many useful forms.

Supermarkets offer fresh fruit and juices, canned fruit and juices, juice blends, citrus sections, fruit combinations, frozen concentrates, marmalade, and many other forms of citrus.

In addition, numerous byproducts, such as citrus peel, flavorings, and pulp for livestock feeds are available. These products make full use of the fruit, offer consumers greater buying

selection, and can result in lower prices (because more of the product is used).

All the benefits of fresh and processed citrus fruits are available to consumers at less real cost than a few years ago, too. For example, a factory worker could buy 3.1 dozen oranges with an hour's wages in 1961. But in 1939 his hour's wages would buy only 2.2 dozen oranges, and in 1929 he could buy only 1.3 dozen with his pay for an hour's work.

Modern agricultural research aims to benefit consumers in the long run.

USDA scientists have developed a new method of converting oranges

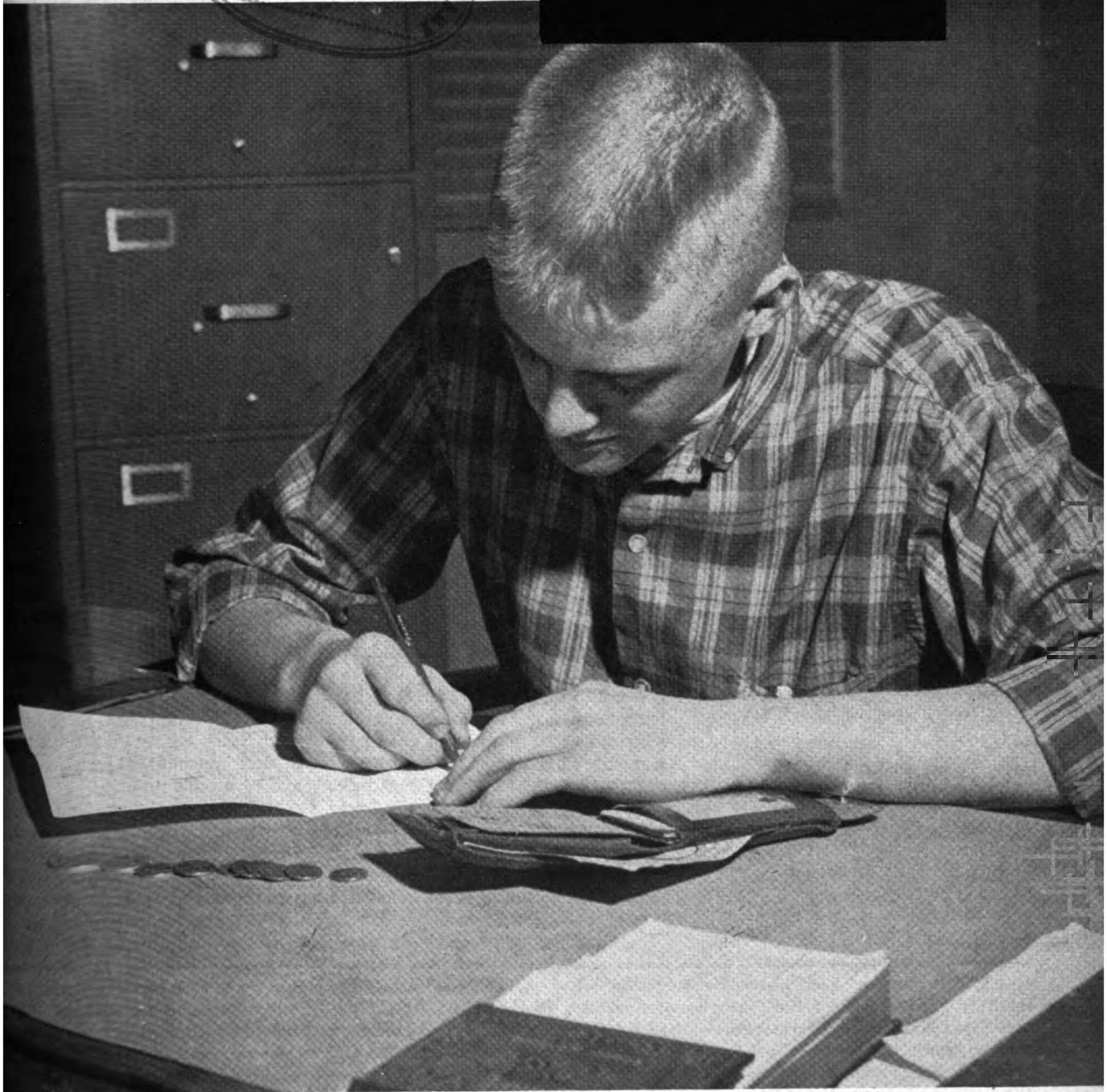
Education Library

33:4

Educ



# EXTENSION SERVICE *Review*



Money Management for 4-H Boys, page 81



**Official monthly publication of  
Cooperative Extension Service:  
U.S. Department of Agriculture  
and State Land-Grant Colleges  
and Universities cooperating.**

Prepared in  
Division of Information Programs  
Federal Extension Service, USDA  
Washington 25, D. C.

**Division Director: Elmer B. Winner**  
**Editor: Walter A. Lloyd**  
**Assistant Editor: Doris A. Walter**

### In This Issue

Page	
75	The educator's responsibility in the decision-making process
76	Take the evaluation attitude
77	The stature of professional improvement
78	"One plus one equals three"
79	Foreign exchange agent "captured" Texas county
80	4-H find their own leaders
81	Money management for 4-H boys
82	Homemakers learn about legal rights
83	People will come
85	New twist for old methods
85	Recreation area rallies interest
87	News and views
87	Monthly revisions in publications inventory
88	Cotton takes on new shapes

The Extension Service Review is published monthly by direction of the Secretary of Agriculture as administrative information required for the proper transaction of the public business. The printing of this publication has been approved by the Bureau of the Budget (June 26, 1958).

**The Extension Service Review** is for Extension educators—in County, State, and Federal Extension agencies—who work directly or indirectly to help people learn how to use the newest findings in agriculture and home economics research to bring about a more abundant life for themselves and their communities.

The Review offers the Extension worker, in his role of educational leader, professional guideposts, new routes, and tools for speedier, more successful endeavor. Through this exchange of methods, tried and found successful by Extension agencies, the Review serves as a source of ideas and useful information on how to reach people and thus help them utilize more fully their own resources, to farm more efficiently, and to make their home and community a better place to live.

Vol. 33

April 1962

No.

### EAR TO THE GROUND

"The King was in his counting house, counting out his money . . ." Our young "King" on the cover is Dick Black of Monticello, Iowa, counting out his money and keeping track of where it goes. This is part of Jones County's money management program for 4-H boys.

We could probably all take a lesson from this group of youngsters. They're learning early how important it is to know how much money you have, where you want it to go, and where it actually does go.

Early in April a national weekly magazine devoted a whole issue to Your Money—How to: stretch it, save it, and survive without it. In it, financial counselor Lindsay Hamilton gives Americans some straight-from-the-shoulder advice.

Hamilton says, "It is incredible how unrealistic . . . Americans can be. Nine out of 10 of us don't even have a money objective. You have to sit down and decide what you want to be in 5, 10, 15 years. . . . Once you know what you want, you should set up a plan to help you achieve it—a plan that can be revised when anything happens, like a new baby, a burned house, a smashed car. A lot of things can happen to a budget."

Why do we find it so hard frightening to think of management and budgets? We can't begin to answer that here. But it's true that most of us find pure management pretty hard pill to swallow.

Putting management in terms of everyday life may be sugar-coating the pill, but it certainly can make it more palatable. And maybe by starting young these Iowa youngsters will have an advantage over future management problems.

There's just no escaping management; it's a part of everything we do every day. Likewise, as the Score Report Guide says, "No area of subject matter exists which does not have management as an integral part."

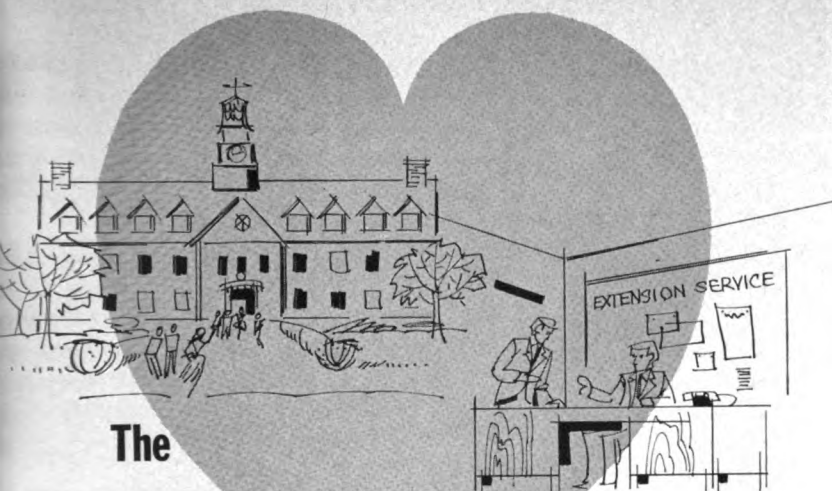
Dean Grace Henderson of Pennsylvania says in her article, "It has long appeared to me that the process of management is, at heart, the process of decision-making, reflective thinking, or creative effort."

Management of thoughts, energy, resources, and other elements of life are touched on in the articles in this issue.

In the next issue, the Review salutes the U. S. Department of Agriculture Centennial anniversary.—DAW

The Review is issued free by law to workers engaged in extension activities. Others may obtain copies from the Superintendent of Documents, Government Printing Office, Washington 25, D. C., at 15 cents per copy or by subscription at \$1.50 a year, domestic, and \$2.25, foreign.





# The EDUCATOR'S RESPONSIBILITY in the Decision-Making Process

GRACE M. HENDERSON, Dean, College of Home Economics, Pennsylvania

IT HAS long appeared to me that the process of management is, at heart, the process of decision-making, reflective thinking, and creative effort. And these are at the center of education at all levels, whether through community development programs, farm or home improvement projects, or postgraduate study.

Is it the job of a university to promote specific lines of conduct, whether with relation to moral issues, adoption of recommended practices, increased sales, or regurgitation of lecture and reading notes upon examination? Or, is a university in all its branches (resident education, extension, and research) expected to lead in honest searching for relational factors as bases for predicting outcomes of specific action, and honest searching for truth, on the part of both faculty and students (extension representatives and cooperators)?

As long as we hold to our ideal of freedom of individuals, communities, and institutions to determine their own directions, the answers to these questions doubtless will vary.

Our ideal is a free society, where citizens are free and responsible in decision making and action. We

wouldn't trade our freedom at any price for a society where the major decisions are made for the people and followup action is dictated.

But lasting and strong free societies can develop only when men and women are deeply concerned about the total group, not about themselves alone. And, people must be able to predict the results of proposed actions and make responsible decisions in the light of the group's aims, purposes, goals, and ideals. This is management; this is creativity.

## Choice of Roles

Universities, with their great extension services and programs of resident education, can to a considerable degree lead people in one direction or another. They can give directions and rules or laws; become corps of authority, direction-giving, and selling. Or they can accept the role of "proposer of alternatives"—alternative goals and values, alternative solutions, alternative factors for consideration and experimentation, alternative generalizations by experts.

In the latter role, universities can encourage experimentation, reflective

thinking, and responsible decision-making. These are, in essence, one and the same. They represent a scientific approach to decision-making, guided by a clarifying philosophy. They involve the same essential steps, no matter what the question or methods of collecting and summarizing data.

There are five steps which the extension and resident branches of universities can help individuals, families, neighborhoods, and communities take effectively.

- Identify problems, forks in the road, points of choice, and issues calling for decision-making.
- Identify alternative solutions for these problems.
- Identify the relevant factors, such as: the assumptions underlying the several proposed solutions; the cost of each proposed solution in time and money; the availability of needed personnel, talent, and material.
- Identify the values, satisfactions, purposes, and goals toward which the alternative solutions lead; the advantages and disadvantages of each; and, indeed, the relative importance of the problem itself.
- Encourage individuals, families, business leaders, and communities to experiment with alternative solutions—through discussion in which results and satisfactions are anticipated, or through actual trial in the home, shop, or laboratory.

Serious experimenting calls for backgrounds of knowledge of the findings of previous experimenters. This knowledge may be found in libraries, bulletins, or lectures.

Serious experimenting also calls for recording procedures and results, summarizing findings, and evaluating the end product in relation to values and goals.

Thoughtful experimentation will inevitably end in identification of new problems and redefinition of the old ones. This is actually the process of research. And it is inherent in good teaching, whether in extension or resident education.

The measure of success in such an educational program is not the adoption of recommended practices or the

(See *Educator's Role*, page 86)

*Editor's Note: Dr. Aker was a graduate student in adult education at the University of Wisconsin at the time this article was written.*

**S**TOP!! We have been traveling down this same old road for years, and never once asked ourselves whether or not there is a shorter route, a better road, or a more effective means of reaching our destination.

How many extension workers are in a rut like this? If this has happened to you, perhaps the "Evaluation Attitude" can help start you on the road to progress.

Sometimes the well-worn road becomes so easy to follow that we fail to recognize alternative routes. They offer an uncertain, yet challenging and possibly more desirable, path to our destination.

### *For Intelligent Change*

Are we fully aware of our goals and our progress toward them? Or do we uncritically use the same time-proven methods toward the same time-honored goals simply because they seemed useful and desirable in the past?

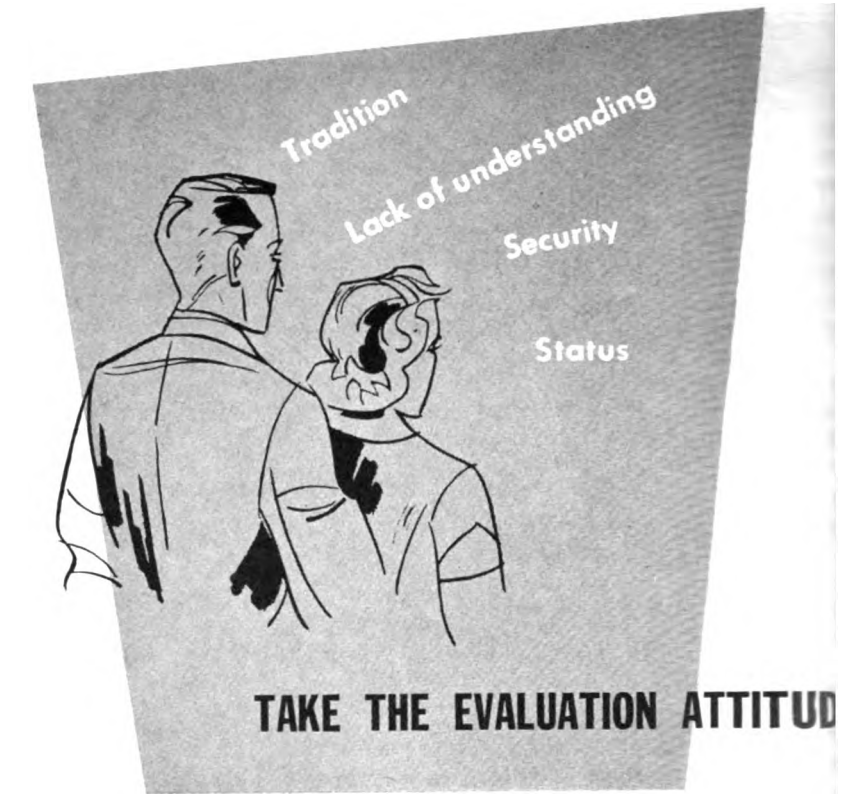
Rapid and profound changes are creating new and different needs and desires within our society. These, in turn, are leading to demands on extension educators that go beyond tradition and custom.

Are we prepared to meet the challenging demands of a changing society? If we mean to develop programs that rise above tradition and custom, we must be constantly alert to the dangers and pitfalls of the old road. We must be willing to acquire the "evaluation attitude."

We must ask ourselves whether or not we constantly examine and evaluate our own efforts, objectives, goals, and methods. Have we developed an attitude that enables us to examine our professional activities in order to fulfill our obligation to society?

To answer these questions affirmatively, we must acquire the "evaluation attitude."

This attitude can be thought of as an inclination to continuously examine and analyze our educational efforts. The extension worker with this attitude will want to identify evi-



by **PATRICK G. BOYLE**, Extension Education Specialist, Wisconsin, **GEORGE F. AKER**, Professor of Adult Education, Florida State University

dence that can serve as measures of progress toward objectives.

He will be constantly aware of the specific objectives of his educational programs and will continuously measure progress toward these objectives. He will clearly understand the relationship of his particular program to those of other agencies and to the overall goals of adult education. He will welcome the opportunity to use innovation and imagination to acquire new ideas and fresh insights in developing extension programs. He will gain confidence with an accurate awareness of his role as an adult educator.

The literature of recent years reveals an increasing emphasis on evaluation. But evaluation in educational work is not new.

Through the years, we have developed a greater understanding of its meaning and significance, and a greater sophistication in the way we do it. We are rapidly expanding our knowledge and developing new techniques for more effective evaluation.

Unfortunately, some extension workers see evaluation as a highly complicated process best left to the

"expert" and "specialist." Not could be further from the truth.

Increasing demands on extension personnel make it imperative that be effective. And to be effective must have the "evaluation attitude" about what we do and how we do it. We cannot afford to wait for perfection of evaluative instruments before we critically examine and evaluate our current education endeavors.

### *Natural Activity*

Evaluation is an inherent part of human behavior. We usually apply it naturally in our everyday activities. Man sets goals, and consciously or unconsciously, he evaluates his success or failure in achieving those goals.

One doesn't have to tell a hungry person that he needs food. He doesn't have to specify his objectives as eating and consuming food. After a hearty meal, he doesn't have to consciously express the opinion that sirloin was the most appropriate means for reducing his hunger drive. Nevertheless, evaluation has occurred.

When we change our habits, it is likely that we have utilized eval-



Redirecting our behavior may be a more satisfactory solution to our problems, more effectively achieve our goals, or change our objectives.

Praise of the situation, followed by a value judgment concerning an appropriate action, constitutes evaluation at still a higher level.

At the highest level of awareness and consciousness the extension worker with the "evaluation attitude" constantly apply the principles of scientific analysis and inquiry in order to evaluate his educational activities. Evaluation is such a natural part of human behavior, why do we so often neglect to evaluate our professional educational attempts? Do we sometimes suppress our natural tendency for evaluation?

### **Barriers to Evaluation**

There are four possible barriers to effective evaluation—tradition, security, understanding, and status.

As educators we tend to follow tradition in providing educational programs. It is easier to provide certain traditional opportunities on a recurring basis.

Evaluation can help us determine effectiveness within a program and, therefore, enable us to see if we are achieving our objectives. More important, evaluation can provide the information necessary to intelligently change objectives to more effectively serve the clientele.

To overcome the barrier of tradition we must continuously examine means and ends of our educational programs.

A feeling of security derived from established habits and programs, and a desire to avoid any threat to that security could inhibit evaluation.

In approaching our activities with an evaluation attitude, "we can sort out our real accomplishments. Then we can feel justifiably proud and secure in our contributions to society. Changing is successful when it comes to change in a desired direction. However, evidence of progress is always obvious. The extension worker often does not recognize when change has occurred, and sometimes does not understand what kind of

*Evaluation Attitude, page 84)*

# The STATURE of Professional Improvement

by JOHN H. NOYES, Extension Forester, Massachusetts

*Editor's Note: The following was adapted from Mr. Noyes' paper presented to the New England Section, Society of American Foresters in March 1961.*

**M**ANY new graduates leave college steeped in technical knowledge and possessing a variety of unpolished skills. However, much of this knowledge and many of these skills will be outmoded in a relatively short time.

The gates to knowledge have always been wide open. But the pathways leading to, and through, these gates have never been as crowded as they are today.

In this competitive world, knowledge and stature have much in common. Knowledge develops through the processes of education, and, if effective, results in change. Change, then, is an end-product of education.

For example, generations of physics students have been taught that nothing could be colder than 273° below zero centigrade. That was said to be absolute zero. But a few years ago a temperature range that reaches below absolute zero was found. The laws of thermodynamics are now modified to deal with this new knowledge.

### **Progressive Attitude**

Many more examples could be cited illustrating the need for change—and that education in itself demands change.

When a man permits no change, he may become totally unproductive. All traits which exclude change are in direct opposition to the positive aspects of professional improvement. Our beliefs can be based upon the most reliable evidence available, even though future evidence may require their revision.

What is professional improvement? For most of us it means simply, continuing adult education. Education is a life-long process and we must think of continuing adult education as an

integral part of our educational system and responsibility.

Why professional improvement? Reasons for continuing adult education are numerous. Keeping abreast of change is perhaps first. Obtaining information not obtained in college is another.

Too many graduates today are coming out of college trained primarily in skills that can be picked up "on-the-job." Their college courses left them lacking in the arts, sciences, and humanities necessary for the development of successful administrators and leaders in industry.

Business looks for many attributes when hiring personnel. One fundamental characteristic relates to a prospective employee's ability to grow with the business. But to be eligible for growth, one must obtain broad basic fundamentals in formal education which are needed for his continuing development.

Other good reasons for continuing education are the development of mental powers relating to understanding, increased earning power, and stature in the community and within one's self in developing good character with emphasis on the recognition and acceptance of responsibilities.

How can we perform well if we continue to practice what was learned 20 years ago when since then new processes, methods, and technology have been developed?

Opportunities for professional improvement are constantly at hand.

Easiest to obtain are current literature especially related to specific professional interests. Magazines, bulletins, special releases, professional journals, and texts are always available. Support of professional organizations can be rewarding in this respect.

Many colleges and universities conduct conferences, workshops, and

*(See Stature, page 86)*



# "One Plus One Equals Three"

by HOWARD DAIL, Extension Information Specialist, California

**T**wo counties are better than one when it comes to setting up test plots on aphid-resistant alfalfa varieties and publicizing the results.

This is what two California farm advisors, who collaborated on alfalfa tests in 1960, 1961, and 1962 and then did a bang-up job of publicizing the results, believe. The farm advisors are O. D. McCutcheon of Kings County and William R. Sallee of Tulare County. The two counties adjoin and share several similar crop problems.

The two farm advisors faced this problem: Despite the development of aphid-resistant alfalfa varieties, many growers — approximately half — were still growing susceptible varieties.

If the operator of a ranch were constantly alert during the growing season and applied chemical controls at the exact time, nonaphid-resistant varieties could be grown profitably. But these were big "ifs." And the advisors knew that aphids would build resistance to chemicals and that chemicals cost money.

So resistant varieties seemed to the advisors to be the more logical solu-

tion. But how to convince growers quickly, that was the question.

The two advisors and Extension Agronomist Vern L. Marble decided to seek a bi-county demonstration farm. There they could establish carefully controlled test plots of four varieties — three resistant and one susceptible.

## Bi-County Plan

A ranch was located—convenient for the two counties and with an owner willing to put on a large scale demonstration. The plots were planned so regular haying equipment could be used and conditions like those the farmer encounters in his field would exist.

As the advisors expected, the tests in 1960 proved the superiority of all three resistant varieties over the susceptible one. Although the tests were only for 1 year, the advisors decided they were conclusive enough to inform growers.

Only 15 or 20 people were expected to attend the meeting, but 65 showed

up. Encouraged by the attendance interest, the advisors decided to continue the tests 2 more years and begin publicizing the results.

Local radio stations and newspapers were used to get information to growers. The advisors also presented interviews over a regional radio station and invited a reporter from a regional newspaper to see and write about the results. The advisors prepared releases for regional use and an information specialist assisted with a feature article for regional and statewide farm paper use.

## Snowballing Publicity

A regional television station agreed for a program. The two advisors carefully planned it with demonstration materials taken from the test plots. Advisor newsletters contained more information on the test results.

A meeting with seed dealers and seed salesmen was included in the communication program. Thirty representatives showed up for a demonstration meeting at which the advisors presented much of the material they had given on television. Questions were asked by the 30 dealers and salesmen and they were busy for another hour.

One particular point emphasized at the meeting was that growers should insist on certified seed, as an added insurance, when buying resistant alfalfa seed.

The publicity program snowballed. Requests for presentations at meetings increased; more stories and reports were requested. This continued through the second year of the tests and into 1962.

The advisors believe that 1962 savings in the two counties will come largely of the resistant varieties.

They also believe that combined efforts were more productive than each advisor had worked alone. In the future, the staffs of the two counties will consider possibilities for joint action. ■



San Joaquin Valley alfalfa growers see the results of field trials run jointly by farm advisors William R. Sallee of Tulare County (pointing out yield figures) and O. D. McCutcheon of Kings County (holding the chart).

# Exchange Agent 'Captured' Texans

by A. B. KENNERLY, Assistant Extension Editor, Texas

HERE is no greater program affecting our international relations in extension than training exchange agents," says J. D. Prewit, associate director for Agricultural Extension at Texas A. & M. College.

"In addition to the training in our extension methods, the visiting agents from other countries also gain a much better concept of the American way of life."

"When I arrived in Washington, D. C., there was a telegram waiting to greet me to America from the people of Comanche County," M. C. Channaraj Ars of India reveals. "To get the telegram made me happy, and when I counted the long list of people who had sent the telegram, I found there were 215 names."

## Preparation Pays Off

Thorough preparation for the visit Ars, on the part of County Agent Angus Dickson accounts for a large part of the success of Ars' work as visiting county agent in Comanche County, Texas.

Behind the idea of welcoming Ars when the telegram, was much patient work by Dickson. He had visited the county judge and commissioners with District Agent R. G. Burwell to gain their acceptance of the plan. Ars is coming as an associate county agent under the ICA exchange program.

Soon afterward Dickson visited the community. That was in December 1960; Ars was to arrive in January 1961.

"We took to the communities as much information as he could obtain about the visitor from India. He also took along a picture of Ars.

"Such preparation is basic to all extension work," Prewit says. "Dickson planned carefully; he involved the people; he explained the purpose; and he carried through with the program."

Advance planning and footwork by County Agent Angus Dickson (left) led to the successful training experience of M. C. Channaraj Ars from India. Comanche County people loaned Ars a car and brought his wife to the U. S. where their daughter was born.



Prewit describes the kind of county he would select for such training of foreign nationals: a county where there is a well-balanced extension program, where agents are working as a team, and where there has been good leadership training in organized communities.

## Exchange's Experience

When Ars arrived, he immediately became involved in his work. As rapidly as people accepted the young man (31) with the genial smile, he assisted them in establishing demonstrations. Ars visited 4-H and home demonstration clubs; he visited civic clubs and each made him an honorary member.

Ars experienced one difficulty—he had no car. So his visits were limited to trips with other agents.

Friends of Extension soon took care of this by presenting Ars with a car to use during the year he would be in Texas. When Ars returned the car before he returned to India, the speedometer showed another 15,000 miles of travel.

Trips into the wheat country showed Ars how America grows its wheat—in comparison with the fields of less than 15 acres in his native land. Trips into the rice belt along the Texas Gulf Coast revealed new methods in large-scale production—compared to the half-acre to five acres in India.

"If each of our families could have 50 acres, how much they could improve their living," he exclaimed after one of these journeys.

Ars likes the way our agricultural system works. "It is impressive how your credit system encourages farmers to make improvements so rapidly," he observed.

"We do not have in India so many farm organizations; some farmers here belong to as many as four or five. A good marketing system helps American farmers to have a better chance of selling on fair terms. A good rural electrification network carries power to every farm."

## American Reactions

Word spread quietly through the county that Ars' wife, back in India, was expecting an addition to the family. A few days and \$1,300 later, the county sent for Pache to come to Texas.

More than 750 Comanche County people, interested individuals and groups, contributed to bring the couple together. Churches, civic organizations, clubs, and school children took part. More than 50 of these friends met her plane at Dallas.

When their daughter was born, she was named Comanche for the town and county. Little Comanche was made a Texas citizen by birth. Friends showered gifts on the mother.

(See Agent "Captured," page 84)



## 4-H FIND THEIR OWN LEADERS

by **ROBERT SAMPSON**, Associate County Agent, Spink County, South Dakota

**I**F your county is anything like ours, you've discovered it's much easier to find 4-H club members than good 4-H club leaders.

If the population in your county is anything like ours, there are plenty of capable adults who have excellent leadership qualities. But they are not likely to volunteer their services.

However, if the adults in your county are anything like ours, they simply cannot turn down a request to lead a club when it comes from the 4-H'ers themselves.

That, in a nutshell, is the way we recruit 4-H leaders. And it works.

It takes more than leadership, however, for a club to be a success. It takes a little special effort on the part of the agent to see that the club gets off to a good start.

### *Preliminary Organization*

We find it pays to keep eyes and ears open constantly for clues that a community is interested in forming a new 4-H club. Once the interest is detected, we get a list of all eligible boys and girls in the area. We also get the names of parents.

At this first meeting the home agent and I explain the 4-H program—stressing the educational organization, skills, and opportunities for social growth found in 4-H. We stress the importance of parent cooperation with both the leader and club members in the family.

We ask these future 4-H members to think about whom they want as their leader. We ask them to pick a roll call topic for their first meeting and to think of a club name they will be proud of.

We begin the second meeting with colored slides of recent 4-H club activities in the county. Pictures of 4-H Rally Day, county club camp, tractor driving contests, judging schools, the county 4-H picnic, club tours, achievement days, and State fair activities are included.

As we view the slides we talk about the various 4-H projects and activities. A question and answer period follows.

Then comes the biggest question of the meeting. Who will be the leader? We usually attempt to line up a likely leader before the meeting. But the

problem of who will lead the club usually solved by the potential 4-members themselves.

### *4-H Choice*

When the youngsters nominate an adult from the floor, it seems that the individual can't turn the kids down. It is tough to say "no" to a group of eager children in a situation like this.

After the leader has been selected we move on to the task of picking a name for the club and election of officers. Before the election we explain carefully the importance of each office and what the officer is expected to do. The new president takes over the remainder of the meeting.

Before the third meeting we hold a conference with the new leader. Here we explain 4-H policy and principles of the program. During the next meeting we help enroll club members in various projects, show a movie of the 4-H program, and give a demonstration.

### *Quality Leadership*

What kind of leadership do we expect with by using this technique? We have a county Farm Bureau president, a State Worthy Grand Patron, three school board presidents, two county school board members, Soil Conservation District supervisors, veterans agriculture teachers, Farmers Home Administration supervisors, Farmers Union president, officers in livestock breeding associations, township supervisors, two District Masters of a Masonic Lodge.

Several leaders are high school teachers; some are college students, extension board members, county commissioners, ASC county committee men, county weed supervisor, businessmen, homemakers, school bus drivers, grocery store clerks.

I read once that the leader is usually the "busiest individual in the community." Although there are certainly exceptions, 4-H club leaders in Spink County seem to fit that description.

These 4-H leaders are some of the best you will find anywhere! And certainly they are among the busiest!

# Money Management for 4-H Boys

DAVID H. HAMMOND,  
Jones County Extension  
Associate, Iowa

**MONEY** always seems to be in short supply. How to get the most money is the problem of all.

Money slips through the fingers of day's youth and few really know exactly where it went. Many would be surprised if they knew just how much they spent in a week or month. To help 4-H boys learn some things about money and their own finances, Jones County club members are studying money and how to manage it.

## Designed for the Future

Money Management was selected as a special emphasis program for 1962. This program is designed to help members understand just what money is, how money is handled, and where their money goes. It is also designed to give the 4-H'ers some guides to help them plan their spending.

Behind this program was the belief that all these 4-H'ers will someday have their own finances, perhaps their own businesses, to manage. Good habits and principles learned during this program can become a lifelong asset.

Money Management in its pure form is almost impossible to teach. It needs to be applied to specific cases and examples to be really understood.

For several years Iowa 4-H girls have used an expense account book that incorporated some of these ideas. Now this is one of the first moves toward an intense study of money management and an accounting of boys' expenses.

To carry out our program, agents invited each county boys 4-H club to present money management principles. Topics included: What makes money valuable? Where do you get money? What can you do with money? Values and how to go about setting them.



To give members practical experience in these principles, a one-sheet folder, "Money and Me for a Month," was developed. With this, each member could keep track of money on hand at the first of the month, a record of all money received, a day-by-day account of expenses, and a spending plan for the following month.

The spending plan is the heart of the exercise. It is based on last month's expenses and what expenses are expected in the coming month.

Each 4-H'er is expected to keep his own "Money and Me for a Month" for 2 consecutive months. This will give him practice in planning spending and then sticking to the plan. These records are to become part of the current year's record book. All members are urged to keep the record throughout the year for additional experience.

Do I really want to spend money on automobile accessories? Do I really want to spend money on candy? Where did I spend that dollar? Jones County 4-H boys took a new look at their money and how to manage it with the stimulation of questions like these throughout their money management project. Bank visits, worksheets, expense accounting, and spending plans were also featured in the program.



A second phase of the Money Management program was visits to the clubs by a banker. He explained what a bank is, services it can perform, and what bankers expect from customers.

All the county banks were involved in these talks which proved interesting to both members and parents. Bankers were happy for this opportunity to discuss their work, particularly since many 4-H'ers have accounts or loans for their projects with these banks.

Another phase of the money management program was a demonstration on "How to Write a Check" given by local club members. A discussion on "Interest and Credit" also was led by the 4-H members.

During the "Interest and Credit" discussion, each member had a worksheet of 7 interest problems to work out. The first problems were easy enough for younger members to handle. But the problems became progressively more difficult to task the abilities of older members.

Parents have been enthusiastic about the program. Many termed the Money Management program one of the best ideas in years.

We make no attempt to tell members or their parents how to manage their finances. That is strictly their business. The objective of the whole program is to give members an understanding of finances and to help them see where they spend their money.

We ask them to ask themselves, "Is this really how I want to spend my money?" ■

# Homemakers Learn about Legal Rights

*Editor's Note: Miss Vaughn entered Purdue University to work on a doctorate degree last summer.*

by **JANET VAUGHN**, former Home Management Specialist, Vermont

**D**o you know your legal rights? In 1958 many Vermonters apparently felt they did not. Requests were coming into extension offices for information about legal procedures, courts, and law enforcement.

It was these requests which prompted publication of a brieflet, "Your Legal Rights, Part I." At the same time a study program was started for home demonstration groups.

In April 1961, a second program was begun in answer to demands for further material. "Your Legal Rights, Part II" helped many Vermonters extend their legal knowledge.

## *Agents' Training*

Agents started training on the new program at their annual spring conference. Specialists, directed by the home management specialist, cooperated.

The 2-day conference began with agents attending municipal court in Burlington. After court was adjourned, the judge discussed with the agents the cases they had witnessed. The second session included a briefing on legal procedures by the Chittenden County Clerk.

The conference program also included addresses by officials of the Probate Court and Justice of the Peace Court. The Chief Justice of the Vermont Supreme Court reviewed court jurisdiction.

A panel of local and State law officers, the county sheriff, and the municipal court judge discussed law



Attorneys Charles R. Cummings and Robert Gibson, and State Police Trooper Richard Spivey (left to right) held a lively question and answer period after their panel discussion on Your Legal Rights for Windham County homemakers.

enforcement. The final phase dealt with an attorney's view of courts and procedures.

An important session for the agents was on methods of presenting "Your Legal Rights, Part II" at the county level. The author prepared a study leaflet in collaboration with a representative of the Vermont Bar Association. The leaflet was designed for agents to use when carrying out this program in the county.

In relaying the information, Chittenden County Agent Aline Coffey arranged a countywide meeting with the county probate judge. This meeting generated interest in both home demonstration members and their husbands. At another meeting a local officer spoke on police protection.

Mrs. Ruth Hertzberg of Windham County used a slightly different procedure. Three major meetings were held with law enforcement and legal representatives as speakers. Mrs. Hertzberg also led smaller groups in discussions of jury duty, selection of a jury, and guides for a witness.

The programs included panel discussions led by the probate court judge, State police officers, and attorneys. Topics covered were methods of choosing and training State police officers, general duties of the state's attorney, types of cases tried in municipal courts, and jury duty.

Mrs. Hertzberg reports, "The audi-

ences appear more friendly and understanding toward law enforcement problems. They have shown high interest, especially in State police protection and functions. The program has been a public service to lay people, law enforcement bodies, and the legal profession."

## *Understanding Border Patrol*

Since Franklin County borders Canada, Mrs. Marlene Thibault arranged a panel of the Chief Inspector of the Border Patrol, a court judge, and other law enforcement officers. They explained how violators are apprehended, possible court action, and how private citizens can aid each agent. Six of these meetings were held in various parts of the county.

Orleans County Agent Mari Buckland held six public meetings with representatives of the county bar association and law enforcement officers. A municipal judge explained his work with juveniles. The sheriff discussed his part in the county highway patrol program and explained warrants. At another meeting, a lawyer outlined the history of Vermont law.

Open to the general public, meetings were advertised and well attended by both men and women. M

*(See Legal Rights, next page)*

# People Will Come

by WANDA BARKLEY, Home Management Specialist, Texas

FINGERS of blame point in opposite directions when today's fabrics are ruined. Manufacturers are blamed that the product didn't perform as advertised; homemakers are accused of not using the product according to instructions.

Yes, homemakers today are vociferous about their problems with new products. They know that traditional methods of clothing care, for example, are not adequate today. They face problems in buying and caring for dozens of new fabrics, selecting and using laundry products, buying and using new laundry equipment.

Clothing and equipment dealers and manufacturers, and home economists in business and Extension can all testify to homemakers problems. And a group of these people in Midland, Texas, put their heads together in an attempt to do something about it.

To help solve homemakers, clothing and laundry problems, Pauline McWilliams, home demonstration agent, and representatives of Midland clothing and equipment industries planned an educational program.

## Pressing Problems

The group had to decide on the most crucial problems they wanted to cover in the program. Among other points, they felt that homemakers need to understand:

- Degrees of water hardness (number of grains) and what, if anything, can be done about it.
- When soaps can be used, which detergents to use with water of different degrees of hardness, and which detergents for different type washers.
- Basic principles of home laundering—water temperatures, correct laundry aids, how to sort, when and how to pretreat, methods to use in washing.
- New fabrics require different care than usual laundering methods.

- Meaning of words used in describing new fabric in garments and the care required.

This was a tall order for one time-limited program. But Lily Johnson, southern regional home economist with a large corporation, handled the job of filling in homemakers on such facts.

For an interest getter, the group planned a style show of wash and wear garments. A department store provided both models and clothing.

Garments for all occasions of new fabrics, blends, or natural fibers with new finishes were shown. All were labeled "machine washable." Anna Bines, home service advisor from an electric service company, described the garments, fibers they were made of, and washing instructions for each.

## Campaign for Publicity

Several new ideas were tried to let the public know about this show.

Midland is the shopping center for people within a 75-mile radius. So the committee planned to ignore county lines and invited people from all the surrounding counties who consider Midland "town."

A publicity campaign of 25 news releases, 8 radio spots, 19 radio tapes, 5 TV films, and 2 photos for the press was prepared. This covered all available communication media in announcing the meeting.

Home demonstration agents from Martin - Glasscock, Upton - Reagan, and Ector Counties participated.

Miss McWilliams called on program managers of the radio and TV stations and the women's page newspaper editor with packets of the publicity material. They planned together when publicity would begin, how many news items would be used, and how often.

Miss McWilliams reported that few of the news releases were used; radio and TV spots were used repeatedly; radio tapes and TV films were not used, but pictures were. Other home

agents involved said that their local newspapers had used all the information given them.

## Overflowing Audience

Seats were arranged for an expected 75 people to attend the show. But before the program began, extra rows of chairs had to be set up and people stood 3-deep across the back of the auditorium.

A registration desk at the door proved such a bottleneck it was abandoned—after 105 people had signed in. Registration was intended to show if new people had been reached and what media was most successful in reaching them.

Less than 1/3 of those who registered were home demonstration club members. Most had heard about the meeting on radio and TV; a surprisingly large number had received a personal invitation from Miss McWilliams; a few had read about it in the newspaper.

This group found it a real challenge to plan a program that would interest people enough to get them to the meeting, cover all possible aspects of the laundry problem, yet be short enough that busy homemakers could spare the time to attend.

But we found out—people will come to meetings when needs are being met. ■

## LEGAL RIGHTS

(From page 82)

Buckland has received requests for more meetings of this type.

As a followup to this series of State and countywide studies of Vermonters' legal rights, four leaflets have been published. The leaflets on legal rights will be made available to all Vermonters.

The brieflets have been sent to several schools which asked extension for information on legal rights. This service is an example of cooperation between Extension and other professional agencies.

One agent says, "People now feel that they can read news reports of court proceedings more intelligently. They understand simple legal terms and procedures. They have lost some fear of court appearances as a result of this program." ■



## AGENT "CAPTURED"

(From page 79)

Ars was made an Honorary Texas Citizen by Governor Price Daniel. The Comanche Jaycees voted Ars honorary Outstanding Young Farmer.

"The biggest reason for America's good results in farming is its good people," Ars insists. "Friendship is a two-way channel. If I like people, they will like me. Agricultural people can have the most efficient kind of program, but if they don't like people, the program does them no good!"

County agent Dickson notes that people of Comanche County are learning more about India. Records in the Comanche library show a brisk demand for books about India.

### Future Significance

Prewit sees great possibilities in the powerful influence these agricultural extension trainees can exert when they return to their homelands.

## EVALUATION ATTITUDE

(From page 77)

behavioral change his teaching should produce.

Behavior, when considered as the result of education, may be in terms of an improvement in skill, better understanding of a concept, increased ability to solve problems, changed attitude, appreciation of different things, shifting of values, change of interest, or increase in knowledge. Evaluation is made in terms of evidences of these changes in behavior.

To overcome this barrier we must acquire the ability to record these changes in an orderly manner. We may first need to ask the help of an expert to develop a working knowledge of the principles and procedures necessary for evaluating our educational efforts. This will enhance our ability to evaluate as well as challenge us to do it.

Do we avoid anxiety and failure by refusing to critically evaluate our own activities? Is it easier to maintain professional and personal status if we limit our evaluation efforts to broad

It was not long after Ars arrived until Comanche County farmers and ranchmen were stopping by the extension office to discuss their problems with him. J. A. Cox (right) talks over peanut production with the associate county agent.



"They will carry back a different image of America from the one with which they came," he points out. "They will discover, as Ars did, that people are about the same the world over. As other trainees come to Texas in the future, we hope to make the same thorough preparation and careful planning for their coming."

Dickson, through his preparations

generalizations which assure us we're doing a pretty good job?

If properly implemented, the "evaluation attitude" can provide opportunity to take a critical look at ourselves and our activities and discover the means for improving our educational efforts.

Evaluation is implicit in all intelligent human activity. It represents the guiding mechanism which makes our educational efforts intelligent and worthwhile.

Through effective evaluation, involving the active participation of our clientele, we can actually increase our status as educators. Evaluation of this sort provides information concerning progress and accomplishments among our clientele.

### Using the Attitude

Change is inevitable. By developing the "evaluation attitude" the extension educator becomes armed with a weapon that enables him to help society achieve desirable changes. And it enables him to help prevent changes which are considered undesirable.

To develop this attitude one must

for the visiting associate agent, expressed an important predicate in international relations: If we are to have a better understanding of people from other countries, we must prepare and work for this understanding. Only then can we cultivate their friendship and give them the occasions to reveal the full range of their personalities. ■

recognize and overcome the barrier of tradition, security, understanding, and status. In the interests of our democratic society the educator should strive to impart this attitude to his clientele.

One might consider evaluating a high level learning because it calls for critical thinking and application of the scientific method to problem situations. If an important goal of the Cooperative Extension Service is to develop the capacity and ability for self-education and continued learning among people, then learners as well as teachers must acquire the "evaluation attitude."

Application of this attitude to all facets of adult education will provide a firm basis for new approaches to securing the maximum benefit from our human and educational resources.

If we approach our responsibilities with the "evaluation attitude," we will be in a better position to determine when the well-worn road becomes obsolete. If critical examination shows we are following a byway instead of a superhighway, then it is time to recognize and overcome the barriers to the "evaluation attitude." ■

# New Twist for Old Methods

MRS. ESTHER N. LaROSE, Augusta County Home Demonstration Agent, Virginia

SOME people claim there's nothing new under the sun. But a familiar teaching method in a new situation can result in new lessons for extension agents.

Augusta County has a growing urban and rural nonfarm population. We are increasingly aware of the need to tailor our programs and teaching methods to reach and serve this expanding audience.

Last year we tried two teaching methods. These are familiar to many perhaps, but they were new to Augusta County.

The first was young homemakers' house furnishings school. With the aid of Ruth Jamison, house furnishings specialist, we covered a different phase of house furnishings in each of five meetings. Subjects included: planning house furnishings, money management in house furnishings, windows and backgrounds, buying rugs and carpets, use of accessories, and buying furniture keyed to your income.

Some students traveled 25 miles or more to attend the classes, scheduled the same evening for 5 successive weeks. Interest was high throughout the course, with an evaluation showing interest in other classes.

Classes were informal, with opportunity for participation. Following the meetings, the students and their husbands toured two local furniture stores.

## On-the-Air Classes

Upon completion of the school, I decided to follow up with a radio school. In planning for this, I discussed the idea with the local station's program director and farm home announcer. They supported the idea and promised to help. A special radio tape inviting prospective students to sign up was played several times a day for 10 days before the enrollment deadline.

Details on the school were given on regular radio broadcasts several weeks before the school.

The radio school had 74 enrollees. Two-thirds of the group had little, if any, previous direct contact with extension. Twenty-four were home demonstration club members.

The school ran for 5 weeks, using virtually the same format as the young homemakers school.

On the day each session was presented on the radio, the local daily paper ran a newspaper column on the same subject. Bulletins or mimeographed information on each subject were sent to enrollees weekly.

The school had a number of listeners besides those actually enrolled. This was determined from casual contacts and requests for bulletins.

## Evaluation Report

Evaluation forms were sent to all enrollees after the first two classes and again at the end of the series. Practically all felt that a series of broadcasts on a specific subject was an excellent way to receive information.

Most of them were not ready to use the information immediately but planned to use it later. Most did not feel the need for additional information on the subjects covered but several requested bulletins on specific problems.

Some typical comments included: "The information was thorough and helpful. I hope to use it in my own home later . . . I would be interested in suggestions on equipment arrangement in kitchens . . . I arranged to have a sit-in listener take notes for me when I had to miss one of the broadcasts."

Radio management felt the school was a success. They were impressed by the number of enrollments and favorable comments from listeners. So we are going ahead with plans for additional schools.

These methods point the way to serving special groups. The same subject matter was used in more than one way, thus making better use of preparation time. This demonstrated how we can reach a large number of people with minimum effort. ■

# Recreation Area Rallies Interest

by HUGH CULBERTSON, Assistant Publications Editor, Michigan

STEEL fences, basketball courts, and picnic stoves do not grow to maturity in one season. Nor do rubble and trash disappear in a day.

In fact, two Michigan extension workers are still seeing growth from seed they planted 4 years ago on a 2-acre plot in Mount Morris Township, just north of Flint.

The whole thing started when local Lions club officials decided to do something about developing a recreation area on the plot. They consulted Eugene F. Dice, extension agent for community services in Genessee County.

Dice and Harold Shick, then Michigan State University park management specialist, visited the area.

First step in the extension workers' proposed program was a big cleanup. Thirty members of the Beecher Lions Club spent a day getting rid of litter and they constructed two picnic tables.

At this point, the Beecher Metropolitan District began supporting the project. State law allows a metropolitan district to provide recreation facilities through township tax levies. And B.M.D. includes part of Mt. Morris and nearby Genessee Townships.

B.M.D. fenced and seeded the area. More picnic tables, grills, a basketball court, a merry-go-round, swings, and rest rooms were installed.

## Spreading Idea

About 800 children plus parents and friends use the area. The project's success stimulated similar efforts in several nearby communities.

Resulting consciousness of the need for play areas has also led zoning officials to set aside more locations for recreation.

"As in most such projects, progress is slow," Dice points out. "The Beecher Metropolitan District needs at least six community parks for its 18,000 people. But a start has been made where it counts—in peoples' minds." ■

## STATURE

(From page 77)

short courses in specific subject-matter fields. Correspondence courses provide a useful educational service.

Actual field experience—on-the-job training—is valuable in perfecting skills and strengthening technical knowledge. Clinics and workshops are important as refreshers and for appraisal of new information and technology.

Formal academic instruction is available in all subject-matter fields.

The combined resources of business and industry, public and private agencies, colleges and universities have been successful in furthering continued education among adults.

An example of cooperative effort for professional improvement was a workshop at the University of Massachusetts in 1960. A short course in Continuous Forest Inventory, with instruction by a team of U. S. Forest Service and I.B.M. personnel, attracted 55 participants from government, industry, and private enterprise. Participants came from as far as Colorado, Florida, and several Canadian Provinces.

Why? The subject matter was new, useful, and had not been available before from the team which had developed and refined the techniques of this inventory system.

### *Esteem of Business*

The importance and value placed on professional improvement by leaders of industry, business, and government is evidenced by the large sums of money spent each year for such programs.

Just how do highly successful industries and government agencies regard professional improvement and what are they doing about it?

F. D. Leamer, personnel director, The Bell Telephone Laboratories, reported: "In a business such as ours, where much of the work is carried on at the frontiers of engineering knowledge, graduate training is essential for our technical staff.

"New employees whom we hire soon after graduation with bachelor's degrees we send through our part-time Communications Development Train-

ing Program. . . . The program comprises 56 semester hours of graduate level course work and a number of special laboratory assignments. Three-quarters of the course work is taken at the New York University Graduate Center at Murray Hill, and leads usually to the satisfaction of master's degree requirements at the end of the second year.

"For our older employees we encourage continuing graduate training under our Graduate Study Plan at nearby universities of their choice. We reimburse these employees in full for tuition."

D. F. McKay, replying for the Weyerhaeuser Company, points out: "Several nearby forestry schools periodically sponsor short courses in such subjects as forest soils, photogrammetry, forest pests, and forest inventory methods. Our company sends men to such courses with the idea of assisting the men and the company in keeping abreast of recent developments in these activities.

"The second source of post-college education is the seminar of which the best known example is Yale Industrial Forestry Seminar . . . We plan to have our men attend those seminars held in parts of the country other than in which they are employed.

"In the third place, our company grants leaves of absence to foresters who reach the decision to further their career through study for graduate degrees."

Let us take a lesson from industry in their concepts of professional improvement values.

Professional improvement, or continuing education, should be considered as one base upon which stature is established. ■

## EDUCATOR'S ROLE

(From page 75)

repetition of cliches. It is free, independent, creative decision-making.

What may this mean specifically to those who work with families in a university extension program? I suggest three characteristics of such programs, based on a look at today's families wherever they live and on social trends affecting family life.

First, extension programs for families need to emphasize development of

(a) consumer ability to evaluate what his or her own family actually need and (b) a disposition to act on such thoughtful decisions. This would be in contrast to a consumer habit of following specific "recommendations" of producers, salesmen, home economists and other authorities.

Second, extension programs for families need to emphasize development of a sense of responsibility for the common good, competence in cooperative effort, and understanding of the social factors affecting the family.

Third, extension programs for families need to include both sexes as students, teachers, and administrators who are directly prepared for the job.

### *Understanding in Depth*

The entire new resident program at this college is now designed to help students understand in some depth the significance of family life in the building of a nation and world, and the function of professional services for families, in a free society. This includes professional services whether by an extension worker, consumer representative in business, dietitian, housing, food, or textile specialist.

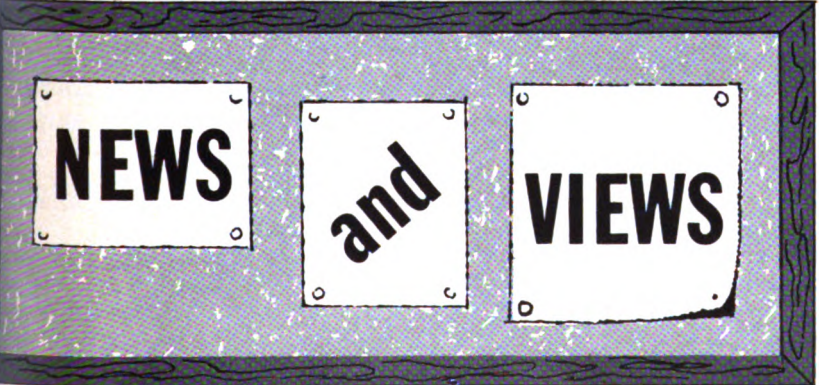
Almost every hour in the life of a family and undoubtedly in a business enterprise (agricultural or otherwise) requires decisions. Contributing to this process, the producer, the distributor, and even certain social agencies may properly attempt to sell, persuade, and direct. But the educator whose job is to enlighten and strengthen life in a free society where decision-making rests with the people—what is his responsibility?

Each of us answers this question differently after day in our actions on the job. We demonstrate our faith in certain values, such as the potential of human beings for growth and responsible self-government. In critical situations, we will do some selling and some directing, as we do with a child in front of an oncoming car. But as we mature in the job of educators, we may become less and less the "General" and more and more the proposer of alternatives, assistant analyzer of factors and values, and encourager of experimentation. All this is headed toward the goal of increasingly competent, free, independent creative decision-making! ■





"Safer American Agriculture" was a featured panel discussion during the 1962 President's Occupational Safety Conference in Washington. Panel members were: (left to right) W. B. Wood, director of extension, Ohio, and Chairman, National Conference for Farm Safety; W. E. Stucky, extension specialist in safety, Ohio; Carlton Zink, Deere and Company; Dr. Richard G. Pfister, extension agricultural safety engineer; Michigan; Dr. John B. Claar, associate director of cooperative extension, Illinois; J. E. Crosby, FES; Edward S. Adams, chairman-elect, National Conference for Farm Safety (missing); and Marvin J. Nicol, assistant general manager, National Safety Council.



## Western Winter School Draws 87 Students

Arizona's first Western Regional Extension Winter School attracted 87 Extension workers to classes in Tucson during February.

Students came from 24 States and 10 foreign nations. They included county agricultural agents, home agents, 4-H agents, State specialists, and supervisory personnel. Foreign Extension officials enrolled were in the U. S. under an Agency for International Development (AID) program.

Most students took the schooling for graduate credit. Generally, each enrolled in 2 courses during the 3-week period and was able to obtain 4 semester hours of academic credit.

Dr. George Hull, director of the Arizona Cooperative Extension Service, said response to the school was excellent. "Enrollment was not large in terms of numbers, but the broad representation of States, and the interest of those participating were quite outstanding."

Arizona reports that one application for the 1963 Winter School has already been received.

## Monthly Revisions in Publications Inventory

The following new titles should be added to the 1962 Annual Inventory of USDA Popular Publications. Titles that have been replaced should be discarded. Bulk supplies of publications may be obtained under procedure set up by your publications distribution officer.

- 1443 Dairy Cattle Breeds—*Revised Jan. 1962*
- 2174 The Tobacco Budworm—*How to Control It—New (Replaces F 1531)*
- 2175 Equipment for Cooling Milk on the Farm—*New (Re-*

- places F 2079 & F 1818)*
- F 2178 Part-time Farming—*New (Replaces F 1966)*
- F 2179 Father-Son Agreements for Operating Farms—*New (Replaces F 2026)*
- F 2182 Growing Summer Cover Crops—*New (Replaces F 1750)*
- G 80 Home Propagation of Ornamental Trees and Shrubs—*New (Replaces F 1567)*
- L 392 Fleas—*How to Control Them—Revised Jan. 1962*
- L 403 Chiggers—*How to Fight Them—Revised Dec. 1961*
- L 501 The Old House Borer—*New*
- L 502 Spider Mites on Cotton—*New*



# COTTON

## Takes on New Shapes

**W**HAT'S happening to cotton? No longer a one-season fabric, cotton comes in every weight and weave imaginable. Consumers can take their choice of sheer, crisp, napped, nubby, polished, embossed, or knit cottons.

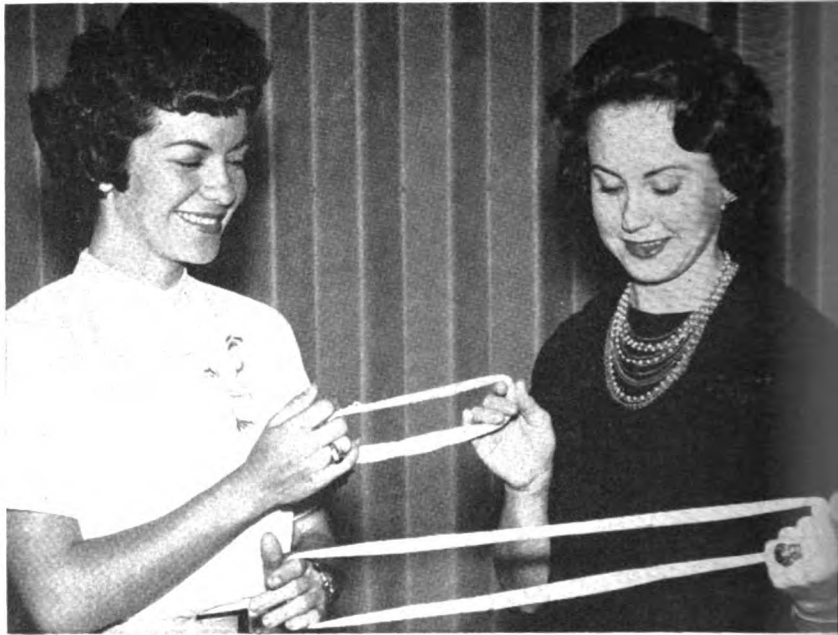
Consider the new qualities of the fabric, too. Stretchable; machine-washable; wrinkle, rain, and heat-resistant cottons have all been developed for today's homemakers.

One new development is cotton that stretches. USDA scientists have developed methods of manufacturing cotton stretch yarns and fabrics that should be on the market soon.

This stretchiness will make cotton more useful in many clothing items—bathing suits, hosiery, sweaters, dresses. The material will also be more adaptable for slipcovers and auto upholstery.

New wash-and-wear finishes have resulted in virtually "self-ironing" men's shirts. These finishes last the life of the garment whether washed at home or commercially.

Another development, not yet on the market, on men's shirts may make collars and cuffs longer-lasting. A cotton interliner, treated for wash-and-



Cotton yarn that can take more than 200 percent stretch and return to its original shape, demonstrated here, has resulted from USDA research.

wear qualities, is bonded to outer layers of untreated cotton cloth.

The finished fabric not only has excellent wash-wear qualities, but also has high resistance to fraying or abrasion.

### Three-in-one Treatment

Brightly colored cottons that can be washed and worn, yet stay crisp and colorful after repeated washing are in prospect. USDA scientists have developed a chemical treatment that will give cotton all these properties in a single operation.

Starch, giving permanent crispness, and dye, giving long-lasting color, can be added at the same time as chemicals which produce a good wash-wear finish. All "take" well together.

This same process may be used to make cottons resistant to fire, heat, rot, and mildew. They may even make the fabric repellent to water and oil.

Now on the market is a water-proofing finish for outer wear. Today cotton accounts for about 60 percent

of all goods purchased by rainwear manufacturers.

Cotton ironing pads, covers, and press cloths that are scorchproof and heat resistant have been developed by USDA researchers. Also on the market are rot-resistant awnings and cotton used in outdoor furniture.

Cotton goods finished for flameproofing retain this quality through washings according to laboratory tests. Resistance to flames, oil, and water have made possible many new industrial uses for cotton.

Brighter and better cottons with more versatile uses are in store for American consumers through agricultural research. ■

Are you telling America's greatest success story—the story of agriculture—to nonfarm groups in your area? This is No. 12 in a series of articles to give you ideas for talks, news articles, radio and TV programs, and exhibits.

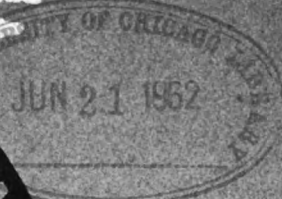


Centennial Issue

EXTENSION SERVICE  
*Review*

MAY 1962

Education Library



Growth Through Agricultural Progress







**Official monthly publication of  
Cooperative Extension Service:  
U.S. Department of Agriculture  
and State Land-Grant Colleges  
and Universities cooperating.**

**The Extension Service Review** is for Extension educators—in County, State, and Federal Extension agencies—who work directly or indirectly to help people learn how to use the newest findings in agriculture and home economics research to bring about a more abundant life for themselves and their communities.

The Review offers the Extension worker, in his role of educational leader, professional guideposts, new routes, and tools for speedier, more successful endeavor. Through this exchange of methods, tried and found successful by Extension agencies, the Review serves as a source of ideas and useful information on how to reach people and thus help them utilize more fully their own resources, to farm more efficiently, and to make their home and community a better place to live.

Vol. 33

May 1962

No.

Prepared in  
Division of Information Programs  
Federal Extension Service, USDA  
Washington 25, D. C.

Division Director: *Elmer B. Winner*

Editor: *Walter A. Lloyd*

Assistant Editor: *Doris A. Walter*

### In This Issue

Page	
91	100 years of service through research and education
92	Putting science to work for farmers and consumers
94	Challenge in the second century
95	Improving farmers' economic status
96	Looking at our agricultural land resources
98	Aims to benefit all citizens
100	Panorama of USDA serving America
102	Old idea for new times
104	Supporting the world's largest agricultural export business
106	Rural economic assistance offered for farm improvements
107	Ready statistics for agriculture's future
112	Fewer farmworkers supply more people

### EAR TO THE GROUND

It is well to remember and understand the past in our rush into the future. As President Emeritus J. L. Morrill of the University of Minnesota said in his Land-Grant Centennial Convocation address on "The Land-Grant Tradition in American Education:"

"It is well to be reminded. That is why we are met today. It is well to remember the tradition which is our strength. Someone has said, 'history is community memory.' Without memory a man, or a nation, is almost mindless—helpless, alone at sea without the compass of experience."

I think we can all agree that "it is well to be reminded."

The act establishing the Department of Agriculture and the Land-Grant Act in 1862 marked the culmination of many years of effort. It is interesting to know, for instance, that "proposals for the creation of a Federal Department of Agriculture were made as far back as 1776, when two resolutions recommending aid to agriculture were adopted by the Second Continental Congress."

In observing their Centennials, USDA and the Land-Grant System are in large measure doing homage to America's farm and other rural people. Their faith in the future

helped nurture the Department and land-grant colleges.

It is inspiring to know that even though the U. S. was caught up in an internal war in 1862, two institutions were created which would contribute greatly to building today's great, united Nation.

In the 100 years since 1862 the Department and the land-grant universities and colleges have helped the farm people of America attain world leadership in the efficient production of food and fiber. Agriculture today is the Nation's largest industry, with assets exceeding \$206 billion. Forty of every 100 jobs in private employment are in agriculture, or related to it.

In this issue of the Review commemorating USDA's Centennial it is pretty obvious that we could not tell the story of 100 years of service. You'll find much of that in the 1962 Yearbook of Agriculture.

What we've tried to do here is give you a broad picture of the Department along with pertinent historic material. The major articles cover basic concepts on education, research, community development, foreign trade, and consumer work. This picture spread highlights the Department's wide range of work.—WAL

The Extension Service Review is published monthly by direction of the Secretary of Agriculture as administrative information required for the proper transaction of the public business. The printing of this publication has been approved by the Bureau of the Budget (June 26, 1958).

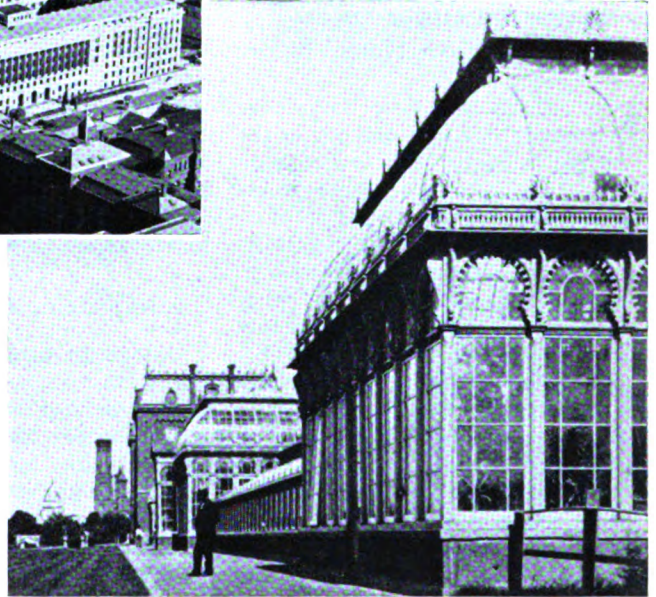
The Review is issued free by law to workers engaged in extension activities. Others may obtain copies from the Superintendent of Documents, Government Printing Office, Washington 25, D. C., at 15 cents per copy or by subscription at \$1.50 a year, domestic, and \$2.25, foreign.







Today, USDA offices occupy several buildings in downtown Washington, D. C., plus field locations across the country. In 1869, USDA was housed in the building below (including greenhouse) on same site as present Administration building. Smithsonian Institution and Capitol are in background.



# 100 years of SERVICE through RESEARCH and EDUCATION

WAYNE D. RASMUSSEN, Historian, U. S. Department of Agriculture

An Illinois lawyer and a Pennsylvania dairy farmer, both mainly self-taught, combined views 100 years ago giving life and direction to the U. S. Department of Agriculture.

When President Lincoln signed the Act of May 15, 1862, he brought into being a new agency—"to acquire and disseminate among the people of the United States useful information on subjects connected with agriculture and the most general and comprehensive sense of that word, and to propagate, and distribute among the people new and valuable seeds and plants."

Isaac Newton, who shipped high-quality butter to the White House from his Pennsylvania farm, became the first Commissioner of Agriculture. The head of the Department did not become a Secretary with cabinet status until 1889.)

Newton emphasized the need for education, saying in his first report: "... the department should aim to teach or recommend authoritatively, concentrating the ripest agricultural experience and scholarship, the

best methods of culture, the choicest plants, vegetables, and fruits, the most valuable grains, grasses, and animals, domestic and otherwise, and the most improved implements of husbandry."

Congress had directed the Commissioner to acquire and preserve all information concerning agriculture which could be obtained from books, correspondence, scientific experiments, and collection of statistics. This broad directive led to the development of one of the world's greatest educational and research institutions.

### *Education and Experimentation*

The same year the Department was established, Congress passed the Morrill Land-Grant College Act, giving each State a grant of land for colleges of agriculture and the mechanic arts.

This Act, signed by Lincoln on July 2, 1862, provided for "the endowment, support, and maintenance of at least one college in each State where the leading object shall be,

without excluding other scientific or classical studies, and including military tactics, to teach such branches of learning as are related to agriculture and the mechanic arts . . . in order to promote the liberal and practical education of the industrial classes in the several pursuits and professions of life."

From their beginnings the Department and the land-grant colleges were partners in advancing scientific agriculture and the national well-being. This partnership was given additional strength with passage of the Hatch Act in 1887 that provided Federal aid for the support of an agricultural experiment station in each State. Experiment stations connected with land-grant colleges were in operation in eight States when the act passed.

In a sense these institutions marked the culmination of many years of struggle. Agricultural experimentation was a grim necessity to the colonists at Jamestown, Plymouth, and in the Southwest. Over the

(See 100 Years, page 108)



## RESEARCH

# Putting Science to Work For Farmers and Consumers

by **BYRON T. SHAW**, Administrator, Agricultural Research Service, and  
Coordinator, USDA Research Programs

**T**HE desire for new knowledge through research was one of the principal reasons for establishing USDA 100 years ago. When Isaac Newton, first Commissioner of Agriculture, issued his initial report he outlined several major objectives in research. These included the introduction of new plants and conducting work on botany and entomology.

From the beginning, scientists in the Department have worked closely with the land-grant colleges and experiment stations to develop scientifically tested knowledge for use in agriculture. Working together, they have helped to increase the efficiency of farm production and to provide the quality, abundance, and variety of food and fiber that consumers have come to expect.

Through crops research, State and Federal scientists have changed the plants that farmers grow. They have supplied new germ plasm and adapted

foreign crops, such as soybeans, to our climate and methods of farming. They have fixed resistance to diseases and insect pests in established crops and tailored many crops to fit machine operations on the farm.

### Improving Plant Varieties

As a result, farmers today are planting almost none of the crop varieties they depended on 25 to 30 years ago. For example, 25 years ago farmers were planting largely European varieties of sugarbeets. They first made a 100-percent change to varieties developed by U. S. scientists for better disease-resistance in this country. Now, with the development of the new monogerm seeds, farmers have made another almost complete change in the varieties of sugarbeets they plant.

During the same 25-year period, farmers made a 99-percent change in varieties of corn, soybeans, and flax-

seed. They made a change of about 88 percent in the wheat varieties they plant.

\*\*\*\*\*

*Basic research, designed to develop broader understanding of the science important to agriculture, is the foundation of USDA's progress in science and technology. It develops new knowledge about a science that expands the area in which applied research can work to solve the specific problems.*

*For example, late in 1959 a team of ARS scientists achieved one of the great discoveries of the century isolating the substance in plants that starts them growing, determines how they'll grow, and keeps them growing. The ingredient is a light-sensitive pigment, a protein common to all plants. The scientists, who named the protein "phytochrome," believe it may well be the first step toward complete control of plant growth, allowing man to alter plants to suit whatever ends he wishes.*

\*\*\*\*\*

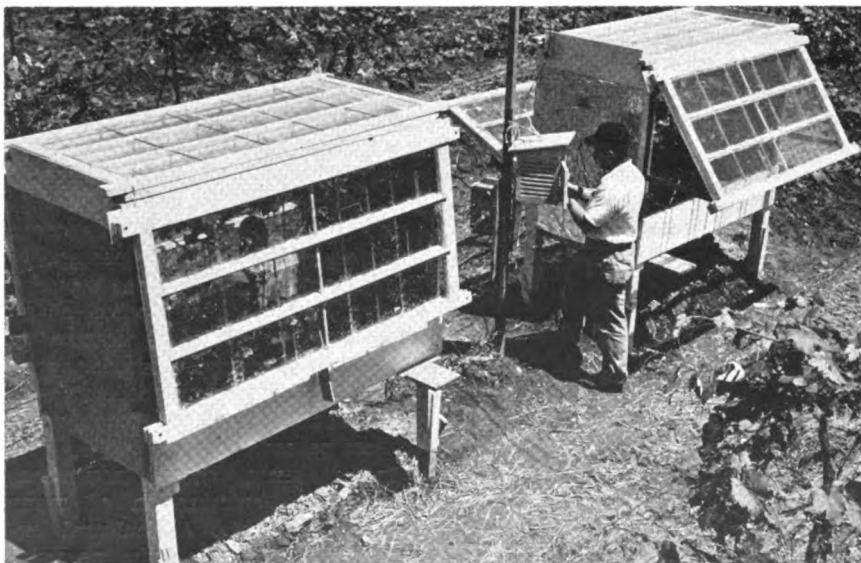
In livestock research our scientists developed improved breeds that make more efficient use of feeds and yield better quality meat, milk, and eggs. They developed hybrid hogs and meat-type hogs. They tailor-made smaller turkey to suit the needs of the modern family.

Our scientists worked out the methods of performance testing of beef cattle that are making an important contribution to increased efficiency in beef production.

They also have made great strides in learning more about animal diseases, and developing reliable tests and vaccines that have enabled us to eradicate or control many serious diseases. For example, we have either eliminated or controlled foot-and-mouth disease, cattle tick fever, bovine tuberculosis and brucellosis, Asian Newcastle disease and pullorum disease in poultry, and hog cholera and vesicular exanthema in swine.

\*\*\*\*\*

*In 1892, USDA scientists announced the discovery that infection can be carried from one animal to another by an intermediate host. The case in point was a tick, carrier of cattle fever.*



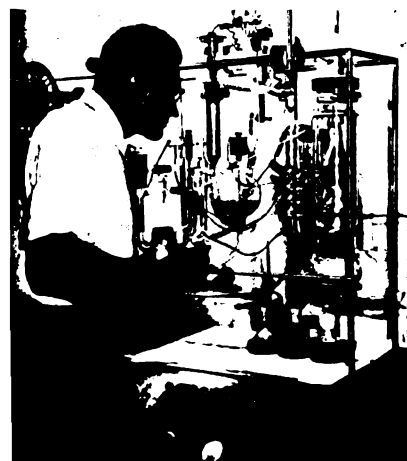
Fruits are grown in the field under controlled environment at the Pennsylvania Experiment Station. With devices such as this, daily growth rhythms of grapes, cherries, and apples have been established. It was noted that such fruits tend to shrink during the forenoon.

It cost \$65,000 to support the research that led to this finding.

Today, because of this research, farmers save at least \$60 million a year. But even more important, the discovery unlocked the mysteries of such human diseases as malaria, yellow fever, typhus, bubonic plague, and Rocky Mountain spotted fever.

\*\*\*\*\*

Research on highly contagious foreign diseases is conducted at the Plum Island Animal Disease Laboratory, located in Long Island Sound. Domestic diseases are studied at the National Animal Disease Laboratory at Ames, Iowa; animal parasite studies are conducted at the Agricultural Research Center at Beltsville, Md.



The molecular is being used by this scientist to purify derivatives of animal fats that are used in plasticizers. Through such utilization research, unwanted animal fats are put to use in floor tile, curtain and upholstery materials, face mats, and oilcloth.

New knowledge developed at these laboratories can be put to use in regulatory programs, administered by the Agricultural Research Service, to eradicate animal diseases and parasites that cost the livestock industry nearly \$3 billion a year. We will also be better prepared to move quickly to eradicate programs if dangerous foreign diseases should appear. This is part of the dual research and regulatory responsibility of USDA.

Scientists in entomology have found more and more effective ways to control damaging insect pests. Research provided the knowledge that paved the way for eradication of the Medi-

terranean fruit fly in Florida and Hall scale in California.

Newer methods of eradicating insects by the sterile-male technique have opened up many possibilities. By releasing flies sterilized by irradiation, scientists wiped out the screwworm fly in the Southeast. Soon, perhaps, we can use chemical methods of sterilization. New insect attractants are proving successful in helping to eliminate insects with smaller amounts of insecticides.

Studies in soil and water have developed methods of range management, terracing, mulching, and other soil management practices that have helped to reduce erosion.

Other studies have produced methods of forecasting water supplies and measuring irrigation water. Scientists working in water conservation and agricultural engineering have pooled their talents to develop practical methods of irrigation that save more of the available water supplies and still enable us to make arid lands productive. We will have to continue finding better ways to conserve the water used in agriculture as competition for available water supplies becomes keener.

### Advances in Management

As early as 1866 State and Federal scientists in farm economics research were collecting facts about crops and farm wages. They keep all of agriculture informed about existing trends and the outlook for the future in farm production and demands.

Against a background of this information, farmers can make more practical plans. Furthermore, the findings in research on farm management efficiency have helped many farmers put their operations on a paying basis.

In forestry research, scientists have made invaluable contributions in the entire field of forestry and wildlife management. This includes the growth and harvesting of timber as well as protecting forests from fire, insects, and diseases. As industrial, urban, and suburban development take over more and more land, it becomes increasingly important to protect our forests and timberland—to protect the esthetic as well as the economic value.



Agricultural research is concerned with much more than just producing from the land. It must embrace the entire complex of agriculture, including methods of transportation, handling, marketing, storage, finding buyers for agricultural products, and protecting the wholesomeness of food products.

\*\*\*\*\*

Until the Insecticide Act of 1910, sponsored by USDA, the public had no Federal protection against fraudulent, ineffective, and unsafe chemicals used against crop, animal, household, and human pests. Protection was broadened further as new chemicals came into use against the widening range of pests. The ARS-administered Federal Insecticide, Fungicide, and Rodenticide Act now required registration, testing, and proper labeling of more than 50,000 interstate-shipped or imported products for household, institutional, and structural as well as agricultural pest control.

\*\*\*\*\*

Cooperative Federal-State research in agricultural marketing has been underway since 1916. Combined efforts have developed constantly changing improvements on ways to handle and market farm products.

These research-developed methods have helped to create the highly mobile food industry in this country today. The family shopper in a modern supermarket can select from as many as 5,000 different food items produced in all 50 States.

We try to find buyers for farm products through utilization research aimed at developing better, more versatile qualities in existing farm prod-

(See *Research Progress*, page 110)

# Challenge in the Second Century

by LLOYD H. DAVIS, Acting Deputy Administrator,  
Federal Extension Service

**T**HE people of rural America are better informed and better educated than ever before. Yet their need for education and information is greater. Their world is changing and growing more complex at an ever increasing pace. The problems with which they must be concerned are expanding in both scope and intensity.

The problem of inadequate incomes in agriculture cries for more rapid solution. Economic pressures for more specialized and larger family farm operations are spurring family farm operators to rapid adjustments. Growing competition for labor, capital, and land presses farm operators. Profit margins in farming leave little room for error. Underemployment and low incomes of people in many rural areas demand public attention.

The exodus of people from some rural areas and the "rurbanization" of others strains community institutions. With changes in the marketing system, long established marketing devices become obsolete. Nonfarm use

of land and water resources, increasing rapidly, generate a general concern for conservation. Changing family life puts stresses on social institutions. An exploding range of opportunities for rural youth multiplies the need for career planning.

The responsibilities of a nation providing world leadership toward peace with dignity and freedom are on the shoulders of all its citizens.

## *A Free Society*

Belief in the soundness of private decisions freely made and public decisions reflecting the combined judgment of numbers of well informed people is basic to the philosophy on which our society was founded.

In support of this philosophy, the American people have placed great emphasis on education to provide the knowledge and understanding basic to such free choice by individuals and participation in public decisions. They have provided a complex of educational institutions to serve this need.

The Morrill Act of 1862, establishing our land-grant colleges and universities to provide educational opportunities to "the industrial classes" was an important step in developing these institutions. In the same year Congress took another important step in education when it established the U. S. Department of Agriculture.

From its beginning USDA has had responsibilities in education—education concerned with many facets of agriculture, to serve the general welfare, and particularly to help rural people with their farm and community problems. As times and needs have changed, so has USDA's educational work.

In 1914 educational programs were recognized as being of such importance to the work of the Department that a special act was passed providing for a greater concentration of educational effort on a cooperative basis. Since then, the Cooperative Extension Service, involving the U. S. Department of Agriculture, the land grant colleges, and county government, has been the major channel through which general education programs have been conducted.

Through these programs knowledge and research results available in colleges and in USDA are applied to the needs of rural people. Extension is the connecting link between rural people and their problems on one side and USDA and college research knowledge on the other.

While the Cooperative Extension Service is the major channel for educational programs involving the Department, various agencies of the Department engage in educational activities dealing specifically with their program responsibilities.

## *Contributions of Agriculture*

It is well known that the public investment in this education and research team has paid off—has produced handsome dividends benefiting all people. With the help of this team rural people have made many contributions to a strong, prosperous America. The miracle of production efficiency has:

- Released human resources

(See *Education's Challenge*, page 1)



# Improving Farmers' Economic Status

AMERICA's farmers have achieved a revolution in food and fiber production, showing the way to freedom from hunger and want. Yet, to some extent, farmers are being penalized for their own success. To help prevent this, certain USDA agencies work toward stabilizing agricultural production.

During the last third of USDA's 100 years, government assistance to farmers took the principal form of "farm action" programs. That is, work on individual farms cooperatively in working toward national agricultural objectives.

These programs have been authorized by Congress generally as a means of strengthening the national economy by improving the farmer's economic status. Such programs operate only under the general supervision of the Agricultural Stabilization and Conservation Service (ASCS).

These programs include price supports, acreage allotments, and marketing quotas; disposal of products through sale, barter, and donation; International Wheat Agreement, Sugar Bank, Sugar Act, and mobilization planning. In addition, the Agricultural Conservation Program provides cost-payments to farmers for land recommended for conservation purposes.

## Dealing with Farmers

Since these programs require dealing with farmers, they are administered locally through the farmer-committee system. This represents a major departure from previous national farm-aid measures. These Agricultural Stabilization and Conservation (ASC) farmer-committees, at county and community levels, have been elected by their neighbors. As directed by legislation, they administer the farm-action programs.

State farmer-committees, serving as representatives of both farmers and Government, are appointed by the Secretary of Agriculture.

Directors of State agricultural extension services and county agents are ex officio members of the appropriate committees.

## Production Adjustment

Production "adjustment" programs in operation today (for commodities in which the Nation is more than self-sufficient) include acreage allotments and marketing quotas for five basic crops—wheat, cotton, peanuts, rice, and tobacco.

The feed grain program for corn, grain sorghum, and barley; and the wheat stabilization program add to the older allotment principle payments to help divert acreage taken out of production into conservation.

There are adjustment programs for two commodities in which the Nation is not self-sufficient.

The wool program encourages increased production of wool "as a measure for our national security and in promotion of the general welfare." The sugar program seeks to maintain a healthy and competitive domestic sugar industry of limited size. This program is intended to assure adequate sugar supplies for consumers at reasonable prices and to promote general export trade.

Price-support programs, since 1934, have given farmers a ready means of maintaining income while promoting orderly marketing. The programs operate through Commodity Credit Corporation (CCC) loans, purchase agreements, and direct purchases from farmers.

Supports now are mandatory for a wide range of farm products. They are permissive, at the Secretary's discretion, for all other agricultural commodities.

Commodities acquired as a result of price support operations are disposed of mainly through commercial sales. Other outlets include sales to foreign governments, transfers to other U. S. Government agencies, and donations through domestic and foreign relief programs.

Certain government-owned feed grain is made available to areas hit by sudden disasters, such as floods or hurricanes. These grains are free of charge and are distributed by the State government concerned.

Under other programs, farmers, ranchers, and stockmen may purchase government grain or receive government loans to purchase commercial feed.



In going all out for high production there is no need for the farmer to "go for broke." He can hedge against the loss of his investment in the crop through Federal Crop Insurance.

That is, he can insure against loss of quantity and quality from unavoidable loss due to bad weather, insects, disease, etc. He cannot insure against the risks of price.

A lot of cash and labor go into the cost of growing crops. And farmers make their money from know-how, skills, energy, and resourcefulness—not from taking big risks.

By taking crop insurance, farmers can pool much of their risk with other farmers—about 1/3 million. Insurance spreads the risk not only over many farmers, but over many areas, kinds of crops, and years.

Northern Great Plains farmers, in the summer of 1961, faced their most serious drought since the 1930's. They lost not only expected profit from grain crops, but also the money in-

(See *Stabilization*, page 111)



# Looking at our Agricultural Land Resources

by **GEORGE ENFIELD**, Agricultural Programs, Federal Extension Service

**A**MERICA'S agricultural land resources are so vast that it took 30,000 people to get the facts for the current National Inventory of Soil and Water Conservation Needs.

What these people found out is of importance to every farm family, to all of rural America, to the Nation. Here for the first time is a consistent, statistical sampling of the kinds of soils, slope and erosion conditions, and present land use in 3,000 counties. It is also the first time that all creek-size watersheds have been sized up and counted.

This Inventory by the U. S. Department of Agriculture gives estimates of land use change to 1975. There are separate reports for each State. Original data obtained in the Inventory have been recorded on punch cards. This makes it possible to quickly summarize data by any combination of land resource area, or political subdivision.

A Conservation Needs Inventory Committee in every county surveyed determined the data to be entered in the Inventory report. Each committee was made up of representatives of all agencies concerned with land use and conservation in the area.

## *People and the Land*

Although most U. S. citizens live in cities and their suburbs, most land resources are in rural areas. And most of our renewable natural resources are on private agricultural land.

Wise use of this land to fit present and future needs is of continuing concern. Despite the great progress that has been made in soil and water conservation much remains to be done.

- About two-thirds of all agriculture land need some kind of conservation treatment.

- Sixty-two percent of existing cropland, or 272 million acres, need conservation treatment.

- A total of 101 million acres to be

shifted to new uses by 1975 will need conservation treatment.

- Almost three-quarters of non-Federal pasture and rangeland, or 364 million acres, need conservation.

- More than half of non-Federal forest and woodland, or 241 million acres, need conservation treatment.

If the conservation needs shown by the National Inventory are to be met, a total private and public investment of nearly \$50 billion will be needed. Of this sum about \$33 billion will be needed for conservation work on cropland to solve problems caused by erosion, excess water, unfavorable soils, or adverse climate. Around \$10.5 billion will be needed for conservation measures on pasture and rangeland. About \$6 billion will be necessary for establishment or improvement of farm woodland and commercial forests.

If this work were carried out over a 20-year period, the average annual conservation expenditure of \$2.5 billion would equal nearly 10 percent of present annual farm operating costs.

Such an expenditure would be about 20 percent of the current net income from farming.

Current annual investment in conservation work on agricultural land is estimated at \$750 million.

Two-thirds of the Nation's small watersheds need communitywide projects to deal with flood and water management problems. These watersheds include about half the total land and water area of the 48 contiguous States.

There are more than 12,700 of the creek-size watersheds. About 8,000 need project action to deal with problems requiring treatment beyond the means of individual land owners.

A water disposal problem on one farm may be a flood problem to another. Erosion on one farm may turn out to be a sediment problem to another farm downstream.

Each of these small watersheds includes the farmland, woodland, and grassland from the streambanks to the surrounding ridge line. They



Outdoor recreation activities, expected to triple in the next 40 years, will demand more land, both public and private, devoted to camping and related uses. Area pictured is in Shoshone National Forest, Wyoming.

lude villages and urban areas as well as agricultural land.

Technical and cost-sharing assistance is provided to State authorized community organizations in developing projects through the Watershed Protection and Flood Prevention Act. Small watershed flash floods cause more than half the Nation's estimated 1.2 billion average annual floodwater and sediment damage.

### Land to Spare

Despite our growing population and increasing demand for farm products, cropland acreage is expected to decline 3 percent by 1975.

Nearly 240 million acres of land now pasture and woods is physically suitable for regular cultivation when needed. There are 637 million acres suitable for regular cultivation (class III). Another 169 million acres are suitable for occasional cultivation with intensive protective measures. Though the U. S. is not land-short, land use leaves much to be desired. For example, in 1958, we were using 25 million acres for crop production that has been classed as unsuited for this purpose.

In addition, nearly 49 million acres used for crop production were classed as unsuited. These lands are not suited for cultivation unless complex conservation measures are applied. It is doubtful whether more than a small part of this acreage was receiving such protection.

Considering agricultural land resources there are some basic points to keep in mind:

Population growth is the most important single factor in determining requirements for land and water resources. The U. S. population, now 175 million, is expected to reach 230 million by 1976 and 350 million by the year 2000.

Requirements for water and the development of outdoor recreational facilities are creating new demands. The Outdoor Recreation Resources Review Commission, in a report to the President and Congress on "Outdoor Recreation for America," says:

Outdoor recreation activity, already a major part of American life, will triple by the year 2000. . . . Private lands are a very important



part of the supply of outdoor recreation resources."

The Nation is growing more conscious that our renewable natural resources are a heritage beyond price. The willingness of both rural and urban people to assure this heritage for the needs of today and tomorrow is evident on every hand.

There are more than 2,900 locally-managed soil conservation districts. Farmers throughout the land are cooperating in the Agricultural Conservation Program, and some 300 small watershed projects are underway.

Conservation concepts of the 1960's are interrelated. Wise land use has multiple benefits. The farmer who keeps his fields from washing benefits more than himself. He is reducing the silt load that many small watersheds contribute to the Mississippi, the Ohio, and other great rivers.

But he does more than that. Less silt means clearer waters for domestic and agricultural uses, for fishing, and for other outdoor recreation. And good water is essential to many industries.

Productive farm woodlands contribute to local industry and employment.

Good range and pastures help sustain our livestock industry, which in turn, contributes so much to our high nutritional standards.

The way we use the land and related resources and the steps to assure their continuing use affects all Americans. A neglected campfire can devastate a watershed. Over-pumping of underground water supplies can turn cropland into a desert.

Insects and diseases continue to take a heavy toll of row crops, field crops, pastures, ranges, woodlands, and forests. Control and eradication of these are also part of conservation.

The very air is part of the conservation picture. Air pollution in metropolitan areas not only threatens the

health of people in those areas, it also damages crops in adjacent farming areas.

As envisioned today, land use and conservation is a total job. Each part fits in—the farm pond and the big reservoir, dollars from recreation, and dollars from crops.

The productive capacity of our natural resources and the ability of our farm people to utilize them would make a winning combination in any country.

Our renewable natural resources are one of the great strengths of America. Their care and wise use are essential to the growth of our economy and to backing other free nations.

### Guide to Extension's Conservation Responsibilities

*The wealth of a nation depends upon natural resources available to it, the determination and resourcefulness of its people, and the efficiency with which people conserve and use resources for the common good. The attitude of government toward resources is a critical factor. Few resources can be considered an individual's exclusive concern. His actions affect the lives of his neighbors and the lives of future generations.*

*Resource programs require two things that few individuals can give: Continuity over a long period, and full recognition of all the interests involved. For strength and security, our nation needs farsighted action programs in the conservation and development of resources.*

*Such programs will necessarily have a large element of group action in them. Success will depend on motivating people, involving them in policy-making, and stimulating them to act together for the common good.*

*Here the Extension Service has a unique opportunity. It can help individuals with their own problems of resource management. It can supply leadership and experience and specialized knowledge for community and regional resource programs. It can also develop a wider appreciation of the economic and recreational values of natural resources among all the men and women and young people it reaches in its other programs. ■*

# Aims to Benefit All Citizens

by CHESTER E. SWANK, Consumer Marketing, Federal Extension Service

**R**EGARDLESS of where he lives—crowded city, spreading suburb, or fertile farmland—every American reaps the benefits of work carried on in the U. S. Department of Agriculture.

From the very beginning, USDA has been "the people's department." And today, 1 out of every 10 USDA employee is primarily assigned to protecting or advancing the consumer's interest.

In signing the act creating USDA, Lincoln spoke of it as "the people's department." Recently Secretary Freeman said, "That phrase is even more appropriate today in many ways than it was in Lincoln's time, for ours truly is the people's department. The services which agriculture performs in food and forestry are of direct and primary benefit to the consumer . . .

"The Department of Agriculture is concerned with far more than agricul-

ture—even though its primary responsibility is to insure a healthy and productive farming economy as a means of providing an abundance of food and fiber to feed and clothe the nation . . . The Department of Agriculture carries out more activities which are of direct benefit or indirect service to the consumer than any other department or agency in the federal government."

Freeman also said, "It is about time to begin the organizing and coordinating of the many and varied services which the Department performs for the consumer as a means of first, insuring vigorous action be continued to protect and advance the consumer's interest where the Department is responsible; second, of providing more adequate information to consumers regarding those services they can get and should expect to obtain; and third, of pinpointing the need for ad-

ditional services at the time the need arises . . .

"Over the next 100 years, I suspect that this Department will continue to become an even more familiar and integral part of the daily life of every American—whether on the farm or in the city—in the services it performs and the responsibilities it discharges."

## *Savings through Efficiency*

The people in the United States have the highest level of living the world has ever seen. One important reason for this is the modern farm production and marketing which provides a basic requirement for good health—nutritious, wholesome food in plentiful supply at a relatively low price.

Most people of the world spend half or more of their disposable income for food; we spend about a fifth. Thus we have more income left for the products of industry, housing, medical care, education, and recreation.

Rapid improvement in technology and increased efficiency on the farm have resulted in fewer people being needed on farms to produce our food. This releases workers to produce other goods and services which has helped raise our standard of living.

This tremendous increase in efficiency has also resulted in a lower real cost of food to consumers. Prices paid by consumers for all goods and services rose 28 percent from 1947-48 to mid-1961. Food prices during the same period rose only 21 percent.

The relative stability of food prices—compared with other goods and services—actually kept the overall cost of living from rising more than it did.

Not only can consumers now buy their food requirements at a lower real cost, but they can also buy the safest, cleanest, most wholesome food in the world. This has been possible to a large extent through better quality measurements and protection of food through USDA activities.

Just as consumers can accept pounds and quarts as measures of quantity, they can accept terms such as "U. S. Grade A," "U. S. Choice" and "U. S. Fancy" as measures of quality.



The National School Lunch Program and the Special Milk Program serve the double duty of improving national dietary levels and expanding food markets. The Food Stamp plan and other USDA programs are also designed to serve consumers by helping improve diets and making plentiful foods available for good use.

Many people think of USDA research as primarily aimed toward increasing production of agricultural products. Yet research has made it possible to have foods in greater variety, of higher nutritional value, and at lower real costs.

Consumers are constantly receiving the benefits of this research. They can see it in the quality of food they buy.

People have learned to eat more meat, milk, eggs, and vegetables which help to improve their diet. But few realize how much research went into developing good eating quality and food value in new varieties of crops. Taste, appearance, and nutritive qualities are among the many tests that a new variety must pass before it is released for commercial promotion. Researchers have helped farmers find ways of producing, processing, and marketing more of these new and improved foods which consumers want.

The efforts of agricultural scientists, who developed modern refrigeration and transportation methods and techniques, have helped to provide the American consumers with fresh vegetables and fruits year-round.

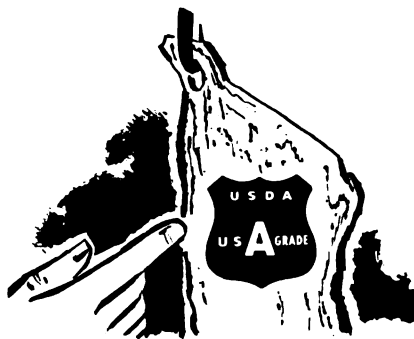
A number of USDA programs are designed to improve national dietary levels and to expand current and future markets for food. Among these are measures to remove temporary surpluses and to help market plentiful foods advantageously.

Donations are made to welfare institutions and to the needy both at home and abroad. The National School Lunch Program, for example, operates in schools having two-thirds of all elementary and secondary school enrollments. This program increases consumption of farm commodities, especially livestock products, fruits, and vegetables. The program provides a lasting influence on national food habits by developing appreciation of a good diet.

### **Products on Demand**

Agricultural scientists, alert to consumers' wishes, are continually coming up with new varieties of food products and methods for processing and packaging them. Their goal is to develop food products which consumers want.

For example, consumers indicated



that they wanted a small, meaty turkey to fit the oven and pocketbook of an average-sized family. In answer, researchers developed the Beltsville small white turkey. Now 1 out of every 5 turkeys grown is a small Beltsville.

Another example is the meat-type hog which was developed to meet consumer demand for leaner pork. The lower fat content in the meat-type hog provides consumers with more protein and fewer calories to fit into modern consumers' food demands.

Scientists in the Department are now working to develop beef cattle with more lean, tender beef, dairy cows which will produce more milk with more solids and less fat, and hens that will lay eggs with longer-lasting fresh quality. Frozen French fried sweet potatoes and citrus and vegetable juice powders retaining fresh flavor and aroma are on the way.

### **Convenience for Consumers**

Utilization research of the Department is designed to put science to work for consumers and farmers. The development of convenience foods by the utilization laboratories and other agencies of the Department has resulted in food products which more nearly meet the demand of consumers. In addition to saving time and effort, these products often cost less.

Frozen concentrated orange juice is the result of a highly-organized scientific investigation carried out in USDA. This and other concentrated fruit juices, potato granules, flakes and flakelets, powdered eggs, and cake mixes are examples of foods which have been developed by research in response to consumer demand.

Food scientists of the Department are working on new processes—dehydro-freezing, irradiation, and



Every working day, in all parts of the country, AMS graders (such as this meat grader) are on the job, determining and certifying the quality of the food and fiber Americans consume.

others—which will provide consumers with still better food which is easier to prepare.

USDA chemists have had an important part in developing techniques for the chemical finishing of cotton. These techniques have made cotton flame-proof, water-repellent, resistant to soil and deterioration, and wash-and-wearable. They have facilitated the development of such products as wrinkle-resistant cotton clothes which lighten the homemakers' ironing chore, longer-lasting collars and cuffs on men's wash-and-wear shirts, and longer-lasting drapery material.

Woolens that wash without shrinking and dry without wrinkling are another product of Departmental research benefitting the consumer.

These are only a few examples of the work which is going on in the Department to provide food and fiber which will give consumers the products which they want and can enjoy.

In addition to improved foods and fibers, agricultural scientists have provided us with important products such as the aerosol "bomb," antibiotic streptomycin, and a blood plasma substitute.

(See *Consumer Benefits*, page 108)

# *Panorama of USDA Serving America*



Monthly estimates of agricultural prices and production of the major crops are prepared behind locked and guarded doors at USDA. These reports provide farmers, processors, marketers, and the public with information on the U. S. agricultural picture.

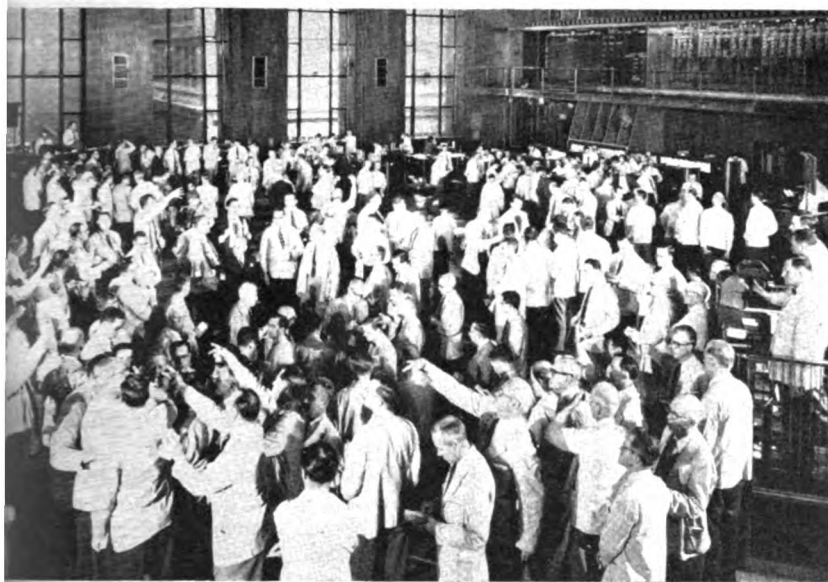


Extension is one of the biggest users of USDA information, according to the Office of Information. Publications, photographs, films, filmstrips, slides, and exhibits based on research and field work are written and illustrated in this office for the general public. Between 30 and 40 million copies of publications are distributed in a year—4 million through the Cooperative Extension Service. The exhibits service adds depth to information materials with 3-dimensional visual aids in 75 ready-to-go shows. About 25 films for free loan are available through 7 State libraries. USDA press releases are sent to some 150 correspondents with more than 5.8 million readers while the radio and television service reaches a vast audience.



Snow surveyors check water content of the snowfall in western mountain areas to determine probable runoff in summer and fall. Research findings disclosed that the melt rate of these snowfields could be increased or decreased by applying different substances to the snow surface. This makes the water more readily available when needed and constitutes a major step toward the solution of water shortage problems.





Traders registered on the trading floor of the Chicago Board of Trade set the pace in the marketing of corn, soybeans, and wheat. Safeguarding the fairness and competition in this trading is the job of the Commodity Exchange Authority.



Fire control is the giant of Forest Service programs promoting good forestry practices. There are now 49 States with 403 million forested acres in the fire control program. Two methods of air attack, developed through USDA research, have contributed dramatically to a decrease in forest acreage burned each year. Parachuting smoke-jumpers near forest fires and dropping retardant solutions from helicopters and air tankers have proved invaluable weapons against forest fires.



The National Agricultural Library contains more than a million volumes and receives hundreds of publications daily from around the world. All are available to the public free through the central library or county agent. If an individual deals directly, photocopies will be provided at a cost.





## COMMUNITY DEVELOPMENT

# Old Idea for New Times

by E. J. NIEDERFRANK, Rural Sociologist, Federal Extension Service

**W**e read and hear a lot these days about community development and related programs.

This is good for two reasons. First, rural people today have more community concerns beyond their farms and homes than ever before. Second, problems can best be solved, frequently programs are most effective, when planned and conducted on a community basis with local leadership.

Fundamentally, community development is the means by which people of an area help themselves in identifying and solving local problems, desires, or needs.

### *Historical Perspective*

Both communities and community development are old ideas. People have always lived in some kind of local group, from primitive villages to town-centered trade-area communities.

Emphasis on local enterprise and initiative in the solution of common problems has been traditional in U. S. rural communities. Early settlers were unable to call on outside help, so progress in the development of community facilities came from local efforts, and usually came slowly.

Agriculture societies, farmers associations, church fellowships, and simple local government all helped to look after community problems in the early days. Ruritan clubs, new county producer groups, granges, and farm bureau township units thrived between 1880 and 1930. Such groups worked hard on getting improved country roads, telephone lines, co-op marketing facilities, health clinics, better school houses, and 4-H clubs.

But as rural life became more urbanized and other changes occurred, additional community needs appeared, and along with them, other ways of solving them.

More and more special interest groups began springing up. Community problems were tackled one at a time on a special interest basis, a major feature of rural social organization today.

Such groups became so busy with their own special problems that communitywide concerns became nobody's business. Local government was looked to more and more for solutions to community problems and needs.

Mixed in with this trend, a wave of overall community organization spread through rural America in the

1920's. The community improvement club idea sprang up as a method extension work in West Virginia. Community councils to give leadership overall community improvement were promoted in a number of States.

### *Community Changes*

At the same time a lot happened the rural community itself. The community included not just the town but the area served by the town.

In more recent years, authorities have talked about the rural community passing out of existence as rural people became assimilated into the larger society around them. More and more contacts and relationships were built up by people living over a wide area with larger towns and cities.

A few years ago, Professor MacIver of Columbia University gave a short but meaningful definition of the community—"any area of common life. He meant an area in which a network of human relations and contacts built up around some major problems of common interest, such as watershed protection or economic development."

The definition catches all types of communities, from the local neighborhood and trade-area communities to a county, economic area, region, State, or even the world.

Theoretically, a person belongs to as many communities as there are webs of relations in which he is involved. School districts often differ from trade, recreation, or taxpaying and voting areas. And the area dealing with a specific economic problem, such as tourism, resource development or regional industrial development, may involve a still different area.

This definition also points up the basis for applying the concept of community development to any situation or program. For in all cases, it is community social action of the people of the area concerned. Total participation is the yardstick, not the size of the area.

Expanded and more intensive community development programs have come on the scene in recent years.

Today, an intensive program of community development through the organization of small community improvement clubs is underway across

the Southern States. Several States have 300-500 such organized communities. Three States have nearly 1,000 each, with much extension work channeled through such organization.

*In North Carolina there are over 400 similarly organized community improvement associations, federated into county community improvement associations, and 10 area associations.*

At the same time, improved community councils, sometimes based on the whole county area, are springing up in other parts of the country. Colorado Extension is working intensively on this. In Arkansas, county development councils are being formed which embrace extension program planning, rural areas development, and related development.

New, special organizations to deal with a particular problem on a county or area basis are also increasing. An example is the Southern Illinois Tourist Resource Committee.



Intensive work with selected individual communities, often beginning with study groups, is underway in numerous States. This may be under the leadership of Cooperative Extension, general university extension and adult education, or private agencies. The National Grange and the General Federation of Womens Clubs for example, both have nationwide community improvement contests.

Through the years various governmental programs have also been a major factor in community improvement: county, State, and Federal aid for improved roads and schools; legislation for library improvement and public health services; farm credit programs; extension education, including 4-H; cooperative marketing legislation; rural electrification and telephone service; irrigation, drainage, and soil and water conservation programs; production adjustment

programs; zoning or land use regulations and many others.

Today special emphasis is being placed on rural areas development, area redevelopment, rural renewal, State economic and industrial development programs, small watershed developments. All these efforts contribute to the well-being of people.

Today more programs and activities relating to community development than ever before are going on across the land, under the leadership of the U. S. Department of Agriculture, as well as other Federal and State agencies. Undoubtedly this will expand in the years ahead, as the problems and concerns of people become more related to developments in the larger socio-economic area, region, and the Nation.

*What happens in an area when suburbanization takes over and it begins to bulge at the seams with new people? Kurrs Community in Knox County, Tenn., formed a community improvement council to do something about it. Major emphasis was placed on steps to help assimilate newcomers into the community, and to develop total community cooperation on the study and solution of emerging problems. Night classes for farmers to improve agricultural practices, a health clinic, a farmer's exchange service, and a community center were established.*

These newer programs also have given rise to various types of organization. Sometimes a program may be best known by its organization. For example, conservation districts, county stabilization committees, rural areas development committees or advisory councils, and county or regional planning commissions.

A significant angle to all these endeavors is that they have included certain common characteristics:

- Attention to overall concerns or problems of the people of an area—community, county, or region;
- Programs based on study and action by the people themselves—the leadership;
- An overall organization through which to operate; and
- Leadership and technical assistance from outside resources.

*A pilot project in Iowa on community development has taken the form of areawide work on economic de-*



*velopment and resource adjustment through the formation of an area organization comprised of several counties. It works with the various county extension advisory councils and other groups. State university specialists have assisted in making surveys and providing technology for new or revised programs. Community councils in several other parts of the State have taught by experienced methods of program and leadership development.*

What is community development, then? It is the communitywide group action involved in attaining higher incomes and other values. It is the development of the community as an acting group; it is community social action.

Community development involves the growth of a sense of community concern or problem or standard and the organized teamwork to do something about it. This kind of process may apply to the small rural neighborhood, the trade-area community, the county, or the larger socio-economic area or region, depending on the geographic area of common interest. Thus, the social action undertaken by a county or area resource development committee is truly community development; it is people acting as a total community.

### **Challenge to Extension**

Traditionally, extension work has placed emphasis on the individual farm and home. But the major problems facing farm and other rural people today are far more complex than they used to be, transcending far beyond the farm and home. Frequently, they call for the involvement of not only the overall local geographic community but the county and larger socio-economic area as well.

*(See Community Development, page 111)*

# Supporting the World's Largest Agricultural Export Business

by MRS. AUDREY COOK, Foreign Agricultural Service, USDA

**A**MERICAN farmers have a big stake in foreign agricultural trade.

- Production from one out of every six harvested acres in the United States is exported.
- American farmers are exporting about 15 percent of their production; only 8 percent of our Nation's non-agricultural production is exported.
- U. S. farm products exported last year would fill 4,000 cargo ships, or more than a million freight cars.
- The weight of U. S. agricultural exports in 1961 was over 42 million tons—about 4 times the combined weight of every man, woman, and child in the United States.

Big exports like these do not "just happen." They are the result of increased foreign demands.

Some of this increase stems from improved economies and higher

standards of living abroad. But positive market development programs and other USDA operations abroad help maintain and spur demand.

The success of these operations—joint government-industry endeavors—shows in the mounting volume and value of farm exports. They have set records for 2 successive years. Exports surged to over \$5 billion in 1961 from only \$2.8 billion 9 years ago.

Selling U. S. farm products in foreign markets is the world's largest agricultural export business. Through the Foreign Agricultural Service (FAS), a service and promotion agency, USDA helps American farmers, traders, and consumers through three broad types of services:

Foreign market "intelligence"—information about activity in foreign markets;

Programs to increase purchase of U. S. farm products abroad;

Efforts to reduce trade barriers so U. S. farm products can enter foreign markets more freely.

## Global Eyes and Ears

USDA operations abroad depend heavily on FAS's worldwide agricultural attache service and foreign marketing specialists.

Stationed at 60 key posts around the world, attaches and their trainees forward to Washington each year the staggering total of 2,000 scheduled reports, 5,000 special news reports, and 2,500 foreign publications.

The attaches—often called "eyes and ears abroad" of the American farmer—deal with over 230 commodities, from wheat to walnuts, and the economies of over 100 countries.

The intelligence network they provide provides a constant flow of facts, not only on global agricultural production, trade, and consumption, but also on weather, political and economic factors, and other foreign data affecting U. S. agriculture.

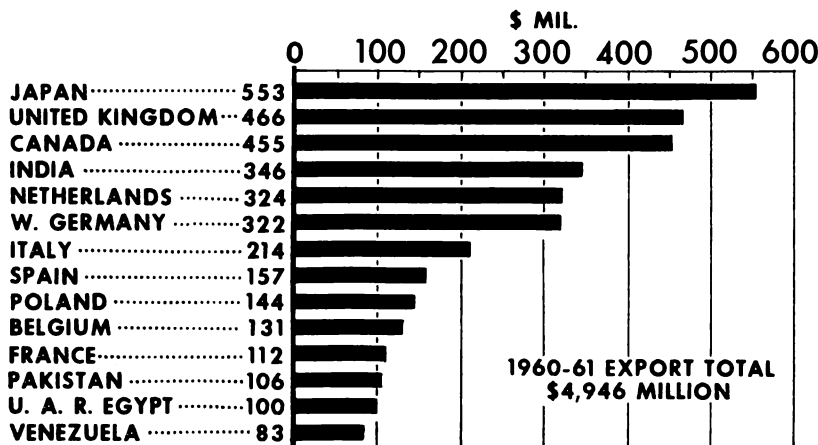
Farmers need to know what qualities in their products are most desired by foreign customers—varieties that best meet these requirements—harvesting, packaging and marketing methods that best facilitate foreign sales.

For example, foreign millers are concerned with the baking quality of wheat; textile manufacturers are interested in the spinning performance of cotton; cigarette producers need high-quality tobacco to blend with locally grown varieties. And many countries prohibit import of pork poultry from areas where hog cholera or Newcastle disease exist.

In 1959, Federal and State Cooperative Extension workers inaugurated studies abroad to further foreign marketing of U. S. farm products.

This year, 4 extension teams, with a total of 22 public affairs specialists are conducting firsthand studies in countries of Europe, Africa, the Middle East, South Asia, and the Caribbean. Purpose of the studies is to gain a better understanding of foreign food and fiber needs, marketing problems

### 71% of U. S. Agricultural Exports Go to 14 Markets



YEAR ENDING JUNE 30, 1961.

U. S. DEPARTMENT OF AGRICULTURE

REG. ERS 431-61 (9) ECONOMIC RESEARCH SERVICE



S. pavilion at the main entrance to the Paris Trade Fair, was usually the first stop for visitors. On the first Sunday the Fair was open, 7,450 visitors were clocked in a single hour.

nd background for a successful foreign trade policy.

Sales for dollars now make up about 10 percent of U. S. farm exports.

A primary job is to help American agriculture not only maintain this level, but expand it. How is this done?

### Promotion Programs

**"Showcases" abroad:** In many parts of the world, U. S. foods and fibers are not well known. They must be introduced and popularized. U. S. agricultural exhibits at international fairs, have attracted over 50 million people since the exhibit program began about 8 years ago.

**Cooperative projects:** USDA is now operating with over 40 U. S. and foreign trade and agricultural groups in market development projects in more than 50 countries. In all promotional activities, from mobile exhibits to market surveys, USDA works closely with farm and industry groups. They share financing, manpower, supervision, and know-how.

**Training of foreign nationals:** Another vital activity, in cooperation with other agencies and land-grant colleges, is training foreigners who come to the U. S. to study agriculture and related fields.

**Gaining access to foreign markets:** Through bargoes, tariffs, quota restrictions, and other trade barriers raised by other countries still hamper sales of our farm products abroad.

The Department presses for lowering of these barriers by direct, continuing contacts with foreign officials, by participating in such international meetings as those in connection with the General Agreement on Tariffs and Trade (GATT), and by working to protect U. S. agriculture's stake in developments such as "common markets."

For example, countries of the European Common Market (France, West Germany, Italy, Belgium, the Netherlands, and Luxembourg), are taking down the trade walls that have separated them from each other for centuries. This is creating new problems about entry of certain U. S. farm products. That area of Europe accounted for about one-third of our farm exports for dollars in fiscal 1961. Our government's efforts to keep the gates open to that market are highly important to American farmers.

About 30 percent of U. S. agricultural exports move under Public Law 480, known as the Food for Peace program.

Not only does this program support U. S. foreign policy by helping friendly under developed countries, it also aids the economic growth of such countries. This in turn will eventually strengthen demand for U. S. farm products.

Sales for foreign currencies account for most exports under this program. Much of the currencies received in payment are loaned back to the coun-

tries for economic development. But a significant amount is used to support our overseas operations—especially market development.

Barter of agricultural products for strategic and other materials produced abroad is carried out under this law also.

Long-term dollar credit is granted under Public Law 480 also. Short-term dollar credit is granted through the CCC credit program to American exporters to facilitate export sales when importers need working capital.

Donations of food and fiber to needy countries is another feature of the Food for Peace program.

There's another side to the international trade coin, as it involves the work of FAS—the import side.

Without imports, the American farmer would have no coffee, tea, or cocoa. His wife's spice cupboard would be bare. His children would have no chewing gum.

FAS serves consumers at home by supplying information on quantity, quality, and availability of farm products that we do not grow commercially and on "supplementary" products, such as sugar and wool, that we do not grow in sufficient quantities or of the desired type.

This consumer service also helps to develop foreign markets because countries that supply our import commodities earn dollars which they use in part to buy our farm products. ■



U. S. tobacco, being inspected by this agricultural attaché, will be used to produce Japanese cigarettes. This particular brand contains 25 percent U. S. tobacco.

## AVAILABILITY OF CREDIT

# Rural Economic Assistance Offered for Farm Improvements

**C**REDIT for financing farm improvements is provided through USDA agencies. Loans to individuals for farm expenses and improvements, and loans to organized groups for electric or telephone service are both available.

Farmers Home Administration (FHA) extends to farm families a full line of adequate credit plus technical farm and money management assistance.

This credit supplements what is provided by private banks, production credit associations, and other private and cooperative lenders. No loan is made to an applicant who can obtain adequate credit at reasonable rates and terms from these lenders.

### \$ Plus Management

Loans are made for livestock and farming equipment and annual operating expenses, including livestock feed, seed, fertilizer, and tractor fuel. FHA also makes loans to buy, develop, and enlarge farms; for irrigation and farmstead water supply systems; and refinancing debts.

In addition, farmers and rural residents in small towns may obtain loans to build new homes or to modernize present homes.

The aim of this supervised credit is to guarantee the future of the family farm by producing better farmers and providing the entire farm family with greater opportunity to develop its ability to manage farm and home resources. This in turn stimulates

Daughter of a Michigan FHA borrower draws clean, fresh water in her remodeled kitchen. Water development loans may be made to individuals or groups of farmers and rural residents.



business activity in neighboring towns. In general it helps farm families and the communities of which they are a part make an important contribution to the strength of the national economy.

In areas crippled by droughts, floods, or other disasters, credit is available to maintain farming operations.

Groups of farmers may obtain credit to develop and improve irrigation and farmstead water supply systems and drainage facilities and to carry out soil conservation.

In small watersheds the agency makes loans to local organizations to assist in paying their share of the cost of watershed development. This includes development and improvement of water supplies for municipal and industrial use.

These loans came from funds appropriated by Congress and funds advanced by private investors. Repayment of the private funds is insured by the Government.

State and local technical panels, consisting of representatives of all USDA agencies, provide technical information and guidance to rural areas development committees.

Supervised credit and credit and employment counsel are provided to low-income farm families in areas

where rural communities are trying to strengthen the economy.

### Extending Electric Services

Financing loans for low-cost electric service and modern dial telephone service in rural America is the mission of the Rural Electrification Administration (REA).

In addition to making loans, REA offers advisory services to borrowers in engineering, accounting, management, and related fields.

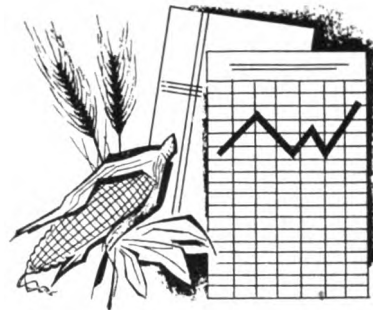
When the agency was created in 1935, only 1 in 10 U. S. farms were receiving central station electric service. Since then, REA has approved more than \$4.5 billion in electrification loans to build 1½ million miles of line serving 5.5 million rural consumers.

Today 97 percent of all U. S. farms are electrified. REA's 1,000 electric borrowers, mostly cooperatives, serve slightly more than half these electrified farms. Nonfarm rural home schools, churches, camps, and businesses also seek electric service.

Cooperatives, with which REA works, are generally organized by local farm leaders. These co-ops are private nonprofit enterprises, owned by their members. Such groups, cover (See *Credit Available*, page 109)



# Ready Statistics for Agriculture's Future



REORGANIZATION of USDA in 1961 saw the establishment of two agencies emphasizing statistics and economic research. Information in these fields is "bread and butter" for extension workers.

The Economic Research Service conducts research in four broad areas: general economic and statistical analysis, marketing economics, farm economics, and foreign economic analysis.

Outlook and Situation reports are issued several times a year from Washington. They are often adapted by economists on State staffs.

Other studies deal with such topics as: projected needs for farm production; rural health facilities; and economic effects of rural industry, land and water resources, and world food needs.

Farm economics research studies economics of various production techniques; efficiency of production; costs and returns on important types of farms; agricultural financing, taxation; zoning; land use; and adjustments in production.

## Noting Markets

Marketing economic research works to track of marketing costs and the spread between prices received by farmers and those paid by consumers, improved methods of distribution, the structure of marketing systems, and methods of increasing sales of farm products.

Foreign agricultural analysis is connected with developments affecting foreign markets for U. S. farm products. This includes factors such as production, prices, finance, and government policies in other nations.

A recent report, *The World Food Budget*, analyzed, for the first time, food supplies and needs for each country. Monthly and annual reports are issued on U. S. agricultural imports and exports.

Gathering statistics was one of the primary tasks assigned to USDA 100 years ago. In fact, reporting of agricultural statistics began before the Department was established.

Measuring and reporting the Nation's agricultural production, supplies, and prices is a major responsibility of the Statistical Reporting Service.

Extension workers, farmers, marketing agencies, and the general public are provided with official facts and figures on agriculture—acreage, yield, production, value, numbers of workers, wages, and prices farmers pay and receive. These crop and livestock reports provide farmers an accurate measure of production and harvest conditions, information vital to orderly production and marketing of farm products.

More than 500 reports a year are issued, incorporating data from more than half a million farmers and businessmen who serve as volunteer reporters.

Their harvest of facts is part of the raw material SRS projects into an

ever-changing master portrait of agricultural production.

County agricultural agents provide most of the crop observations which are incorporated in the weekly *Crop and Weather Report*. This is issued by each State office in cooperation with the U. S. Weather Bureau.

The data from volunteer reporters are supplemented by personal interviews and measurement of plots of crops.

The information is assembled by State statisticians in 43 field offices serving all States. In addition to contributing State data to the National reports, these field offices issue reports for their respective States. Many publish statistics by counties.

Farmers, processors, distributors, and many others use the statistical reports in planning production, determining fair prices, planning purchases, and otherwise helping to keep consumers supplied. ■



The Crop Reporting Board meets behind locked and guarded doors to prepare its monthly estimate of production of major crops. The Board includes Federal and State agricultural statisticians.



## CONSUMER BENEFITS

(From page 99)

The Cooperative Extension Service is an important link in bringing about the application of research results and other information developed by the Department. While most extension work is of benefit to consumers, home economics work and consumer marketing work relate more directly to them.

Much of the educational work of extension home economics programs is carried on directly with consumers. These programs have made significant contributions toward raising the dietary levels and level-of-living of not only farm families but urban families as well.

Consumer marketing economics programs, part of the total Cooperative Extension marketing program to increase marketing efficiency, have done much to bring about better informed consumers. Through these programs consumers are provided up-to-date, timely, and pertinent information on foods.

More adequate information on consumer demands tends to reduce the cost of introducing new products as it cuts down on the amount of trial and error necessary to provide consumers with the products they want.

In addition to disseminating information from the Department through extension educational programs, Co-



Potato flakes are one of many new products and byproducts discovered by ARS researchers which are improving the level of living for U. S. homemakers.

operative Extension workers reflect back to the researchers in the Department problems needing attention.

It is important that consumers recognize and understand the benefits they receive from the research and educational programs of USDA and the Land-Grant System. ■

## 100 YEARS

(From page 91)

years increasing attention was given by leaders toward improving American agriculture. Washington and Jefferson and others both practiced and advocated better systems of agriculture.

Alfred Charles True in his "History of Agricultural Experimentation and Research in the United States, 1607-1925" said: "About 1760 George Washington began to study agricultural problems systematically and to make experiments with a view to determining what was best to do on his lands at Mount Vernon and vicinity. He sent abroad for books on agriculture and carefully read whatever he received. . . . He was especially interested in the conservation and improvement of soils. In the absence of commercial fertilizers he made many experiments with manures, marl, gypsum, a variety of green manures, and deep plowing."

This quest for agricultural knowledge on the part of Washington, Jefferson, the agricultural societies, and other innovators added impetus to agricultural progress in the decades that followed.

The conquest of tick fever of cattle, for example, resulted in eventual conquest of many insect-borne diseases. Work on cattle fever began in the 1880's.

In 1889 researchers from the Department's Bureau of Animal Industry found that ticks transmitted the fever. Then the campaign began to eradicate ticks and, through quarantine, to restrict the movement of infected cattle.

By 1954, the U. S. was virtually free of cattle ticks. And the knowledge that diseases could be transmitted by insects had long since freed many parts of the world of such scourges as yellow fever and malaria.

It is one thing to make a discovery

and another to see that it is put to use. For example, USDA scientists developed the "cultural" remedy control boll weevils a few years after the pest entered the country in 1892.

The control plan was simply a method of growing cotton so it was mature before the boll weevil could destroy it. But few farmers adopted the plan by 1902.

That year, Secretary of Agriculture James Wilson adopted a plan, developed by the Bureau of Entomology and the Bureau of Plant Industry for tackling the problem. One approach—taking the latest methods directly to cotton planters—was assigned to Seaman A. Knapp of the Bureau of Plant Industry.

## Demonstration Work Begun

Long experience in agriculture, State colleges, and private land development had convinced Knapp that farmers could be persuaded of the value of change through demonstrations. These living examples were best carried on by farmers on their own farms, under ordinary conditions.

Knapp put his plan into effect near Terrell, Tex., with the help of local businessmen and farmers. It was so successful that several field agents were employed to expand the work.

In November, 1906, the first county agent, W. C. Stallings, was appointed in Smith County, Tex. In 1910, demonstration work was carried on in 455 counties in 12 southern States.

By that time, boys' and girls' club work and home demonstration work had become part of the program. Demonstration or county agent work was also developing in northern States, under the leadership of the USDA Office of Farm Management in cooperation with business groups and State agricultural colleges.

The work of county agents and support of organizations led to widespread interest in Federal aid. Theodore Roosevelt's Country Life Commission drew national attention to the educational needs of farm people.

The agricultural college association drafted the first bill, which was introduced in 1908. The Smith-Lever Act for cooperative extension work was approved May 8, 1914.

World War I gave a new urgency to agricultural research and education. Food distribution was handled by a war agency, the Food Administration. However, production was USDA's responsibility.

The Food Production Act in 1917 provided for aid in supplying seed, further development of the Cooperative Extension Service, and other activities to encourage food production. County agents became deeply involved in helping farmers secure labor, seed, fertilizer, and other production needs. They were also encouraging the adoption of new and improved methods.

Food helped win the war, but agriculture suffered a depression. In 1929 Congress passed the Agricultural Marketing Act, establishing the Federal Farm Board. This was followed by the Agricultural Adjustment Act of 1933, the Soil Conservation and Domestic Allotment Act of 1936, and the Agricultural Adjustment Act of 1938—all attempting to help the farmer obtain better prices.

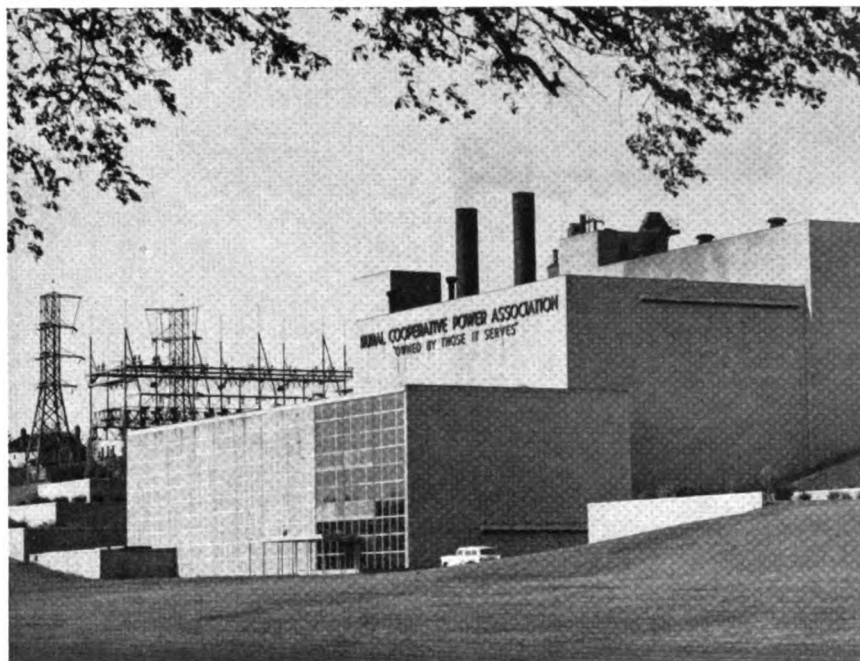
County agents, particularly after 1933, took an active part in explaining these programs, and, in some cases, carrying them out. They also had major educational jobs in connection with soil conservation, crop insurance, rural electrification, and other programs.

World War II made new demands on America's farmers, USDA, and State colleges. The demand for farm products seemed unlimited.

### *Widespread Progress*

At the same time, farm prices increased enough to permit farmers to modernize production. An unprecedented increase in agricultural output resulted from widespread progress in mechanization; greater use of lime and fertilizer, cover crops, and other conservation practices; use of improved varieties; better balanced restock feeding; and more effective insect and disease control.

These new methods had developed through research over a period of years; county agents took them to farmers. In addition, county agents had important responsibilities for farm labor and for helping farmers increase production.



REA-financed generating plant at Elk River, Minn., produces power for member co-ops.

The Korean War brought, on a smaller scale, some of the same problems. American farmers responded again. Advanced techniques, developed by the Department and the State colleges, brought new advances in productivity.

The 10 years since the Korean War have seen an acceleration in productive efficiency on U. S. farms. The American farmer, with the help of USDA and the colleges, has become one of the most efficient, productive parts of the American economy.

In the 100 years since the establishment of the Department of Agriculture, the American farmer has banished the fear of famine from the U. S. scene. He has freed human and other resources for the demands of trade and industry, thus helping make the U. S. a great nation.

In 1860, one farm worker supplied the farm products needed by 4½ people. In 1950, one farmer supplied 15 people, in 1960 one could supply 26.

The vision of Washington, Jefferson, Lincoln, and Newton has been achieved beyond hopes. Today, the Department stands ready, alongside the American farmer, to meet the challenges of the next 100 years. ■

## **CREDIT AVAILABLE**

*(From page 106)*

ering wide areas, have made it possible to extend electric service even to remote areas.

REA-financed cooperatives have proved such sound ventures that the rural electrification credit record is practically perfect. In 1961 REA received its billionth dollar in repayment of principal and also marked receipt of \$500 million dollars in interest since the program began.

Today there are more than 500 different uses for electricity around the farm and home. And more are being added daily. Consumption of electric energy on REA-financed lines doubles about every 7 years.

In 1949 Congress gave REA new lending authority—to improve and extend telephone service in rural areas. Since then, the agency has approved \$856 million in loans to both commercial telephone companies and nonprofit cooperatives.

These loans are enabling the systems to extend modern dial service to more than 1.5 million rural subscribers. By January 1, 1962 nearly 3,000 REA-financed dial exchanges had been placed in operation. ■



A USDA scientist at Beltsville uses the electrophoretic apparatus to analyze blood proteins. These are basic nutrition studies with laboratory animals which will lead to a better understanding of human nutrition.

## RESEARCH PROGRESS

(From page 93)

ucts to make them more desirable for different uses. We try to find new products that can be grown on the farm and new uses for farm wastes and residues.

### New Uses Found

Out of this work have come such important contributions to mankind as the commercial production of penicillin, other valuable medicines and antibiotics, and even a substitute for blood plasma. Fruit juice concentrates, dehydrated foods, flame and wrinkle-resistant cottons are also products of utilization research.

Each year, about 59 million bushels of cereal products go into such materials as plasticizers, packaging films, and fibers. On the basis of products now being developed in our research laboratories, we know that some 140 million bushels of cereals could be required each year to supply these industrial needs.

This type of research has added an estimated \$2.5 billion to the value of major farm commodities over the past 20 years.

Agricultural research is also concerned with human nutrition and the consumer use of farm products. The

first agricultural bulletin giving information about the composition of American foods was published in 1894. The Department provided the first simple daily food guide in 1941.

Just last year our scientists reported that the kind of carbohydrate in the diet affects the way the body uses fat and the level of cholesterol in the blood. As this work is continued our nutritionists will seek more answers on the relationship of fats to the functions of the circulatory system and other problems in human nutrition.

The oldest food law now administered by USDA is the Meat Inspection Act of 1906. It assures consumers a continuing supply of wholesome meat food products. Today there are more than 3,000 veterinarians and trained meat inspectors stationed in almost 1,500 meat-packing plants throughout the country. Each working day, these ARS inspectors keep 1 million pounds of unfit meat from U. S. consumers.

\*\*\*\*\*

*Agricultural Research Service plant quarantine inspectors, stationed at border stations and ports of entry, intercept a plant pest every 20 minutes.*

\*\*\*\*\*

In all these ways, agricultural research is working for every man, woman, and child in the Nation. We can all be proud of the accomplishments in the past. But we must expect even greater and faster progress to find satisfactory solutions for problems yet unsolved. ■

## EDUCATION'S CHALLENGE

(From page 94)

build industrial and scientific power;

- Provided a standard of living unequalled in the world;
- Provided food and fiber as a powerful weapon in international conflict and in the Food for Peace program.

Rural people have been dedicated to the spirit of freedom and independence that is basic to our national posture. They have injected a flow of ambitious and industrious youth into the arteries of urban life.

The educational programs of USDA and its sister organizations in the States, closely meshed with research are generally recognized to have played a vital role in these contributions to the strength of our Nation. And the opportunities in the future appear even greater.

We cannot foresee all the problems and opportunities that lie ahead for rural Americans. Nor can we foresee all the impacts their decisions will have on our agriculture, rural communities, Nation, or the world. But we can see some problems and opportunities that lie in the immediate future and we can see relationships between these and the USDA educational responsibilities.

### Developments in View

The rural economy must be so developed that:

- Production of food and fiber more nearly in balance with demand
- Farm families share more equitably in the fruits of our economy:
- Greater economic opportunity provided for people in rural areas;
- Scarce land and water resources are conserved and developed for future generations, yet used profitably to provide for a variety of needs today (including recreational and esthetic needs).

In solving these problems some people will substantially change the farm organization; some will develop new skills and take up new jobs; new marketing systems may be devised; new institutions will be developed.

There will be much new knowledge to be developed, understood, and applied. There will be great need for the kind of imagination, initiative, innovation, and risk taking characteristic of rural America.

Rural people must so develop their communities, physically and institutionally, to serve the future needs of their changing rural population. In some cases, the rural population must be reduced; in other cases it is to be expanded. In all cases the community will be expanded in terms of geography and interests.

Rural people must be prepared to help their youth find, prepare for, and fulfill their proper role in tomorrow's world.

New relationships will be developed between the farm people controlling land and water resources and the urban and suburban populations depending on those resources.

To lead and participate in this development, rural people will need research, demonstration, and other educational experiences. In fact, the experience of working together through these ventures will, in itself, be a noble education.

Perhaps the greatest opportunity and challenge for rural Americans is to learn how to give away their greatest assets while preserving them for their descendants. That is, to give to the people of emerging countries the American ability to produce a high standard of living and the philosophy of independence, freedom, and responsibility on which it is based. Success in this may be most important in insuring the continuation of American institutions.

### **Greater Educational Services**

As rural people face these challenges in the future, USDA has a responsibility to continue to aid them with research and educational services.

All USDA agencies will share in this educational job ahead. But we in the Cooperative Extension Service have a special responsibility to provide educational leadership. And we have other needed and valuable partners in the farm organizations, press, radio, television, firms serving agriculture, and a variety of State and local agencies.

Our challenge of the second century is even greater than the first. ■

## **COMMUNITY DEVELOPMENT**

(From page 103)

Change in the direction of local agriculture developments and relationships with agri-business; need for more income sources; how to obtain larger investments in human resource development to encourage adjustment of people to new job opportunities; need for better understanding of public issues and the situations giving rise to them; adjustments in community services to rapidly expanding suburban situations or in declining commu-

nities; changes in marketing patterns and systems; community factors affecting youth development—these and other problems call for extension work based on the community development process as applied to overall community, county, area, or multi-county situations.

Extension's fundamental objective in such work is development of the ability of the people to identify, analyze, and solve such community type problems leading to the improvement of incomes, community conditions, and family life. And all of this is community development.

*A report from Georgia says that the most significant achievement from community development there is the strengthening of motivation and leadership among the people.*

Already Extension has made much progress along this line. The door is open; the need is there; the challenge is before us—to continually improve what we are doing and make it more widespread until it pervades the extension work of every county.

The Scope Report of 1958 gives us support for providing more educational leadership in community development as well as do the newer programs in economic development resource adjustment. But even more so do the problems of our people on farms and in towns everywhere. It is to these that extension staff members feel the call. Because we are dedicated first and most of all to serving the people to the fullest extent. ■

## **STABILIZATION**

(From page 95)

vested in trying to produce those crops.

For many farmers in that area, the Federal "All-Risk" Crop Insurance program was a "life-saving" step toward economic stability. From \$6 to \$8 million in indemnities were to be paid to North Dakota farmer-policyholders alone.

With the exception of tree crops and some specialty crops, the insurance covers essentially all production risks. It includes losses due to weather, insects, and disease (when unavoidable).

Quantity and quality of production are guaranteed—not the full amount of production expected. It generally covers the equivalent of the major part of the farmer's investment in the crop.

The system is growing gradually. But there will be crop insurance for 1962 in about 1,000 counties with insurance on 17 different crops.

Wheat insurance, the largest, will be available in 539 counties. Other crops, in somewhat descending order of size, are: corn, tobacco, cotton, soybeans, barley, flax, dry beans, oats, grain sorghums, citrus fruit, rice, raisins, peaches, peanuts, potatoes, and canning peas.

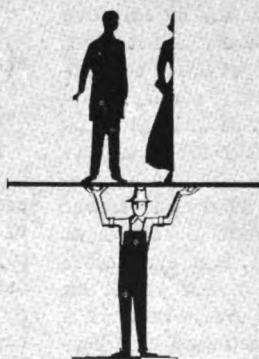
Insurance was extended to 100 new counties this year—the maximum permitted. ■



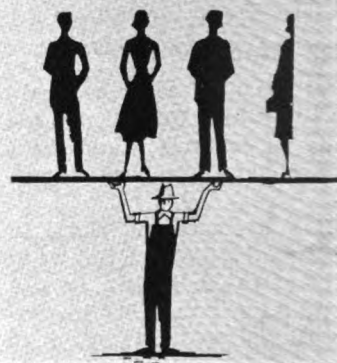
The Agricultural Conservation Program, operating since 1936, annually shares with about a million farmers the cost of conserving and protecting the vital soil, water, woodland, and wildlife resources of individual farms. County ASCS committees are composed of farmers elected by their neighbors.



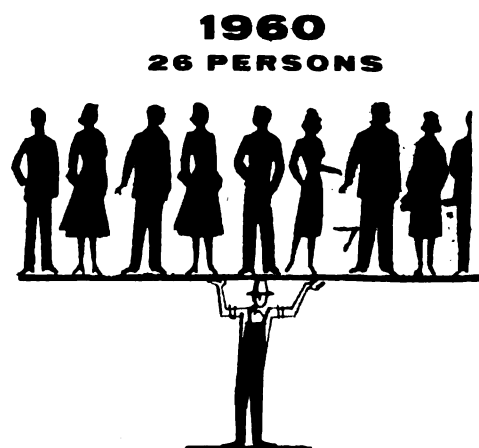
Fewer  
Farmworkers  
Supply  
More  
People



**1860**  
4 1/2 PERSONS



**1940**  
10 1/2 PERSONS



604uc

**EXTENSION SERVICE**  
*Review*

Education Library

33:6

JUNE 1962



**FEDERAL-STATES RELATIONS  
AND THE  
COOPERATIVE EXTENSION  
SERVICE**







**Official monthly publication of  
Cooperative Extension Service:  
U.S. Department of Agriculture  
and State Land-Grant Colleges  
and Universities cooperating.**

**The Extension Service Review is for Extension education—in County, State, and Federal Extension agencies—work directly or indirectly to help people learn how to use the newest findings in agriculture and home economics research to bring about a more abundant life for themselves and the communities.**

*The Review offers the Extension worker, in his role of educational leader, professional guideposts, new routes, and tools for speedier, more successful endeavor. Through this exchange of methods, tried and found successful by Extension agencies, the Review serves as a source of ideas and useful information on how to reach people and thus help them utilize more fully their own resources, to farm more efficiently, and to make their home and community a better place to live.*

**Vol. 33**

**June 1962**

**No.**

Prepared in  
Division of Information Programs  
Federal Extension Service, USDA  
Washington 25, D. C.

**Division Director: Elmer B. Winner**

**Editor: Walter A. Lloyd**

**Assistant Editor: Doris A. Walter**

**IN THIS ISSUE**

Page	
115	Extension's role as the educational arm of USDA
116	A unique educational partnership
117	Cooperative Extension responsibilities
118	The State Extension and its partners
120	Link with the local people
120	Working with county groups
121	Action gets the facts to U. S. farmers
122	Interlocking educational resources
124	Land-Grant Association, spokesman for many voices
127	ECOP—"an integral part of the Cooperative Extension Service"
128	Beyond our boundaries
130	Service through the National Committee
131	Foundation enriches special activities
132	National council offers guides to home dem clubs
135	News and views
135	Monthly revisions in publications inventory
136	Memorandum of understanding

**EAR TO THE GROUND**

Some five years ago one issue of the Review was devoted to spelling out the Cooperative Extension Service as an organization. That issue became something of a standard reference. But the time has come for an up-to-date version on the unique Federal-State-County partnership that is the Cooperative Extension Service. This we present to you in this issue.

Each article interprets some important aspect of Extension's Federal, State, and County relationships.

From an organizational standpoint Extension is highly decentralized. The casual observer might assume that it is a loose association of individual educational units held together by good will. But there are basic areas of understanding between the U. S. Department of Agriculture and the respective land-grant institutions. As pointed out by FES Administrator E. T. York, "The agreement (back cover) defines each partner's responsibility, as well as their joint obligations."

And there is basic understanding between counties and colleges. This too, is described in general terms by noted Extension administrators speak-

ing from their experience and observations.

This total educational community is further reinforced by its ties to the Association of State Universities and Land-Grant Colleges. The Association, also a cooperative organization, "provides the mechanism that enables these institutions to work closely with each other, the U. S. Department of Agriculture, and other Federal agencies." Authors Russell Thackrey and Christian Arnold describe the Association and its operations in further detail.

Extension's ability to carry out responsibilities in the counties, States, and nationally is a tribute to the soundness of its organizational structure. New opportunities lie in a fuller understanding of our organization and its potentials.

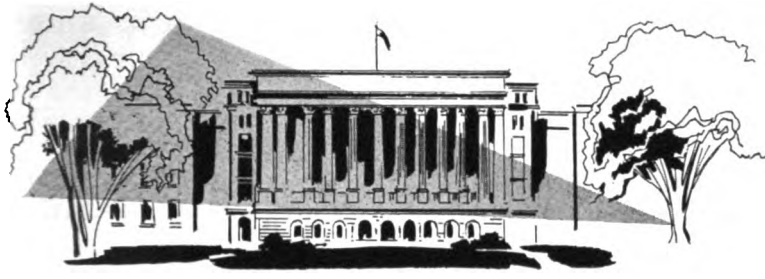
We hope that this issue of the Review will not only be informative but also inspiring.

Next month's issue is called Wholesale Extension Work. It will center on how Extension workers are "wholesaling knowledge" by working through other groups and organizations.—WAL

The Extension Service Review is published monthly by direction of the Secretary of Agriculture as administrative information required for the proper transaction of the public business. The printing of this publication has been approved by the Bureau of the Budget (June 26, 1958).

The Review is issued free by law to workers engaged in extension activities. Others may obtain copies from the Superintendent of Documents, Government Printing Office, Washington 25, D. C., at 15 cents per copy or by subscription at \$1.50 a year, domestic, and \$2.25, foreign.





# Extension's Role as the Educational Arm of USDA

by ORVILLE L. FREEMAN, Secretary of Agriculture

**T**HE educational responsibility of the Department is a big and important one. In this rapidly changing society of ours—and when the actions and responses of people throughout the world are so closely tied to our own well being—there is an unshakable need for knowledge and understanding.

Within the Department, the Extension Service carries major responsibility for educational activities. During the past 50 years, Extension has been a most effective interpreter of research and a retailer of scientific information to those who could make use of it. Extension has carried out a program of continuing education directed largely at helping people solve specific problems or adjust to immediate circumstances.

These activities have contributed greatly to the efficiency and productivity of agriculture and must be continued. But a much bigger job—a much broader role—is developing Extension if it is to serve America most effectively in the future.

## *Need for Understanding*

The urgent need for economic, social and structural readjustments in agriculture are obvious. But such social and economic adjustments can come about only through public understanding of the problems and various alternatives.

The Cooperative Extension Service should logically carry major respon-

sibility for the educational task this involves. It is a job of presenting facts and alternatives, and promoting free discussion among both farm and nonfarm people so they can make sound decisions on policy in a democratic manner. Extension is uniquely equipped to handle this type of objective educational work.

Broad Department programs, such as Rural Areas Development, require a comprehensive educational effort. People must understand these programs if they are to intelligently decide how such programs can be of most help to them.

Agency programs must be understood too. Extension has a responsibility here. Guidelines set forth in the "Extension Service Charter" in 1942 are still applicable today. "... the Extension Service is responsible for all group or general educational work essential to a fundamental understanding of all action programs ... it should see to it that no farmer or farm woman in America is left in the dark as to the why and how of all public effort affecting rural welfare."

## *Coordination Desirable*

The "charter" further states that the various action agencies will work primarily with individuals and deal in program specifics necessary to the conduct of their programs. And it adds, "It is imperative that the broad educational effort of Extension and

the specialized educational work of each action agency be well coordinated as a truly cooperative enterprise."

Statements from another important document—the Joint Committee Report on Extension Programs, Policies and Goals—also bear on the subject at hand. In its report in 1948, the committee, made up of representatives of the Department and the land-grant colleges, re-affirmed the desirability of Extension's handling all general educational programs of the Department.

On the other hand, the committee recognized that the Department "has responsibilities placed on it by the Congress which go beyond education. These include research . . . and the various operational-type programs . . . which require a certain amount of informational and educational work and which constitute such an integral part of the program operations that they can not be practically separated."

In further amplification, the committee reported: "Even in connection with such programs there are general educational functions of a supporting nature which should be the responsibility of the Cooperative Extension Service. If, however, any State Extension Service is unable or unwilling to meet its responsibility for such work, the Department is not relieved of its responsibility, under its mandate from Congress, for seeing that (See *Educational Arm*, page 123)



# A UNIQUE EDUCATIONAL PARTNERSHIP

by E. T. YORK, JR., Administrator, Federal Extension Service

**T**o acquire and diffuse among the people of the United States useful information on subjects connected with agriculture." Thus Congress spelled out a principal duty of the Department of Agriculture in legislation signed just 100 years ago by President Lincoln.

It was no coincidence that almost identical language was used some 52 years later in the Smith-Lever Act which authorized establishment of the Cooperative Extension Service. Extension's job was prescribed as: "to aid in diffusing among the people of the United States useful and practical information on subjects relating to agriculture and home economics."

The Department and all land-grant colleges conducted extension-type activities long before 1914. But there was little coordination of these efforts. Greater efficiency and effectiveness thus were prime interests of the leaders advocating a single extension service.

With passage of this act, the Department of Agriculture gave to Extension the responsibility to "aid in diffusing" agricultural information. In effect, the Department transferred work which it had carried on directly with farmers to a new agency which was to operate cooperatively with the States.

## Legal Basis for Cooperation

Questions arose early on how the law was to be administered and on the responsibilities of each institution. So, within 6 months of passage of the Smith-Lever Act, the Land-Grant Association and the Department drafted a "Memorandum of Understanding." This same memorandum,

with slight revisions, still provides the legal basis for cooperation.

The agreement defines each partner's responsibility, as well as their joint obligations. It provides that the college shall organize and maintain a definite and distinct administrative division for the management and conduct of extension work in agriculture and home economics. And it also provides that a director shall be selected by the institution and be satisfactory to the Department.

Further, the memorandum states that all extension funds, regardless of source, shall be administered through this division. Each college agrees to cooperate with USDA in all agricultural and home economics extension work conducted in the State.

For its part, the Department agrees to maintain a central administrative unit (Federal Extension Service) for carrying out provisions of the Smith-Lever Act. FES, under the direction of the Secretary of Agriculture, is charged with primary responsibility and leadership in all educational programs of the Department, plus coordination of all educational phases of other Department programs. It serves as liaison between USDA and the colleges on matters relating to cooperative extension work.

The Department further agrees that all extension work in agriculture and home economics shall be conducted through the land-grant colleges. Activities which by mutual agreement can most appropriately and effectively be carried out by the Department are excepted.

Together, the two institutions agree that, with the approval of the pres-

ident of the university and the Secretary of Agriculture, all extension work involving the use of federal funds shall be planned under the joint supervision of the State director and the FES administrator.

They further agree: that all State and county personnel appointed by the Department are joint representatives of both institutions; that the cooperative effort will be designated on all printed matter used in connection with extension work.

## Role of FES

Within this legal framework, the Federal Extension Service has the following major responsibilities:

- Administration of Federal laws and regulations involving cooperative extension work
- Serving as the educational arm of the Department of Agriculture
- Assisting State extension service in program development and implementation

Administrative duties include allocation of funds as provided by law; review and approval of State extension budgets, project agreements and plans of work; audit of State fiscal and administrative procedures to insure that Federal funds are spent according to law; administer general legislation, rules and regulations dealing with employees, retirement compensation, insurance, use of penalty mailing privilege, occupancy of Federal office space, and similar matters.

FES presents information to the Secretary of Agriculture, Bureau of the Budget, and committees of Congress on the current situation, progress (See *Unique Partnership*, page 133.)

## COOPERATIVE EXTENSION RESPONSIBILITIES



**Federal Extension Service**



**State Extension Services**



**County Extension Services**



**County and Community Program Advisory Committees**

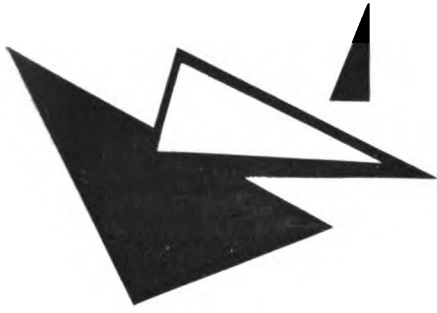
1. Review and approve State plans of work and budgets.
2. Advise Department, Budget Bureau, and the Congress on Federal finances needed to carry out total program.
3. Serve as educational arm of USDA.
4. Provide counsel, guidance, and leadership to States.

1. Provide information needed for county program development.
2. Review county programs to determine county, State, and Federal funds needed for total State program.
3. Consult with State leadership in building State program.
4. Determine assistance needed from Federal staff in program development and execution.

1. Formulate plans of work for carrying out county program.
2. Assist in the preparation of county budget needs.
3. Execute county program with assistance of State staff.

Committees work with agents to:

1. Analyze situations and conditions affecting agriculture and family living.
2. Determine priority problems and yearly goals.
3. Develop long-range county programs.
4. Recommend county staff needs.



# The State Extension and Its Partners

by J. B. CLAAR, Associate Director of Extension, Illinois

**N**CESSITY is the mother of invention, they say. And one might also say that, in response to a need, the Cooperative Extension Service, a native U. S. invention, was created in 1914.

As its name implies, CES is a truly cooperative venture. In fact, it is a joint undertaking between the Federal, State, and local governments, and a great many local people. These people not only help to finance the program, but lend their time and talents to developing and carrying it forward.

The Cooperative Extension Service is at the same time a part of two great research and educational institutions, the U. S. Department of Agriculture and the various land-grant colleges. Both are celebrating their 100th year of service in 1962.

The Extension Service, however, can look back on only 50 years of formal history. I say formal, because both parent institutions engaged in informal extension work before 1914. Prior to that date, the responsibility of USDA for food and fiber production had resulted in several agents being set up in various parts of the country. And the land-grant colleges, with their tradition of concern for the education of all, had also established off-campus education.

## *Federal-State Cooperation*

The Smith-Lever Act ingeniously combined efforts of these two institutions to promote an aggressive educational program in agriculture, home economics, and related subjects. It is significant in this devel-

opment that the Department of Agriculture foreswore its responsibilities for direct education and agreed to discharge them through the Cooperative Extension Service.

This is clearly stated in the memorandum of understanding between the USDA and the various land-grant institutions. Each memorandum states that the USDA agrees to conduct through the land-grant institution all extension work in agriculture, home economics, and subjects relating thereto, unless by mutual agreement they could be more effectively done directly by USDA.

To facilitate cooperation, the annual plans of work required by the Smith-Lever law are jointly approved by the two institutions. The responsibility for initiating the plan rests with the director of the Cooperative Extension Service in each land-grant institution. Similarly, reports called for by the law are developed in the land-grant institutions and approved by the administrator of the Federal Extension Service, to whom all administrative contact is delegated by the Department of Agriculture.

This brief history of the relationship between the land-grant colleges and the Federal government is essential for understanding the program and how it has been developed locally throughout its 50-year history. All Federal-State procedures and documents, even stationery and publications, provides for cooperation between these two institutions.

Extension personnel jointly represent USDA and the land-grant institution. Each holds an appointment without compensation in the Depart-

ment of Agriculture. As such, he is eligible for various fringe benefits such as federal civil service and retirement benefits.

Federal funds are made available to each State on a formula basis. After the Federal administrator approves its plan of work. All State funds and personnel are administered by the land-grant college, subject to the approval of an Extension budget and an annual audit by the Federal Extension Service.

## *Organizational Aspects*

The success over the years of this cooperative effort between the Federal government and the Cooperative Extension Service in an educational program is no accident. Although the organizational structure appears complex, it reflects three basic principles.

First, it permits a maximum amount of decision-making close to the point of action, but with provisions for maintaining the basic partnership aspects.

Second, it provides for separation between action and educational programs. This permits freedom from undue influence by political or vested interests. At the same time, it keeps extension personnel close to the action groups and organizations.

The Cooperative Extension Service has a clear-cut responsibility to reflect the educational interests of the USDA, and to inform all persons about its divisions, their programs and research findings. Its task is to help explain and analyze the various action programs.

A third important aspect of the organizational structure is that extension workers are staff members of the land-grant institution. Through this association they have access to the university's reservoir of knowledge and have a constant stimulus for professional development.

An important result of this organization is that it gives Extension unusual acceptance by a great many groups and agencies. This acceptance provides a broad base of support from these groups, and access to a wide range of interests and abilities that Extension can bring to bear on specific problems.

This framework of broad Federal legislation followed by State legislation has provided an enduring basis for effective Federal-State relations. In addition to this formal cooperation, another equally significant area of cooperation exists between the Federal Extension Service and the State Cooperative Extension Services. This takes the form of leadership by the Federal Extension Service in many administrative and program matters, as well as mutual support of the two units toward common objectives.

### *Local Cooperation*

The second principal area of cooperation is between the land-grant institutions and the various counties. Federal legislation requires that Federal funds be matched in the various States. It strongly implies that contributions from counties should be available, as well as funds from State legislature.

In keeping with this philosophy, most States have legislation which either permits or requires county governments to contribute to the support of the county extension program.

Although the relationships differ in various States, some county extension organization in each State has the responsibility for working with county extension personnel to develop and carry forward extension programs. They also work with the State director of Extension in administering the county program.

Such cooperative program planning has helped keep the program oriented to important needs of the people. This recognition of the principle of involvement has enhanced the active participation and interest of local people in the program.

Local interest manifests itself in many ways. One beneficial result is that each county program is considered a local program. Thousands of local leaders throughout the country take part in program development and help to carry out the program. Thus, the county program has sustained support by local people.

This makes the Cooperative Extension program truly a cooperative effort. It is sustained on the one hand by the interest of the Federal government and the State land-grant institution in extending practical knowledge, oriented to the problems of local people. On the other hand, it is served by the people who themselves receive the benefits of the program. This tripartite organization is important to the success of Cooperative Extension.

The organization is financed by all levels. Each segment has rather specific responsibilities, but each has an effective voice in the various aspects of the cooperative effort.

Such cooperative effort calls for mutual respect on the part of the cooperating partners. Some people have felt that the administration is too complex to operate smoothly over time. But history has proved this prediction wrong. Extension's great mission is dedicated to improving individual communities and the nation through educational techniques designed to bring them practical, problem-solving information. This cooperative effort has contributed greatly to the goals of society through a half-century of service.

### *Living Up to History*

Students of adult education often credit the Cooperative Extension Service for being the largest, most effective example of adult education in America. Others point to the effective educational programs with youth through 4-H club work.

The educational demands of the future are great. Interest in the educational out-reach of the land-grant colleges and universities was never so great as it is today. Through maintaining these basic principles and through dedication to the people of the country, these three partners in cooperative extension work have a tremendous opportunity to be of further service to the people and to the Nation in meeting the expanding educational needs of society in the years ahead. ■





# Link with the Local People

by B. H. TRIERWEILER, President, National Association of County Agricultural Agents, and Goshen County Agricultural Agent, Wyoming

**I** LIKE to think of our great service to education—the Cooperative Extension Service—as a triangle. Each side is vital to the well being of agriculture, the home, their adjustments and changes. Without any one leg, the triangle would collapse—the three must unite to make the whole.

Forward-thinking men in 1914 recognized that both the U. S. Department of Agriculture and State universities possessed vast amounts of information which needed to be disseminated to the people in readily understandable and applicable form. Their move to accomplish this took the form of organization of the Cooperative Extension Service.

This year, as USDA and the land-grant colleges and State universities celebrate their Centennials, Extension can look back on nearly 50 years of success in extending information from these agencies to those who need and want it.

Extension is known as: the educational arm of USDA; the field office of the State universities; and the fountainhead of agricultural, home economics, and related information.

Acting in these three capacities, the Extension Service provides educational and organizational leadership for helping people to recognize their problems, plan for their solution, and work toward the accomplishment of their own goals and objectives, based on resources and alternatives.

But a program of interest and benefit to the people must be planned and carried out by the people.

To provide the framework for these activities, county governing bodies enter into agreements with the State Extension Services of the land-grant

colleges or State universities for the employment of county extension agents. These agents work directly with adults and youth to help them make their homes, communities, counties better places in which to work and live.

The agents have available the resources of USDA, the State university, and their own extension State specialists.

Key to the success of the local county programs are the local advisory committees in agriculture, homemaking, and youth work. These

committees of local people help cover area needs and devise programs to meet them.

The success or effectiveness of program depends on the initial training, and ability of the county staff. They must assume the leadership involvement of people to study, analyze the problems and situations that require educational programs.

County extension agents depend heavily on the strong support of source people available to them—source people who make up the other two legs of the Extension “triangle.”

## Working with County Groups

by S. L. NEAL, Lamar County Agricultural Agent, Texas

**A**IMING to reach and serve as many people as possible, we in Lamar County have found it imperative to organize and work through groups. Our experiences have met favor throughout the county and it seems a logical and easy method of working.

Our best approach seems to be operating through commodity, special interest, and standard organization groups. As in many counties, several agricultural agencies function here.

Our group work all started some 10 years ago when the county agent first came on the job. The county extension staff, meeting with a group of leaders, planned programs for the county based on major fields of agricultural educational endeavor. The program proceeded for a little more

than 2 years. All the while, new committee groups were organized and functioned as the need arose.

Again, unification was seen as a step forward for the county. If groups having to do with agriculture and home economics could come in an overall organization, it would bring together the program and prevent duplication of effort.

More than 5 years ago the program was revamped and revitalized in direction. Each organization having to do with agriculture and home economics was asked to prepare its plan of the county program. These written programs, submitted to the extension agents, were edited and compiled into one overall county program.

(See *County Groups*, page 134)



## **ACTION gets the facts to U. S. Farmers**

Iowa State Extension Information Office and  
Federal Extension Service Information Programs Division

**W**HETHER it's a new finding in the world of science—or newly enacted legislation from the halls of Congress—people need to know about them. They need, and want, the facts. The Cooperative Extension Service shares in the heavy responsibility of getting this information to the people who can use it.

Consider the situation in the important corn State of Iowa in the spring of 1961. Planting season was near at hand. The new Feed Grain program was signed into law on March 22. And 175,000 Iowa farmers needed to know about it—in a hurry. Within 48 hours, a big educational effort was starting to hit its stride. The Iowa extension team of administration, subject matter, and information personnel sat down with the ASC committee to plan a fast-moving effort to let the Hawkeye State and grain producers know about the new program.

### *Information Underway*

Subject matter specialists combed program materials for provisions and alternatives—important to Extension in the education phase, important to ASC in the procedural phase. Administrative personnel of both agencies were in touch with county units, alerting them to the tight schedule, and starting the flow of information. Information workers were planning and producing mass media materials.

By Saturday, March 25, plans were

laid for a special early-morning television program beamed to county extension and ASC personnel, and a major story was on its way to county extension workers for their release in local outlets.

At 8:30 a.m., Monday, March 27, the massive educational effort was underway. Extension specialists and ASC committeemen were on the air in the studios of Iowa State University's WOI-TV. As county workers in the 25-county viewing area watched the program—along with delegations from counties beyond the signal area who drove into it—video-taping equipment was recording the 1-hour program.

When the program ended, a driver was dispatched by Extension. He carried the video tape to Omaha for a 7 a.m. telecast over WOW-TV on Tuesday.

Wednesday morning at 7 a.m. he was in Cedar Rapids, where WMT-TV was telecasting the program to eastern Iowa and making a concurrent direct-wire transmission to Mason City's KGLO-TV, where it was beamed to the vast cash-grain area of northern Iowa. By 8 a.m. the next day, Thursday, after a showing on KVTU, Sioux City, this one tape had been telecast into nearly every area of the State. Viewing had been promoted by the cooperating stations, other mass media, and the county extension and ASC offices.

Thus, within a week after the signing of the law, Iowa Extension and ASC had placed a significant amount

of information within sight and sound of most of the State's 175,000 farm operators. Radio and newspapers had added their impact and coverage throughout the week.

By this time the later phases of diffusion were geared up. County extension directors had been supplied with visuals, discussion outlines, and budget sheets to help farmers understand provisions of the law and to do pencil-and-paper calculations on alternatives. ASC officials were hard at work on the massive job of explaining, answering questions, and servicing the myriad details of such a program.

Extension's most dramatic effort was squeezed into the first week. But it didn't stop there. Mass media efforts continued, providing opportunities for ASC personnel to reach large audiences through the channels serviced regularly by Extension. Field workers continued in their face-to-face educational efforts.

### *Federal Backstopping*

Backing this big educational effort by the State and county staffs were the Federal offices of Extension and ASCS. Even before passage of the bill, these staffs had teamed up to plan the educational materials and procedures that would help the State and county staffs get their job done.

The day the bill became law, these materials were on their way to State offices of Extension and ASCS. The official regulations and interpretations were sent. Suggested press, radio, and TV materials were prepared. And budget forms were developed to provide farmers an easy means for figuring out how well the program fit their particular farm.

ASCS held regional meetings to explain program objectives, procedures, and regulations to State ASCS and extension personnel. And the Department's Office of Information worked with ASCS to provide a strong nationwide information program to supplement the State and local educational efforts.

This was a team effort between agencies—and between Federal, State, and county services—to place important information in the hands of those who had a decision to make—175,000 Iowa farmers. ■

# Interlocking Educational Resources



by ERNEST J. NESIUS, Dean of College of Agriculture, Forestry, and Home Economics, and Director, Cooperative Extension Service, West Virginia

**M**ANY fine things are being said today about the colleges of agriculture and home economics in the land-grant universities and State colleges. Perhaps the most important, single point of uniqueness, is the integrated program of research, extension, and teaching. No other combination of similar educational resources is emphasized in this way.

The broad objective of this integrated program is good decisions made by rural families. The result has been a revolution on the land.

As dean of a college concerned with agriculture, forestry, and home economics, my aim here is to show: How extension, research, and teaching are related to each other; the responsibility of each to the others; and how they supplement each other.

Extension workers and researchers in colleges of agriculture and home economics have a close and unique working relationship with workers in the U. S. Department of Agriculture. The interchange of ideas, personnel, and jointly conducted projects is a major factor in the success of all agriculture workers.

## Concepts of Education

Through the years, several fundamental concepts have persisted in the colleges.

First, research, teaching, and extension, within given subject matter areas, should be mutually dependent and organized so as to support each other and yet be capable of standing alone. The dependence of the extension worker and the people on the

research laboratory, and the researcher and professor on the extension worker has united a force unparalleled in educational circles. It has speeded information into practical and academic situations.

The second concept is the insistence on research as the legitimate source of information. This is combined with emphasis on an efficient two-way channel from the research laboratory, plot, or experiment through the professor to the student. Or it can flow through the extension worker to the farmer or homemaker. This has proven an automatic method of placing information in the hands of the user in the shortest possible time.

A research bulletin reporting on the technical aspects of an experiment is used by a professor in a classroom assignment. From this same bulletin the extension specialist interprets results into practical situations. Through the specialist, county agents and leading farmers learn how to use the information.

The same process is applicable to homemakers.

The third concept is the necessity to learn technical skills to be used in practical situations. This accompanies the discovery of new knowledge. By technical skills, we mean the skill to cull animals, mix and apply chemicals, obtain and interpret data for correct conclusions, etc.

The professor teaches his class, not only the theoretical and the "what" but the "how." The same is true with the specialist and the county agent. Therefore, the trained agriculturist

not only can tell, he can demonstrate. Professional journals, periodicals and professional meetings recognize the importance of applying the techniques of implementation. Thus, recognition of good work often includes them.

These three concepts have continued throughout the development of the Land-Grant College System and have contributed to its present-day success.

## Vital Relationships

The interrelationships of research, extension, and instruction must be kept alive and productive. There are at least 10 fundamental relationships which require encouragement, attention, and understanding.

*Professor-student:* The focal point is to increase learning to fit a modern, changing world.

*Professor-researcher:* Many researchers are also professors—a successful relationship.

*Undergraduate-graduate instruction program:* Undergraduate instruction should lead naturally to graduate studies. New knowledge should be added to courses taught and the level of instruction should be kept high.

*Researcher and research project:* The typical goal of the researcher is to discover facts and understand phenomena which, when explained, will long be useful. There is a growing tendency for extension specialists to assume responsibility for investigations of a more practical and applied nature.

*Extension specialist and subject matter department:* The specialist must continually learn and understand new knowledge and teach how to interpret it in different situations.

*Extension specialist-county extension worker:* A State Extension Service declares its capability largely by selection of the subject-matter areas in which it has specialists. County workers rely on these specialists for technical information and methods of using it in practical situations. A high degree of interaction between the specialists and the county workers is essential.

*Subject matter departments and agricultural commodities or special interests:* Subject-matter departments are encouraged to assume leadership within the agricultural industry or a special interest group or which its knowledge is important. It is common for a subject-matter department to combine research, extension, and instruction resources for an industrywide conference.

*Agriculture worker and subject-matter competency:* Inservice training programs, lectures, summer training, leaves of absence, and study tours are encouraged.

*Total college and USDA:* Most important is the complete freedom and selfless exchange of information, methods, and opinions to maintain a close, interdependent professional relationship.

*Total college and the people of the state:* The coordinated services of the college, the image it creates in carrying out its work, and its ability to anticipate the needs of tomorrow are involved. The college must balance its basic resources of technical competency.

The leaders of research, extension, and instruction should constantly scan the horizon for trends and anticipate the needs of the future. In this way they can always have current, up-to-date information, answers and interpretations for new and evolving problems.

The county agent, in many ways, is the cutting edge of the college in daily service. He can be of great help to his colleagues by reflecting the effectiveness of the college among his clientele and by informing college

leaders of the needs expressed by his clientele.

Perhaps it is clear that the 3-way interdependence of extension, research, and teaching is best when the relationship is functioning most smoothly. Every member of the college staff, whether he be a fundamental researcher or an assistant county agent, has some responsibility to see that the relationships mentioned operate in a productive way.

It is imperative that those persons who are, in fact, the college, keep their educational program as close as possible to the needs and desires of the people. At the same time, the researchers are examining fundamental questions, and they must dig into the unknown to understand and explain the secrets of nature. Concurrently, the professor must be aware that a successful graduate should enter his life's work feeling that he has a firm grasp on the subject matter in his field. ■

## EDUCATIONAL ARM

(From page 115)

such work is done. In such instances, a joint review of the attendant circumstances should be made and arrangements worked out between the Department and State Extension Services involved whereby the Department would carry out such work."

### Specific Responsibilities

These statements still are valid in light of problems agriculture faces today. But let us be a little more specific as to Extension's responsibility as the educational arm of the Department.

1. Extension should assume responsibility and leadership for planning and coordination of educational activities of the Department—at the Federal, State, and county levels. In so far as possible, this planning should precede program announcements and involve the various agency personnel in such a manner to assure the most effective educational effort possible.

2. Extension is responsible for the general educational work in agricul-

ture and home economics. Such responsibility includes education relating to scientific, technical, and economic developments growing out of the research programs of the Department, the land-grant colleges, and other organizations.

3. Extension also is responsible for general information or educational efforts aimed at giving farm and rural people a better understanding of various public programs—particularly those emanating from the Department—which affect or might affect their farming operations, their level of income, their health, welfare, and overall livelihood.

Included in these would be such diverse efforts as work relating to eradication of brucellosis; provisions of agricultural stabilization programs; information pertaining to the availability of credit through the Farmers Home Administration; facts about Social Security, income tax, or food distribution programs.

4. Extension must serve more than rural America. Many educational efforts must be more far reaching—involving the entire community or the total citizenry of our country. Rural Areas Development, public affairs, and bringing to public attention the phenomenal success story of agriculture are examples of these programs of widespread interest and concern.

In some instances, Extension's role will be largely one of organization and providing the setting for effective learning—with other special talent coming from other agencies of the Department, other departments of Government, colleges, and industry.

In meeting its responsibilities, Extension will be involved in some controversial areas. But education must deal with controversial matters if it is to fulfill its function in our society.

For example, intelligent debate of issues is needed before action is taken. This is the time when people must have information if democracy is to function. And Extension—with its ties to the Department, land-grant colleges and universities, and local government—is uniquely equipped to furnish these facts in an unbiased, objective manner. ■



# Land-Grant Association SPOKESMAN FOR MANY VOICES

by RUSSELL I. THACKREY, Executive Secretary, and CHRISTIAN K. ARNOLD, Associate Executive Secretary, Association of State Universities and Land-Grant Colleges

**B**EHIND the tremendous advances that have made American agricultural productivity the envy of the world lies the Cooperative Extension Service that brings together Federal, State, and county efforts in an effective, continuous drive for progress.

At the heart of CES, in turn, lies the Nation's unique Land-Grant System of colleges and universities. In this system formal campus instruction, research, and adult extension work are brought together in a single institution serving all the people. The Association of State Universities and Land-Grant Colleges provides the mechanism that enables these institutions to work closely with each other, the U. S. Department of Agriculture, and other Federal agencies.

## Cooperative Organization

The Land-Grant Association, as it is commonly called, is itself a cooperative organization. A voluntary association that neither has nor desires authority over its members, it serves as:

- A forum for discussion, exchange of ideas, and formulation of common policies;
- A coordinating agency between USDA and the land-grant institutions;
- A clearinghouse for matters of importance to its members; and
- A spokesman for members.

The Association has, nevertheless, proved a great force in the growth of the land-grant colleges and universities and of the programs, such as those of the Extension Service, with which they have been associated.

The strength of the Association

grows out of the fact that its recommendations are arrived at only after careful study and review by member representatives. The policies and programs decided on in this manner are broad and flexible enough to permit each State and county to adapt them to their own needs and conditions.

The work of the Association with the Cooperative Extension Service provides a typical illustration. There is nothing in the amended Smith-Lever Act of 1953, the basic Extension legislation, about the Land-Grant Association. This Act calls for programs that are "mutually agreed upon by the Secretary of Agriculture and the State agricultural college or colleges . . ." Clearly, this does not exclude the possibility of 51 completely different extension programs, one in each State and Puerto Rico.

Just as clearly, to work separately with each of these college systems on program policy would require an outsized USDA staff. Or it would result in policies "dictated in Washington" in the interest of uniformity and coordination. Few individual colleges would be able to resist such a centralizing trend.

Neither of these alternatives has happened nor is likely to happen. The Cooperative Extension Service is truly cooperative largely because the land-grant institutions have an effective means through which they can work with each other and with the Department. That is the Land-Grant Association.

It seems inevitable that a group of institutions established through the same legislation and dedicated to the same objectives and ideals would need a framework for exchanging ideas and experience and arriving

at common decisions. However, a beginning was made until 1871 when 29 presidents and professors of land-grant institutions met in Chicago

## Early Development

The following year, the Commissioner of Agriculture called a convention of delegates from the State land-grant colleges, agricultural societies, and boards of agriculture. They were to consider, among other things, the "best methods of cooperation between the colleges and the Department."

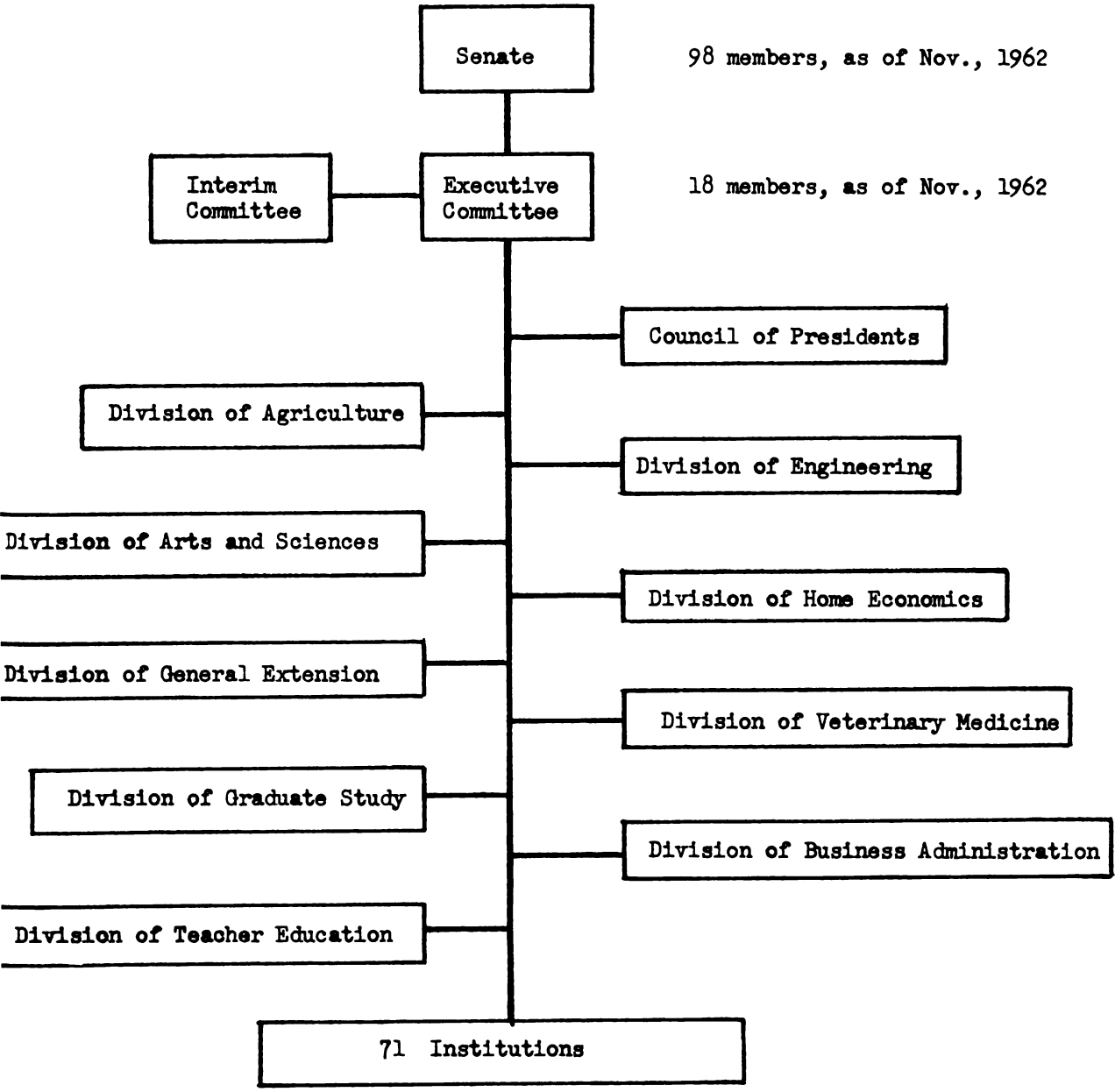
The first genuine convention was held 13 years later, again on the call of the Commissioner of Agriculture. The proceedings of that meeting provide the first official record of discussions among representatives of the land-grant institutions at a national assembly.

The first annual convention was held in Washington in 1887. At that and the next meeting, in 1889, a name was adopted and formal machinery established.

By 1892, only five sections had been organized: College Work, Agriculture and Chemistry, Horticulture and Botany, Entomology, and Mechanic Arts. Originally, the Association included only the presidents of the land-grant institutions and the agricultural experiment station heads as delegates.

As early as 1905, a formal committee of Extension Work was established. In 1909, this committee was made a section, giving all the extension directors status as delegates to the annual convention and providing them with a forum. This enabled it (See *Spokesman*, page 126)

# Association of State Universities and Land-Grant Colleges



Each Division has many sections and committees, where policies are determined and commendations made to the Executive Committee and the Senate. The Senate consists of 3 representatives of each division and the head of each of the member institutions. The Executive Committee consists of nine presidents of member institutions elected by the Senate and one member elected by each of the 9 Divisions. The Interim Committee consists of the President of the Association, the chairman of the Executive Committee, and five members elected by the Executive Committee.)



## SPOKESMAN

(From page 124)

directors to get their views incorporated into the original Smith-Lever Act and to work effectively for its passage.

### Present Structure

Through the years, the formal organization of the Association has changed as new areas of interest have developed and have been brought into the delegate and committee structure.

Membership in the Association is institutional. All 68 land-grant institutions, as well as the Georgia Institute of Technology, the State University of New York, and the Connecticut Agricultural Experiment Station, are members. A recent change in the Constitution makes it possible for other colleges and universities that share the land-grant philosophy and objectives to join.

The chief governing body—the Senate—is being enlarged this year to 98 members: 3 representatives from each of the 9 divisions and the head of each member institution.

Teacher Education and Business Administration are being added this year to the divisional structure. These join the seven subject-matter divisions within the Association: Agriculture, Arts and Sciences, Engineering, General Extension, Graduate Work, Home Economics, and Veterinary Medicine.

Altogether, about 1,000 delegates attend the Association's annual conventions. More than a third represent agriculture and related fields.

### Responsibility Assignments

Between annual meetings the top policy-making body of the Association is its Executive Committee. As of 1963 this committee will consist of 18 members: nine presidents of member institutions elected by the Senate, one who is President of the Association and one who, as immediate Past President, is Chairman of the Committee; and one representative elected by each division.

To provide a smaller "working"

group, a 7-member Interim Committee meets twice between the regular meetings of the Executive Committee. It consists of five members elected by the Executive Committee, the Chairman of the Committee, and the President of the Association.

Although the Senate and the Executive Committee pass on major policy questions, much of the work of the Association is carried out within the divisions, sections, and committee. This may be either finally or in the form of recommendations for action by the Senate and Executive Committee.

In a typical example the recommended form of the revised Memorandum of Understanding that governs the conduct of cooperative extension work was originally developed by a committee representing the Senate of the Land-Grant Association and the Secretary of Agriculture. The Association's representatives were all extension directors.

The form of memorandum proposed by this committee was reviewed by the Extension Committee on Organization and Policy, by extension directors meeting regionally, by the Extension Section of the Division of Agriculture, and finally, by the executive committee and the Senate of the Association. The final draft was approved not just by the Senate of the Association but also by the Secretary of Agriculture.

To be effective in any State, the memorandum must be approved by the governing authorities of its land-grant institution and by a representative of the Secretary of Agriculture. It is now in effect in most States.

The Association added a permanent executive secretary in 1946. Much of the necessary liaison between USDA and the land-grant institutions is carried out through this office to simplify coordination.

The Association's interests are as broad as the interests of the land-grant institutions it represents. And these institutions offer instruction and carry out research and extension activities in almost every field of interest to man.

The Association represents educational institutions that enroll over 20 percent of the Nation's undergraduate students, grant nearly half of all doctoral degrees in every field of

study, and carry out practically all the agricultural extension and research work in the country.

Despite this, agriculture and home economics and their related fields continue to occupy a central position in its activities and concerns.

The land-grant concept represents America's greatest single contribution to higher education. The central function of the Association is to foster that concept by providing a mechanism for cooperation and action on a national level. ■

## Revolution in Higher Education

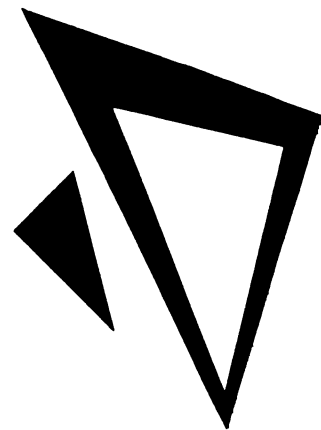
An act of Congress which revolutionized higher education will be 100 years old July 2, 1962. Entitled the Land-Grant Act of 1862, it put high education within reach of all Americans. This was accomplished by giving States Federal land to sell so they could raise money to establish and endow colleges and universities for the people. The Act proved to be an emancipation proclamation for those of modest financial circumstances striving for higher education. For the first time colleges were brought to the people and the idea of equal educational opportunity became a reality.

Land-grant universities and colleges today enroll 20 percent of the country's college population, grant 40 percent of all doctoral degrees, confer approximately 50 percent of doctorates in sciences, engineering and the health professions; all the doctorates in agriculture, and 25 percent in arts and languages, business and commerce, and education itself. Further testimonial to the quality of teaching, research, and service by the 68 land-grant institutions is the fact that of 38 living American Nobel Prize winners who went to college in this country have earned degrees from land-grant institutions.

The value to the American people of land-grant research alone exceeds manifold the total amount expended on these colleges since they came into being.—*John A. Perkins, President, University of Delaware.*

ECOP—

# "An Integral Part of the Cooperative Extension Service"



by L. H. BRANNON, Chairman, Extension Committee on Organization and Policy, and Director of Extension, Oklahoma

**T**HE need for and importance of an Extension Committee on Organization and Policy are reflected in its early establishment as an integral part of the Cooperative Extension Service. As early as 1905 an Extension Committee was appointed, and this was the genesis of the present Extension Committee on Organization and Policy.

Four years later, at the 1909 meeting of the Association of American Agricultural Colleges and Agricultural Experiment Stations, an Extension section was established. In 1915, the duties of the original committee were enlarged and the name was changed to "ECOP," a familiar, descriptive term wherever extension work is carried on.

ECOP is an official deliberative body to which matters of policy of general concern to Extension are referred. These matters are considered and recommendations made to the Federal States.

## *Historical Progress*

Like so many organizations, the early activities and objectives of ECOP have been largely hidden from today by the curtain of time. The minutes located consist of a report of the 1914 committee.

In 1915 the committee urged the land-grant colleges to give attention to training students for careers in Extension. During the next few years the committee was concerned with

such items as relationships with: U. S. Department of Agriculture, Smith-Hughes program, Department of Interior, consolidated county reports, home demonstration work, and boys' and girls' club work.

As early as 1924, the committee urged that extension workers be provided the same opportunities for advanced study as the resident staff. The need for professional improvement was recognized.

In 1928 minutes, recognition of the need for a retirement plan is reflected. For the next several years, much attention was given to policies with reference to Bureau of Agricultural Economics, Federal Farm Board, Agricultural Adjustment, and the associated problems of the early 30's.

In 1935, a subcommittee on Home Economics was made part of ECOP; later in the same year, the subcommittee membership was included as members of ECOP. In 1937, the Federal Extension director was added to ECOP as an ex officio member.

## *Present Structure*

Presently ECOP consists of two directors from each of the four extension regions—Northeast, North Central, Southern, and Western—nominated by the directors at regional meetings. In addition, three of the regions appoint a State home demonstration leader to membership. The Administrator of the Federal Extension Service brings the total to 12.

The bulk of the work is conducted through standing subcommittees, which at present include Legislative, 4-H, Marketing, Conservation of Natural Resources, Professional Improvement, Home Economics, and Extension Relations. In general, standing subcommittees are composed of not more than seven members—one member at large, when desirable; one representative of ECOP; and one representative from FES. Other subcommittees are considered as ad hoc, advisory, liaison, or cooperative.

## *Guidance Role*

ECOP's role is to guide organization and policy. Subcommittees also operate in accordance with these principles. Their activities and deliberations are devoted to policy matters with operational affairs handled by ad hoc committees appointed for that specific purpose.

The contribution of ECOP in shaping and developing the Cooperative Extension Service over the years is noteworthy. Starting with its position on training opportunities in 1915, ECOP has served as a motivating, catalytic force in developing and strengthening the Cooperative Extension Service movement. Much of the progress in Extension is due to the development of sound policies and procedures through the mechanism provided by the creation of the Extension Committee on Organization and Policy. ■

## FOREIGN TRAINING

# *Beyond Our Boundaries*

by A. H. MAUNDER, Chief, Foreign Educational Branch,  
Federal Extension Service

**M**ORE than 1,400 visitors from over 50 countries come to the United States each year to learn first-hand about extension education and life in rural America.

How deep an impression does this learning experience make on these visitors? What thoughts do they take back home?

Eleven farm leaders from Kenya, during their recent visit to North Carolina, had many opportunities to study and observe American agriculture. After living with farm families, getting acquainted with the work of county agents, and meeting with the rural community in general, they summed up their impressions by saying:

"Education and hard work are most responsible for America's progress." This was repeated again and again.

These leaders got this impression while living with farm families and visiting schools, cooperatives, county agents, business enterprises, credit organizations, and many other rural institutions. They were greatly impressed with the educational program of the North Carolina Extension Service.

"Home demonstration work is one of the biggest hits of the group," says Tom Byrd, assistant news editor, North Carolina.

### *Teaching Other Peoples*

These farm leaders are a small segment of more than 1,400 visitors a year coming from over 50 countries to learn more about extension education and America's rural progress.

Training of foreign technicians is an important aspect of U. S. foreign policy. Participant training in agriculture is a joint venture of the Agency for International Development (AID), the U. S. Department of Agriculture, land-grant colleges and universities, and many other public and private agencies.

The Federal Extension Service, as the educational arm of USDA has a central position in this activity. Not only is FES involved in arranging training programs for foreign participants in the U. S. but it serves AID in extension activities overseas. County extension agents, supervisors, and specialists in most States have a part in carrying out this work.

### *Educational Goals*

Some participants have jobs in their home countries comparable to county agricultural or home demonstration agents. A number have additional responsibilities, including soil conservation, forestry, marketing of farm products, agricultural research, and teaching in agricultural schools and colleges.

All want to learn how a county agent or home agent works with rural people—how a limited number of professional workers can help millions of farm families achieve better incomes and better living.

Many visiting extension workers have worked in a system where goals are set by a top authority. Plans and programs are passed down to the local extension workers and ultimately to the farmer. Extension's concept of locally planned and executed educa-

tional programs is hard for them to understand.

Our foreign visitors want to know how to do as well as what to do, and why—how to plan and carry out a demonstration, how to involve people in planning a program, how to organize a 4-H club and make it successful and above all, how to motivate people to want to improve their farming and living.

An extension worker from Pakistan, after completing his U. S. training, said, "When people at home ask me what I saw and what I learned I can tell them. But if they ask what I can do, I'm not so sure."

This is why training programs are now emphasizing skills, as well as theory. Extension short courses include a period when each participant develops a project he can use in his home country. These projects involve both farm and teaching skills.

A participant from Thailand, for example, developed a detailed program for training his field agents in a rice improvement project. He used all the educational principles he had learned and prepared visuals to make his teaching more effective. He presented this project to the other short course participants and got their suggestions for improvement.

Many participants say that course experience is the most valuable part



One stop in the training program for a group of Santa Lucians observing U. S. extension work was in this Florida research lab. Performing seeds in burlap for rag doll germination test are (left to right) Arthur E. Jarrard, Ferdinand Henry, and Gerald Beausoleil.

of their training. To be effective, both the agents and the participant must have definite objectives in mind. How local leaders are trained and used, how 4-H clubs operate, how county and community programs are planned and carried out—these aspects of extension education are best taught in the county.

**Training Trainers**

How to train other extension workers is a problem facing foreign participants when they return home. Obviously, only a small minority of extension people from other countries can come to the U. S. for training. Unless these people train others, little progress will be made.

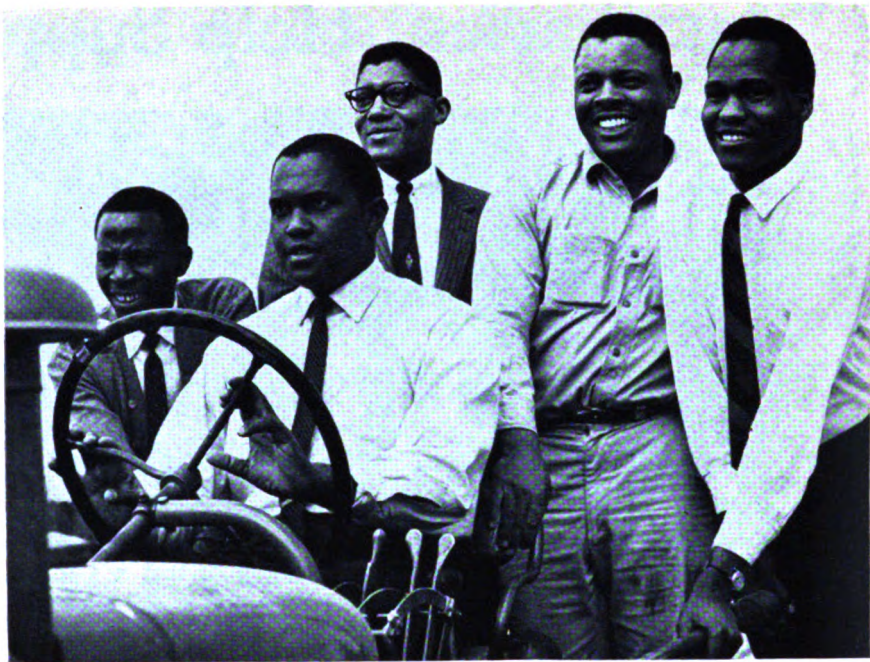
To help solve this problem, present programs emphasize training of trainers. Countries are encouraged to qualify at least one person as a training specialist. This usually includes a degree in extension education from an American university. This effort is paying off in improved training programs in participants' home countries.

P. M. Vuyiva, who earned a degree at Oregon State University, has organized a course in extension education at Siriba College in Kenya. Similar courses have been established in agricultural colleges in India, Brazil, Philippines, and many other countries.

But the training task must be shared by the administrative and specialist staff, not left to a single training officer. Eight extension participants from Jamaica, St. Vincent, the Sudan, and Tanganyika finished their 6 months U. S. training this year. They spent 4 weeks near the end of their training period analyzing training needs in their respective countries and preparing training plans. These participants are ready to start their own training programs when they get home.

Foreign participant training is not one-way street. Participants give as well as receive. J. M. Spaulding, agricultural agent in Columbus County, N. C., had this to say about a recent group of foreign visitors:

"We learned much from them pertaining to their customs and ways of life. The families with whom these



Visits with county agents and farm families in North Carolina were high spots in the U. S. training experience of farm leaders from Kenya. Equipment on the farm of Mr. Arnette (second from right) got a thorough checking over by (left to right) Pius Kioko Mutiso, Isaac Kuria, Robeson County Agent H. G. Thompson, and Leonard Njiru Kiraga.

three men lived enjoyed having them in their homes immensely. Their departure was regretful to both the men and the families with whom they lived. Some 25 to 30 persons witnessed their departure, thus indicating the pride of the community in having a part in their program."

You cannot teach someone else how to conduct extension education without examining your own program. When we in Extension tell our foreign visitors how well we coordinate our efforts with other government agencies, we try to practice what we preach.

**Long-Range Effects**

Victor E. M. Burke, district agricultural officer at Kisii, Kenya, came to the U. S. in 1957 on a leader grant. He saw how cooperatives here are administered by their own boards of directors who make their own decisions.

His district is a heavy producer of tea and coffee marketed through cooperatives. These cooperatives, though almost exclusively African in membership, were closely supervised and

directed by European Agricultural officers.

Upon his return to Kenya, Mr. Burke began applying extension educational concepts he had learned to these cooperatives. At first the directors looked to him for decisions in all important matters. But after patient effort and continuous education, the boards of directors of the 50 cooperatives in that district are making their own decisions and growing rapidly more efficient.

Kenya will soon be an independent country. The men Burke has trained will be able to do their part in self government.

Extension workers may not realize that their work with foreign participants can be a vital contribution in the battle for the minds of men. People in newly emerging countries have had little or no experience with democratic processes. They are accustomed to being governed, not governing themselves. Most major policy decisions have been made for them. What better training in decision-making and in democratic practice than through active participation in extension program development and execution? ■

# "Auxiliaries" Help Support Extension

## Service through the National Committee

by NORMAN C. MINDRUM, Director, National 4-H Service Committee

**L**AST December, the National 4-H Service Committee completed four decades of assistance to the 4-H club program. A nonprofit corporation, the National 4-H Service Committee has both educational and charitable status.

Founded December 1, 1921, before the term "4-H" came into general use, the organization chose the name—National Committee on Boys and Girls Club Work. In May 1960, the organization adopted a corporate title more descriptive of its role in assisting and supporting 4-H club work—National 4-H Service Committee, Inc.

All educational programs and services of the National Committee are in accord with policies of the Cooperative Extension Service. When Extension determines that a 4-H program area requires assistance from a donor, it establishes the objectives, rules, and regulations pertaining to such a program area. The National Committee then arranges support.

Some 60 companies, foundations, and individuals provide more than \$1 million yearly for the educational services of the Committee. This excludes the 4-H Supply Service and National 4-H News.



Representatives of Extension, land-grant colleges, business, and the National 4-H Service Committee informally discuss aspects of the 4-H program during the annual 4-H Donor's Conference in Chicago. Seated (left to right) are: E. L. Butz, dean of the College of Agriculture, Purdue University; E. F. Schneider, vice president, International Harvester Company; Samuel W. White, Jr., president, Oliver Corporation; and Chris L. Christensen, president, National 4-H Service Committee. Standing are: Norman C. Mindrum, director, National 4-H Service Committee; and Mylo S. Downey, director, Division of 4-H and YMW Programs, Federal Extension Service.

*Organized essentially to support and further extension work both the National 4-H Service Committee and the National 4-H Foundation supplement the Cooperative Extension Service. Both operate on private funds carrying out programs beyond the reach of the formal extension organization.*

Private support goes beyond financial assistance, reflecting a realization of corporate responsibility to the youth of the nation. During the past year, donors provided support in national and 10 sectional programs. Highlights of donor service to 4-H club work through the National Committee in 1961 include:

**Recognition for 4-H Members.** More than 180,000 boys and girls received county 4-H medals. Some 14,000 club members received U. S. Savings Bonds, watches, and other awards. Nearly 1,200 State 4-H winners received all-expense paid trips to the National 4-H Club Congress and 230 4-H members received college scholarships valued at more than \$100,000.

**Leader Training.** More than \$140,000 was channeled through the National Committee for training more than 10,500 leaders and extension workers in the Automotive, Tractor, and Clothing Programs.

**National 4-H Fellowships.** Seventy young extension workers received fellowships for use in improving their professional competence through advanced educational training.

**Technical Assistance.** Donors made available vast technical resources of incalculable value. Engineers, horticulturists, dieticians, foresters, fashion stylists, food experts, interior decorators, and many others give freely of their time and talents.

**Educational Aids.** Another substantial contribution by donors is educational aids, including literature, films, posters, and other visuals for 4-H members, leaders, and agents.

(See Service Committee, page 134)



# Work through Private Resources

## Foundation Enriches Special Activities

by GRANT SHRUM  
Executive Director,  
National 4-H Club Foundation

PIONEERING two new features in the extension program led to the organization of the National 4-H Club Foundation 15 years ago. The idea behind the Foundation was to develop and use private resources to assist the Cooperative Extension Service.

One new feature was the dynamic, widely-acclaimed International Farm Youth Exchange; the other was development of the National 4-H Center in the Nation's Capital. Today, both are proving their usefulness to cultivate learning through Extension's educational program.

### *Extending Programs*

The Foundation operates on the basis that private funds can best be used to "stretch or enrich" the program beyond what would be possible through tax funds. This type of support can be applied to a variety of program activities or in a variety of ways in the development of programs. Like those first years, the Foundation maintains something of a pioneering spirit in assisting with areas of the extension program. The Foundation's efforts have been applied primarily to exploring, experimenting, and developing rather than to established programs.

Development of the National 4-H Center; establishment and operation of IFYE; cooperation in the newly developed Peace Corps program; Human Development-Human Relations



The National 4-H Center is contributing significantly to the 4-H program through Citizenship Short Courses for 4-H members. The Center is utilized by 4-H members, leaders, and extension personnel from all States and Puerto Rico.

work; Citizenship Study; Science in 4-H Study; survey of urban 4-H work; the Foundation's relationship to the total citizenship educational program, leader training, and development—all can be viewed within this exploring, experimenting, development framework.

Private funds, linked with tax funds in this arrangement, serve like a catalyst in a chemical reaction. Such a substance speeds up, and in some instances is really necessary for, the chemical reaction. Private funds, although limited, when used as a catalyst in the extension program make possible a more complete educational experience.

### *"Family" Relationship*

To understand the relationship of the Foundation as a member of the extension family, one needs only to review the organizational structure of the corporation and its accomplishments in behalf of the extension program. The Foundation is a privately incorporated organization and, as stated in the policy of operation, exists to support, complement, and assist the Cooperative Extension Service with primary emphasis on youth programs.

The corporation is governed by a 15-member Board of Trustees. Four members are appointed by the Extension

Committee on Organization and Policy; four more by that Committee's subcommittee on 4-H club work. Two members are appointed by the Federal Extension Service, and the remaining five members are appointed by the Executive Committee of the Association of State Universities and Land-Grant Colleges.

Four of the members appointed by this Land-Grant Association committee are business representatives from the National 4-H Sponsors Council. This Council assumes responsibility for developing the private funds on which the Foundation operates.

All the Directors of Extension, or their representatives, form the membership of the corporation.

The Foundation has utilized more than \$6 million of private capital in behalf of the extension program. The annual budget of the corporation now exceeds \$1 million.

### *Noted Projects*

Accomplishments which can be credited to the Foundation include:

*Development of the National 4-H Center.* More than 12,700 persons utilized the Center in 1961; more than 15,000 are expected to use it in 1962. This includes some 3,700 4-H members and 450 volunteer leaders.

(See *4-H Foundation*, page 133)





# National Council Offers Guides to Home Dem Club

by MRS. HOMER A. GREENE, President,  
National Home Demonstration Council

**N**EARLY a million women in 46,000 organized groups across the U. S. are affiliated with the National Home Demonstration Council. The organization represents home demonstration club women who are members of county, district, and State home demonstration councils. The National Council's job is to work with the Co-operative Extension Service in maintaining an educational program for homemakers.

Although the extension program is active in all 50 States and Puerto Rico, homemakers in 10 States are not affiliated with the National Council. Local groups may be called home demonstration clubs, home economics extension clubs, federation of homemakers, or similar names.

Some of these women live on farms; some in towns and cities. But all have the same goal—trying to manage their homes more efficiently and have healthier, happier families.

When the Extension Service made educational programs available to them, homemakers joined together in home demonstration clubs to meet with home agents. County and State home demonstration councils were formed by the leaders of local clubs. In 1936, representatives of State organizations met in Washington to establish the National Home Demonstration Council.

The National Council's Board of Directors (officers and chairmen) are nonprofessional, volunteer leaders. The director of the Division of Home Economics Programs, Federal Extension Service, serves as their advisor.

Because of the leadership training which the national officers have re-

ceived from the Extension Service, they are able to take a lead in passing on home economics information to club members. This is done through programs of work, workshops, special interest sessions, leadership conferences, educational pamphlets, annual meetings, and news media. These educational programs are carried through with the cooperation of the Extension Service.

The National Home Demonstration Council has three objectives:

- To further strengthen, develop, coordinate, and extend adult education in home economics through the Cooperative Extension Service of the U. S. Department of Agriculture and the land-grant colleges.

- Provide opportunity for homemakers cooperating in extension home economics programs to pool judgment and experience for the progressive improvement of home and community life.

- To offer means by which homemakers may interpret and promote extension programs of national and international importance in the protection of the American home.

These objectives are carried out in part through the organization's program.

The National Home Demonstration Council recognizes that an essential feature of home demonstration work is that programs are planned by the people in each county. A careful analysis of their home and community needs is basic to the development of successful programs. And this must be done in each county.

However, a program of work is suggested by the Council to call atten-

tion to some areas of concern which States or counties may wish to consider. This includes, for example, citizenship, civil defense, family health, safety, and international programs.

## *Widespread Interests*

The National Home Demonstration Council is a member of the Association of Country Women of the World, which includes women's organizations of countries. This international organization has an advisory status at United Nations.

This fall many U. S. women attend the triennial conference of the ACWW in Melbourne, Australia. The Council has a representative that attends, at her own expense, meetings of the Executive Board of ACWW, in London.

Homemakers, as never before, seeking reliable information that help them make responsible decisions on international affairs. For this reason, many of our leaders are willing to give their time and money to attend conferences such as the ACWW. On many occasions representatives attend meetings of the UN to obtain information for their members.

The National Council also actively supports several national and international projects, among them "Free the World from Hunger" campaign and "Food for Peace."

In all cases, whether supporting local, national, or international programs, the National Home Demonstration Council efforts go toward extending and expanding home demonstration work. ■

## 4-H FOUNDATION

(From page 131)

**Operation of the International arm Youth Exchange.** More than 300 U. S. delegates have visited 63 other countries, and 1,477 foreign exchangees have visited the U. S. Over 1,000 host families have been involved in this program. Ten national youth leaders abroad and many are workers in these programs normally and locally are IFYE alumni.

**Human Development-Human Relations Workshops.** Over 500 professional extension personnel have participated.

**Peace Corps.** Ninety-three young men and women are assisting to promote and expand rural youth educational programs, similar to 4-H, abroad as Peace Corps volunteers.

A number of special projects have been conducted to help develop and expand new opportunities for the ex-



The Human Development-Human Relations program, initiated by the Foundation in 1952, has demonstrated the importance of building competency in the behavioral sciences for a more effective educational role. Dr. Glenn C. Dildine here explains ways for better understanding youth to Pennsylvania leaders.

tension program. Approximately 3,000 individual corporations and business firms support the Foundation annually and a broader segment of private enterprise is made aware of Extension's youth program each year.

The Foundation's information and public relations program has contributed immeasurably to informing

the public, especially at the national level, about Extension's work.

Private resources are playing a significant role in providing special educational opportunities to "stretch or enrich" Extension's program. These funds can assist in going beyond the traditional, the status quo, even the established fact. ■

## UNIQUE PARTNERSHIP

(From page 116)

... accomplishments, and needs of the Cooperative Extension Service. These reports deal with changes effected in Federal rules and regulations, national legislation, increased Federal financial support, and related projects.

The second major function, serving the educational arm, is explained in Secretary Freeman's article on this issue.

The ES' third responsibility is to assist the Extension Services in developing and carrying out educational programs. This involves counseling the scope and responsibility of Extension Service nationally, providing information and advice on planning or projecting programs, bringing States' attention to the subject matter and educational methodology, analyzing the structure and method of carrying on program activities in relation to the other States, relaying workable techniques,

helping evaluate program efforts in relation to the situation or needs to be met, and providing for a two-way flow of information between the State Extension Services and USDA and other national organizations.

### Cooperative Relations

It takes more than a formal memorandum of understanding—more than a set of rules and regulations—to make such a unique educational partnership work. The key to Extension's past success lies in the word "cooperative."

Both partners have demonstrated a true appreciation for the cooperative nature of this work. They have dedicated their efforts to carrying out the original intent of the Smith-Lever Act—to work together in bringing to people skills and knowledge they can use in earning and enjoying a better way of life.

The State Extension Services have a high degree of autonomy in their programming and operations. Programs are not "handed down from Wash-

ington." Regional and national program efforts which serve local needs are planned and implemented cooperatively through the Extension Committee on Organization and Policy, as pointed out in another article in this issue.

The FES role is one of leadership—not of direction. The Federal worker's job is to counsel, advise, and guide—to provide dynamic, positive, and affirmative leadership in assisting State extension staffs in developing and carrying out programs which serve people's needs.

The fact that Extension has arrived at a sense of national unity and cohesiveness—a feeling of a single, unified educational system—is a tribute to the cooperative spirit in which State and Federal staffs have carried out their respective roles. They have more than justified the vision of those early leaders who were convinced that the land-grant colleges and USDA could work together in carrying out this joint responsibility to "aid in diffusing . . . useful and practical information." ■

## COUNTY GROUPS

(From page 120)

The following October each organization submitted plans for the ensuing year based upon what they felt would be best for their group.

These plans for agriculture were submitted by the: commissioners court, board of supervisors, Soil Conservation District, Agricultural Stabilization and Conservation Program, Farmers Home Administration County Committee, community centers organization, 4-H, Farm Bureau, Farmers Union, Farm and Ranch Club, agriculture committee of the chamber of commerce, dairy improvement groups, poultry improvement group, 7-Step Cotton Program, Lamar County Agriculture Workers Association, and Texas Sesame Growers, Inc.

This group formed the nucleus for the overall agriculture program. The same procedure was followed with home economics.

### Local Cooperators

A committee, appointed by the overall program chairman, worked out a set of bylaws.

Other groups have been added since then. Each organization that works with a county committee or board of directors is a member of the county overall program committee.

According to the bylaws, the presiding officer of each organization having to do with agriculture and home economics is automatically the representative on the County Program Committee. For instance, the county judge, who presides over the commissioners court, is the representative for that Court.

The County Program Committee meets once a year. At this time the representatives of each group report on the past year's accomplishments and plans for the ensuing year.

The annual meeting is the highlight of the program year. Plans for the ensuing year are presented and adopted as the program for the current year. Following committee representatives' reports, an outside speaker talks to the group.

Where do agency representatives come into the program? Extension agents, Agricultural Stabilization and Conservation Program office man-

ager, Soil Conservation Service technician, and Farmers Home Administration county supervisor serve as advisors to one or more of the groups.

Vocational teachers are represented through the Agriculture Workers Association.

It is gratifying to observe the fine relationship among agriculture workers and organizations making up the overall program. Each organization has available at all times a copy of the current program to guide them and help them avoid duplicate effort.

This procedure, now going into its sixth year, has proved to be a satisfactory approach to our county situation. ■

## SERVICE COMMITTEE

(From page 130)

**Public Relations Assistance.** Donors help materially in supplementing information media activities of the Extension Service and the National Committee.

The National Committee gives impetus to a number of 4-H events through contributions of funds or staff assistance and sometimes both.

The National 4-H Club Congress brings the 4-H club program and 4-H members into the limelight before the general public. Some 145 donor representatives, including corporation presidents, vice presidents, board chairmen, and other officials, participate in this event. This provides opportunity for business leaders to meet an outstanding sample of the Nation's youth. Some 300 representatives of press, radio, and television assist with the interpretation of 4-H club work and its program of building outstanding citizens.

Each year the National Committee also works closely with the Extension Service in planning and promoting events such as National 4-H Club Week, Grain Marketing Tour and Clinic, Junior Poultry Fact Finding Conference, National 4-H Dairy Conference, and Regional Tractor Operators' Contests.

The National Committee provides additional service to the 4-H club program through National 4-H News and the National 4-H Supply Service.

**National 4-H News.** This is the national 4-H magazine and, although directed primarily to volunteer adult and junior 4-H club leaders, extension agents and 4-H members find a helpful guide for many aspects of club work.

The editors of the magazine cooperate with local 4-H leaders at county, State, and Federal extension staff members in developing editorial content useful to leaders.

**National 4-H Supply Service.** The Supply Service offers quality 4-H merchandise at nominal prices. Currently this department stocks more than 1,100 items bearing the 4-H emblem—pins, chevrons, and other symbols of membership; flags, banners, medals, trophies, clothing, jewelry, recreation helps, meeting aids, and project helps.

The aims and ideals of 4-H are promoted through dignified identification, incentives, and recognition, calling public attention to the 4-H program. Requests for 4-H supplies come from all 50 States, Puerto Rico, and numerous foreign countries.

### Operating Staff

Day-to-day operations are carried on through four departments—General Services, Information Service, National 4-H News, and the National 4-H Supply Service.

Thirty-five prominent citizens volunteer their services as officers, directors, and members of the National Committee. Of this group, 15 comprise the Board of Directors, who meet several times each year to terminate organizational policies. The Executive Committee, composed of five Board members, meets frequently in the interim to counsel with the staff director.

The Director and Associate Director, responsible for administering the educational program, are assisted by a staff of professional men and women. Many are former 4-H members and extension workers; others come from business and communications fields.

Starting a fifth decade of assistance to 4-H, the National 4-H Service Committee continues to provide opportunities for boys and girls to develop educationally, economically, morally, and socially. ■

## BOOK REVIEW

**DICTIONARY OF ECOLOGY** by Herbert C. Hanson, Philosophical Library, New York, 1962, 382 pp.

The author describes his objective as defining the "many new terms that have come into usage during the past 30 years and also to include many of the old terms that are used in current literature." He notes that "Many words from fields closely related to ecology, such as forestry, range management, agronomy, soils, and genetics are included because of their wide usage in ecological literature."

The book should be of real help to many agricultural extension agents whose work includes subjects other than their major field.

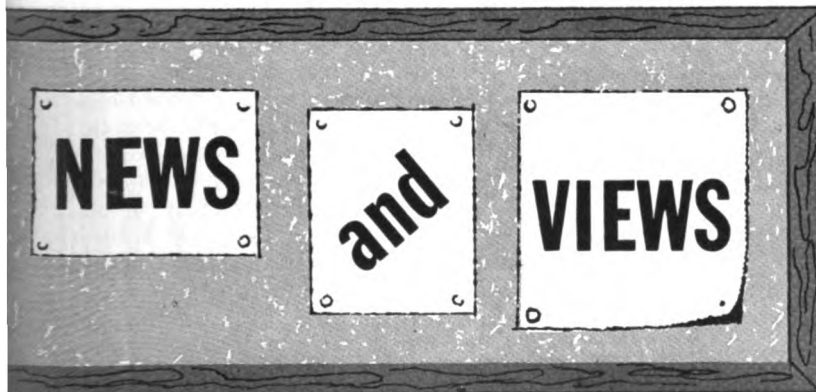
Definitions are clear and short; synonyms and closely allied words are cross-referenced. Citations of use or authority are not given. A minimum of commentary other than the word definition is included. Type is readable and the defined words are in prominent boldface making them easy to find.

The lack of references cited in the applied ecology fields of agronomy, forestry, and wildlife management may account for the limited coverage of terms in these disciplines. While most ecological terms used in these fields are included, many are not. For example, missing are: age ratio; nesting cover, odd areas, soil depleting, and sustained yield.

This volume fills a real need. Agricultural scientists and extension agents will find that it effectively replaces and up-dates glossaries in a variety of subjects.—*Frank C. Edminster, Soil Conservation Service.*



First "Crested Clover" citation, recognition for support of 4-H club work, was presented by Nelson Bridgman (left) president of the Horace A. Moses Foundation at a ceremony May 1. Mary L. Collings (right), Federal Extension Service, made the award during the 19th meeting of the Hampden County, Mass., Improvement League, presided over by Lo D. Lambson (center). The citation is part of a plan to recognize organizations, firms, and foundations that have given sustained and outstanding support to 4-H club work. During June, the Women's National Farm and Garden Association and Kiwanis International also awarded "Crested Clovers." Five other citations will be made in the fall.



## Monthly Revisions in Publications Inventory

The following new titles should be added to the Annual Inventory List SDA Popular Publications. Titles that have been replaced should be discarded. Bulk supplies of publications may be obtained under the procedures set up by your publications distribution officer.

2181 Waterweed Control on Farms and Ranches—*New*

- |   |     |  |    |     |   |
|---|-----|--|----|-----|---|
| L | 497 | The Home Chicken Flock— <i>New (Replaces F 1508)</i>                   | L  | 510 | Zoning for Rural Areas— <i>New</i>                                |
| G | 79  | Controlling Lawn Weeds With Herbicides— <i>New</i>                     | MB | 19  | Preparing Fresh Tomatoes for Market— <i>New (Replaces F 1291)</i> |
| M | 689 | Your Farmhouse Heating— <i>Revised February 1962</i>                   |    |     |   |
| L | 503 | Lygus Bugs on Cotton—How to Control Them— <i>New</i>                   |    |     |   |
| L | 504 | Controlling Green June Beetle Larvae in Tobacco Plant Beds— <i>New</i> | L  | 282 | The Fowl Tick—How to Control It                                   |
| L | 506 | Wind Erosion Control on Irrigated Lands— <i>New</i>                    | L  | 383 | Poultry Mites—How to Control Them                                 |

# MEMORANDUM OF UNDERSTANDING

*Editor's Note: The following is a summary of the basic features of the Memorandum of Understanding between the Land-Grant Institutions and the U. S. Department of Agriculture on Cooperative Extension Work in Agriculture and Home Economics. This Memorandum, basically the same for each institution, is the legal authority for Federal-State cooperation in carrying out extension work.*

**I. The land-grant institution agrees:**

- A. To organize and maintain . . . a distinct administrative division for the management and conduct of all cooperative extension work in agriculture and home economics, with a director selected by the institution and satisfactory to the Department;
- B. To administer through such division . . . all funds . . . for such work . . . ;
- C. To accept the responsibility for conducting all educational work in the fields of agriculture and home economics and subjects related thereto as authorized. . . .

**II. The U. S. Department of Agriculture agrees:**

- A. To maintain . . . a Federal Extension Service, which, under the direction of the Secretary,
  - 1. shall be charged with administration of the Smith-Lever . . . and other Acts supporting cooperative extension work . . . ;
  - 2. shall have primary responsibility for and leadership in all educational programs under the jurisdiction of the Department. . . ;
  - 3. shall be responsible for coordination of all educational phases of other programs of the Department . . . ; and
  - 4. shall act as liaison between the Department and . . . land-grant colleges and universities on all matters relating to cooperative extension work. . . .
- B. To conduct through the land-grant institution all extension work in agriculture and home economics . . . except those activities which by mutual

agreement it is determined can most appropriately and effectively be carried out directly by the department.

**III. The land-grant institution and the U. S. Department of Agriculture mutually agree:**

- A. That, subject to the approval of the President of the land-grant institution and the Secretary of Agriculture, . . . all cooperative extension work . . . involving the use of Federal funds shall be planned under the joint supervision of the director of the land-grant institution and the director of the Federal Extension Service . . . and the administrator of the Federal Extension Service; and that approved plans . . . shall be carried out . . . in accordance with . . . individual project agreements.
- B. That all State and county personnel appointed by the Department as cooperative agents for extension work . . . shall be joint representatives of the land-grant institution and the U. S. Department of Agriculture, unless otherwise expressly provided in the project agreement. . . .
- C. That the cooperation between the land-grant institution and the U. S. Department of Agriculture shall be plainly set forth in all . . . printed materials . . . used in connection with cooperative extension work. . . .
- D. That annual plans of work for the use of . . . Federal funds in support of cooperative extension work shall be made by the Agricultural Extension Service . . . subject to the approval of the Secretary of Agriculture . . . and when so approved shall be carried out. . . .

Education Library

337

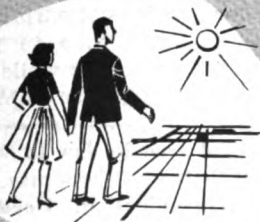


EXTENSION SERVICE  
*Review*

JULY 1962



**WHOLESALING  
EXTENSION WORK**







Official monthly publication of  
Cooperative Extension Service:  
U.S. Department of Agriculture  
and State Land-Grant Colleges  
and Universities cooperating.

**The Extension Service Review** is for Extension educator—*in County, State, and Federal Extension agencies—*who work directly or indirectly to help people learn how to use the newest findings in agriculture and home economics research to bring about a more abundant life for themselves and their communities.

The Review offers the Extension worker, in his role of educational leader, professional guideposts, new routes, and tool for speedier, more successful endeavor. Through this exchange of methods, tried and found successful by Extension agents the Review serves as a source of ideas and useful information on how to reach people and thus help them utilize more fully their own resources, to farm more efficiently, and to make the home and community a better place to live.

Vol. 33

July 1962

No. 1

Prepared in  
Division of Information Programs  
Federal Extension Service, USDA  
Washington 25, D. C.

Division Director: *Elmer B. Winner*

Editor: *Walter A. Lloyd*

Assistant Editor: *Doris A. Walter*

### In This Issue

#### Page

- 139 Knowledge wholesalers
- 140 Working with and through groups
- 141 Reaching a million via garden advisors
- 142 Extension at the professional level pays off
- 143 Focusing on the financial facts of life
- 144 Power-extension team makes dreams come true
- 145 Expanding home calls
- 146 Food service industry in the market for extension training
- 147 Training sessions launched for super market managers
- 148 Multiple-county workshops stretch agents' time
- 150 4-H club work serves special groups
- 152 College resources boost career exploration
- 154 Extending education to cooperatives
- 156 Putting publications where people are
- 158 Exhibit trailer spreads the good word
- 160 Farm recreation potential

### EAR TO THE GROUND

There's more than one way to skin a cat, more than one way to spread Extension's word, more than one way to serve the people.

"Our task as an educational agency is to serve the people through the various forms of individual and group life of which they are a part. As individuals we must serve them in their homes and on their farms and in their offices and businesses. As groups we must serve them in their organizations and in their institutional life.

"In view of the rapid changes taking place in the rural community today, it is of utmost importance to develop new and more effective educational methods in working with people. One of the most promising of these is to reach people through the structure of the organizations to which they belong."

This is how one of our FES staff members, Phil Aylesworth, looks at Extension's work with organizations and businesses.

FES Assistant Administrator Ed Aiton calls these folks, "knowledge wholesalers . . . We multiply our personal influence through other leaders, through mass educational techniques. In short, through whole-

sale methods we greatly expand our audience."

Arkansas' Director of Extension (A. Vines says, "As Extension developed, so have related clubs and organizations. . . . Today in Arkansas we list 81 of these groups in our annual plan of work. . . . These groups aid Extension in many ways—jointly sponsor activities and programs, provide demonstration sites, serve as advisors, lend public support."

These helpers are innumerable. In this issue we've featured a few examples of groups and tools that help extension workers do their educational job.

Here's an interesting sidelight on Mrs. Homer Greene, president of the National Home Demonstration Council. Author of an article on the Council in our June issue, Mrs. Green has been named winner of Mississippi's home workshop (utility room) contest.

Mrs. Greene, busy president of the national organization, delivered her article to us in person this spring. After even that short, friendly visit we're not surprised to learn that she finds time to practice good home economics while serving in her leadership role.—DAW

The Extension Service Review is published monthly by direction of the Secretary of Agriculture as administrative information required for the proper transaction of the public business. The printing of this publication has been approved by the Bureau of the Budget (June 26, 1958).

The Review is issued free by law to workers engaged in extension activities. Others may obtain copies from the Superintendent of Documents, Government Printing Office, Washington 25, D. C., at 15 cents per copy or by subscription at \$1.50 a year, domestic, and \$2.25, foreign.





other leaders, through mass educational techniques. In short, through wholesale methods we greatly expand our audience.

Our great reservoir of strength is educational capital, or knowledge. It is in almost limitless supply. As educators, we overestimate the amount of information people have on a given subject, and we underestimate their ability to use and understand knowledge available. The time lag of about 10 years between discovery of new research and its widespread adoption convinces us that more education—for all people—is still our nation's greatest need.

### *“Lease” Your Program*

To become a knowledge wholesaler requires leasing your program to other groups. Give it away if necessary, but go “way out” in extending credit for retail teaching efforts by local leaders, cooperating groups, and other government agencies. Increased turnover of your educational bill of fare and more satisfied customers will be your reward.

The great Boy Scouts of America organization does not operate a single local troop, pack, or den at the retail level. These consumer outlets are owned and operated by civic, religious, or educational groups called Institutional Sponsors.

How effective they are in reaching over 3 million boys and a million volunteer men in scouting! How effective also in multiplying the effectiveness of a relatively small group of professional staff executives.

You are beginning to say we have been doing this in Extension for years—what's new about it? True, we have been and are working with and through other people as extension educators.

For example, on an average day in the U. S., more than 1,500 4-H meetings are being conducted by volunteer leaders without the presence of an extension worker. In home demonstration work about 65,000 study clubs are conducted by adult women who sponsor and receive home economics subject matter. In 1960, over 1¼ million volunteer leaders were actively engaged in forwarding some phase of the extension program.

(See *Knowledge Wholesalers*, page 153)

# KNOWLEDGE WHOLESALERS

by E. W. AITON, Assistant Administrator—Programs,  
Federal Extension Service

INFORMING 185 million people by all possible methods is our job! How do we accomplish it?

By simple arithmetic, we observe that 14,800 professional workers in 100 counties would each need to inform about 13,000 men, women, and children before the last intellect is reached.

But maybe you feel that our extension audience does not include all people of the United States. Suppose you subtract the juveniles too young for 4-H, the sick or indigent, folks deep in metropolitan centers. You still have a big audience.

But remember that those city people also pay taxes to support our work. They need to better understand the agriculture story and what Extension is doing.

Any way you look at it, there are too many to reach by personal

contact. Many of them are too remote to influence by farm and home visits, meetings, telephone calls, or an arranged tour. How to reach the omnipotent, yet elusive, masses of our growing population with an ever-growing body of facts, research, and background information is the crux of today's problem of extension education.

### *Use Multiplying Factors*

When faced with a problem like this, the engineers call for leverage. Let one man do the work of 10 by giving him a mechanical advantage. The mathematician uses a numerical factor to boost his statistical level. The business man expands his capital and perhaps his credit.

So also with educators—we multiply our personal influence through



## Working with and through Groups

by C. A. VINES, Director of Extension, Arkansas

**W**HOLESALE information to people through groups is a useful, necessary method for Extension today.

It is necessary today because of the changing social patterns and emphasis on economic development. When Dr. Seaman A. Knapp began his experiences that led to the development of the Cooperative Extension Service, he worked primarily with individuals. True, demonstrations were shown to other farmers in the area, but our first efforts were not with organized groups.

As Extension developed, so have related clubs and organizations. Early corn, tomato, and canning clubs led to 4-H and home demonstration clubs. Commodity groups sprang up and farm organizations came into being. Also, local, State, and Federal agencies, commissions, and services were created to assist rural people.

Today in Arkansas we list 81 of these groups in our annual plan of work. We also work with many others, especially at the county level, which are not listed. Without the assistance of these people, extension work in Arkansas would not have advanced to its place of importance in the State's economy.

### *Broader Contacts*

In the broad approach to economic development and social improvement, Extension faces a need to work with groups outside the "traditional agricultural organizations." This in no means indicates less interest in agriculture, merely broader efforts to be of greater service to our clientele.

In our highly organized society one of the better ways to disseminate information is through special interest

groups and organizations. These groups aid Extension in many ways—jointly sponsor activities and programs, provide demonstration sites, serve as advisors, lend public support.

As the educational arm of the U. S. Department of Agriculture and an integral part of the Land-Grant System, we in Extension can go only so far in assisting farm people to meet their problems.

Extension often faces situations where decisions must be made politically, regarding the effectiveness and success of farm people. We are aware that many decisions affecting agriculture are made outside agriculture. It is in these areas that we work with farm organizations who help to determine policy and program direction. Our responsibility is to furnish facts to these groups and not to become involved in political or controversial decisions.

### *Cooperative Activities*

The Rural Community Improvement activity is an example of working with organizations. This is sponsored jointly by the Arkansas Farm Bureau, Arkansas Power and Light Company, Arkansas Press Association, Arkansas Council of Home Demonstration Clubs, Arkansas Rural Health Committee of the Arkansas Medical Society, and Extension.

In addition to making an awards program possible, these organizations serve the RCI groups by providing information on programs. Part of the RCI program is built around health, and the Rural Health Committee works with these groups in improving family and community health and sanitation.

As we work with these groups in this activity, Extension has opportunities to discuss, in broader scope other programs and in turn learn from them.

A cotton study in Poinsett County revealed that the groups of people who deal in seed, fertilizer, and chemicals were second only to the county agent when the farmer wanted technical information. This pointed up the necessity of working with these people and keeping them informed of the latest varieties and technological advances developed by our experiment stations.

Often a day spent in discussing new technology with a group of farm supplies dealers will get more results than any other teaching process. The same holds true in working with retailers of electric equipment for rural homes.

The Arkansas Plant Food Educational Society has been helpful in State soil testing program. Over the past 3 years, 29 counties have participated in an intensified soil improvement program. This has resulted in more than 150 percent increase in the number of soil tests and 20 to 25 percent increase in the use of fertilizers in these counties.

The activity offered local agents an opportunity to work with many county groups. This cooperative effort helped our agents not only in the program but also other activities as groups learned more of Extension's program.

Extension holds workshops for many groups which in turn become leaders or teachers for others. Each year we conduct a workshop for the Agriculture Committee of the Bankers Association. Our specialists con-

(See *With Groups*, page 159)

# Reaching a Million via Garden Advisors

by HOWARD H. CAMPBELL, Nassau County  
Agricultural Agent, New York

**“D**o you see the ligule? Just below it is the collar. Do you find both of them?”

This was the method Associate County Agents Norman Smith and Harry Fries used when they and other members of the Nassau County staff met with nearly 300 garden center employees and landscape maintenance personnel at an all-day training school last February. Their purpose was to teach, in one 90-minute session, how to identify six kinds of grass.

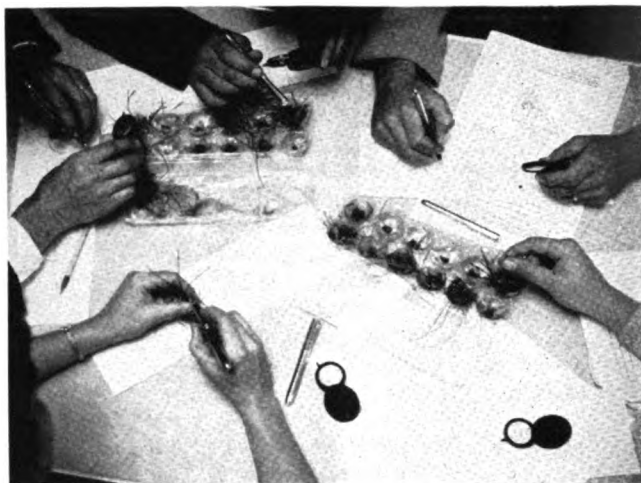
To do this, all materials had to be well organized. Teaching aids included mimeographed line drawings showing the distinguishing characteristics of each grass (which had been greenhouse forced for the school) and flashlights and magnifying glasses for easy observation. Clear plastic egg cartons served as miniature greenhouses to hold the grass for study.

## Table-Top Test

Seated in groups of six around tables the students watched Mr. Fries draw grass parts on a blackboard. Other agents passed among the tables and assisted individuals in locating the six distinguishing characteristics needed for identification.

At the start of this hour and a half period, the group was tested to determine how many could identify the six grasses. After instruction, the same test was repeated. Results were: 5 percent correct before training, 65 percent after.

Grass identification is one of several intensive training programs used by our county staff to teach commercial employees who are in daily contact with the public how to help people with their gardening prob-



Garden Center employees learned how to identify turfgrass with the help of samples in plastic egg cartons. Pencil-type flashlights and hand lenses were furnished to "students" to aid with the identification.

lems. Employees of commercial concerns who have accurate resource information furnished by Extension, will pass it along to their customers.

The garden center program is under the direction of William R. Titus, who came to the Nassau County Extension Service after 3 years as assistant manager of a large garden center.

Several other teaching methods have been developed by our office during the past 12 years while the population explosion increased the residents of our county to 1.3 million. Inexperienced homeowners, beset by new problems, were constantly asking for reliable gardening information. The County Extension Service Executive Committee directed us to proceed with a new program to serve more residents.

Agricultural agents make few home visits, except for unusual problems. However, a garden center owner may take an agent to examine a customer's problem. This serves two purposes. It is a means of keeping the agent alert, possibly to a new problem, and it offers the agent an opportunity to train the garden center owner to diagnose future, similar complaints.

Since April 1961, garden center operators and others have purchased 500 sets of two reference notebooks compiled by our office. One book contains Cornell and U. S. Department of Agriculture bulletins. The other

contains mimeographed and printed material, letter size, prepared by agents. New material is mailed to notebook owners from time to time to keep the reference up-to-date. The material in the books is free, although there was a charge for notebook covers.

Eleven hundred "Garden Guides" are mailed each Thursday to garden centers and other commercial concerns dealing with the public. A compilation of the five 1-minute recorded gardening messages on our telephone message service each week is available. These are used to alert the public about current gardening problems.

Most garden centers post these bulletins for weekend customers to inspect. Landscapers use them to up-date control programs for weeds, insects, and diseases.

## Experienced Advisors

Two committees advise agents. The 14-member Turfgrass Committee, which includes manufacturers, distributors, and users of materials needed to grow grass, have the experience necessary to look after 65,000 acres. Their recommendations are much sought after.

Six of the 11-member Garden Center Advisory Committee are former farmers. Familiar with extension methods, they are excellent cooperators.

(See *Reaching a Million*, page 155)

# Extension at the Professional Level PAYS OFF

by EDNA WEIGEN, Maricopa County Home Agent, Arizona

**"TRAIN the Trainer"** programs have been used time and again in extension work. But few have paid off more handsomely than the program of education in nutrition on the professional level launched in Maricopa County.

As a result of a series of professional nutrition workshops, or seminars, scheduled annually the past 2 years, doctors, dentists, dietitians, nutritionists, and public health agencies now are pulling together to combat community misinformation.

What's more, they are keeping up with the latest developments in dietetics and human nutrition. At the same time, they have gained a better understanding of Cooperative Extension Service and how it operates.

## *Need Revealed*

It all began in March 1959. At that time, June Gibbs, State extension nutritionist, helped plan and conduct a training meeting on family nutrition for home agents, teachers, and nurses.

With surprise, she noted that some professional nutritionists had not kept up with recent developments in the field. They relied on information received in college, as far back as 20 years or more.

"Why not start a program of education for those interested in nutrition from a professional standpoint?" she asked. Since half of Arizona's population is centered in and around Phoenix, within Maricopa County, it seemed logical to start the program there. The home agent, supported by all the county workers, laid the groundwork with key people.

The first step was to form a coun-

tywide nutrition council. It was felt that any program of this type must be "self-help."

The medical, dental, dietetic, nurses, heart, and health associations were asked to delegate an interested person as their council representative. Council members also came from the school lunch program, County Health Department, department of vocational education, institutions of higher learning, private industry, and public utilities.

This council, or committee, met first in December 1960. At that time, they decided the best course of action would be to schedule a series of evening lectures or seminars in March.

Four evening sessions a week apart were planned. All were to be aimed at the professional level. Major costs were to be defrayed by an admission charge.

Phoenix Junior College offered their auditorium and a visual aids technician. Committee members were responsible for notifying their professional group of program details.

## *Workshop Coverage*

The first meeting featured Dr. Ruth Hueneman, nutritional scientist with the School of Public Health, University of California at Berkeley. Her topic was, "Interpreting Nutrition for the Professional."

At the second meeting, a panel of three local physicians, a dentist, and a nutritionist discussed family nutrition, prenatal to old age.

Dr. Frederick Stare, head of the Department of Nutrition at the Harvard School of Public Health, was speaker for the third meeting. His subject was food fads and fallacies.

The final meeting of the series fea-

tured a panel discussion on the use of nutrition information as an educational tool. The panel, made up of local persons, included a dietitian, anthropologist, school lunchroom nutritionist, physical education director, and a physician.

The series met with such favorable response that the committee voted unanimously to schedule a similar series in 1962.

In the second series, Dr. Evelyn Spindler, Federal Extension Service nutritionist, discussed ways and means of improving teenage nutrition. Gertrude Kable, manager of the Home Economics Department of the Ralston Purina Co. at St. Louis, discussed the economic aspects of balancing a diet. Dr. Jeremiah Stangler, director of the Chronic Disease Control Division for the Chicago Board of Health, discussed recent approaches to the prevention of atherosclerosis by nutritional means.

## *Reactions from Participants*

After each series of workshop evaluation check sheets were given out.

Nearly all indicated that they favored continuation of the series in future years. Commented a public health nurse, "I found that the meetings have helped me greatly in my understanding of proper nutrition and its effect on the well-being of everyone."

A home economics teacher wrote "They (the meetings) were worth my time."

As a direct result of the workshop series in Maricopa County, a similar series was launched successfully in Pima County, Ariz., this spring.

Also as a direct result, the county medical and dental associations have put on nutrition workshops within their own groups.

Homemaking teachers have been most appreciative for the opportunity to catch up on recent nutritional developments. Several report that they are using the information in their classroom teaching.

Last but not least, extension personnel from Maricopa and neighboring counties are passing on their new-found knowledge at every opportunity. A series of classes for lay people is being planned. ■



Members of the Speakers Bureau (left to right) Joel Hodges, Jack Kassahn, 4-H'er Carole Brumley, Mrs. Dyalithia Benson, Home Agent Argen Draper, and Mrs. H. E. Miller, main leaders from other organizations to tell the money management story.

# Focusing on the Financial Facts of Life

by MRS. ARGEN DRAPER, Deaf Smith County Home Demonstration Agent, Texas

More than 5,600 people have heard the "Money Management" story planned by Deaf Smith County folks to stir up awareness of financial facts of life.

Local needs spurred the Family Economics Subcommittee to plan a financial program that would reach all economic levels in the area. They did not feel limited by county lines. National surveys showed indifference toward making wills, buying cemetery lots, and generally sound business practices. A county survey showed that this applied locally, too. Local families were also found to need help in: managing time, energy, and finances; keeping accurate bank records; and joint husband-wife study of credit and investments. The Family Economic Committee was organized in October 1958 as part of the Extension county program building.

## Symposium Developed

Preparation for spreading the thrift story began with a symposium-workshop with the Toastmasters Club. Each organized club in the area was invited to send one member

to take this instruction. Training was given on: General Money Management, Managing Your Bank Account, and Wise Use of Credit.

"Family Relations" and "Family Finance" were substituted for "General Money Management" in the second symposium. Added to the program were "Thrift" and "Managing Your Charge Accounts." A Speakers Bureau evolved from the group taking the training.

The second symposium was recorded and televised on an area station. The committee's activities were covered in both local and area newspapers and on a local radio station.

Following the radio broadcast of a speech by Mrs. Dyalithia Benson, committee chairman, requests came from throughout the area for information on money management. Mrs. Benson was asked to talk on "Family Finance" at the annual convention of the Texas Home Demonstration Association.

The stories of Good Money Management or Family Economics have been told in this area by a number of methods. Letters were sent to the presidents of 100 organized groups offering the 5 topics by the Speakers

Bureau. Study and civic clubs, Sunday School Classes, church groups, and PTA's have requested the programs.

The work of the Family Economic Committee has become widely known over much of the State. Committee members were invited to talk to over 100 groups after the letters explaining the program had been mailed to organized groups.

To make speeches more readily available, tape recordings have been made by members of the Speakers Bureau on the various subjects assigned to them. Printed copies of these speeches are available for use by leaders trained in money management.

In addition, a speech by Terrell Hodges, senior student at West Texas State College, on "Charge Accounts" has been added to the tape library. He had used materials from the bureau in preparing a term paper which served as the basis of his speech.

A film produced by the American Bankers Association, "Personal Money Management," was purchased by the Hereford State Bank and placed at the disposal of the Family Economic Committee. It was shown to more than 1,000 persons at the annual meeting of the Hereford Texas Federal Credit Union. More copies of the film have been purchased for use in other areas.

## School Participation

Three high school homemaking classes heard the money management story presented by four committee members. The same series of programs was requested a second year. These programs aroused the school superintendent's interest, and he endorsed the committee's plans for offering the money management subjects in school. Arrangements are made with classroom teachers.

Fourth, fifth, and sixth-grade teachers were given information on the nationwide thrift essay contest. As a result, 223 themes on thrift were entered from local school children. Larry Paetzold of Hereford placed first in Texas and third in the national contest with his essay.

(See *Financial Facts*, page 159)



# Power—Extension Team Makes Dreams Come True

by CAROLYN C. DRIVER, Rockingham County Home Demonstration Agent, Virginia



Rockingham County, Va., home economists teamed up on a countywide kitchen planning workshop. Checking slides and photographs to use in their presentation are (left to right): Carolyn Driver, extension home demonstration agent; Mrs. Nancy Trout, home economist with the Shenandoah Valley Electric Cooperative; and Patricia Botkin, home economist with the Virginia Electric and Power Company.

**D**REAM kitchens were made realities for homemakers in Rockingham County, Va., through the 1961 "Home Electromation" program.

This statewide educational program is sponsored by the Virginia Farm and Home Electrification Council. Power suppliers, extension home economists, and agricultural representatives are spearheading the program at county levels.

Home Electromation is a 3-year program with special emphasis in 1961 on Planning Kitchen Work Areas and Selection, Care, and Use of Major Kitchen Appliances. In 1962 it is expanded to include Laundry Work Areas and Selection, Care, and Use of Laundry Equipment; in 1963 Home Environmental Control will be added.

To more closely tap the pulse of the area in planning a program that would interest and serve Rockingham County people, representatives from allied trades were asked to

serve on the planning committee. Building contractors and suppliers; custom and commercial cabinet makers; appliance dealers; dealers in floor, counter, and wall coverings; homemakers; plumbers; health department personnel; vocational home economics and agricultural teachers were included.

The home agent, presiding at the first meeting, presented objectives of the "Electromation" program as:

To give families information on planning kitchen work areas; the selection, use, and care of household equipment; and use of work simplification principles.

To provide builders, contractors, and architects information on maximum and minimum work areas.

To provide equipment dealers information on homemakers needs, and to promote home safety.

A brainstorming session followed on: "What can we do to help homemakers in our area have better

kitchens?" At that time the group explored ways to develop a promotional program in the county.

At their second meeting, the committee planned a county program. A series of newspaper articles were designed to stimulate public interest. A public workshop, planned during the State emphasis period, afforded good contacts with many people and made information available to many who wanted assistance.

The local newspaper featured kitchen planning articles covering two pages on four consecutive Wednesdays. Pictures of area kitchens and families added local color and interest. Articles were intentionally inclusive in order to reach people who would read the newspaper, but not attend a meeting or call for personal assistance.

## Workshop Highlights

The countywide workshop offered a full hour and a half agenda. Patricia Botkin, Virginia Electric and Power Company; Mrs. Nancy Trout, Shenandoah Valley Electric Cooperative, Incorporated; and Carolyn Driver, Extension Service; conducted the workshop.

Program highlights included: slide and script presentation on principles of kitchen planning; and counter, floor, and wall coverings. Most of the pictures had been taken by the home economists. These are also used for personal conferences.

Pamphlets and other kitchen planning aids were given those attending. During the social hour which followed, home economists answered questions on individual problems in kitchen planning.

The "Electromation" program (See *Dreams Come True*, next page)



## EXPANDING HOME CALLS

WINIFRED J. STEINER, Santa Clara County Home Advisor, California

Group home visits are replacing individual home calls in Santa Clara County.

Our county population has increased 7 times since 1944 and people are moving in at the rate of 100 a month. In a county becoming urban as rapidly as ours, it would be physically impossible to make hundreds of home visits and still rely on other phases of the program. So the idea of a group home visit developed.

The group home visit evolved from a series of meetings on home furnishings. These meetings attracted tremendous crowds and consequently had many requests for

home visits. The home furnishing meetings were widely publicized to attract newcomers.

When a homemaker requests a home call, we ask her to invite 5 to 10 others to share the visit, preferably people new to Extension. This puts the home call on a teaching basis rather than a consultation.

It also enables the home advisor to widen her contacts and reach people who might never come to meetings, especially young mothers with children. Many of them ask to be put on the mailing list and to be notified of the next series.

Homemakers requesting a group home call are asked to fill out a "Home Visit Request" form. On this they indicate color of walls, draperies, and rug; present furnishings; and the nature of the home furnishing problem. This information helps the home advisor to pack a kit of suitable teaching aids, especially fabrics of textures and colors which will be related to the furnishings.

Appointments are made several weeks in advance to allow the homemaker to contact her friends.

At a group home visit the homemaker is asked to explain her problem. It is more effective if she tells the group what changes she wishes to make. The home advisor jots down the problems as mentioned, then summarizes and suggests a method of approach.

### Practical Applications

Suppose, for example, the homemaker needs new draperies, has a problem window, and lacks a coordinated color plan. We might discuss color principles first, then window treatments, finally choice of fabric and color for draperies.

The color wheel and other teaching aids are helpful in teaching or reteaching this phase of the course. Group discussion is encouraged and the group is asked to apply principles we have discussed.

The most frequent problems are choice of color and furniture arrangement. Often homemakers don't realize they have a problem with the way their furniture is arranged. Fortunately, with many willing hands in these groups it doesn't take long to rearrange furniture.

Several times women have decided, after the furniture was regrouped, that they didn't need new furniture after all. More effective use of what they already had was the solution.

A frequent comment by those who attend is, "Now I am going home to apply some of the new ideas I learned about today!"

### Successful Device

In my opinion, the group home visit is an effective followup teaching device to a larger lecture-demonstration type meeting. It provides an opportunity for repetitive teaching to those who need greater help. It also helps the home advisor keep up-to-date on local housing and current home furnishing problems. This results in more realistic teaching.

Group home visits have been successful in home furnishings and may prove equally effective in such subject matter areas as home management, kitchen planning, improved storage, and the like. ■

## DREAMS COME TRUE

(From page 144)

helped county people with kitchens and established better cooperation among allied trades who were acquainted with the willingness of power suppliers and extension to work with them and their customers.

Over 3,000 bulletins on kitchen planning were distributed. Newspaper articles, with a daily circulation to over 70,000 families, gave information to many people that would not have been reached otherwise. Over 100 people attended the workshop and home economists have worked individually with many different families on kitchen planning.

We feel that elements for a successful workshop are: advanced planning; good publicity; a definite time schedule; cooperation between extension, power suppliers, and allied trades; and enthusiasm.

Industry and Extension can work together effectively in conducting a cooperative educational program. It can be a rich and rewarding experience for professional workers, opening new and better avenues for extension programs. ■



Students participating in a food service workshop are working out problems in food cost control. Food demonstrations, put on by research laboratories of nationally known companies, are also interspersed with lectures.

# FOOD SERVICE INDUSTRY in the market for Extension training

by JOHN M. WELCH, Extension Economist-Marketing,  
Food Service Industry Program, Missouri

**O**NE-FIFTH to one-quarter of the food eaten by American consumers reaches them through quantity food service establishments. More than 70 million meals each day account for \$18 to \$20 billion of the estimated \$65 billion Americans spend annually for food.

These establishments use countless tons of farm-produced fibers in uniforms, tablecloths, nappery, and side-towels. Hotels, motels, hospitals, and other institutions—part of the quantity food service market—use additional tons of fibers for sheets, pillowcases, spreads, carpeting, drapery materials, upholstery, and other uses.

This industry, therefore, has a considerable impact on the market for the products of the American farm—an impact which until the last few years has been largely overlooked.

Commercial food service, serving a "free" clientele which may eat or

sleep where the individual chooses, is the Nation's fourth largest industry in dollar volume of sales. And it is the largest employer of labor. One person out of every six in retail trades is connected in some way with the quantity food service business. This segment of the quantity food service market accounts for about 70 percent of the total establishments which make it up.

The remaining 30 percent is composed of establishments serving a "captive" market, in which the individuals served have no choice but to accept what is offered. This includes hospitals, school lunch programs, armed services, correctional, and similar institutions.

One reason the quantity food service industry has been neglected in the marketing sense is that few people have recognized its remarkable rate of growth. At the turn of the century, approximately one meal in

20 was eaten away from home. Today as the result of industrialization, urbanization, high mobility of population, and the increasing employment of women in industry, one meal in every 4 to 5 is eaten in a quantity food service establishment.

Other sociological factors affect this growth. The increase in standard of living, which has made it difficult for the average family to afford domestic help, also has increased the American woman's desire for freedom from menu planning, marketing food preparation, service, and clearing up. In the "captive" market the growth of the school lunch program and the increasing population of institutions of all types, as well as the size of our armed forces, have been additional factors.

Because factors show signs of accelerating, the trend toward more meals served outside the home will probably continue.

## *Education Needed*

This great market, which has increased 500 percent since 1930, needs the help of Extension. Particular attention should be given to that part of the market represented by the commercial, or "free" category which needs assistance. At present this category is composed largely of small, independently owned and operated units.

Many of these individuals are not educated, trained, nor experienced; they are executives in this highly competitive field. The result is one of the highest rates of failure among enterprises.

Most present operators entered the business as employees. They developed technical skills, save money, and go into business for themselves. Few of them know or learn the elemental principles of management significant to success.

The resultant rate of failure represents a provable and significant economic waste, to say nothing of the social and humanitarian impact on the individuals and communities involved.

Two years ago, the Missouri Extension Service employed an extension economist to specialize in this market. The specialist's salary was (See *Food Service*, page 157)

# Training Sessions Launched For Super Market Managers

by EARL H. BROWN, Food Marketing Specialist, Michigan

**T**ODAY'S food stores are super markets in the true sense of the words. And managers of these giant emporiums must be multi-dimensional if they are to succeed.

Pork chops, canned peaches, and avocados are sometimes the least of their worries, as they work to protect their companies' assets and to get a fair return on their investment. Competition is severe and there is no sign of a letup.

Managers must also be responsible to their customers, employees, communities, families, and themselves. How to do this and do it well can be quite a problem. By being a better oriented, better integrated, well-rounded individual, the manager should do a better overall job of managing. And he should be capable of meeting greater challenges in the vast area of business management.

## Non-Typical Approach

As part of its extension programs in food wholesaling and retailing, Michigan State University launched two Personal Success Programs for Super Market Managers in 1962. Initiated in Detroit and Grand Rapids, the programs marked a departure from the "typical" extension approach.

First, the audience was relatively new to the Cooperative Extension service.

Second, the programs were designed primarily as self-improvement programs, aimed at helping the super market manager develop himself as an individual, broaden his perspective, and improve his understanding of concepts.

Third, the programs were relatively substantial and whole. They covered, in a fair amount of depth, over a 5-day period: the role of the

super market manager, communications, super market management, the economics of super marketing, and the super market manager as a leader.

Finally, each participant was charged a registration fee to cover all out-of-pocket costs.

Michigan State University has conducted extension programs for food wholesalers and retailers since 1948. Beginning efforts concentrated on meats and produce in an effort to improve quality and increase shelf life. Clinics and short courses were held in every major city in Michigan.



Small group workshops were an integral part of the Personal Success Program for Super Market Managers. Author Earl Brown (standing), originator of the program, explains a case study to one such group.

In 1958, the program was reoriented toward operational problems, using the case study and demonstration store approaches to reduce operating costs and increase efficiency of individual firms. Recommendations were based primarily on USDA and university research, although modified to meet specific situations.

In 1961, university personnel connected with the program met with industry leaders to evaluate past programs and outline the appropriate role a university should play in the

food industry. The committee agreed that past programs were helpful but did not represent the most important contribution a university could make.

It was felt that a university should concentrate on problems of an industry nature that individual firms were either unwilling or unable to undertake. It was pointed out that most of the retailers and wholesalers accounting for the bulk of the market had sufficiently trained personnel that they could study, interpret, and apply most research reports published by USDA, universities, and trade associations.

As a result of the committee's deliberation, it was decided that research and extension programs should be integrated with the following general objectives:

To acquire an understanding of the food distribution industry and assess the most important problems it will face in the future.

To help create an environment that is conducive to stimulating

progress and efficiency in food distribution.

To impart research findings that will be beneficial to the industry and society.

To conduct educational programs designed to help individuals improve themselves.

Research programs are of three types:

Basic or Fundamental Research—aimed primarily at developing new (See *Market Managers*, page 153)

# *Multiple-County Workshops Stretch Agents' Time*

by HARLAN STOEHR, Assistant Extension Information Specialist, Minnesota

**“I** FEEL very fortunate to have had a part in this eye opener. . . . Sessions are very valuable and hope farm families have the opportunity to participate in more workshops. . . . These sessions . . . have started me thinking and planning.”

Those are comments of southwestern Minnesota husbands and wives who took part last winter in a series of Extension sponsored Farm and Home Development Workshops. These workshops are a double-barreled approach to agent training and educational assistance to farm families facing today's complex management problems.

Some 271 farm families participated in 6 area workshops involving 31 counties. Extension agents in co-operating counties joined farm and home management specialists from the State extension staff to make up the teaching faculty.

## *Workshop Prelims*

Nearly 4 years of planning and testing by State and county extension staffs had gone into the workshops. During the late 1950's a rising demand from farmers for intensive educational assistance with management problems took more and more time from agents and specialists. The idea of holding farm management workshops on a regional basis to more effectively use time and methods was approved.

Extension Economists Hal Routhe, Kenneth Thomas, and Paul Hasbargen developed a curriculum for regional workshops in which four or five counties would join. During the winter of 1960-61 economists and co-operating county agents held pilot workshops in southwestern and northwestern Minnesota.

County agents and selected farm families also participated to observe and evaluate the pilot approach.

## *Useful Gimmicks*

Evaluation showed a strong point of the workshops was use of an example farm—an actual but unidentified Minnesota farm. This served to illustrate management concepts, demonstrate planning procedures, and show the effects of various changes.

Another strong point had a built-in weakness. The instructors made extensive use of material, published by extension economists and production specialists, to illustrate management principles.

“But it seemed we were stopping every few minutes to issue hand-outs,” Routhe recalls. That prompted a decision to assemble discussion materials for the 1961-62 workshops in advance, issue material at the beginning of each session, furnish a looseleaf binder, and charge a registration fee to cover cost of the publications.

Although farming is primarily a family business, the pilot workshops at first offered little for farm wives.

Mrs. Edna Jordahl, extension home management specialist, was asked to develop and present material that could help homemakers analyze their situation and make plans for the future.

At 1961 district agent conferences, agents and specialists discussed key characteristics of farm families expected to attend, reviewed proposed course outlines, and established educational objectives for the workshop.

When plans for six area workshops were announced, communities and farm families quickly responded. For

example, in Marshall, the public school system revised its room schedule to provide meeting space. The Appleton Chamber of Commerce offered coffee and doughnuts to workshop participants. A single newspaper notice and a few personal contacts by agents brought in enrollment requests for more than 40 to 50 couples per workshop.

Participants ranged in age from 19 to 58. They farmed 80 to 882 acres. Some were farm owners; most rented some or all of their land. But all had major management control of their farm business.

Average gross income was \$18,578 the range from \$5,000 to \$80,000. About half grossed less than \$15,000.

## *Dual Approach*

By mutual agreement between supervisors, specialists, and agents involved, the 1961-62 workshops were given a double-barreled approach.

First, they presented agent training in management concepts, principles, and planning techniques. Then they would instruct commercial farm families in analyzing their own farm and home situation and planning profitable adjustments for the future. That included off-farm income and the possibility of leaving farming.

First of the semi-weekly meetings joint presentations by agents and specialists, covered trends affecting management of the farm business and family living. Mrs. Jordahl emphasized and illustrated the importance of pinpointing family goals. Routhe discussed problems of the example farm which would be used in the workshop sessions.

And there was homework. Each couple was assigned to make a farm and home inventory and to develop



assign priority goals for the family. The second workshop covered the management process. Routhe and Jordahl discussed the principles of management, related the process to simple tasks—shaving and making a haircut—and showed how the principles related to more difficult jobs. The discussion also centered on an analysis of the farm business and family budgeting.

Homework was for each family to determine the labor load on their farm, prepare a family food budget, and apply management and analysis tools to their own farm situation.

Separate sessions for men and women were held at the third workshop. Men delved deeper into alternatives for improving crop and livestock efficiency. Women studied techniques of family budgeting and the philosophy of wise money handling. Homework assignment for families was to plan a home budget, analyze management practices for their farm, and discuss the content of separate sessions.

Session four brought husbands and wives together in small groups. Each group, guided by county staff members, was asked to plan a possible crop and livestock enterprise for the multiple farm. Homework assignment for this time was to work out alternative enterprise possibilities.

Time during the final session was devoted to reports from small groups regarding possibilities for the multiple farm. Discussions centered on putting the plan into action, records to be kept and analyzed, and techniques for developing yearly cropping plans.

At graduation exercises extension administrative personnel challenged participants to use the knowledge and skills gained.

### Values Reflected

At least 16 such workshops covered 6 Minnesota counties and reached 200 to 1,000 farm families are needed for 1962-63. Evaluation reports for the past season's series revealed a high degree of participant satisfaction.

In the future, the management process, planning procedures, record

analysis, and management techniques will come in for greater emphasis. Participants indicated a desire and need for greater knowledge of these areas.

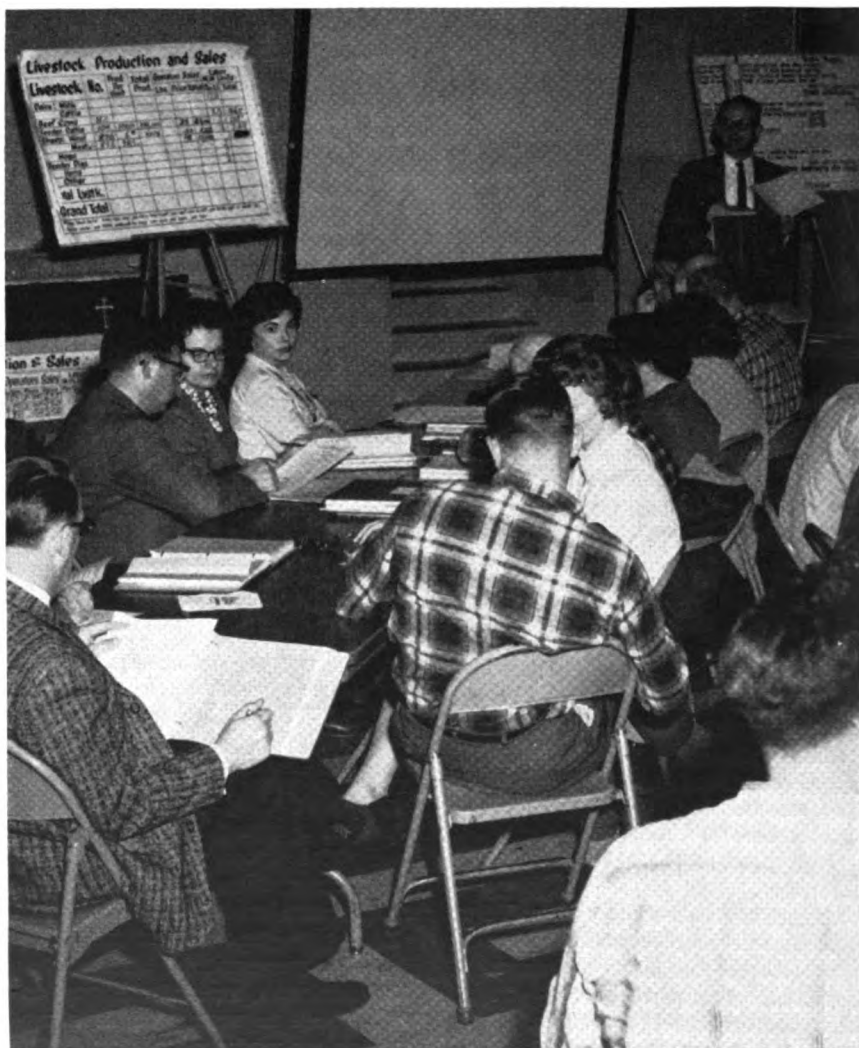
There's no doubt in the minds of specialists or agents who conducted last year's series that area-multiple county workshops offer opportunity for greater depth of training and more efficient use of agent and specialist time. Last winter's area workshops required 30 sessions. Similar meetings on a single county basis would have required 150 sessions, a truly impossible task.

Routh's analysis indicates that with specialists assisting in three of

an area workshop's five sessions, total time spent in preparation, presentation, and attendance would total 6½ hours per county in a 4-county workshop.

Each county agent involved would spend about 40 hours working with a 4-county workshop; he would invest about 90 hours in preparing and conducting a workshop in his county. There's a saving in time for coordinating, planning, and traveling to area workshops, too.

An important effect of the area workshop approach is to leave more time for extension personnel to give followup assistance to families or meet other responsibilities. ■



Extension Economist Hal Routhe discusses cropping alternatives at one of Minnesota's areawide Farm and Home Development workshops. Systematic record keeping and home management principles were presented to the same group by an extension home management specialist.



# 4-H Club Work Serves Special Groups

Many unusual opportunities for service and education present themselves to Extension. Each effort to serve a special group will extend our reach to more people. The following short stories illustrate the variety of special groups which 4-H club work serves and give an idea of the impact this can have.

As one agent who helped us obtain

these articles said, "I'm sure that the enclosed article will explain why I am extremely enthused with the results of this endeavor on the part of the project leader and community club leader to whom the entire credit must go. I assure you that continual interest and support will be rendered toward all future 4-H activities carried on with this group."

## Program Contributes To Rehabilitation

LONG Lane School at Middletown is Connecticut's correctional institution for girls committed by the juvenile courts. Our 4-H club there, now 7 years old, was the first of several led by volunteers from outside the school. Girl Scouts, Tri Hi Y, garden club, and acrobatics club are also active.

Clubs are part of a total rehabilitation program which returns a high percentage of young women to the community as good citizens. They operate as much as possible like similar groups "on the outside."

The 4-H club plans its own program. Projects have been as ambitious as shopping for materials and making garments, and as simple as a 1-meeting craft.

Quince trees were discovered on a nature walk, and jam was made at the next meeting. No one had seen quinces before. Making cider with a hand press was another new experience.

The girls make things to sell for their treasury, and contribute money and services to many community projects. Some members attend camp and other 4-H activities.

Like all teenagers, they like fun and food, and are energetic, generous, and idealistic. Unlike the more fortunate, they are low in self-esteem

and lack confidence in meeting the public. Being a club officer or committee member or assisting at a county 4-H event can help a girl feel she is a worthy person.

Two things have been necessary for success with this club—flexibility and adaptability of 4-H program and leadership, and interest and close cooperation of the school staff, headed by Ethel Mecum.—by Mrs. Marion S. Watson, Middlesex County Club Agent, Connecticut.

## Developing Skillful Hands

EDUCABLE, mentally handicapped children must develop skillful hands because they will earn their living in manual, repetitious labor. So the Kalamazoo public school curriculum for these children includes an extensive craft program.

During the first year of the special education program, the children had little initiative, no definite goal toward which to work, and little recognition for projects completed. The second year a 4-H club was organized.

An hour each school day was devoted to 4-H projects in wood craft,

electricity, clothing, and knitting. Some children completed projects two or more areas.

With encouragement and enthusiasm from the leader, the work progressed. The monthly social meetings, where everyone discussed 4-H work, demonstrations given to other children, the trip to the Court Building to see the work of all children of the area, and the idea that a ribbon might be received—gave a definite incentive and goal.

When all projects were completed and labeled, they were displayed in the hall at school. Other children, teachers, and the principal commented the workmanship and skills displayed. The mentally handicapped children began to have a feeling of pride, success, and achievement in areas that other children did not have.

Questions such as, "Did you really make that dress?" or "How did you make a flashlight?" were heard. The smile on the faces of the children they answered proved that 4-H club work was worth all the effort.

The projects were entered in the Achievement Day without special identification. In a life situation the children would not be given special privileges. When the judging was completed, five blue and eight red ribbons were awarded to these children!

All articles with 4-H ribbons attached were displayed in a downtown store window for a week for all the community to see the results of the efforts of these children. And last year the winning exhibits were again displayed at school. The entire school was justly proud of the accomplishments of these children.—by Mrs. Eva Kaiser, Project Leader, Kalamazoo, Michigan.

## Opportunity for Personal Growth

A DEEP interest in giving children the best opportunities available for personal growth led to the formation of a 4-H club for the children in the Marshall County, W. V. Child Center.

The Marshall County Child Shelter is a home maintained by the County Court for children from broken homes. Boys and girls are placed here by the Department of Public Assistance. Some are eventually placed in family homes or perhaps taken back to their own homes after conditions have been changed.

Austin Rine, Child Center superintendent, felt that 4-H was what the children needed.

Ten children were in the age group and became members of the first club. Evelyn Shook and Mrs. Sarah Umbie, from a nearby community, became the leaders. The new members carried projects on strawberries, gardening, rabbits, home grounds

as others.—by Halley J. Hubbs, Marshall County 4-H Club Agent, West Virginia.

## Insight

For more than 20 years, the Hartford County 4-H program has been an extra-curricular activity at Oak Hill School of the Connecticut Institute for the Blind.

The 20 all-boy membership takes care of a laying flock of 100 birds, provided by the Hartford Lions Club. These members feed, water, and cull the birds in addition to cleaning coops, grading and packaging eggs, and finally selling the eggs.

These members of the 4-H Acorns



Marshall County, W. Va., youngsters in the Child Center proudly operate their own club, complete with officers, meetings, and projects.

improvement, handicraft, sewing, and preparation, and canning.

Nine members attended county camp. They raised most of their own camp fees by a refreshment stand at county 4-H Activity Day. They erected a welcome sign at the shelter entrance as a community project, played in the 4-H softball league, learned program planning, and learned how to conduct a meeting.

Best of all, perhaps, these youth made friends and developed wholesome attitudes.

This year there are 18 members.

It is amazing how much these children have learned in 1½ years,"

Mr. and Mrs. Rine who lend every effort to see that "their children" have the same opportunities

also have full responsibility for an asparagus patch. Several of the boys go off campus to deliver eggs and asparagus to their regular customers.

Every month the club secretary sends to the 4-H office a typewritten report of meetings and project work. The club met all the State requirements for a charter which it received in 1959. Leader of the group is Paul Farina, recreation director at Oak Hill School.

The Hartford Kiwanis Club provides scholarships for four of the members to attend the State 4-H Junior Leaders Conference. They are represented at many 4-H functions by their talented jazz combo. And they exchange visits to 4-H meetings with other clubs.

As 4-H members and leaders can testify, these boys are "regular guys." They have fun and enjoy all the usual activities of youth. The Acorns are delighted with their new friendships. And other girls and boys have gained real insight in life.—by Ronald F. Aronson, State Club Leader, Connecticut.

## Healing Therapy In Activity

There is healing therapy in 4-H dairy club work. Successful activity was undertaken at the State school for the mentally retarded at Nampa, Idaho, by the Canyon County extension staff.

At the suggestion of Earl Cochran, chief of training, and Henry Schoening, livestock supervisor at the school, the extension staff organized a dairy club. Nine members, of physical age 35 to 42, studied dairy bulletins and selected heifers from the institution's Holstein herd. Eight completed the project, assisted by Bob Crandall, occupational therapist; John Acree, dairyman; and extension leaders.

They developed a real sense of responsibility and each was proud of his heifer's progress, according to Ralph Hart, county agent in charge of 4-H club work.

A show was conducted at the school in July. Hart judged quality and fitting and showing. While presenting prizes, C. M. Carlson, manager of Boise Valley Dairymen's Co-operative Creamery, said, "It is a pleasure to work with boys that show such interest and desire to learn."

Cochran, chief of the training section, said: "For the first time I have a waiting list of boys wanting to be transferred to the dairy barn as a result of 4-H work and the show. After receiving this training one boy went to work on a cattle ranch for the summer. He did a good job and the people were happy with him. He returned this winter and was hired by a veterinarian to assist with calf vaccination."—by Cedric d'Easum, Assistant Editor, Idaho. ■



## COLLEGE RESOURCES

## BOOST CAREER EXPLORATION

by RICHARD W. HILL, Guernsey County Extension Agent, Ohio

**I**F you were to go back to high school, what would you do differently? What courses would you take? What outside activities would you participate in?

College students, former 4-H club members, face questions like these when they serve on panels at club programs. 4-H'ers quiz them on costs of going to college, social life, what to wear—a variety of questions on what to expect in the future.

This panel of young college students is featured each year at discussions on careers. One of our most successful career exploration activities, this special meeting each year is conducted by the county junior leadership club.

We try to have as many colleges as possible represented on the panel, and we urge younger college students to take part because club members are more likely to remember them.

Meetings are usually informal. Much of the real participation comes

after adjournment as youngsters gather around the panelists to seek off-the-record answers.

Helping children develop into mature persons with attitudes and abilities needed to live satisfying lives seems to be one way of stating the objective of 4-H work. Perhaps one of the most valuable contributions 4-H can offer youngsters is guidance in choosing a career intelligently.

We think it is possible to create interest in careers at the time club members select their projects. With more than 100 projects from which to choose in Ohio, it often is possible for a club member to select projects in several areas in which he might someday want to work.

Each year when discussing project selection with members, parents, and advisors, we point out the possibility of using projects to explore interest areas. We believe this may give club members help which will be valuable to them in the future—help in choosing a worthwhile career.

College Career Days are publicized locally, and often we help arrange transportation to them. These Career Days offer club members, particularly those in high school, opportunity to explore college curricula which will prepare them for various careers. Career Days staged at Ohio State University's College of Agriculture and Home Economics usually include panel discussions by faculty members and upperclassmen and tours of campus facilities.

On one occasion a qualified guidance counselor spoke at a meeting of the county junior leadership club.

On another occasion club discussion was based on the leaflet, *Let's Explore Careers*. This is one of a series used in connection with Ohio's "Teenage Talkover" project. Prepared by Dr. Robert W. McCormick, Ohio Extension's assistant director of training and research, the leaflet is designed to offer young people guidelines in choosing a career. It suggests five types of occupations which club members may consider exploring their interests: working with things, people, ideas, symbols (such as writing or drawing), and working with beauty (such as music and art).

### *Inherent Influence*

We have no idea what effect 4-H participation has in helping a boy or girl decide on going to college. But we believe it certainly has some.

Some 4-H members appear to make their career choice early in life and stick to it with success. Others do not find the job they like best until long after high school. This would indicate that a good career exploration program for 4-H is one that operates at all times and at all age levels, with perhaps extra concentration at the early high school age.

Perhaps the entire 4-H effort is one of the best career exploration programs. We plan to continue these efforts we have found valuable in the past. And at the same time, we shall be seeking new ways to guide our boys and girls into careers in which they will find satisfaction and happiness. ■

## KNOWLEDGE WHOLESALEERS

(From page 139)

Despite such outstanding success stories, many of us still resemble itinerant teachers. We should be operating at the county superintendent level! As such, we would be organizers, coordinators, recruiters, and wholesale managers.

This issue of the Review is planned to help us look at our educational job in that way—as coordinators or wholesalers. You will find examples of training schools for health educators, garden center employees, and other groups that have multiplied our reach.

### *All Things To All People?*

Today, as Extension moves into new horizons of program content, serves new clientele, and works with more organizations and agencies, we sometimes hear a plaintive voice—“But we can't be all things to all people;” or “We must be something specific to somebody.”

We agree, if the expression means that no one agent can be wise enough and effective enough to serve all needs of all audiences, all the time. But we disagree, and violently, if such clichés are used as a smoke screen of inadequacy behind which we hide because we cannot keep up with people's needs.

Annual plans of work which we read in FES give strong evidence that most State extension services are moving toward more specialized competence in both State and county affairs. This results in greater depth of subject matter and educational service, and it applies all across the field to our work in agriculture, 4-H, home economics, marketing, and resource development programs.

Better trained, better qualified personnel results in better programs. But also results in demands for more services from a wider range of clientele. This is why we are requested to move into suburban and urban areas. People like and want the kind of help we can give.

Two answers for the question of “all things to all people” are suggested. First, we will have more specialized, knowledgeable staff in

Extension—not less. But these workers may cover more geographic territory in their educational work. And this means doing more knowledge wholesaling to cover their assignment.

Secondly, we must cover a wider range of information and subject matter in order to serve new clientele. But this means we will train more people more specifically to fulfill specific needs. In short, this is, in part, the problem approach to extension education. We will call upon many resources to resolve the complex problems of the more varied audiences to be served.

When you sort and sift the multitudinous volume of requests answered and problems resolved, it's a broad program. When you consider how much information it takes to solve the important problems of people, you see us as a program with depth.

Outmoded horse and buggy personnel, equipped only with low-leverage hand tools, will not be powerful enough to accomplish the tasks ahead. Let's try being knowledge wholesalers. ■

## MARKET MANAGERS

(From page 147)

knowledge, concepts, theories, principles, and research methodology.

Applied Research—designed to provide insight into problems that have both short and long run industry and social implications.

Cooperative Research with individual companies and trade associations—to provide answers to immediate problems that face firms, calling on the research knowledge and broad background of university faculty members and to obtain access to confidential information for case studies.

Insofar as extension programs are concerned, it was felt that the university's resources could best be used to conduct educational programs aimed primarily at the development of individuals as people, helping them expand their conceptual level of understanding. Programs designed to train individuals for specific jobs should be conducted by the companies themselves.

As a result, three extension programs in food wholesaling and retailing are in progress:

**Personal Success Programs.** These

are self-improvement programs for relatively small, homogeneous groups.

The individual and his job are used as the focal point. However, emphasis is placed on the individual and his development rather than on the mechanics of performing his job.

The Personal Success Program for Super Market Managers, meeting every other week, was the first of these; others are being planned.

**Special Seminars.** One or 2 days in length, these seminars use topics of current interest as the focal point. Their purpose is to disseminate research findings and draw attention to current problems.

**Cooperative Company and Trade Association Programs.** It was felt the university's resources should be used, not to conduct company training programs, but to help individual companies implement and improve their own programs. One staff member is currently working with a cooperative food wholesaler in developing an overall training program for their 400 retailer members.

The Personal Success Program for Super Market Managers was developed in cooperation with the Michigan Food Dealers Association, the Michigan Chain Stores Council, and various food chains and wholesalers.

Registration was intentionally kept small to encourage individual participation and discussion. Sixty-four paid registrants attended the two programs and received certificates.

On a 5-point scale, participants rated the overall program—Very good, 48 percent; Good, 50 percent; So-so, 2 percent.

All 64 said the program should be offered again and indicated they would recommend it to a friend.

Top management said the program filled a definite need. They liked the idea of 1-day sessions every other week because it does not interrupt the regular work schedule.

It is my opinion that the Cooperative Extension Service should conduct and sponsor more programs aimed at the individual and his development. Of course, this means going more deeply into subject matter over a longer period of time than usual. Acceptance of the super market program partially substantiates this, and the approach merits experimentation in other areas. ■

# Extending Education to COOPERATIVES

by LEON GAROIAN, Marketing Management Specialist, Oregon

**“THE** Extension Service has been extremely helpful to my department managers and their fieldmen, but this is the first time Extension has provided me with managerial assistance.” That was the gist of a statement by a general manager of a large-volume cooperative after we had presented a written analysis of the feasibility of embarking on an egg marketing program for members of his cooperative.

About 30 years ago, Extension had

\*\*\*\*\*

*The above example typifies what many State Extension Services are doing today. During the past year, almost half the States conducted one or more similar educational programs with farmer cooperatives. In almost every instance increased wealth to farmers was the result.*

*The county agent was involved more or less directly in several of these analyses. As pointed out, Extension's role in working with farmer owned cooperatives has changed. The educational job of increasing efficiency of operation, management know-how, and providing needed services is the big one.*

*But, county agents can have a role here, too. They have, for example, provided sociological, historical, and area potential information, cornerstone for the analysis.—by Paul O. Mohn, Chief, Marketing Firm Management Branch, Federal Extension Service.*

\*\*\*\*\*

helped farmers organize that cooperative. Once since then we helped in its reorganization.

The co-op manager's statement illustrates two points:

(1) Extension cannot revel in past glory. The prevailing concept seems to be, "What have you done for me lately?"

(2) There is growing recognition among executives that a properly staffed Extension Service can make substantial contributions in improving their training and education. As managing becomes a science as well as an art, there is more readiness on the part of executives to learn how to apply the newer management concepts and tools. And educational programs on this level have a direct impact on farmers.

These points serve as the basis for relating some experiences in Extension's educational work with farmer cooperatives.

Extension programs with cooperatives date back to the beginning of Extension in many States. Early emphasis assisted farmers to develop new markets where none previously existed, and to improve markets where farmers were not receiving adequate prices or services.

## Changing Role

Gradually the need for new farmer-business organizations diminished as existing cooperatives expanded services, and proprietary companies grew more sympathetic and responsive to farmers' problems. Attorneys and accountants in the specialized needs of cooperatives and an expanding number of professionals are now available to assist farmers and their cooperatives.

Extension's educational role with

cooperatives has changed as a result of internal and external forces affecting cooperatives.

External forces are those of which a business entity has little control. Changes in technology; number, size, and functions of competitors; degree of vertical integration of competitors; accepted standards of industry price schedules; changes in buyer product specifications, terms, and price determinants are examples. To remain successful, agricultural businesses must adjust to these external forces; they must be flexible in organizational structure, finances, and personnel.

Often, executives have trouble distinguishing various external forces and determining the relative significance of myriad events in constant change. Extension education can be tremendously effective in this area. Educational programs are well formulated and synchronized to the needs of this clientele.

Such programs should be useful in predicting trends and important reactions for human consideration and present alternatives and providing guidelines for administrative consideration.

Outlook provides a typical example of how a traditional extension program may be geared specifically to agricultural business. With some modification, outlook for business can be helpful in predicting business trends and in pointing directions.

## Management Assistance

Extension's educational programs relating to issues internal to the cooperative are often more challenging. We refer to programs developed to increase management and direct understanding of management functions, improved methods of decision making, organizational and management audits, and operations analysis.

The last two, organization and management audits and operations analysis, are effective teaching techniques. They enable management to experience the application of economic tools and organizational concepts to their own business. This represents the modern application of the extension demonstration technique.

Our monthly publication—M-

ment News for Agricultural Business—presents information tailored specifically to executives and directors of agricultural business. This page, multilithed publication was developed to serve three purposes: develop a specific topic in sufficient detail to be educational and useful to clientele; provide a working reference for managers and directors in functional area of management; and provide supplementary reading and reference material for our management and director conferences or seminars.

The functional area covered in the first series is financial management and controls. Other areas to be developed include operations, personnel, marketing, and general management.

### Potential Support

These functional areas apply mainly to internal business forces, an area in which Extension has yet to make a significant contribution.

In Oregon, we've found the management seminar effective in reaching top management of agricultural businesses, including cooperatives.

Our 3-day "Planning for Profits" seminar on long-range planning drew managers—all skeptical of what

Extension could do. Since then, we've received requests to repeat "Planning for Profits" to enable other employees from firms attending the first seminar to gain this knowledge. Managers attending "Planning for Profits" have asked for another seminar on another functional area.

The management audit is a potent educational tool in the hands of an experienced extension worker. It enables an outsider to evaluate the effectiveness of existing organizational structures, channels of authority and sources of difficulty, and relationships between directors and managers and between managers and subordinates. The three audits conducted last year resulted in marked internal improvements and are reflected in higher earnings.

Through operations analysis, management gains understanding of analytical methods of evaluating performance. Last year we showed managers and boards of directors of two cooperatives how profits could be enhanced by shifting quantities of products processed. One cooperative changed from \$50,000 loss to \$247,000 earnings in a year.

We're on the threshold of a director education program. The objective is to improve the performance

of directors of cooperatives and proprietary companies.

The program will center mainly in developing better understanding of management functions, and improving the decision-making framework of directors. After testing in Oregon, this program, sponsored by a Federal Extension contract, will be introduced to other States.

Educational work with cooperatives provides opportunities to make significant contributions to farmers' income, if Extension is willing to tool up for the task. To be effective, extension programs must be developed specifically for this business clientele, and be staffed with competent personnel.

Our experience indicates cooperative managers and directors are eager for more extension educational programs. Our mission should be to fulfill this need. ■

## REACHING A MILLION

(From page 141)

Twelve years ago the Division of Parks set aside four acres of land at Nassau County Park for our use to study turfgrass. Plots were established to compare weed and disease control chemicals. Grass variety plots were also established for comparison and to observe the response of fertilizer and lime treatments. These plots are useful in demonstrating good practices for lawn management.

The research program is directed by personnel at Cornell University. Turfgrass and ground cover demonstrations are supervised by local extension staff.

Meetings, tours, and field days are held several times annually to show both research and demonstration plots at Nassau County Park. Plot findings are the basis for revising local recommendations.

This urban program is financed almost entirely from Nassau County appropriations. Less than one percent of the funds come from the U. S. Department of Agriculture.

Frustrations? Yes. But the public is satisfied and seldom misses saying, "Thank you." ■



Tom R. Titus (center with back to camera) explains steps in making a new lawn at a mass field day for Nassau County homeowners. His discussion group was 1 of 5 operating simultaneously and repeated several times for the 1,200 who registered.



# putting publications Where People Are

by LYMAN J. NOORDHOFF, Publications Program Leader, Federal Extension Service

**A**LL of us—agents, specialists, editors—have dozens, even scores of places we can distribute publications efficiently. More places than we may realize.

And they all meet the definition of efficient distribution: to place needed booklets with interested readers on time and at low cost.

Wholesaling, selling, and retailing are your three methods of distribution. Wholesaling means distributing through garden centers, banks, laundromats, factories, feed-seed-fertilizer stores, and the like. Wyoming calls these "self-feeder" places of audience concentration. Like more States are doing, you can sell, either by individual order or in bulk. And we've long "retailed" booklets direct from agents to readers.

Two recent decisions give impetus to wholesaling and selling. In his

consumer affairs message to Congress in March, President Kennedy stated he was directing the Postmaster General to display and sell government publications useful to consumers in at least 100 selected post offices as a pilot test. This trial likely will begin this summer.

Secondly, in late April USDA's Office of General Counsel ruled that States may now sell booklets printed with federal funds. This reverses a 1938 ruling. States have always been able to sell booklets printed from State funds. Sales are allowed from either fund only if State law permits.

For efficient distribution, by whatever method, *remind people often and in many ways of your booklets, and put them where the people are.* Repeated offers, plus easy pickup are both needed.

In a nationwide survey, publica-

tions editors and State distribution officers named scores of old and new distribution places or points. You find 38 named in this article. Your coworkers found these successful

## Wholesale Distribution

In Bossier, La., (39,000 population) home demonstration agent E. Sydney R. Alexander emphasizes wholesaling. In a first-time trial during 1961, she distributed about 3,000 copies of 24 titles, mainly to "new customers" with no former Extension contact.

Women picked up the actual booklets in 13 types of stores like groceries, milk route, grocery, electric co-op, sewing center, and recreation center. Store owners and women both responded favorably. Bulletins carried the agent's name and address.

Several full-time urban agents in Oregon also are pleased with results from wholesaling. They say merchants welcome the displays.

Bill Corey, Rutland, Vt., county agent, keeps racks filled with 10 appropriate booklets in two garden centers. He reports, "Our garden plays are very successful. Many commercial fieldmen distribute our booklets during their farm visits."

Last fall in South Dakota, Mitchell County Agent Dave Blanchard distributed 400 copies of "Cooking Pheasant" through freezer lock hardware stores, and grocery stores. Placed just before hunting season, in most cases the supply was not enough.

Statewide wholesaling is common too. Last summer, Georgia marketing specialists helped several supermarkets promote fresh peaches. Part of the store display was an extension-written booklet to help housewives select peaches. The publications editor writes: "Participating supermarkets reportedly doubled their sales and marketing specialists feel the publication played a vital role in this success."

In Pennsylvania's series of leaflets on dairy cattle breeding efficiency, probably more than half a million 120,000 copies were distributed to dairymen by artificial breeding technicians. They picked up their copies from agents. Co-ops paid for printing 40,000 copies of one 4-color folder. Extension paid for a 10,000 reprint



Two publications are distributed at this exhibit of H. E. Wichers, Washington State rural architecture specialist, to show an easy method of planning a home. A post card size list of 13 available publications with agents' addresses, goes to all visitors. Attendants give copies of the 8-page 2-color bulletin only to those really interested in the planning method. About 15,000 people have already seen the exhibit.

Pennsylvania also wholesales rough seed firms (wholesale and mail), chemical dealers, fertilizer dealers, landscapers, and nurseries. Missouri dairy plants and co-ops have distributed 44,000 Dairyman's calendars during 1961 and 1962 and direct-mailed some 100,000 copies of the first eight accompanying folders, one each month, with milk checks. After successful experience with handbills, Delaware is trying further "to exploit the idea of distributing booklets in public places." New Jersey editors are helping agents distribute booklets through roadside stands.

South Dakota gained 2,500 more orders at no cost. An electric cop reprinted an entire fact sheet drying grain in their monthly magazine to members.

The beautiful thing about cooperation needed in wholesaling is that it spreads. In 1960 Cleveland Kiwanis clubs campaigned with Extension for the use of power mowers. Members personally delivered 15,000 copies to suburban home owners.

Since then a manufacturer of mowers has asked to reprint the folder to include copies with new mowers. In several counties have conducted publicity campaigns through Kiwanis clubs.

### *Selling Methods Increasing*

Direct selling, the second method, is becoming more common. We already have been on a limited scale; we're permitted to sell more widely now by USDA. People are willing to pay, and people's demand for booklets often exceeds our supply.

During the first 5 weeks this spring, South Carolina editors offered Successful Rose Culture for sale. They used posters with coupons for ordering in 28 garden centers, hardware stores, variety stores, and groceries in Columbia and Raleigh.

California's yearly sales amount to thousands of dollars, mostly in 15¢ items. Sales average about 50¢ perhaps 95 percent of all sales to individuals. About half the county offices, plus regional offices at Berkeley and Davis, sell booklets. Georgia encourages bulk sales. Specialists send an information copy of publications to all industry lead-

ers in that field. These firms in turn usually order a quantity at cost for distribution to dealers, salesmen, and customers. This point-of-sale technique "not only gets the extension message across, it helps sales of proven farm supplies," Georgia reports.

Ohio, Indiana, and Minnesota have sold 2,000 to 8,000 copies in smaller bulk lots to sugar beet processors; electric utilities; water softener dealers; crops, dairy manufacturing, and horticultural firms.

Illinois received about 3,000 requests after a nonfarm periodical listed a booklet for 15¢ per copy. A few years ago a notice in a farm magazine brought in 1,700 orders at \$1 each for a housing publication.

### *Retailing Direct*

And let's not forget our normal "retailing" direct to readers. North Carolina is "getting excellent results by sprucing up old, tried, and true methods," especially radio-TV. Rhode Island is promoting booklets more and more—with good success—through TV spot announcements.

In King County (Seattle), Wash., bulletins distributed skyrocketed from 37,500 in 1960 to 102,000 in 1961. County Agent Ralph Backstrom and Home Agent Helen Steiner give two reasons: more radio programs plugging bulletins, and greater distribution through garden stores.

As part of Oregon's abundant foods distribution program for needy persons, editors briefly described eight publications on a special list given out at food distribution centers.

"We think individual requests for about 8,000 copies of these bulletins have been a direct result of this experiment," they report. "Most of these are from low-income families with no previous Extension contact."

Distribution at exhibits is another proven method. Copies requested at Wisconsin State Fair have jumped from 17,500 in 1958 to 102,000 in 1961. Orders average 6 or 7 of the 25 booklets offered. People simply write their name and address on the sign-up list and check their choices. There's no attendant at the booth, not even a display of sample publications!

Publications are meant to be read and used. This requires efficient dis-

tribution. In other words, tell people repeatedly of your booklets and make it easy for people to get them.

Your coworkers have told of places or ways they distribute booklets efficiently. We all have these same opportunities to serve people better—more opportunities than we may realize. They're waiting to be used. ■

## **FOOD SERVICE**

*(From page 146)*

subsidized for the first 3 years by the Missouri Restaurant Association. Activities are directed by a Faculty-Industry Advisory Committee, composed of representatives of the university faculty and of interested trade and professional associations and State departments.

### *Program for the Market*

While determining the educational needs of the market through research, on-campus short courses and field clinics have been conducted. "Food Service Industry Career Guidance Councils" have been formed in two major metropolitan areas to work with the local school systems in providing adult vocational level food production employee training. Resource material for these courses was furnished by the specialist. He also has conducted workshops and educational meetings for local associations, worked with food service firms in consultation and in management case studies, and prepared extension circulars and bulletins on food service operating problems.

Plans for the future include extension of the clinic presentations throughout the State, preparation of resource material for advanced and supervisory courses to be offered through the public school system, teacher training to extend the skill level courses throughout the State, and additional publications on food service management problems, including the results of the case studies in the restaurant, hotel, hospital, and school lunch fields.

Through educational efforts with these people, Extension can reach out to a much broader audience and contribute to the well-being of entire communities. ■



Montana's Mobile Campus will transport visual explanation of the college's services to residents all over the State. The map (center) shows location of services of Montana State College; under the

loudspeakers (for messages to crowds outside) is a shaded s for showing motion pictures and slide programs.

# EXHIBIT TRAILER Spreads the Good Word

by LOUIS G. TRUE, Assistant Director of Information, Montana

To bring the instruction, research, and extension services closer to the people it serves, Montana State College has developed the MSC Mobile Campus. The Mobile Campus is almost a college on wheels—a trailer filled with displays.

Few people take the time to visit their State college to find out about its services. The Mobile Campus, being taken to all sections of the State, will bring the college to the people.

The trailer was selected because it is a different means of communication, has attractive displays, and presents MSC services rather dramatically. Successful experiences with similar displays in special trains years ago stimulated interest in the Mobile Campus.

## *All-College Planning*

The MSC Alumni association was interested enough to buy the house trailer; the college obtained a surplus truck. The Cooperative Extension Service is responsible for taking the Mobile Campus to the people.

An all-college committee had the job of getting the trailer ready for the road. They decided to use the trailer to commemorate two historic events—the centennials of the founding of the U. S. Department of Agriculture and the Land-Grant Colleges.

A second purpose was to picture MSC as it is today. Displays now in the trailer illustrate how MSC contributes to the social and economic development of Montana and reaches into most homes, chiefly through the Cooperative Extension Service.

The displays will remain the same throughout 1962. However, there is some flexibility to fit different audiences. The automatic color slide series and motion pictures can be changed to fit various audiences, such as livestock producers, grain growers, chambers of commerce, or high school groups interested in career information.

When the mobile campus reaches a town, taped music from outside loud speakers announces that it is ready for visitors.

The outside of the trailer is dominated by a large map of Montana showing the location and name of all 56 counties. Behind the map, a series of lights illustrate the statewide campus of MSC. One set of lights locates the county extension offices; another pinpoints affiliated hospitals. A third set locates broadcast experiment stations and the four shows high schools which cooperate with the MSC teacher training program.

A huge "M" on a rectangular mount, projecting from the wall, is emphasized by a blue spotlight. The first exhibit inside the trailer. The "M" symbolizes Montana. The caption describes people as the State's most valuable resource.

Next is a series of four free forms raised from the background. They describe the land-grant college in terms of students and faculty, buildings and facilities, instruction and research. They point out that they are dedicated to the social and economic development of Montana.

Each of the forms is done on panels of different colors emphasized by flashing back lights. The same sign is repeated in the displays.

The "M" panel is flanked on one side by the U. S. Department of Agriculture Centennial display. On the other side, higher education prior to 1862 is contrasted with the land-grant idea under the heading, "Land-Grant Colleges?"

Each display has some attention-getting device. On a 10-sided drum, for example, each flat portion has a picture that comes into view as the drum turns horizontally. Another attention-getter is an intricate appearance-frequency comparator developed by Montronics Inc., a local industry received by MSC.

Another display pictures a process developed by MSC to make a high protein animal feed, industrial starch, and syrup from barley, a surplus Montana crop. A bottle of barley soap with a plunger to spray a few drops for tasting is part of this display.

In one display the photos are reversed, while the frame projects from a panel to give a three-dimensional effect. In another display attention is stimulated by brilliant 4 x 5 color slides with strong back-lighting. Another display has a taped program synchronized with color slides.

Some photos are mounted conventionally. Others are lifted from the background by pegs or octagonal supports. Still others achieve a three-dimensional effect through tilting. The historama is one continuous picture on a moving belt. Sketches colored in ink, colored chalk, and red pencils picture important aspects of Montana's development.

Numerous campus people, interested in the Mobile Campus, offered suggestions for the displays as they were being developed. Many of them were led by Fred Sanford, artist for the Department of Information, developed the displays.

### *Potential Impact*

Those who have gone through the displays have been quite complimentary. They range from thank you's for bringing the MSC Mobile Campus to us," to expressions of surprise over the many services MSC offers. They marvelled that MSC is responsible for the development of new industries and new job opportunities for youth.

The Mobile Campus is booked for all of 1962. Attendance has averaged about 200 at each showing. The committee members in charge of developing the trailer see many new uses. They visualize future displays devoted to such things as

research in agricultural products utilization, possibly to display work of MSC art students and other Montana artists, soil fertility, crop improvement, and an endless list of agricultural and other services of MSC. ■

## **FINANCIAL FACTS**

*(From page 143)*

State awards were made to local winners at the annual banquet of the Deaf Smith County Chamber of Commerce. First-place themes in the three grade-level divisions were read and the national award was presented at a special recognition meeting of the Hereford Rotary Club.

Thrift talks are planned for a junior high assembly, featuring 4-H members of the committee.

Perhaps the most unusual assignment in the series was that of Loreta Fowler, assistant county home demonstration agent. Asked to give a program on money management at the Parkview Parent-Teachers meeting, she discovered that she was featured speaker at graduation exercises for the elementary school. Her subject was, "Family Economics."

Home Demonstration Club women trained in "Money Management" trained girls in four 4-H club groups.

Success of the committee is attributed to securing qualified, interested persons to serve on it. Every effort is made to provide them material and training. A number of resource persons have discussed the county situation, helped make plans, and helped in carrying out and evaluating the program.

It is difficult to measure results from the work of this committee. However, the work has become widely known over much of the State.

The committee members have made talks to over 100 groups. Two groups of young homemakers have been organized and have had at least eight programs each on "Money Management."

The committee plans to continue stressing the availability of the Speakers Bureau. All possible news coverage, making talks available, and a regular radio program are on the agenda. ■

## **WITH GROUPS**

*(From page 140)*

duct the training which is primarily concerned with the use of credit for agricultural development and maintenance. The group is given the newest developments in agricultural and home economic practices.

The Farmers Home Administration has asked for help in keeping their county personnel up-to-date on the latest subject matter in agriculture and family living. Our subject matter specialists do this training in a series of district meetings. Of course, these groups cooperate with and strongly support Extension in other programs.

Because Arkansas is primarily rural, the rural minister plays an important part in the social and economic development of the State. Extension works with these people as a group and often as individuals at the county and community level. An annual conference sponsored by the University of Arkansas brings these ministers to the campus where rural social and economic problems are discussed. This group has been extremely helpful to Extension.

This year we are working with civic clubs and federated organizations to tell the Centennial story of the USDA and the land-grant colleges. The university developed a series of slides telling the important role that the University of Arkansas has played in the development of the State. The series also points out what is currently being done through the various schools and divisions and points to needs and expanded programs for the future.

Sent to each county extension office in March, the series has been shown more than 206 times to more than 7,000 people. It comes complete with a script and a tape recording of the script. When agents are not available the clubs show it themselves.

Working with and through groups has brought us, by and large, to where we are today in Extension. Through these groups we have been able to truly "wholesale" information, which has been of invaluable help in improving family living and the farmer's situation. ■



## FARM RECREATION POTENTIAL



**S**OME of the values of rural life that farmers often take for granted have been "discovered" as a potential source of income. Providing farm vacations and other outdoor recreation for city dwellers is a fast-growing business. It can provide added income for individual farmers, and—in turn—for the entire rural community.

This new, virtually untapped resource, is challenging Extension to help farmers and communities explore the possibilities, organize, and serve their new clientele.

### *Plan in Pennsylvania*

Recently, Wyoming and Susquehanna Counties' RAD committees formed a joint subcommittee to investigate the possibilities of expanding the farm vacation business. With the aid of Penn State Extension Service, they surveyed the interest farmers had in entering this business.

A total of 166 surveys were returned. Of these, 92 farmers indicated they were interested in learning more about the farm vacation business.

All those indicating an interest were invited to a meeting on May 21. The Wyoming County Agent moderated a panel of four farmers from

the two counties who had been in the business. The audience sent written questions to the panel, and problems of insurance, activities, facilities, etc., were discussed.

The RAD agent gave a breakdown of information needed and presented an outline of the same information with the addresses of the local Tourist Promotion Agency (TPA), the (Pa.) Department of Commerce TPA, and the address of a New York TPA handling farm vacations on a nationwide basis.

The New York and local TPA were given time on the program. Both will inspect farms before advertising.

Fourteen families signed up with the New York company for 1963 inspection, and 38 requested inspection by the local TPA. More requests are being received daily, according to John W. Bergstrom, RAD Coordinator.

The fact that most people vacation close to home prompted Ohio's Rural Sociology Specialist John B. Mitchell to send a letter and supporting information to agents in Ohio's unglaciated counties.

"Here is information you may wish to use in your Resource Development program: 70 percent of U. S. tourists

take their vacations within 200 miles of their home. Your county is within easy driving distance of more than 10 million people who make money in large, crowded cities.

"Income of an area does not have to rely solely on manufacturing employment. Money can roll in on wheels if facilities and services are provided. Your area has a built-in advantage over the rest of the State in terms of its scenic beauty. Do not emphasize this strong point?"

### *A New Challenge*

Possibilities vary widely. But many farmers are discovering new sources of income in providing farm vacations. Vacationers may live-in with the family or camp out on the farm—in some cases they participate in the farm work. Other farmers are interested in developing hunting and fishing for-a-fee.

To help farmers and communities explore income-producing recreational enterprises, what's required and the profit potential; to provide educational assistance on the thousand-and-one new problems they encounter—these are some of Extension's new challenges. ■



Education Library

3318

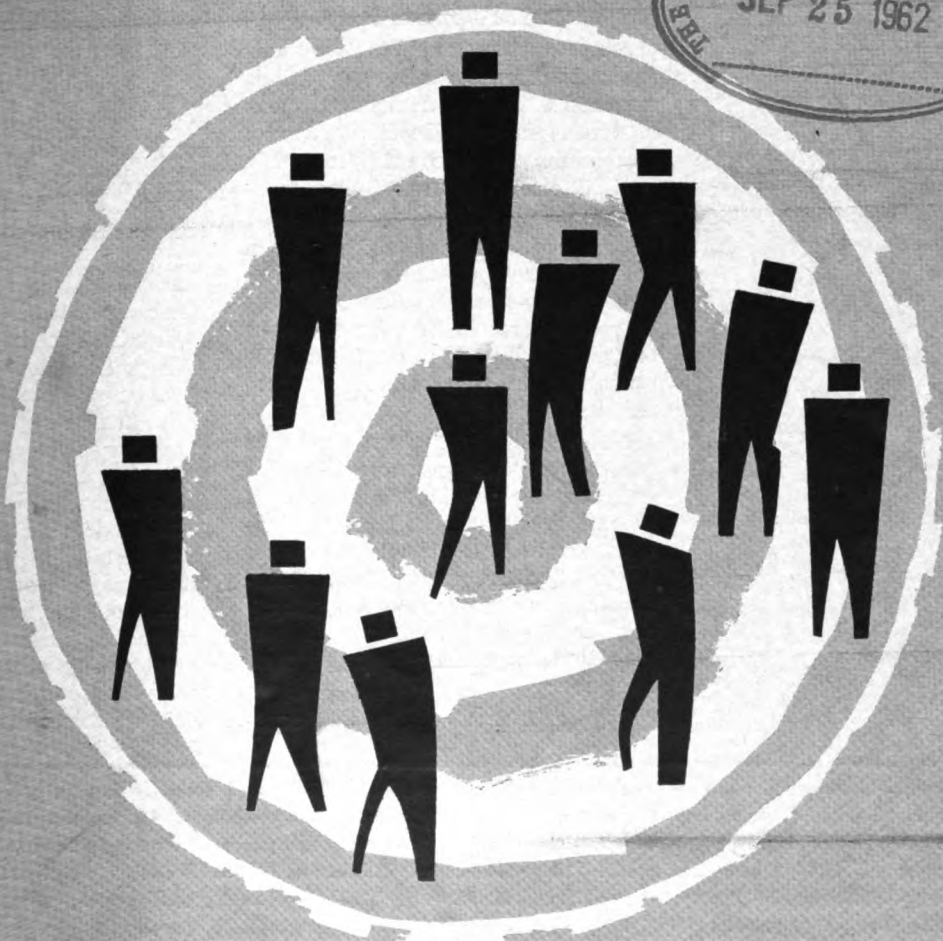
Value

EXTENSION SERVICE  
*Review*

AUGUST 1962

# YOUR AUDIENCES

**PRACTICAL STEPS FOR LEARNING MORE ABOUT THEM**



U. S. DEPARTMENT OF AGRICULTURE - FEDERAL EXTENSION SERVICE

Digitized by Google





**Official monthly publication of  
Cooperative Extension Service:  
U.S. Department of Agriculture  
and State Land-Grant Colleges  
and Universities cooperating.**

**The Extension Service Review is for Extension education**  
—in County, State, and Federal Extension agencies—**and**  
work directly or indirectly to help people learn how to use  
the newest findings in agriculture and home economics research  
to bring about a more abundant life for themselves and their  
communities.

The Review offers the Extension worker, in his role of educational leader, professional guideposts, new routes, and to for speedier, more successful endeavor. Through this exchange of methods, tried and found successful by Extension agencies, the Review serves as a source of ideas and useful information on how to reach people and thus help them utilize more fully their own resources, to farm more efficiently, and to make their home and community a better place to live.

Vol. 33

August 1962

No.

Prepared in  
Division of Information Programs  
Federal Extension Service, USDA  
Washington 25, D. C.

Division Director: *Elmer B. Winner*

Editor: *Walter A. Lloyd*

Assistant Editor: *Doris A. Walter*

### In This Issue

Page	
163	What is an audience?
164	Cold figures are live people
166	Feed-back as an extension method
168	Selecting your audience with fair exhibits
170	You can tell a lot by telephone
172	Questions they ask can tell you a lot
173	Getting a bird's-eye view of our country people
174	Sampling opinions by questionnaires
176	Local editors are spreading the word

### EAR TO THE GROUND

There are a good many ways of measuring audiences — by income, education, age groups, occupation—and many others depending upon how much you want to know.

Educators have to know their audiences like businessmen know their customers. Today, businessmen speak of teenagers as a special group of customers. Sales to this group run into billions of dollars.

Another indication of customer interests being put more precisely on "target" is the many magazines aimed at special audiences. People may be interested in a lot of things in general, but they are intensively interested in some things in particular.

I bought a boating magazine the other day (No, I don't have a boat!) and was surprised at the amount of specific information it had—on harbors, engines, materials used for boats, activities of yacht clubs. Recreational boating is a booming business, so the boat industry and boat magazine people have to know their audience.

Rather, I should have said audi-

ences. Alongside the magazine I bought were one or two devoted to small boats. The magazine I bought had boats with kitchens (they call them galleys). But news about galley equipment would score a big miss in the small boat magazines.

Another thing about audiences that they sometimes change fast. A couple years rise in the average educational level of an audience could make a big difference in the kind and quality of the knowledge they want.

And aside from formal education, think of what developments like Telstar will mean.

As you no doubt have figured out now, we are concentrating on audiences in this issue. Extension audiences are as varied as they come, and extension workers have to know how to find out what their people are like.

We hope this issue will point out some relatively easy, yet effective studies carried out by various methods—telephone, mail, mass meetings, feedback, census study, record questions—by other extension workers. Maybe one of these methods could do the job for you, too.—W

The Extension Service Review is published monthly by direction of the Secretary of Agriculture as administrative information required for the proper transaction of the public business. The printing of this publication has been approved by the Bureau of the Budget (June 26, 1958).

The Review is issued free by law to workers engaged in extension activities. Others may obtain copies from the Superintendent of Documents, Government Printing Office, Washington 25, D. C., at 15 cents per copy or by subscription at \$1.50 a year, domestic, and \$2.25, foreign.



# What Is an Audience?

by FRED P. FRUTCHEY, Chief, Teaching Methods Research Branch, Federal Extension Service



**QUESTION:** What is an audience? It sounds so theatrical.

**ANSWER:** I hadn't thought of it that way, but I guess it could have that meaning. In the process of communication the audience is the intended receiver of a message. The class in a college course is an audience because it is the intended receiver of instruction. Note that I said "intended" receiver.

In Extension we often use words "clientele," "group," or "people," when we refer to our audience. We do not usually say "crowd," except when we want the "crowds" to see an exhibit at a Fair.

Our audience in Extension are those whom we want to help, or those whom we are responsible to help, or those whom we have the responsibility and time to help. I expect that the latter is our practical audience. We don't make excuses about the one we have.

**Q.** Doesn't the word "audience" imply entertainment?

**A.** Not necessarily. However, communication is more likely to be effective if it is pleasant to receive. This is especially true of a voluntary audience, like an extension audience. If the message is dull, we may not have an audience.

**Q.** What do you mean "audience-centered?"

**A.** When we inspect our own thoughts as we prepare our communications, we often find we are thinking most about what we are going to say or write. We are concerned about subject matter content.

**Q.** But isn't that good?

**A.** Yes, it's very good. Or rather, I should say, "very half-good."

The other half is the audience and how the audience may receive our message and act upon it. As a matter of fact, we often think of our audience, for example when we write a direct mail letter to dairy farmers. It is audience-centered because we are thinking of them and writing so it will have impact on them. We have a "target" audience.

**Q.** Then you are saying that audience-centered implies that we have a target at which to aim our message and we adjust our aim to the target. We are concentrating as much on our audience as we are on the subject matter of our letter. Is that what you mean?

**A.** That's it. I expect you try to avoid using technical terms with which they are unfamiliar, or explain them if you have to use them, and try to write in their language. In so doing, you are centering your attention on the audience in addition to content.

**Q.** Yes, I often try to do that. But, come to think of it, when I am writing to the "dairy-farmer," I really have in mind the "full-time commercial dairy farmer." I'm not thinking of the part-time dairy farmer or the family with one or two cows. And often I'm not thinking about how any of those three audiences can use the information in each of their different kinds of situations.

**A.** Actually, I guess, there is more than one audience. There are as many audiences as there are people.

**A.** Yes. When you write, a person reads. When you talk, a person listens. You are writing or talking to individuals. Each interprets and responds to your message some-

what differently. Learning is a personal matter.

**Q.** I wish you hadn't said that. How can I expect to help more than one at a time when each has a different background of experience and each interprets the message differently?

**A.** Fortunately, when your message is centered on an audience with common interests, like full-time commercial dairy farmers, similar interpretations are likely. Backgrounds differ, but they overlap. In this overlap there are common concerns, common interests, common needs. There, agreement and common thinking have a climate for growth.

**Q.** That's better, because we can't make our message apply exactly to every full-time commercial dairy farmer, unless it is given during a farm visit or some other personal extension teaching method.

**A.** Farm visits, office calls, telephone calls, direct mail, and individual correspondence are all more likely to be audience-centered. You probably recall instances when a farmer was in your office discussing his problem. Finally you told him you would come out to see his place tomorrow. You wanted to get more exact and specific information about his farm situation before you made a suggestion.

**Q.** Yes, and he didn't like my suggestion. Eventually, I found that it conflicted with some of the needs and interests of the family.

**A.** The family situation is important. The farmer's values regarding his family conflict sometimes  
(See *A Dialog*, page 175)

# Cold Figures are Live People

by LORETTA V. COWDEN, Division of Home Economics Programs, Federal Extension Service

**“THE census is as revealing as a candid camera when you know how to look at your county, its cities, and subdivisions,”** said one Extension Summer School student.

**“The census for my county is as revealing as a bathing suit,”** said another. **“I wish I could assemble data down to a ‘bikini size’ or a ‘2 x 2 slide’ for each subcommittee,”** moaned a third.

Just as a bathing suit isn't appropriate for all occasions, so, too, we find different census data needed at different times. After a session working with county census data, summer school students at Colorado could see how to put available data to better use.

These students, from 14 different States, found several pointers useful for getting a better picture of their people, or programs for various population segments, and possible methods for future extension work. For example:

- *Think “people,” “families,” and “households.”*

Those blurring, blinding, small print population figures aren't just numbers; they mean people.

It helps to ask: What subject matter would family members of various ages and incomes find useful? What “slant” should be given subjects for each grouping? Which of these should we try to reach through news columns? Which should we aim home economics TV or radio broadcasts toward? Who might attend open meetings in the afternoon or evening?

- *Convert the data to percentage figures to gain a new perspective.*

Let's look at a sample of county material:

Source: U. S. Census population, 1960; General Population Characteristics, Table 13.

(This data is taken from a true county though the name has been changed. Following information taken from other areas.)

	Total Population	Percent of Total	Percent Increase 1950-60	Total Number Households	Percent Increase 1950-60
Total Sunshine Co.	49,342	100	18.2	13,790	20.6
Town A	10,660	21.6	127.1	2,686	116.1
Town B	28,534	57.8	9.2	8,467	14.5
Rural Nonfarm	7,157	14.5	—	—	—
Rural Farm	2,991	6.1	—	—	—

The use of percentage figures helps in making comparisons, for example: Towns A and B compared to the county as a whole. With over 100 percent increase in population in town A and with about 10 percent in town B, it is clear that there are relatively more newcomers in these towns than in the county as a whole.

What do we need to consider in reaching these newcomers? Who are the newcomers, their jobs, and income? Do they know us? Do we know them and their concerns? Who are potential leaders among them? Are they now included with program planners? How can we get to know them and find out their real interests?

- *“Round out” figures to give impact and make them easier to remember.*

Which is easier to remember? “Over 100 percent increase in population in town A.” Or, “Town A has had a 127.1 percent increase.”

The same can be done with other census tables as we consider adjusting our methods and subject matter. For example:

One-fourth of this county's adult population had only eighth grade education or less.

One-half of the adults had some high school or graduated. One-fourth of the adults had some college or graduated.

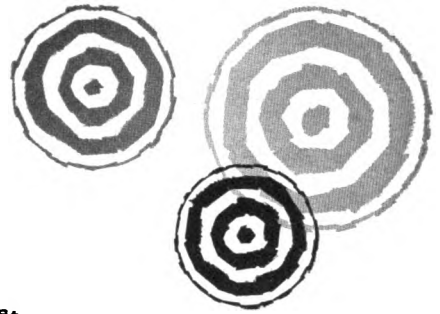
The median is 12 years school completed by adults 25 or over. Does this lead us to wonder if it might not present more depth of nutrition than the “Basic 4”? Would greater depth be more interesting and challenging to this educational level? Isn't it true that as the educational level rises people want to know more and more about a little?

- *Pay special attention to characteristics of county population to help identify important population segments, their interests, and needs.*

Examples: income, educational level, employment status and occupation, ethnic groups, age levels, level of living, as shown in the household census.

- *Take a close look at fewer figures—put a magnifying glass on them.*

After you pull out a lot of figures select and limit the amount of data used at any one time to give impact. Choose those which point up 1 questions, need for additional data alternatives for possible program. Focus on selected figures by using interpretive questions to make details stand out.



Example: By far the largest number, 85 percent, of employed individuals in Sunshine County work for wages. Only 15 percent are self-employed, including farmers.

Do these 15 percent determine job opportunities in this county? Can those who provide employment tell what they see as future job needs? Are they likely to be job opportunities in surrounding areas in 10 years? "Wrap up" or "bundle together" the breakdowns into meaningful groupings.

Statistics on income are often prepared in terms of number of families who report income: Under \$1,000; \$1,000-1,999; \$2,000-\$2,999; etc. Some of these categories can be grouped together in adjusting sub-matter to fit income and helping you see potential audiences.

About 1600 families have incomes less than \$3,000.

About 2400 families have incomes \$3,000 to \$6,000.

About 3800 families have incomes \$6,000 to \$9,000.

About 1800 families have incomes \$9,000 to \$15,000.

About 300 families (all in towns A and B) have incomes of \$15,000 and over.

Under \$3,000 is often considered income which allows little spending beyond necessities. Should we analyze consumer buying, dealing with food, and other essentials for about 1600 families? Would these be the next grouping of 2400 families potential audiences for this of subject matter?

Do these 4,000 lower income families use credit? If so, how and from what sources?

How many of the 5,900 families with incomes above \$6,000 are interested in recreational and cultural opportunities of their communities? Would they take part in public af-

fairs programs? Would they benefit by home furnishings or consumer buying meetings and guides. What kind of educational programs challenge higher income and higher educational levels?

• *Combine census data with other information.*

For example: Over 9,000 (about 1/5 of our county population) are between the ages of 9 and 19. Is this our potential 1962 4-H enrollment? What other factors influence our possible enrollment? We have 900 enrolled in 4-H, about 10 percent.

What geographic areas of the county are we now reaching in 4-H? Where do most of these 9,000 young people live? With 60 percent of them in towns A and B, should we concentrate on increased enrollment there first?

What other youth organizations or social and educational opportunities are available in town A and the other five subdivisions with 1,000 to 2,000 population? Who can give us this information? Where is 4-H most needed? What types of projects and activities would fit these young people's needs?

• *Don't fear census data that point to need for more information.*

The census often points up a need for data available from other resources. You can start a subcommittee or planning group to exploring.

For example. About 85 percent of our young people between the ages of 14 and 17 are in school. This leaves 15 percent (about 600) not in school. Census employment tables show less than 4 percent of this age group are employed. Should we look at job opportunities, training opportunities, and reasons why these 600 young people are not furthering their education?

By 1970 there will be 20 percent more Americans and an ever in-

creasing demand for skilled labor. Will these 600 young people be able to compete favorably 10 years from now? What kinds of career counseling are available in this county?

• *"Bridge the gap" between census figures and programs.*

Draw out an interpretation by making these figures come alive. Ask questions, show comparisons, suggest or ask for problems indicated and alternative solutions. Again, use only data which points somewhere—either to a problem for a specific audience, possible methods, or a need for more information.

• *Record census page and table as you take off data.*

This helps when it is necessary to refer back. You will find yourself doing it.

Colorado summer school students finished their work assignment on their county data with these comments: "This gave me a new look at my present program, and I'll work toward reaching newcomers. . . . I'll get people in the rural city fringe in on our planning. . . . I've always thrown too many figures at planning groups before; now, I'll 'bundle' them. . . . This makes sense out of census."

What census publications do you have pertaining to your county? Those dealing with population, housing, agriculture, business, and many other topics are helpful. If your county is in a Rural Redevelopment Area, you'll probably find the *Rural Redevelopment Area Statistical Profile* for your area a useful summary.

(Data used in this article draws examples from compilations by Dr. Starley Hunter, Extension Research and Training, Federal Extension Service, and a summer school paper by Mrs. Aubrey Notman, New Mexico home agent.) ■

# FEED-BACK as an extension method

by EARLE S. CARPENTER, Extension  
Communications Specialist, Massachusetts

**T**HE number of requests for follow-up materials, reactions of people who volunteer information, interviews, pretesting of presentations or materials on an audience—all these are ways to measure results of extension work. And such feed-back is vital as we must ever be alert to the reactions of the people contacted, either personally or via mass media.

Massachusetts, an urban State, has extension offices in all but two counties. Although the State has only 11,000 farmers, one out of every 11 private employment jobs is related to food and agriculture. A potential 185,000 families should be interested in some phase of the Extension Service program.

Only a small percentage take advantage of the opportunities available. So we must try to reach this group, as well as others, via mass media (printed material, radio, and television). This applies not only at the State level but also in the county.

A recent study of our homemakers' television audience on two stations showed only 12 percent ever participated in local extension programs. In a 1959 survey of audience reaction to our Gardener's Almanac program, only 29 percent had contacted their local County Extension Service for assistance with horticultural problems during the year. In 1957 this figure was 21 percent.

## *Suburban Surveys*

Boston University's School of Public Relations and Communications presently is studying factors influencing the flow and effect of Co-

operative Extension Information in the suburban community.

The survey, to be completed about January 1963, will provide a picture of the variables which operate in the flow of information. The field experiment will attempt to measure how much some of these factors influence this flow. It can be done through more precise controls and manipulation of information presentation than is possible in a survey.

In some 400 preliminary field interviews in suburban areas, one question was, "As you know, these agricultural agencies are operated with public funds. How do you feel about using these public funds to provide information for the suburban household?"

The response was: "Strongly in favor" (33 percent) and "Strongly opposed" (4.5 percent) or a ratio of some 7:1. Among the "Strongly in favor" comment was: "Just wish they'd publicize more on how and where to get them (information)." One "Strongly opposed" answer was: "All of this is increasing taxes and if we can decrease taxes, we should."

## *Commodity Publication Study*

For the past 25 years, Massachusetts Extension has issued the monthly publication, "Dairy Digest." This contains timely information for dairymen, processors, and feed distributors.

At present a mail study is being made among those receiving this publication. Some of the 25 questions being asked are:

What do you consider your sources of dairy information?

Check three types of information (12 listed) which are most valuable. Have you ever put to use any of the ideas you have read in Dairy Digest?

Have you ever sent for a report or publication that was discussed or mentioned in Dairy Digest?

Type of dairy operator, education, age, etc.

Response has been better than expected. When the study is completed, it should give those responsible for the State dairy program a better picture of what is wanted by those with whom they work.

## *County Bulletin Study*

Middlesex, our most densely populated county, offers services to both rural and suburban areas. For years Extension has issued a Middlesex County Bulletin containing timely information for agriculturalists, homemakers, and young people. This publication is sent monthly to 2,000 households.

Boston University is making a telephone study of the impact of the bulletin in the suburban areas. Of the 30 questions, 22 are related to the contents of the Bulletin, such as articles read, requesting information or pamphlets mentioned, meetings attended as a result of announcements. The other 8 questions are on gardening, landscaping, and personal data.

Results of this study will guide not only the future of the Bulletin, but also similar publications in other counties.

Those engaged in the production of horticultural crops have indicated

en interest in the radio broadcast  
ray messages. These messages were  
rted over 15 years ago when the  
ning of the application of sprays,  
pecially in orchards, was most im-  
tant.

Several years ago plans were made  
drop this service. But the reaction  
m commercial growers to a survey  
de this impossible.

These spray messages now are sent  
ring the growing season to 11 radio  
tions and the county horticultur-  
s. Mailed special delivery late each  
ernoon, they are used the next  
orning. The horticulturists dupli-  
e the messages for distribution to  
mmercial growers. Today these  
ssages remind vegetable and fruit  
wers, as well as the ornamental-  
, to look out for plant pests.

### *Frost Warnings*

Over 40 years ago, one of the most  
ous problems facing our cranberry  
wers was lack of information on  
imum bog temperatures expected  
ing frost seasons.

After several years of intensive re-  
rch, the late Dr. Henry J. Frank-  
developed a system of forecasting  
imum temperatures. He designed  
elephone system to relay this vital  
ormation to growers who paid for  
service on a per-acre basis. To-  
the program includes local radio  
ions and a telephone-answering  
vice which supplements the tele-  
ne relay system.

A recent survey showed that grow-  
who own over 95 percent of the  
age with water available for  
ding subscribe to the frost warn-

ing service. The service is now spon-  
sored by the Cape Cod Cranberry  
Growers Association, under supervi-  
sion of the Extension Cranberry Spe-  
cialist. He also serves as chairman  
of the frost warning committee.

### *Television Feed-Back*

One objective of the Consumer  
Marketing Education Program is the  
dissemination of timely food market-  
ing, economic, and technical infor-  
mation to consumers. For the past  
4½ years our food marketing TV  
programs have been limited to 12  
minutes of a 25-minute public rela-  
tions program.

When a series of programs on  
"Factors Affecting Food Prices," was  
planned, a group of viewers agreed to  
serve as consumer critics. The 25 had  
previously requested educational ma-  
terial offered on a food marketing  
program. Twenty-one replies to the  
questionnaire were received; 86 per-  
cent had watched 5 or more pro-  
grams.

In addition, 104 similar question-  
naires were sent to other viewers.  
They were chosen at random from  
viewers who had requested a frozen  
foods leaflet on a different food mar-  
keting telecast. Forty-five replied; of  
these, 64 percent had watched over  
half the series.

One purpose of the questionnaire  
was to secure some indication of  
audience acceptance of a series on  
"Factors Affecting Food Prices."

Both groups indicated strong pref-  
erence for a series of programs related  
to a common subject. This response  
is also shared by many educators and  
educational TV directors. They con-



sider the learning potential greater  
with continuity and progressive build-  
ing within programs, rather than  
"one-shot" programs.

Among the problem areas for fu-  
ture food marketing programs, meat  
buying was mentioned as the most  
complex. Frozen foods, new diet and  
low-calorie foods, and packaging and  
pricing followed. A study workshop  
approach to future food marketing  
programing appears advantageous  
not only via mass media but as part  
of county programs.

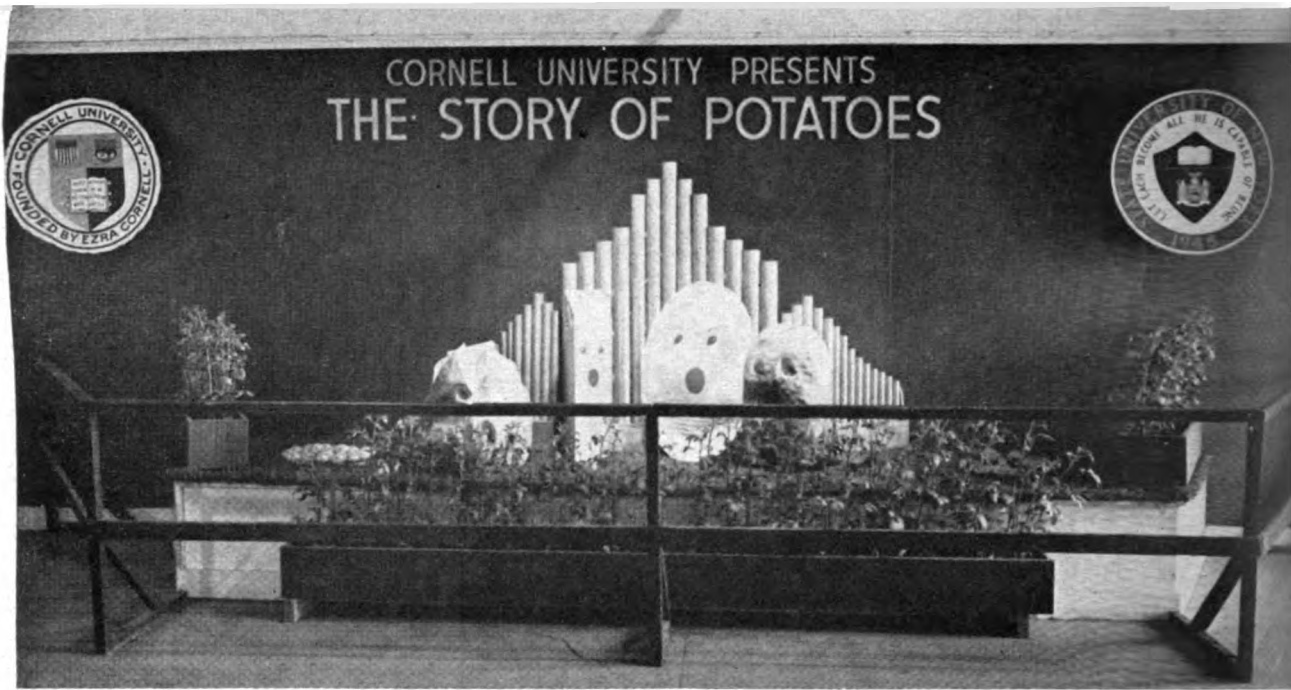
In connection with our 173 televi-  
sion programs in 1961, publications  
were offered to viewers 81 times. As  
a result 31,995 were sent to 23,341  
different individuals, or an average  
of 395 per offer. The number of re-  
quests per offer varied from 8 to 1,717.

With each direct reply to a request  
for an extension publication, a letter  
briefly mentions the extension pro-  
gram and suggests contacting their  
County Extension Service for further  
assistance. Each of these is listed.  
Counties report that many new con-  
tacts have been made in this way,  
especially through publication offers  
on TV.

As a result of our television pro-  
grams, many homemakers write for  
assistance on problems other than  
the subject of the telecast.

Our public supported extension  
programs must keep pace with the  
changing world. More time and  
thought must be spent in evaluating  
their success if we are to better serve  
the citizens of our respective areas.  
This can be accomplished by different  
methods, many of which can be de-  
veloped locally through feed-back. ■





This Potato exhibit had an absolutely static front. Plastic potatoes represented chips, French fries, boiled, and baked forms. A quar-

ter on tape sang verses praising each form. The audience (1 percent of the gate) increased as music was played.

## selecting your audience with FAIR EXHIBITS

by ELMER S. PHILLIPS, Head,  
Visual Aids Service, New York

**F**ROM time to time you read about experiences of individuals in the exhibit field. Often these articles indicate the discovery of a formula for successful exhibits. In other cases the report mentions only that some phase has given promise for future direction in the building of exhibits. And the author is happy to pass this on.

In both cases, most conclusions drawn from the success or failure of exhibits are based on a specific exhibit, in a specific place, with a rather definite audience. It is questionable whether some of the findings apply in other situations.

Some persons are certain that motion is the total answer for attraction. Others claim that color, shape, or other features are the attraction

and always build these specific elements into their exhibits.

I suspect that often the author is correct. Applied in other cases, however, I can almost certainly say that their findings might not be applicable. Let me tell you of an experience based on 10 years study of a single space at the New York State Fair.

About 10 years ago, the director of the fair offered a space in the Horticulture Building to the College of Agriculture for an exhibit. The space was 32 feet long by 20 feet deep and made a completely enclosed, darkened area. It had previously been used as a projection room for a commercial concern.

The space was dark, dirty, and dingy. However, it offered the possibility of experimentation.

First, a false wall, 2 feet from the regular wall was built on three sides of the room. An entrance and exit were made on opposite sides of the area. And a peculiarly shaped storage and exhibit space was built on the fourth side of the room between the two doorways.

This arrangement was intended for building circular and rectangular openings in the false wall so a drama-type exhibit could be placed in each space. The whole area was painted dark blue.

Additional provision was made for the rear projection of either motion pictures or colored slides synchronized with sound. This arrangement was designed for breaking a large subject into approximately seven segmented parts.

Thus, like the formation of a good speech or radio talk, point by point, the larger subject could slowly be expanded into a unified whole.

A previous survey had shown that 65 to 80 percent of the people going through the fair came from city areas. It was decided that all exhibits would be built and structured for an urban audience. We set standards, however, that the rural people could see in the display of any of the subjects portrayed.

Because this was a completely enclosed booth, some outside means of attracting people was necessary. A low, 18-inch platform was built, surrounded by a light fence barrier.

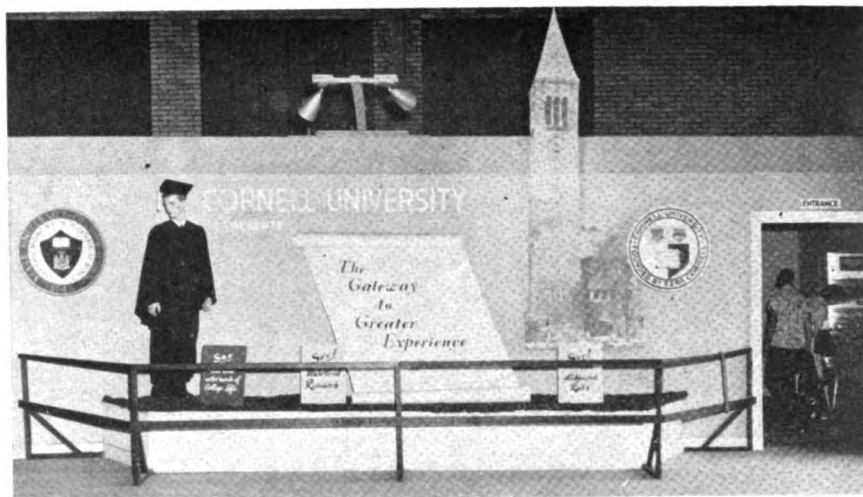
### Conclusions Drawn

Briefly, these are the results of 10 years of exhibit experimentation:

- The platform on the outside of the booth, by its very tone, can pre-select the type of audience that enters the enclosed booth.
- No differences could be discerned between color, light, motion, and sound from the viewpoint of attracting audiences to the exhibit. It would be more appropriate to say that some novelty which might include any of these elements was necessary to attract a large number of persons.
- Segmentation of the ideas inside makes it easier for viewers to comprehend a large overall subject.
- Standardizing the sizes of the areas within the room made preparation and installation easy.
- Farm operators expressed pleasure in the story we told urban residents and admitted that often our visual presentation gave them ideas for their work.

We have used novelty items that include hatching baby chicks, magic cows, and even a "cockroach apartment house" outside of the booth.

There is a definite correlation between novelty and the audience measured in terms of actual numbers and computed on a percent basis (the total fair goers). The greater the novelty—the greater the audience; the more select and specific the point attraction—the more select the audience.



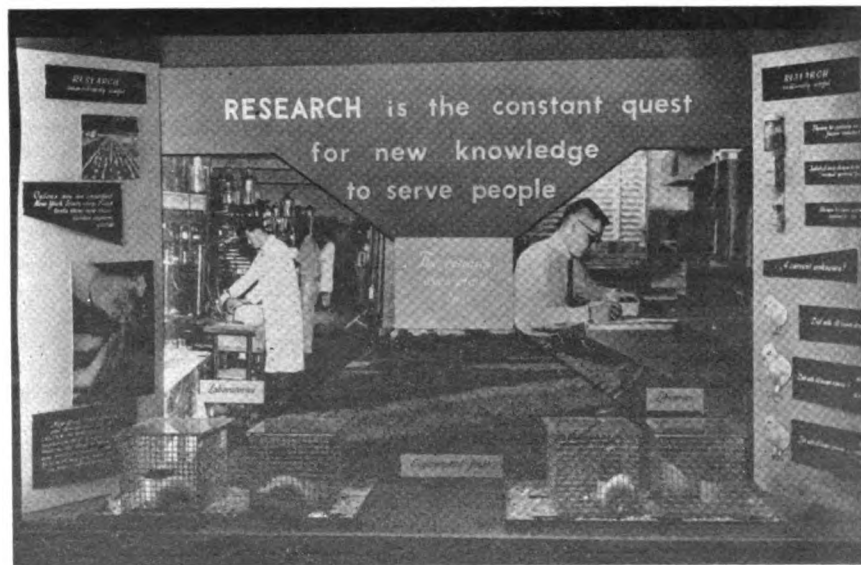
Cornell's Education exhibit was static with no sound. It was designed to pre-select those interested in higher education. The six percent of the gate who entered showed great interest in college.

### Comparisons Planned

This year we plan an entirely new space at the fair. Finished in copper and mahogany, it is planned for at least 5 years use.

We intend to duplicate some of the same experiments and thus hope to compare a light, airy, modern space with the figures from the past.

If a pattern develops, there may be more to report in the future. ■



Inside the exhibit about higher education were individual diorama-type displays similar to this one on Research.



## you can TELL A LOT by TELEPHONE

by WARD F. PORTER, Chief, Program  
Research Branch, Federal Extension Service

**K**NOWING your audience is as important and probably harder to do today than in the early days of Extension. New directions and new audiences for Extension make it necessary to find and use techniques that will provide objective information to plan and carry out sound programs.

One answer for analyzing audiences can be found in the common telephone. Interviewing via the telephone is relatively inexpensive, time-saving, and successful in getting response.

According to the 1960 Census, 78.5 percent of all U. S. households have a telephone. Of course, this percentage will vary among and within States, but telephone surveys are feasible.

### *Telephone Advantages*

Getting information about your audience through telephone interviews has many advantages. It is economical and has been proven practical and effective in many studies across the country.

Other things being equal, this technique requires less expense and time than personal interview or mail questionnaire surveys. The percentage of response is apt to be considerably greater than mail questionnaires. This alone justifies careful consideration of telephone interviewing in surveys which require limited quantities of information.

Telephone interviewing is ideally suited to volunteers and lay leaders. Involving such persons in collecting

information for extension program development is, in itself, a device for creating interest and acceptance of extension programs. Volunteers have successfully conducted door-to-door interviewing; telephone interviewing is probably less trying and less difficult.

Another advantage of telephone surveys is the convenience of directories for drawing random samples. You need only decide on the number of respondents needed for analysis and determine the approximate number of area households with telephones. Then select every "nth" name—starting at some random point—for the sample to get the number you want.

For example, this might mean taking every 50th, 75th, or 100th name. If the directory is large, it may be easier to use every "nth" page, and then select the person listed at some pre-determined position on the page. An alternate sample is easily drawn at the same time by taking the preceding or following name.

Business listings are, of course, excluded.

### *Noting Limitations*

One disadvantage of telephone interviewing is the "limited" amount of information that can be collected from any one respondent. Although time is important, the length of interviews need not be too restricted.

For example, in a series of county-wide consumer information surveys in Missouri, the average interview

lasted 12 minutes. In some instances interviews ran much longer.

As many as 45 questions were involved in one of the Missouri county surveys. The amount of information collected was considerably greater than usual in mail questionnaires.

Experience with telephone surveys in other areas—Marquette, Mich.; Baltimore, Md.; St. Joseph, Mo.; and elsewhere—has been comparable.

Another difficulty commonly associated with telephone surveys is establishing with the respondent the "legitimacy" of the survey. The interviewer must, of course, "legitimize" the study; but various techniques for doing this have proven satisfactory.

Fears that respondents would refuse to cooperate because of frequent exposure to commercial salesmen have proven largely unfounded. This is in spite of widespread use of phone sales in larger cities.

Among other limitations, interviewers cannot observe certain characteristics, such as type of dwelling or household furnishings. Respondents cannot be shown things which might be useful in a face-to-face interview for clarifying questions, getting additional information. Many people may not be included in the phone directory. Time limitations may restrict lengthy explanations, or open-end questions.

The basic principles of object fact-finding apply to audience analysis using telephone interviews. The techniques of planning and carrying out extension surveys and evaluating studies are discussed at length in

Federal Extension Service publication, *Evaluation in Extension*, as well as in many other texts.

Training interviewers is an important step in any study involving interviews. Such training should include a thorough discussion of the purposes of the study, the questionnaire, interviewing techniques, and practice interviews.

Practice interviews are helpful, particularly to inexperienced interviewers. One useful technique is to have two volunteers simulate an interview which the other interviewers criticize. Or comments and suggestions can be interjected during the playback of a recorded interview.

Questionnaires should be carefully worked out and pre-tested before the training session. Interviewers should be instructed to read the questions as ordered to insure uniform interpretation.

Cooperation of the respondent depends a great deal on a proper introduction. Interviewers can be provided suggested introduction, including: reference to the interviewer's identity; the sponsor of the survey; the purpose, importance, and confidentiality of the study. The statement of purpose should be general, so as to avoid bias responses.

Advance publicity in the press, radio, or TV, can help prepare the area for the survey. Mention of such publicity often helps gain cooperation.

Close, continuous supervision of the interviewers is particularly important during early phases of the study. Questionnaires should be carefully checked by both the interviewers and supervisor as soon after the interview as possible. This limits, somewhat, the number of interviewers.

In most telephone surveys participated in by FES, the number of

volunteer interviewers has ranged from 10 to 17. Even with 2 or 3 professional staff members supervising the field work, this represents a considerable workload.

It is important to keep nonresponse at a minimum. Properly trained and supervised interviewers in telephone surveys should have few outright refusals—less than 5 percent. A minimum of five "calls" should be required to reach those who are not at home.

### *Information Collected*

Information collected in telephone surveys varies from simple factual information to complex data reflecting levels of knowledge, opinions, attitudes, and practices.

The Missouri studies previously mentioned requested information on levels of knowledge about nutrition, food selection and care, food preparation, and personal and family characteristics. Information was also requested on the availability and use of mass media. These data are being used in planning consumer information programs to meet the needs and interests identified in the surveys.

Telephone surveys have been used to measure the impact of educational programs, as well as to determine the characteristics of clientele. "Before and after" telephone surveys in Little Rock, Ark., and Marquette County, Mich., evaluated program effectiveness. A Baltimore, Md., telephone survey following an extension educational TV program, provided considerable information for evaluating the effectiveness of the program.

These and other studies demonstrate the feasibility of collecting objective information from representative samples drawn from large city

populations, as well as the open country. All studies referred to have been carried out at a reasonable cost in time and money. In most cases, interviewing was completed in only 1 week. Samples ranged from 200 to more than 300 persons.

Telephone surveys can be useful tools in analyzing our audiences, as well as in evaluating the impact of our programs. We expect and predict more widespread use of this technique because you can tell a lot about your people through a telephone survey. ■

### *Useful References*

The experience of those who have tried this technique for analyzing audiences and evaluating programs should be helpful to others. References of interest include:

Glen H. Mitchell, *Telephone Interviewing*, Department of Agricultural Economics and Rural Sociology, Mimeo Series No. AE 279, Ohio Agricultural Experiment Station, Wooster, Ohio, November 1957.

H. C. Little and Lorene S. Wilson, *Consumer Information Benchmark Study*, (a series of five reports), Missouri Extension Service, Columbia, Mo.

Margaret E. Holloway, *An Evaluation of the Maryland Extension "Fair Exchange" TV Program*, Maryland Extension Service, Baltimore City, Md.

W. F. Porter and Lorene S. Wilson, *Evaluation of St. Joseph Consumer Marketing Program*, Missouri Cooperative Extension Service Circular 784, June 1962.

# Questions they ask Can Tell You a Lot

by JOSEPH E. BEARD, Fairfax County Agent, Virginia

**F**AIRFAX County, Va., lies just across the Potomac River from Washington, D. C. In 1940 it was one of the leading dairy counties in the Washington milkshed, with 1,480 farms and a population of 41,000. Twenty years later, in 1960, the county population was 251,724; farms were reduced to 428.

Extension agents found themselves devoting more than 50 percent of their time to "Special Problems in Urbanization."

What guides does an agent use in determining when and how to recommend changes in such a county? Certainly he uses census data, reviews programs with leaders and committeemen, studies trends. But, where do you get the information to study the trends and present up-to-date information to committeemen and others?

This is not hard if you keep records of telephone calls, office calls, letters,

and other means of communication. List by subjects what people want, or ask, in sufficient detail to know exactly what they say or need.

Along with special problems developing in gardening, landscaping, insect control, plant diseases, sewage disposal, recreation, housing, community development, soils education, and consumer education, agents had special problems in knowing how to go about their tasks.

USDA specialists came to our assistance. They suggested that we keep a record of each call received by subject matter.

Each agent and secretary in the county office keeps a small note pad by the telephone or in his pocket. Each question asked is listed on a separate sheet giving the subject, date, and unusual information or circumstances.

These slips are dropped into a small card file box on each desk.

Slips are counted and listed for information in monthly and annual reports.

This system takes most of the guesswork out of what people really want or need. Records kept on questions asked at the grass root level really open your eyes to local problems.

The second year we kept records on all calls. We received, for example, 640 calls on what to do about skunk squirrels, and groundhogs destroying fruits and vegetables in gardens.

One of our farmer committeemen took a dim view of this problem. "A dog usually took care of the job. But what agent can ignore 640 calls on any subject in any given year? I didn't."

Later, many grateful urban gardeners supported a move by county farmers for tax relief.

## *Special Programs Designed*

Homeowners, landscape gardeners, health departments, real estate developers, and contractors experience more problems in soils than farmers. Until recently too little thought had been given to this by extension workers.

Listening to what people ask for resulted in one of the most outstanding Soils Education Programs in the country. Farmers; homeowners; real estate developers; and the Departments of Health, Education, Public Works, Planning and Zoning, and Assessments all use our county soil survey information.

Our soil survey was designed to meet the needs of all the people in the county, whether farmers or not farmers. Regular soils education classes are held for employees of

(See *Recording Questions*, page 1)



Questions from Fairfax County residents showed agents that farmers were not the only people with soils problems. As a result, a soil survey was designed to meet the needs of all county people and soils education classes (pictured) were held for county government employees.

# Getting a Bird's-Eye View of our county people



by RALPH W. SCHALLER, Oregon County Extension Director, Missouri

Most of us in Extension are reasonably well acquainted with the problems of families in the home economics clubs, livestock improvement associations, and other extension-oriented organizations.

But, what about the others? Our county is a lot bigger than that. And for our programs to be effective, we must get a true fix on the audience we want to capture.

These thoughts prompted us to take a look at our program development procedures in Oregon County. Too many times our program committee was made up of people we have been working with for years. We want and need new ideas and challenges.

We were aware of a large number of families reached only through radio and newspapers.

In an effort to get a better picture of our audience, we developed and carried out a study in 1958. We tried to get a bird's-eye view of our people through an impartial study of our rural area population.

The schedule of events for this survey project included:

Approval by Extension Council  
Preparation of the schedule (questions)

Selection of sample

Training leaders

Interviews

Tabulating results

Preparing the situation statement

Action Program (Long-term goals selected by Council, short-term goals selected annually, annual plan of work made out by staff and council)

How did we determine whom to interview?

A county map showing all houses

was sent to our Division of Field Studies for sample selection. This office determined that 100 rural families would make an accurate sample from our 1,400 farmers.

## Revealing Results

Survey results were rather surprising. For example, we found that we were working with far fewer farmers than we imagined. Only one-third of the families interviewed gave farming as their major business or source of income.

The educational level of the people is important when selecting the methods to reach them. In our sample group, 263 people had passed their fourteenth birthday. Twenty-six percent of these had an eighth grade education; 11 percent had completed high school.

Age facts were also revealing. Thirty percent of the male population was over 50 years old; 17 percent of the female population was over 50. Twenty-nine percent of the males and 37 percent of the females were between 25 and 49 years old.

A number of "open-end" questions gave families an opportunity to express their opinions. For example:

Question: What would be the first thing you would like to do to improve your home?

Answers, in order of importance: Install a water system, remodel the kitchen, build a new home, other major remodeling.

In answer to these requests, a school was held on "farm buildings." Another school is being organized now on "planning a new home."

Question: What do you think provides the best opportunity to improve farm income in this area?

Answers: Improved livestock production and breeding, more use of fertilizer and pastures, improved marketing for livestock, off-farm job, better gardens.

By acknowledging the problems listed by these families, we have been able to plan several satisfying events.

The information obtained was used, along with other resources, to develop a county situation statement. This was offered to the council for study and formulating future programs. Leaders found the survey information more useful than census or other materials.

## Pitfalls to Avoid

A novice in surveys needs to watch certain steps for trouble spots. For example, the schedule (list of questions) can get too long and involved for ease of the interviewer.

We secured information on age, population, education, off-farm employment, family food buying and production, housing intentions, livestock data, crop production, and timberland management. A carefully selected number of topics would probably produce more useful information.

A lot of thought needs to go into the questions. They must be asked so the results can be tabulated.

We planned to carry out this study by training council members to do the interviewing. But this was only partially successful as agents had to assist.

Only three families refused to cooperate in our survey. We believe our publicity program paved the way for interviewers. Both radio and news-  
(See *Bird's-Eye View*, page 175)



# Sampling Opinions by Questionnaires

by JOHN F. DAMON, Carroll County  
Agricultural Agent, New Hampshire

**H**ow can Carroll County, N. H., make full use of its resources? What development opportunities are available? Why do our summer property owners (who outnumber our full-time residents) make Carroll County their vacation home? Why do 60 percent of our high school graduates leave the county?

At first the RAD Committee, 20 competent county men and women, felt that the answers to these questions were obvious. But during preliminary analysis of the county's resources, doubts arose as to which development road was best.

They were puzzled by facts such as: Carroll County does not have an unemployment problem, but family income is \$1,000 less than the State average per year. Seasonal residents own a greater percentage of the land than full-time residents and pay up to 35 percent of the taxes.

The RAD committee wanted to learn the ideas of the summer residents and why high school graduates leave the county. This was and is being accomplished by questionnaires mailed to the summer residents and high school graduates.

## *Summer Residents' Quiz*

One thousand or more questionnaires will be or have been sent to summer residents. The questionnaire, one page long, asks six questions. On the reverse side, a letter describes the RAD organization and the purpose of the questionnaire.

Both were written by the agricultural agent and a member of the RAD committee. Suggestions as to what should be included in the questionnaire came from the entire committee.

The questionnaire was designed to give background material about the



George Shaw, chairman of the Carroll County RAD Committee, and County Agent John Damon, also executive secretary of the committee, review questionnaires sent to summer residents and high school graduates in an effort to size up the county situation.

nonresidents such as: "How many years have you been a property owner in Carroll County?" It also asked for suggestions for solving the underemployment problems. Three of the six questions offered unlimited opportunity to express opinions.

About 100 questionnaires were sent to one town. Fifty-four percent were returned. Almost all showed that the person had spent considerable time before answering.

The trial proved so successful that questionnaires have been sent to two more towns. The rest are to be mailed soon.

## *Surveying Graduates*

Seventeen hundred 3-page questionnaires were sent to graduates of two of the county's three high schools.

Questions ranged from: "Are you happy in your present position?" to "What would be necessary to interest you to return to the area to work?"

The questions that the RAD committee suggested were talked over with the guidance counselor of one of the high schools. He was also interested in learning the present educational level and training of the graduates. The final questionnaire and introductory letter were prepared by the agricultural agent and the guidance counselor.

The 54 percent summer resident return from the trial town showed considerable interest in what we are

trying to do. They also showed the time was spent thinking about the problems before answers were written.

The summer residents of the trial town are either past middle age or retired. On the whole, they would not like to make Carroll County their permanent home. Many want more police protection, better fire department, sewage, and town water. They would like the area to remain rural with no increase in taxes. Some suggested ways to help the underemployment problem. Most of the summer residents like the area as it is.

This "leave it as it is" attitude must be considered by the RAD committee when making its development plans. We suspect that not all towns will feel the same way and depend on the questionnaire for proof.

High school graduates feel somewhat different. We realized a 50 percent return from one school. Of the returning questionnaires, almost half have gone on to school.

Will the college graduates return to Carroll County? Many graduates expressed an interest in returning jobs were available.

We gather that the young people really like Carroll County and would like to return. This, as well as information on training and educational level, will be helpful when the RAD committee makes its development plans and suggestions.

We feel that the questionnaire has several strong and a few weak

points. The suggestions of summer  
advisors will be a great help in ana-  
lyzing the needs of the area and will  
influence future development plans.  
Advisors also had an opportunity  
to express their opinions. And the  
questionnaire gave us an opportunity  
to tell them something is being done.  
Tabulating the results is a big  
job, especially when the questions  
offer an unlimited answer space. If  
the questionnaire is used again, we  
could attempt to narrow the field of  
answers.

Sampling audiences by a question-  
naire is an excellent tool in deter-  
mining the reactions of many people.  
The effectiveness of any question-  
naire is measured by the return and  
the quality of those returned. The  
number returned and the quality are  
influenced by the public opinion, tim-  
ing, advertising, and the wording of  
the questions and the introductory  
letter.

The county has not been able to  
grow in population and has been un-  
successful in attracting many new in-  
dustries. What is the answer? Per-  
haps the questionnaires will offer  
clues. ■

## DIALOG (From page 163)

With his values for his farm. Like-  
wise, the values of his friends and  
associates may conflict with his  
values regarding his farm.

Q. Now you're getting in pretty  
deep. Let's go back to the full-  
time commercial dairy farmers in the  
county. Even though my message is  
directed to them as my audience, I  
can see that audience divided into  
farmers who are among the first to  
adopt practices and those who do so  
later on. If I examined my talks and  
listings, it would appear as if I were  
expecting all receivers to be among  
the first to adopt practices, as if all  
were just waiting to hear from me  
about new ideas. I know better than  
that, but I act as if it were so.

A. You are not alone in that re-  
spect. We are all more or less  
like that. What we know is very im-  
portant—to us. So, we reason, it  
must be very important to others.  
Our audience can be sliced another  
way—according to the stages in the

adoption process. These are the  
awareness, interest, evaluation, trial,  
and adoption stages. There is an  
audience in each stage and methods  
of teaching will vary with each.

Then too, you also have an audi-  
ence called the legitimizers, the  
leaders who "bless" your message  
and "open doors" for you.

Q. To me all this means, know  
your audience and more im-  
portant, recognize the different audi-  
ences and adapt communications to  
those audiences. Thus far we have  
let our subject matter interest deter-  
mine our audience, but we haven't  
considered enough their interests,  
needs, and motivations. Nor have we  
considered sufficiently their individ-  
ual situations.

A. You have the idea of audience-  
centered communications, but  
how about those urban or suburban  
families? Are they another audience?  
Are they like your dairy farm audi-  
ence? Obviously not; they don't have  
dairy cows.

But are there other differences?  
Do they know you? Do they have  
the confidence in you which comes  
from satisfactory previous experi-  
ence? Do they want quick answers or  
do they want deeper understanding?

Q. I know what you mean. I  
studied dairying in college. I  
like dairying. I can think like a dairy  
farmer. I can put myself in their  
shoes. But these others—I guess I  
could if I had to.

A. You have just hit at the heart  
of this whole business of audi-  
ence-centered communications—put-  
ting ourselves in the other fellow's  
shoes. Think like the other fellow.  
The technical word is "empathy."

I am reminded of the story about  
a bright little boy on a large planta-  
tion years ago. He had been playing  
in the fields all morning. At noon-  
time, coming in for dinner, he saw  
a commotion around the big house  
and asked why all the excitement.  
They told him the mule was lost.  
Everyone had been looking for the  
mule all morning and couldn't find  
it.

He left and in 20 minutes was back  
with the mule. Surprised, everyone  
asked, "Where did you find that  
mule? How did you know where he  
was?"

The little boy replied, "I just  
thought, if I was a mule, where would  
I go. I went there. And there he  
was." ■

## RECORDING QUESTIONS (From page 172)

different departments of county gov-  
ernment working with or appraising  
soils.

Landscape schools are now held  
annually for nurserymen and their  
employees. A landscape and garden  
institute is held each year for own-  
ers of small homes. These activities  
came about after our records showed  
the demand for information of this  
type.

Our 4-H and youth programs have  
changed quite a bit, too. We formerly  
conducted 4-H projects in homemak-  
ing, agriculture, and home beautifi-  
cation.

We now have clubs in light horse  
and pony, canine care, and small  
engines. These are the result of  
hearing, "But I don't live on a farm,  
and I want my child to be a 4-H  
member."

Fairfax County extension agents  
now receive 118,000 different ques-  
tions each year. The questions they  
ask tell us a lot. ■

## BIRD'S-EYE VIEW (From page 173)

papers carried items on the inter-  
viewers in the field.

Tabulation and summary of re-  
sults proved to be the most difficult  
part of the process. Open-end ques-  
tions drew a variety of answers.

This means of preparing a program  
is more time consuming than if we  
had used leaders and meetings. Yet,  
it is worthwhile when we see the re-  
sults. We are far more aware of the  
characteristics and problems of our  
whole county and can make exten-  
sion plans accordingly.

I would recommend an enterprise  
or scope area study for program  
building. This would give more de-  
tail and the direct programing would  
be beamed on the whole target.

The real reason for this approach  
was to get some new ideas. We have  
and we intend to put this new infor-  
mation about our audience to use. ■

# Local Editors Are Spreading the Word

*Communicating your RAD program—its goals, plans activities, and successes—to the public is*

*part of Extension's educational and organizational role in RAD.*

## Editor Stirs Interest With OEDP Reprint

"Our Overall Economic Development Plan could stir up a lot of local interest—a necessary part of any RAD success. But first, we must get it in the hands of the citizenry. How?"

That question came up as the Kalkaska County, Mich., RAD committee put the finishing touches on its OEDP in early 1962. Someone mentioned that the local weekly paper, the *Kalkaska Leader and Kalkaskian*, went into virtually every home in the county. Why not use it?

Although not on the committee, editor Wilson Rowell was eager to help. He ran the entire OEDP text as a center page. He then used the same type to run off one-page reprints plus most of the content of a hard-cover booklet.

The committee paid the newspaper for ink, paper, and other extra expenses. The editor provided most of the labor free of charge, so the total cost was well below a regular full-page advertisement.

"We sent most of the reprints out of the county," reports Norm Brown, county extension director and head of the RAD Agriculture and Forests

Committee. "About 25 went to State and Federal offices. Senators, congressmen, and others have gotten well over 100. Almost all reprints are now gone."

Brown notes novel evidence of thorough readership. Some 200 people have called the committee's attention to the OEDP's two or three minor typographical errors!—Hugh M. Culbertson, Assistant Extension Publications Editor, Michigan.

## Local Editor Handles News for Steering Group

Three newspaper editors are on the steering committee of the 11-county SE Iowa pilot project in area development.

One of the editors, Bob Norberg, writes news stories on area RAD steering committee actions for all nearby papers and radio stations. The Davis County extension office with Bill Beyers as director, handles mimeographing and mailing.

This kind of cooperation gives all the area's news outlets well-written,



thorough coverage—and an eye-opening break on RAD news. It's credit to the editor with helping to get "sensible" and "self-controlled" support from local newspapers and radio stations. They work with the committee—not ahead of it or against it.

But not all the area's RAD media support is handled this way. Far from it!

Iowa State's extension editors and other extension workers are working closely with local editors and radio stations. Main emphasis is to mesh the RAD program with editors' natural interest in developing the area's economy.

One effort has been an editing background book, providing information on the area's development program. This is paying off in more and better stories and editorial comments. Plans for an editor's seminar on the area RAD program are being considered.

County extension directors in each of the 11 counties of the area receive a steady flow of localized column news, and radio programs. These supplement and complement steering committee news.

Emphasis has been on honest-goodness involvement. It's a people's program. They make the news. And, thanks to Norberg's committee releases, they read it. ■

Education Library



EXTENSION SERVICE  
*Review*

SEPTEMBER 1962

*(See 4-H New Frontier Days, page 184)*





**Official monthly publication of  
Cooperative Extension Service:  
U.S. Department of Agriculture  
and State Land-Grant Colleges  
and Universities cooperating.**

*The Extension Service Review is for Extension educators—in County, State, and Federal Extension agencies—who work directly or indirectly to help people learn how to use the newest findings in agriculture and home economics research to bring about a more abundant life for themselves and the communities.*

*The Review offers the Extension worker, in his role of educational leader, professional guideposts, new routes, and tools for speedier, more successful endeavor. Through this exchange of methods, tried and found successful by Extension agencies, the Review serves as a source of ideas and useful information on how to reach people and thus help them utilize more fully their own resources, to farm more efficiently, and to make their home and community a better place to live.*

Vol. 33

September 1962

No.

Prepared in  
Division of Information Programs  
Federal Extension Service, USDA  
Washington 25, D. C.

**Division Director: Elmer B. Winner**

**Editor: Walter A. Lloyd**

**Assistant Editor: Doris A. Walter**

### In This Issue

Page	
179	Group work that can "go places"
180	Inform via pro communicators
181	Evaluating television for extension teaching
182	Drama for teaching news writing
183	Direct mail—for pinpointing audiences
184	"4-H new frontier days"
186	Industry co-sponsors soils short course
187	Food retailers support meat clinic for agents
188	The nutrition story for low-income families
191	News and views
191	Monthly revisions in publications inventory
192	Pulling together at the grass roots

### EAR TO THE GROUND

The trouble with opportunity is that it comes so often disguised as hard work.

This little squib, found in a recent issue of the Suffolk County (N. Y.) Farm News, is good for a chuckle. But more than that, if taken seriously, it looks like an obvious truth. Opportunity and hard work are bound to go hand in hand. But they are not necessarily of equal weight.

For example, in this issue are announcements of the winter schools for extension workers. Georgia and Arizona again are offering a variety of courses taught by recognized authorities during January and February. This is the second year for Arizona, fourth year for Georgia.

Now there's an opportunity for extension folks to add a few graduate credits, brush up on a familiar subject, tackle something new, or pick up some new ideas and approaches to their work.

Hard work? No doubt. But not completely.

Both schools offer a change of pace from office routine, mild climate in mid-winter, and a chance to meet and exchange ideas with other extension workers. You'll find more informa-

tion on these schools on page 191.

Of course, not everyone can attend these classes. And for those who don't, the Review keeps right on offering opportunities to pick up a few exchange ideas with other extension folks each month.

In his article on the next page, Bond Bible, rural sociology specialist in Ohio, asks and answers some pertinent questions on working with groups.

"Why is one group more effective than another? How can a committee improve its functioning? How do you get people involved in committee activities?"

"To help answer such questions we examine certain basic principles (developed through experience and research) of working with groups.

You'll also find in this issue articles on working with food retailers, urban and suburban youth, low-income families, fertilizer dealers, and local planning groups; and approaches to communicating.

Hope you find some hints here that you can turn into "opportunities" without too much hard work.—Doris A. Walter  
*Next Month: Planning Effective Extension Youth Programs.*

The Extension Service Review is published monthly by direction of the Secretary of Agriculture as administrative information required for the proper transaction of the public business. The printing of this publication has been approved by the Bureau of the Budget (June 26, 1958).

The Review is issued free by law to workers engaged in extension activities. Others may obtain copies from the Superintendent of Documents, Government Printing Office, Washington 25, D. C., at 15 cents per copy or by subscription at \$1.50 a year, domestic, and \$2.25, foreign.







Effective group work depends a great deal on preparation beforehand—selection of members, meeting place, and background information—and participation by all members.

# Group Work that can "Go Places"

by BOND L. BIBLE, Rural Sociology Specialist, Ohio

EVERYONE has belonged to a group that never seemed to "get anywhere." You have probably also participated in groups with clear purposes and effective ways to reach them.

Why is one group more effective than another? How can a committee improve its functioning? How do you get people involved in committee activities?

To help answer such questions let us examine certain basic principles (developed through experience and research) of working with groups.

## Know the Group

Knowing the group is important for effective working relationships. Who makes up the group? Are they the elite or the common folk? Are they city or farm people? Do they have a college education or less? The more

information you have about a group's members, the better use you can make of their abilities and interests.

Information about group members is helpful in selecting people for committee assignments. Depending on its job, a committee may require members with specific competencies, backgrounds, special interests, or points of view.

Effective groups clearly understand and can state their purpose or job. It cannot be said too often that a clear purpose is essential for a group to produce. If decisions for action are made in terms of purpose and toward long-time goals, greater progress will be made.

Good leadership is basic to all productive group experience. Leading group thinking requires training, study, practice, experience, and continuous self-examination on the part of the leader.

The leader's role involves:

- Helping the group decide its purposes.
- Helping the group become conscious of the group process to improve its operational efficiency.
- Assisting the group to become aware of its talents, skills, and other resources.
- Keeping discussions focused on the problem.
- Developing group methods of evaluation so the group can improve its process.
- Helping the group create or terminate jobs and committees as needed.

Every productive group uses a well-laid plan. So much of the job is done in an informal setting, it may appear to be casual. But this is far from the truth.

Every series of committee meetings (See *Groups that "Go,"* page 190)



# Inform Via PRO COMMUNICATORS

by HOWARD DAIL,  
Information Specialist, California

**H**ow can you utilize professional mass communicators well in getting your information to the public?

For one answer, look in the direction of Fresno County, Calif. There effective relationships between Extension and mass media (radio, newspapers, television, and magazines) have been developed by the county farm and home advisors (county agents) for many years.

Such close working with mass media has resulted in wide distribution of information. County Director Ray Crouch estimated that in 1960, some 8,000 column inches of newspaper space, 30,000 feet of radio recording tape, and 18 hours of TV were devoted to university and USDA agricultural, home economics, and 4-H information.

The county staff has established itself well with the 10 full-time pro-

fessional mass media men working in the Fresno area. These men almost automatically communicate with the advisors when they want agricultural information. The advisors, in turn, keep communicators well informed.

Crouch says, "When a professional person spends the time to write a story, make a radio tape, or prepare a film about our work you can be almost certain it will be used, and be given a good position or time."

For 14 years, the regular Monday morning conference of the 18-person staff has also served as a sounding board. Television, radio, and newspaper men are on hand to hear staff members tell of activities in their fields. These brief reports often lead to articles or broadcasts.

Regularly, KMJ-TV has a 4-man crew video tape a 7-minute agricultural program for telecasting that

evening. The program director interviews one or more of the farm advisors following the staff conference.

Another television station, KFRE-TV, calls on the staff frequently for assistance. For example, they asked help in filming a newly purchased site for a University of California experiment station in Fresno County.

Four radio farm directors working in Fresno are heard throughout the San Joaquin Valley. They tape a number of programs with extension staff members and frequently call the office for information. A farm advisor wishing to announce a meeting has no difficulty getting on one of the farm shows.

Three full-time farm reporters with the Fresno Bee are considered almost regular staff members by the extension workers. They carry, in the weekly Country Life section of that newspaper, columns of articles based on extension work.

A representative of the State farm magazine living in the city calls on the advisors frequently. National farm magazine editors stop at the office from time to time, and the county director informs them about possible feature articles.

## Program Support

Because of the close cooperation with professional communicators, farm advisors do not issue a regular news release service. Yet, each staff member probably devotes more time and attention to the mass media in a year than many who issue releases each week. Advisors keep alert to the needs of the communicators they work with regularly.

With meetings decreasing in popularity and numbers, Crouch believes that those held should receive much emphasis, both in advance and followup. Mass media are a good means of doing this. He also sees mass media as a way providing the information formerly supplied through more frequent meetings.

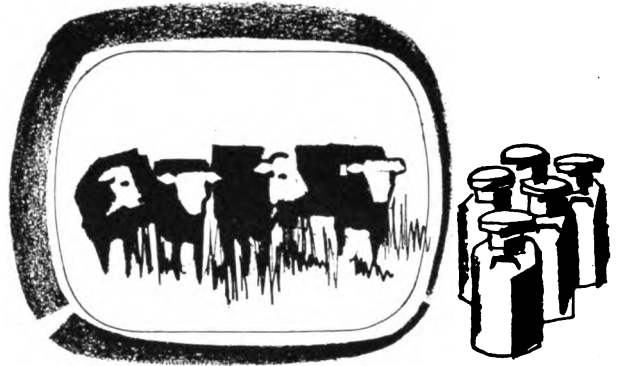
Mass media can and do create an awareness that leads to farm calls. Many persons meeting extension staff members for the first time feel that they know the advisors through television or other mass media communications. ■



A television program, for an early evening show, is filmed each Monday following the regular Fresno County extension staff conference. Shown are three members of the Fresno staff with technicians from a local TV station. Tape interviews with radio farm directors are also a regular part of the staff's communications.

# EVALUATING TELEVISION

## FOR EXTENSION TEACHING



by RICHARD E. ESCHLER, Associate Chenango County Agricultural Agent; JOSEPH C. DELL, JR., Assistant Tompkins County Agricultural Agent; and FRANK D. ALEXANDER, Administrative Specialist in Extension Studies; New York

*Editor's Note: The study described in this article was designed to determine change in knowledge about feeding dairy cattle among farmers enrolled in a TV dairy cattle feeding school.*

**I**N adult education, measuring change in knowledge, attitudes, and behavior through educational efforts has many obstacles and pitfalls. But despite recognized limitations and imperfections, research on an extension TV school was completed and can be demonstrated as a research model.

The TV school on dairy cattle feeding was planned by extension agents from 10 New York and 6 Pennsylvania counties. Telecasts were from a station in Binghamton, N. Y.

A total of 1,588 full and part-time farmers enrolled for the school. In addition, 539 persons who had agricultural interests or were high school vocational agricultural students also enrolled.

The 30-minute lessons were presented on five successive days at 1 p.m. Lessons centered on: introduction, nutrients in feed and how the cow uses them; roughage in dairy feeding; concentrates; feeding the individual cow; and feeding the milk-herd.

An animal husbandry specialist from Cornell University taught the five lessons. His subject matter followed closely a workbook which was sent to each enrollee before the series began.

The study included a pre and post-test of knowledge of dairy cattle feeding practices among farmers who registered for the school. These tests were identical. All questions had multiple choice answers. The pre-

test was accompanied by questions relating to characteristics of the farmers, while the post-test included questions on evaluation of the TV school.

A random sample of 150 farmers was planned. These were selected and contacted in advance. Following the TV school, agents again interviewed the same farmers. Both the pre and post-questionnaires were sent to the Office of Extension Studies at Cornell University for data processing.

All the sample was interviewed in the pre-survey. Several were "lost" in the post-survey, leaving 116 interviewees for whom questionnaires from both surveys were available and usable. Failure to watch any of the five lessons was the reason for the greatest loss of interviewees.

### *Characteristics of Enrollees*

The sample of enrollees in the TV dairy cattle feeding school was approaching early middle age. Slightly over two-thirds had completed high school and a number had some college training.

The median number of milk cows in the herds of the sample was 30.2. But slightly over one-fourth had more than 40 milk cows.

A large proportion of the sample considered themselves members of the agricultural department of the Extension Service. Almost an equal

proportion reported attending most or some extension meetings.

Slightly less than half the sample viewed all five lessons.

### *Findings of Study*

How much influence did the TV school have? Among other points, we found:

- The score on 28 questions relating to dairy cattle feeding rose significantly from 45 to 59 percent as a result of the school.

- Of three age groups (under 40, 40-59, 60 and over) only the 60 and over failed to increase their score significantly. This group had only four interviewees.

- When the sample was divided into three groups, according to years of school completed (8 and under, 9 through 12, 13 and over) each group made a significant gain in score. The 9 through 12 group made the greatest gain.

- When the sample was divided according to attendance at extension meetings, (attending most, attending some, attending none) all three groups made significant changes in score. Those who reported attending no meetings made slightly greater gains.

Those who saw all five lessons made the greatest gain while those who viewed only one or two lessons made the smallest gain.

(See *Evaluating TV*, page 189)

# DRAMA for Teaching News Writing

by EDWIN O. HAROLDSSEN, Editor, Center for Agricultural and Economic Adjustment, Iowa

**H**ow can you teach extension workers to write sparkling, fact-filled news articles which catch the editor's eye?

It's pretty well known that editors are flooded with an ever increasing torrent of handouts. This is why so many county agents are not getting their articles printed.

Probably the biggest challenge in news writing is not writing at all but collecting the significant details which make the story worth reading. Unfortunately, this important consideration often is overlooked. Even formal journalism courses give little practice in collecting the facts.

The writer first has to recognize a good news story possibility. Then he has to scribble down the facts that form the woof and warp of the story. Only then is he ready to begin writing.

If he has omitted important details, he may have to contact his source again to ask more questions. In some instances he may not be able to go back for more information and may have to use only what he got in the first go-round.

One approach to training extension workers in news writing is to stage a mock event, complete with props. This lets the "students" get actual practice in collecting facts as well as in writing them.

We tried this idea rather successfully in Utah several years ago and later in Turkey.

## Staging Activities

During week-long information seminars in February and June 1961, approximately 50 provincial agricultural information specialists "covered" staged extension activities. These seminars were held in Ankara,

by the Turkish Ministry of Agriculture with the assistance of the U. S. International Cooperation Administration (now Agency for International Development).

The Turkish information specialists, whose jobs compare roughly with a State extension editor, first heard a lecture on news writing. Next, in a warm-up exercise the facts of an imaginary news event were read slowly but disjointedly, as a reporter might jot them down.

The students' resulting news articles were translated and judged for accuracy, completeness, and significance.

Only minor attention was paid to writing a snappy first paragraph. We encouraged them to concentrate on

*Editor's Note: Mr. Haroldsen was extension editor in Utah before joining the International Cooperation Administration in 1959. During this assignment, he helped teach Turkish extension workers to write news articles and found successful the method described below.*

accuracy and getting more enlightening facts.

We believe this is especially important in writing extension articles. An extension news article should have some "take home" value to the reader—information that will help him.

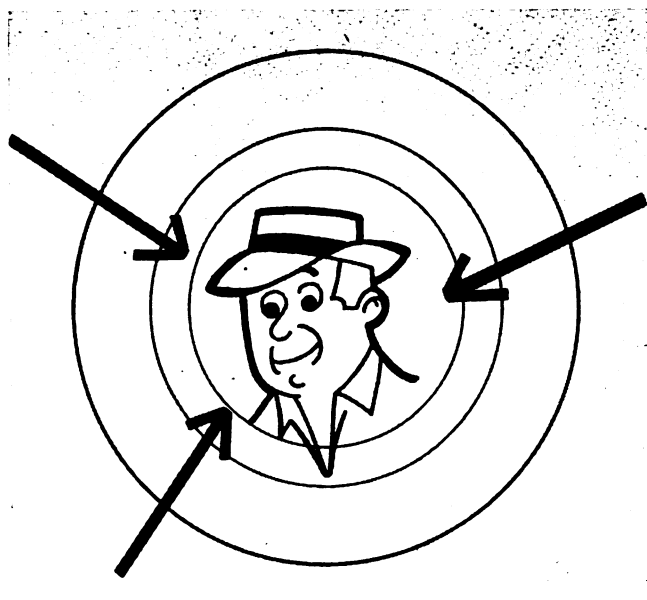
After the students heard what they did wrong in their first effort, they were taken by magic Turkish carpets to an achievement day.

Extension home economics and information workers portrayed the muhtar (village leader or mayor), county agent, provincial home economists, and volunteer village home economics leader. Each, wearing identification cards, gave prepared (See *Drama Teaches*, page 190)



A project leader demonstrates yogurt-making during a home economics achievement day staged for Turkish provincial information specialists to practice news writing. Identification tags signify a county agent, village leader, county commissioner, and home economist—all part of the drama.

# Direct Mail— for Pinpointing Audiences



by EDWARD H. ROCHE, Direct Mail Specialist,  
Federal Extension Service

Is direct mail a new and better avenue for Extension? No and es.

As a communication method, direct mail is as old as Extension. The first county agent in New York State, for example, made his initial contacts with farmers by mail. John Barron, Broome County agent, sent letters to rural voter registration lists to acquaint farmers with the educational service he was offering.

So direct mail isn't new. But is it a better avenue or communications method than others?

The answer is a qualified yes, depending on who the extension worker is trying to communicate with and what he or she is trying to accomplish.

For messages to a broad or general audience, mass media are the best channels. But to pinpoint a relatively small audience, direct mail is the most logical method.

## What Is It?

Direct mail is a written message directed to a specific audience to accomplish a specific purpose. It's the best thing to a personal visit or phone call.

A circular letter to a commodity group or any special audience, an extension director's newsletter to State and county workers, a post card to club members, an envelope stuffer en-

closed with a milk check or any other mailing, a self-mailing piece directed to a particular group—all are forms of direct mail. Even this magazine, the Extension Service Review, is direct mail.

A circular letter may be sent to dairymen, for example, to explain the benefits of bulk tanks. The director's newsletter may be to report new developments of interest. The post card to 4-H'ers may be to announce a meeting. The envelope stuffer and self-mailing piece may be part of a series to motivate farmers to soil test, control mastitis, improve pastures, or adopt other practices. The Review's purpose is an exchange of ideas among extension workers on successful educational methods.

All the above examples have one common characteristic. They are directed to a specific audience to accomplish a specific purpose.

When used this way—to one audience for one purpose—direct mail gets results, too.

A study of a home economics newsletter in Colusa County, Calif., last year, for example, revealed that a majority of the homemakers read and used the information. All homemakers who returned the questionnaire said they read the newsletter, with 60 percent reporting they read all of it. Half the homemakers said they used some of the information and only one

reported she had never used any information.

In a 7-county survey in New York State, more than 500 farmers were interviewed about practice adoption. Those who adopted the recommended practices listed direct mail as an information source more frequently than any other medium.

## Measurable Results

Another indication of direct mail's value is seen in information campaigns conducted in two Washington counties. Direct mail, newspaper, and radio releases were used in Whitman County to encourage farmers to return a farm and home accident survey questionnaire. In Yakima County, where a similar safety survey was made, only mass media were used.

What were the results? An even 50 percent of Whitman County farmers returned the questionnaire, compared with 28.2 percent in Yakima County.

Direct mail can't be given full credit for the difference in returns. Many other factors probably had an effect. But direct mail was a definite factor.

One reminder card sent out 7 days after the questionnaire in Whitman County stimulated a spurt of several (See *Direct Mail*, page 189)

# "4-H New Frontier Days"

by DOROTHY V. MARKER, Assistant Home Demonstration Agent, and JOHN I. PLOG, Assistant County Agent, Prince Georges County, Maryland

"**W**E would like our children to join the 4-H club but we live in town." This is a comment agents hear often in Prince Georges County, Md.

The county, adjacent to Washington, D. C., and strictly rural until about 10 years ago, now has a population of 365,000. Housing developments, shopping centers, and apartment houses have sprung up on what once were tobacco farms.

People living in these developments come from all parts of the Nation, and many are not familiar with the 4-H program. Others, who moved in from rural areas, have the idea that 4-H is for rural youth alone.

## *Crash Program Planned*

The problem facing agents in the county now is one of publicity and promotion. How do we get the 4-H story across to these thousands of new people?

One solution chosen was a 4-H "crash" program. A program was designed to show, in a relatively short time, through exhibits and activities, what 4-H has to offer. In addition to promoting 4-H, it gave all existing clubs an opportunity to participate. The activity also provided a chance for the extension staff to meet hundreds of urban people whom we might never meet otherwise.

The total extension staff participated. This was important to the success of the program for, although 4-H was emphasized, all the services

of the Cooperative Extension Service were made known.

When the decision to hold the program was definite (after contacting the 4-H and homemakers councils) agents visited the public relations manager at the largest shopping center in the county. He was most anxious to provide buildings and other materials needed.

## *Week-Long Activities*

The program, "4-H New Frontier Days," ran from Monday evening through Saturday afternoon during shopping center hours. The title was chosen to show that the 4-H picture is changing. No longer for rural youth alone, 4-H is moving into urban areas. New projects are being developed to meet the needs of suburban and urban young people.

The week's program included exhibits and activities designed to show a broad picture of 4-H. Exhibits of projects carried by youth in the county were designed and set up by club members. An overall extension exhibit was prepared by the staff to show how Extension can serve youth and adults.

Club members, leaders, and agents were on hand at the exhibits to answer questions and discuss the 4-H program. Cards were made available for youth and adults to fill in if they were interested in participating in the program.

Special activities were held throughout the week to give the



Ponies stole the show in the livestock tent during the 4-H show put on in a suburban Maryland shopping center. The Horse and Pony clubs gave demonstrations with their animals and offered rides to visitors.

people an idea of the variety of even 4-H offers.

The official opening on Monday evening included a band concert, talk on "Youths' New Frontiers" by a member of the board of county commissioners, and a tour of the 4-H exhibits.

Each weekday evening club members gave demonstrations from the 4-H projects. We found that more people stopped to watch when demonstrations were given outdoors rather than inside. Musical accompaniment for the county fashion show was provided by a high school dance band. On Saturday, 4-H'ers gave more demonstrations and offered pony rides to the youngsters.

A dog show, with 30 youths participating, climaxed the program. The people were enrolled in a 16-week 4-H Dog Obedience Training Course taught by members of the Hyattsville Dog Club.

## *Cooperative Promotion*

Publicity for the event was prepared by the 4-H agents and the county public relations officer. County and city papers carried stories highlighting the week's activities.

The shopping center featured an article about the program in its shopping newspaper which reaches 60,000 people. Washington, D. C., and county radio stations also carried announcements of "Frontier Days." The 140 county schools received special announcements of the program. At

100 posters announcing the event were displayed throughout the county.

No admission was charged for any of the exhibits or activities. The home makers council contributed money for expenses. Business concerns supplied materials and personnel not taken care of by the council or merchants association of the shopping center.

### *Weighing the Experience*

Looking back, we find this program hard to evaluate. Perhaps the future will tell, as interest in new 4-H clubs is found in the urban areas. This fall we will organize clubs of youth who showed an interest in 4-H (through cards and phone calls) at "4-H New Frontier Days."

Although there were problems, we feel the program was a success. Many more people know what 4-H has to offer urban youth, and the extension staff has made many new personal contacts.

It is hoped that a similar program will be held next year. This one will be easier since we have a guide to follow. Of course, some changes will be made.

For example, the program will run only Thursday through Saturday—longer shopping days. All activities and exhibits will be held under one roof if possible because people do not like going from one building to another. And summer may be a better time to hold the program since

children will be out of school and have more time to participate.

Agents estimate that at least 12,000

people saw the exhibits or some of the activities. We know there was a great deal of interest. ■



Clubs designed and set up exhibits describing their 4-H projects. An information booth, showing the adult side of extension work, was manned by county staff members.





Use of fertilizer increased Oklahoma net income from wheat at least 25 percent in 1962 and placed higher quality wheat in market channels. Much of this increased and improved use of ferti-

lizer is credited to district short courses on fertilizer needs and use. Fertilizer dealers, bankers, and agricultural workers (like this graduating group) attended the courses.

## Industry Co-sponsors Soils Short Course

by LEE STEVENS, Visual Education Specialist, Oklahoma

**O**KLAHOMA farmers increased use of fertilizer 54 percent for the 9 months previous to March 1 of this year over the same period a year ago—an all-time high for use of fertilizer in the State.

Much credit for this (and resulting increased crop yields) can be credited to interest generated by a soil fertility short course. This course was sponsored jointly by Extension and the Oklahoma Plant Food Education Society.

Working through county agents, Extension Agronomist Gaylord Hanes invited fertilizer dealers, bankers, and professional agricultural workers to enroll in a 5-session short course on fertilizer needs and use. An enrollment fee was assessed for the course.

"Many fertilizer dealers and others had a limited knowledge of soils and the product that the dealers were selling—fertilizer," according to Dr. Hanes. The short course was intended to develop, among fertilizer dealers and others, a deeper appreciation of soils and soil testing facilities available in county agents' offices.

"This short course should have long range and lasting benefits. We were teaching fundamentals that will

be equally valuable year by year," Hanes believes.

He pointed out that when fertilizer dealers understand basic fundamentals of plant nutrition and soil fertility they are more capable of interpreting research results and field observations. This also makes dealers better able to advise farmers on a sound fertility program.

### *Industry Participation*

Two series of meetings were scheduled—in the fall of 1961 and the spring of 1962. Top men in industry and Oklahoma State University personnel in the field of fertilizers and its use were brought together. Subject matter included discussions on nitrogen, phosphorus, and potassium fertilizers; soil plant relationship; soil testing; and merchandising fertilizer.

Personnel helping to handle these assignments included: Roy Frierson, president, Oklahoma Plant Food Education Society, and sales manager, Phillips Petroleum Company; Dr. Dick Basler, agronomist, Spencer Chemical Company; Dr. J. Fielding Reed, southern director, American

Potash Institute; Dr. R. L. Beach, southern director, National Plant Food Institute; Dr. N. D. Morgan, agronomist, American Potash Institute; Dr. R. P. Thomas, chief agronomist, International Minerals and Chemical Corporation; John M. Miller, agronomist, Consumers Cooperative Association; Dr. Vic Sheldon, John Deere Chemical Company; Percy Onstott, Grace Chemical Company; K. Chandler, Best Fertilizer Company; and Jack Lindsey, H. Hoffman, and Tom Sheahy of the Agricultural Chemicals Division International Minerals and Chemical Corporation.

Dr. Hanes and Elmo Bauman, the extension agronomy department and Dr. Billy Tucker and Dr. J. Lynd of the OSU agronomy department also assisted in subject matter presentation.

A handbook, containing a summary of each of the sessions, was given each person enrolled in the course. Diplomas were presented to those attending four of the five sessions.

Attendance indicates the popularity of the short course. Short courses were held in 5 locations for 35 counties. (See *Short Course*, page 189)



## FOOD RETAILERS SUPPORT MEAT CLINIC FOR AGENTS

by MRS. ANN D. CHADBOURNE, Editorial Staff, Vermont

VERMONT home agents expect to reach nearly 10,000 women through home demonstration work one this year," says Mrs. Doris Steele, State home demonstration leader. "And through various media, information on meat buying and preparation will reach approximately one-third of Vermont homemakers." Since meat takes a major share of the family food budget, Vermont women wanted to know what's new in buying and preparing meat. Home agents, hoping to learn some of these answers for homemakers, requested a short course on cuts and grades of meat from the wholesaler to the family dinner table.

### *Varied Viewpoints*

Mrs. Steele sought the cooperation of resource people from several agencies as well as from University of Vermont staff. A representative of retail grocers, for example, participated in the program.

"The variety in points of view added greatly to the effectiveness of the clinic," one agent said. Many felt the training would broaden and enrich their local programs.

The clinic opened with a demon-

stration of roast beef cooking by Anna Wilson, extension nutritionist. She prepared three types of roast for sampling by the agents, who then rated the meat on appearance, taste, and quality.

Another highlight of the program was an explanation of how retail stores buy meat. Marketing Specialist Tom Stanley also outlined customer preference at the meat counter. This gave the agents a better appreciation of the store managers' job to provide a selection of cuts at reasonable prices.

Later, he showed agents how to get more mileage from meat dollars by using roasts for several meals.

Agents who understand how to use lower-priced roasts can help their club members stretch the food budget while preparing well-balanced meals.

Donald J. Balch, assistant professor of animal and dairy science at the University of Vermont, explained ways to select and prepare lamb. He showed how to select top quality lamb and to prepare and serve appealing dishes.

Dr. E. W. Wilson talked on his duties as a federal meat inspector.

Next morning the agents were back on campus for talks by a visiting pro-

fessor. Once again, cooperation proved to be the keynote to success.

Using colored slides, Prof. Donald M. Kinsman of the University of Connecticut outlined the newest techniques in meat curing and processing. Other slides helped the audience recognize quality and grades.

A second evening program found the group at a supermarket, where they watched a demonstration of meat cutting and packaging.

The final day of the clinic opened with an explanation of steak and hamburger cooking by Nutrition Specialist Anna Wilson.

Then Tom Stanley spoke on frozen meat and meat products and pre-packaging of meat. Since the agents had seen meat being prepackaged just the night before, his talk provided an opportunity for a question and answer session.

At the close of the conference, a discussion panel gave the agents many valuable ideas on how to apply their new knowledge in working with home demonstration clubs and individual members.

Taking part in the discussion were Miss Wilson; Mr. Stanley; Mrs. Steele; Mrs. Marlene P. Thibault, Franklin County home agent; and Carl R. Smith, executive secretary of the Vermont Retail Grocers Association.

### *Followthrough Activities*

Since the November clinic, the agents have given many leader training meetings on beef selection. Not only home demonstration agents and 4-H project leaders but also organizational representatives and interested individuals have attended.

Groups also have visited grocery stores to see the managers give private demonstrations of meat cutting and selection.

Some home agents have written brochures on meat buying and preparation. Store managers have cooperated by making the booklets available to their customers. At the check-out stands, clerks drop a booklet in each customer's bag.

This approach has been so successful that many women now stop agents in the stores to request further advice. ■

# The Nutrition Story for low-income families

by MARY MAHONEY, Assistant  
Editor—Home Economics, Texas

**T**EXAS extension home economists, cooperating with church, civic, and housing unit representatives, have reached a whole new group of homemakers with a nutrition program.

The homemakers, living in a Houston low-income housing project, represent more than 300 family members. They include young mothers with 1 or 2 children, older homemakers with 5 to 10 children, and several "senior citizens."

In a series of classes early this year, the homemakers were shown the nutritional value of donated foods, proper food storage, ways to use the foods in appetizing dishes, and meal planning.

Many families in the housing center do not receive donated foods. But the basic nutrition information helps them stretch food dollars and plan balanced, appetizing meals.

Industrial home economists assisted extension leaders with the teaching and demonstrations.

## *Local Steering Group*

Planning for the nutrition program began last December when key housing and extension leaders proposed a tentative program. In January a steering group of local men and women worked out details. This committee outlined five training meetings for leaders who in turn took the information to homemakers. A different approach was used after the second meeting; information was presented directly to homemakers.

Mrs. Gwendolyne Clyatt, consumer marketing specialist, trained the first foods leaders. Women from a church, which had previously assisted housing center families, and homemakers

The Rev. James R. Noland; Mrs. Annie Mae Hatchett, District home agent; and Mrs. Larry Mills and Mrs. Lillian Warren, leaders from a Houston housing unit, confer about nutrition classes for low-income homemakers.



from the unit served as volunteer leaders.

After the leaders demonstrated ways to use cornmeal, Mrs. Clyatt emphasized that the recipes chosen were easy to prepare, saved time, did not require many dishes or pans, and were foods which she cooked at home. Proper storage of the meal also was discussed.

A demonstration on variety in the preparation of dried beans was given by Mrs. Mary Harrison and Mrs. Marion Monroe, assistant Harris County home agents, at the second training meeting.

Uses for rice and cheese were demonstrated by a representative from the Rice Council for Marketing Development. And two home economists from the Houston Lighting and Power Co. showed uses and storage of dry milk and peanut butter.

A veterans' hospital dietitian, a home economist for the Texas Gulf Bakers Council, and the district home agent combined forces for the program on menu planning. These, too, were based on donated foods.

At the close of each nutrition meeting, an evaluation session was held and plans for improving subsequent meetings were outlined. A home economist with the Neighborhood Council Association and those who presented the demonstrations assisted as consultants at the evaluation sessions.

## *Success Registered*

Interest in the nutrition project increased as the course progressed and news about it reached homemakers. When a nursery was provided for young children, more mothers were able to attend.

Nutritional information presented to the original group has been modified and is being given to new families in the housing project. Each new homemaker is given copies of recipes and suggested menus calling for donated foods.

Mrs. Lynn Conner, interviewer for the Houston Housing Authority, comments: "The nutrition teaching was one of the finest projects ever carried out here. Commodities were not being

utilized to the maximum, and we felt the homemakers could achieve a great deal more variety in their meals with a little help. Now we are trying to share the information with new families."

One homemaker, who also served as a leader, says her training in advance meal planning enables her to make out food shopping lists early and take advantage of seasonal and beautiful foods.

Together with a member of the reporting church group, this homemaker was on the original steering committee and the first teaching team. The two women now work with new homemakers in the housing unit.

Officials at other housing units, after learning about the nutrition classes, have requested help in setting up similar programs.

As further proof of the program's success, Mrs. Annie Mae Hatchett, district home agent, says homemakers who received the nutrition training are requesting classes in building construction and home management. ■

## EVALUATING TV

(From page 181)

All three groups according to size, (25 and under, 26 to 40, and over) made significant gains in mean percent scores. The 26 to 40 group had the largest gain, followed closely by the group with 25 and under.

The increase in the percentages in the sample of enrollees knowing correct answer on the pre-test on the post-test was significant. 22 of 29 questions concerning dairy cattle feeding.

Eighty-four percent of the sample of enrollees correctly solved a textbook problem on T. D. N. in a given quantity of oats.

### Enrollees' Evaluation

Three-fourths of the sample of enrollees indicated they had heard of the program from the agricultural press—through a letter or card, the county Farm and Home News, or personal contact. Since most of the enrollees considered themselves mem-

bers of the Extension Service, the opportunity for these extension sources of information to inform them first was better than for nonmembers.

Lesson four, which dealt with feeding the individual cow, received the highest rating as to helpfulness. This was followed closely by lesson three, on concentrates.

Eighty-eight percent of the sample thought the subject matter was about right in difficulty.

Eighty-five percent considered the length of each lesson (30 minutes) about right.

Of the teaching aids used (still pictures, charts, and lettered placards) charts received the highest helpfulness rating.

Seventy-three percent thought the workbook, sent them in advance, was very helpful.

A good majority, 59 percent, indicated that if the school were repeated, they would prefer the same schedule—1 lesson a day on 5 successive days.

Forty-four percent preferred getting information on dairy cattle feeding through TV programs.

Fifty-two percent favored 12:30 to 1 p.m. for future schools rather than 1 to 1:30.

Eighty-seven percent of the sample indicated they would like other farming topics presented on television.

This study strongly supports the conclusion that the TV dairy cattle feeding school, through the teaching heard and viewed and through the workbook, significantly increased enrollees' knowledge about dairy cattle feeding. ■

## DIRECT MAIL

(From page 183)

hundred returns. In Yakima County, on the other hand, returns started high and ran steadily downhill for several weeks.

Results like these are part of the reason more and more extension workers are using direct mail. An-

other reason is that farmers are a continually declining percentage of a newspaper's circulation or the audience for a radio or TV station. So editors and broadcasters are less interested in how-to-do-it agricultural stories.

Mass media still want agricultural news, but they want the kind of interest to their urban and suburban audiences. So extension workers still rely heavily on newspapers, radio, TV, and other mass channels to communicate with the general public. But to pinpoint a specific group and make sure their message is received—they use direct mail.

The biggest single advantage of direct mail is that the sender can single out an audience and send a message in the form he chooses. With direct mail, the sender controls who receives the message, what it contains, how it is written, whether it is illustrated, and when it is sent.

When he does these things well, his direct mail communicates effectively. ■

## SHORT COURSE

(From page 186)

ties in the fall of 1961. Out of 435 people attending, 235 were fertilizer dealers; 87 percent received graduation diplomas.

To date 835 people have attended the short course, 412 of them fertilizer dealers. The remainder were professional agricultural workers and bankers.

Short courses are scheduled for the remaining areas of the State this fall with a potential of 300 more students.

As a continuation of the program, Dr. Hanes and Mr. Bauman are preparing teaching aids and lesson plans for extension agents to use in their counties. These county courses will start in the fall. Fertilizer dealers and others who attended the district short courses will assist with sessions on the county level.

Extension Director L. H. Brannon termed the short courses a technique for fast mass dissemination of information to Oklahoma's agricultural leadership. "It is a good example of shortening the time lag between research and application," he said. ■

## GROUPS THAT "GO"

(From page 179)

must unfold with a logical sequence. When the committee begins with an overall plan in mind, and when it divides the job into component parts, progress is certain. So committee productivity is a series of carefully planned steps.

To do any task well, you must prepare in advance. To paint the family house, you must have the materials and equipment ready to use. The same holds true for effective group meetings. Chairman and members should have the agenda, factual materials, minutes of other meetings, and all other necessary information at hand.

Production depends on preparation. People who are unprepared waste time.

Groups that get things done have meeting places that lend themselves to thoughtful deliberations. This includes the size of the room, type of seating, ventilation, and freedom from distractions.

The meeting place should encourage interaction of group members. This usually means sitting around a table or placing chairs in a circle.

The working atmosphere is created by the members themselves. A healthy emotional atmosphere can be created and maintained when members concentrate on: being receptive to the ideas of other members, being considerate and friendly, encouraging everyone to participate in the discussion, and, analyzing ideas rather than giving value judgments.

### Keys to Participation

Participation is based on both right and responsibility. People understand and accept best the actions which he or she helped originate. If a committee member feels that something he did was responsible (in even a small measure) for the committee's action, he is much more willing to accept the results accomplished. The goal of the leader is to have the members feel that group action is their action.

A group is usually stronger if many members perform leadership jobs. At times, one member may present an idea, another may elaborate, another may compromise, another may summarize, and so on. In an established

group, no single member feels entirely responsible for the direction of the discussion or the success of the meeting.

This type of leadership demands responsibility of every member. But there is still need for some person or persons to coordinate the total action.

If a group is to reach and maintain high productivity, its members have to provide two kinds of needs—what it takes to do the job and what it takes to strengthen and maintain the group.

Any group is strengthened through participation if its members: (a) become conscious of the functional roles the group needs; (b) find out the degree to which they are helping meet these needs; and (c) undertake effective self-training to improve their member-role behavior.

Involvement of individuals in a group is closely related to participation. Involvement can be increased in several ways.

People are attracted to groups that are friendly, give prestige, accomplish worthy things, and, in general, meet their personal needs and interests. So it is useful to emphasize the accomplishments, fun, and recognition for this work.

Committees which get things done keep good records and issue periodic reports of progress.

One of the greatest rewards in working with groups is the realization that better programs, policies, decisions, and understandings emerge when people pool their thoughts. Good committees are the key to the effectiveness of functioning organizations and better communities.

To keep our democracy healthy and growing, people must involve themselves in day-to-day group work of the community. The best way to preserve our democracy is to have millions of democratically trained citizens who assume group responsibility for furthering the goals of our free society. ■

## DRAMA TEACHES

(From page 182)

talks, including specific facts and figures that could be used in a news story.

The "provincial home economist"

called attention to a home economy exhibit which had been set up for the occasion—canvas clothes close bottled fruit and vegetables, washing board, and men's shirts.

Finally, the "village leader" gave demonstration on washing a woman's sweater.

### Reporting for Practice

When achievement day was over the "students" were asked to write a news article from their notes. They had been warned to take notes and were given some pointers on it.

A few relied too much on their memory. Their articles were somewhat vague, inaccurate, and lacked specific details.

However, most of the Turks did quite well. Their articles would have been acceptable in any provincial newspaper.

In 1957, we tried a similar system of teaching news writing to county agents and home demonstration agents in Utah. Instead of a home economics festival we staged an imaginary dairy field day using motion film and a taped commentary by an extension dairyman.

However, the live role playing gave better results than the film and taping. The action moves too rapidly in a movie, and speech tends to be too fast in a tape recording. A dark room needed for a movie made note taking difficult.

A few cautions should be voiced. Don't make the activity too complicated or too long. Get the people who are to speak to prepare short factual talks beforehand and give them a copy. Speakers should stick to their prepared speeches (but read them slowly and deliberately). That is, you have a good key by which to grade the accuracy and completeness of the news article written.

Possibilities for staging make-believe extension activities are endless. For instance you could call your poultry specialist to give a chicken culling demonstration for make-believe county poultry marketing. Or a soils specialist might use a blackboard or flannelboard to give a talk to an imaginary soil conservation district meeting. Whatever the activity, it's the dramatization that counts. ■

NEWS

and

VIEWS

## Arizona Announces and Winter School

Plans are completed for the 1963 Western Regional Extension Winter School at the University of Arizona at Tucson. In operation for the second year, this winter school will be held February 4 to 22, 1963.

Six courses, each carrying 2 semester credits at the graduate level, have been scheduled. Students will be permitted to enroll in two classes, one of the first three and one of the second three listed below.

Moses Foundation Scholarships are offered for extension workers who devote a third or more time to youth work and enroll in 4-H Leadership Development. Farm Foundation Scholarships are available to participants enrolling in Agricultural Policy. Application is made through the State director.

The following courses and their instructors are planned:

Agricultural Policy — Dr. Wallace Barr, Ohio

4-H Leadership Development—V. Joseph McAuliffe, Federal Extension Service

Psychological Aspects of Communication in Groups—Dr. Ole A. Simley, Arizona

Procedures and Techniques for Working with Groups—Edward V. Pope, Federal Extension Service

Basic Evaluation Adapted to Extension Teaching—Dr. Marden Broadbent, Utah

Agricultural Communications—Ralph L. Reeder, Indiana

For more information write to

Kenneth S. Olson, Director, Western Regional Extension Winter School, The University of Arizona, Tucson, Ariz.

## Georgia Offers Fourth Annual Winter Session

The University of Georgia announces the fourth Winter Session for Extension Workers to be held January 28 to February 15, 1963.

Classes will be headquartered at the university's Rock Eagle 4-H Club Center at Eatonton, Ga. Extension workers attending this winter school have the opportunity to earn 5 quarter hours of graduate credit by enrolling in 2 of the 6 courses offered.

Moses scholarships are available to extension workers who devote one-third or more time to youth work and enroll in the 4-H course. Application is made through the State director.

Courses scheduled and their instructors include:

Public Relations in Extension Work —S. G. Chandler, Georgia

Principles and Procedures in the Development of 4-H Club Work—T. L. Walton, Georgia

Operations and Administration in Extension—Mary Louise Collings, Federal Extension Service

Family Problems in Financial Management—J. J. Lancaster, Georgia

Effective Use of Information Media in Extension Work — Fred P. Frutchey, Federal Extension Service

Communication in Extension Service —R. D. Stephens, Georgia

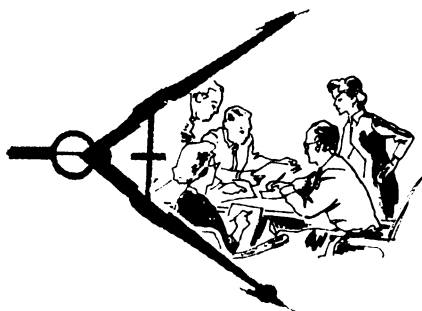
For more information write to S. G. Chandler, Chairman Extension Training, Agricultural Extension Service, College of Agriculture, University of Georgia, Athens, Ga.

## Monthly Revisions in Publications Inventory

The following new titles should be added to the Annual Inventory List of USDA Popular Publications. Bulletins that have been replaced should be discarded. *Bulk supplies of publications may be obtained under the procedure set up by your publications distribution officer.*

- F 1260 Stored Grain Pests—*Slight Revision June 1962*
- F 2002 For Insurance Against Drought—*Slight Revision June 1962*
- F 2151 The Japanese Beetle—How to Control It—*Slight Revision April 1962*
- F 2183 Using Phenoxy Herbicides Effectively—*New (Replaces F 2005)*
- G 81 Maple Diseases and Their Control—*A Guide for Homeowners—New*
- G 82 Selecting and Growing House Plants—*New (Replaces F 1872)*
- G 83 Pruning Shade Trees and Repairing Their Injuries—*New (Replaces F 1896)*
- L 351 Growing Eggplant—*Slight Revision May 1962*
- L 507 Alfalfa Varieties and Areas of Adaptation—*New (Replaces F 1731)*
- L 508 Bridge Grafting and Inarching Damaged Fruit Trees—*New (Replaces F 1369)*
- L 509 Muskmelons for the Garden—*New (Replaces F 1468)*
- L 511 Irrigating Grain Sorghums—*New*
- L 513 The Chip-Bud Method of Propagating Vinifera Grape Varieties on Rootstocks —*New (Replaces L 173)*
- L 514 The Meadow Spittlebug — How to Control It On Legumes—*New (Replaces L 341)*





## Pulling Together at the Grass Roots



**W**HY not one advisory group to channel all self-help State and Federal aid? That's what citizens in Michigan's Upper Peninsula were asking last year.

It was a good question. And the answer may give clues to a key objective of Rural Areas Development and Area Redevelopment Administration programs—getting people organized to help themselves.

The resulting action will also interest anyone wanting to help local citizens cut through the red tape of interagency cooperative efforts and to focus on community problems.

As Gogebic County Supervisor and Ironwood Mayor Roy Ahonen said after a trip to Washington, D. C., "We're convinced that the U. S. Departments of Agriculture, Commerce, and Labor are earnestly trying to coordinate their community aid efforts. And since many of these are geared to solving interrelated problems, why shouldn't we pull together locally?"

### *Planning Commissions Organize*

He answered his own question by returning home to help organize the Gogebic County planning commission.

The county commission is now working on a comprehensive Overall Economic Development Plan to com-

ply with the Area Redevelopment Administration's program. It also is coordinating resources and concepts of the RAD program and is guiding aids available through Michigan State University and the State Department of Economic Development. Possibly most important, the commission has hired a planning consultant to focus local decisions and investments on the area's most critical problems.

Nine other Upper Peninsula counties have formed county planning commissions. And to foster regional approaches and aid local development, the UP has formed the Upper Peninsula Committee on Area Problems.

Organized only 9 months ago, UPCAP has established a regional reference library and obtained the services of a team of economic development consultants, financed through an ARA grant.

The regional planning body has also established 10 standing committees. Two of these, tourism and commercial fisheries, have started their own drives to solve their industries' ills.

County and regional planning bodies weren't born overnight—nor within the last year or so. The movement toward strong local planning and development groups dates back over 6 years, when a Rural Resource

Development program was introduced into the 15-county UP region. This accompanied a merger of Michigan State University's Cooperative Extension Service and Continuing Education programs in the district. The latter move provided university resources needed by the community-oriented program.

### *Efforts Bearing Fruit*

This "growing pains" stage of the community planning hasn't been fruitless. Results already include new industries, rejuvenated old businesses, new schools, training programs for tourist industry employees and improved marketing channels for farm products.

Little wonder then that MSU, RAD and ARA workers were impressed by the request to channel all outside help through UPCAP! They feel UPCAP, and the local planning commissions supporting it, represent the accomplishment of the key goal of RAD and ARA—people pulling together at the grass roots.

They also agree that maximum strength and unity in local advisory groups will magnify results of State or Federal funds invested in underdeveloped areas. ■

—Jim Gooch, Information Specialist  
Upper Peninsula, Michigan

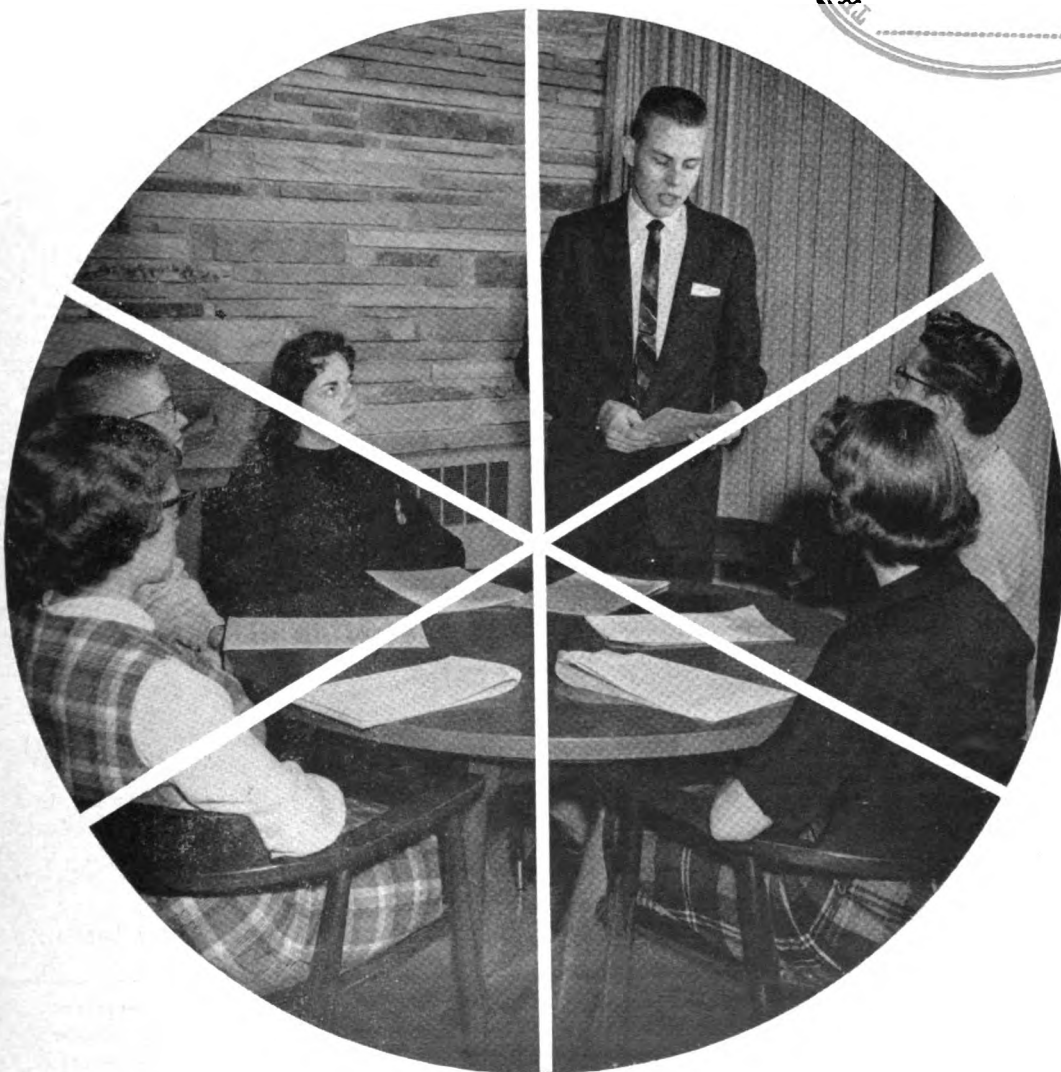
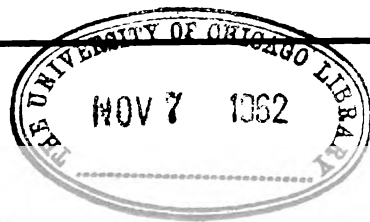
Education Library

# PLANNING EFFECTIVE EXTENSION YOUTH PROGRAMS

*colle*

**EXTENSION SERVICE**  
*Review*  
OCTOBER 1962

*D*





**Official monthly publication of  
Cooperative Extension Service:  
U.S. Department of Agriculture  
and State Land-Grant Colleges  
and Universities cooperating.**

**The Extension Service Review is for Extension educators—in County, State, and Federal Extension agencies—who work directly or indirectly to help people learn how to use the newest findings in agriculture and home economics research to bring about a more abundant life for themselves and the communities.**

*The Review offers the Extension worker, in his role of educational leader, professional guideposts, new routes, and tools for speedier, more successful endeavor. Through this exchange of methods, tried and found successful by Extension agencies, the Review serves as a source of ideas and useful information on how to reach people and thus help them utilize more fully their own resources, to farm more efficiently, and to make their home and community a better place to live.*

**Vol. 33**

**October 1962**

**No. 10**

Prepared in  
Division of Information Programs  
Federal Extension Service, USDA  
Washington 25, D. C.

**Division Director: Elmer B. Winner**

**Editor: Walter A. Lloyd**

**Assistant Editor: Doris A. Walter**

### In This Issue

Page	
195	What is program planning all about?
196	The 4-H program and the university
198	Phase of the county program
199	Program development through leadership development
200	What is the 4-H club product?
202	What's the situation?
203	Adjusting projects to the local situation
204	Give youth a share in planning
205	Committee concept—key to program planning
206	Strengthening leaders to plan
207	To capture the interest and meet the needs
208	Add and subtract for multiplied effectiveness
210	Call on friends of 4-H
212	Study of science in 4-H
215	Monthly revisions in publications inventory
216	Role of youth in development efforts

### EAR TO THE GROUND

*Deep and wide, deep and wide,  
There's a fountain flowing deep and wide.*

*Deep and wide, deep and wide,  
There's a fountain flowing deep and wide.*

A favorite among 4-H youth groups, this song also aptly describes the type of planning needed for effective extension youth programs. We need to plan deep and wide for this "flowing fountain of youth" our country boasts.

As Mylo Downey, director, 4-H Club and YMW Programs, Federal Extension Service, explained it to club leaders some time ago:

"What do I mean by 'planning deep and wide'? I am referring to a program which is more than a superficial list of traditional activities—one which goes beyond that to really provide a series of interesting, exciting educational experiences, based on the real needs of the various members in the respective ages of their development. I mean a program which is not limited to the help you as their leader can supply, but which uses all the available assistance and resources in your community."

Plan "deep"—consider the real

problems and needs of all you. Plan "wide"—involve all who can contribute.

Dr. J. L. Matthews (in the article to the right) says, "Extension programs are based on recognized problems and needs of the local people. . . ."

"Extension programs grow out of the local social and economic situation. The social situation refers to the kinds of people who live in the area, their aspirations, abilities, and problems. This is the human side of the situation.

"The economic side includes financial status, natural resources, potential for improvement, and available facilities. These influence the quality of the program planning process and the program objectives that result. . . ."

"Sound program planning procedures coordinate the efforts of many individuals, groups, organizations and agencies."

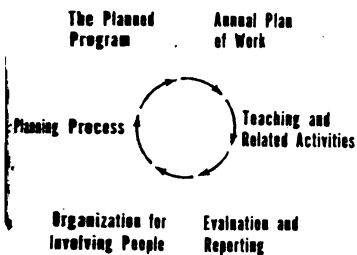
Other articles in this issue present representative examples of extension efforts to involve all possible people in planning 4-H programs to fit possible youth.—DAW

*Next Month: Public Affairs*

**The Extension Service Review is published monthly by direction of the Secretary of Agriculture as administrative information required for the proper transaction of the public business. The printing of this publication has been approved by the Bureau of the Budget (June 26, 1958).**

**The Review is issued free by law to workers engaged in extension activities. Others may obtain copies from the Superintendent of Documents, Government Printing Office, Washington 25, D. C., at 15 cents per copy or by subscription at \$1.50 a year, domestic, and \$2.25, foreign.**





### THE LOCAL SITUATION

PROGRAM planning is the process that extension agents and local people go through together to determine what the program (4-H or other) will be for a year or longer—usually longer.

It is a part of the business of developing the total of extension work in a county. Program development is a name commonly used for the total extension program planning and implementation operation.

The founders and early leaders of extension and many people since have stated principles to guide the conduct of extension work. (A principle is a statement of policy to guide decisions and action in a consistent manner.)

The number of statements of program development principles that can be made depends upon the degree to which each is spelled out and applications are suggested.

### Principles Applied

Here a principle is stated, then followed by comments about its application. They are arranged for convenience in thinking about them in the very general groups. The first includes those which have general application, a second category consists of operating principles, and the third has to do with the processes, educational, and other results of program development.

# What is PROGRAM PLANNING all about?

by J. L. MATTHEWS,  
Director, Division of Extension  
Research and Training,  
Federal Extension Service

- Program development is a continuous process engineered by the extension worker. A major responsibility of any extension worker is to have an effective program. His role is to initiate and guide program development so that procedures conform to State policies and to the principles of sound program development. In this role the county extension agent is a process expert.

- In program development the roles performed by those who have a part are very important. However, the roles of the extension agent and the lay person are very different.

The county agent has two key roles and sometimes performs both simultaneously. One is the process engineer mentioned above. The other role is that of an expert on certain subject-matter and the local situation.

- Program development is an educational process. The planning processes and procedures followed have two kinds of results. First, there are the educational effects on the people involved in the planning activities. Learning and leadership development take place among the committee members and other individuals as a result of their involvement. A second kind of educational result is those that occur among the people who are expected to change in line with the program objectives.

- Extension programs are based on recognized problems and needs of

the local people. Obviously this does not mean basing the program alone on needs that the people recognize at any given time. As an educational leader the extension worker must stimulate the interests and recognition of needs by local people.

The second group of four principles suggests quality standards for the processes or procedures of program development. It is helpful to the extension worker to have standards of quality that the planning process is expected to meet.

- Extension programs grow out of the local social and economic situation. The social situation refers to the kinds of people who live in the area, their aspirations, abilities, and problems.

The economic side includes financial status, natural resources, potential for improvement, and available facilities. These influence the quality of the program planning process and the program objectives that result.

- Decisions about what the program shall be are reached cooperatively by extension agents and the people. They result from cooperative study of the problems, the potentials for improvement, and the available resources for implementing plans. This analysis is followed by agreement on objectives and courses of action to reach them. Being a party

(See *Program Planning*, page 214)

# The 4-H Program and the University

by DAVID D. HENRY, President, University of Illinois

**T**HE 4-H emblem is an insignia respected across the land. Many who cannot interpret the letters know that 4-H is a youth-serving program which has won the esteem of the millions who have belonged to it and in the communities where clubs have been located.

The widespread popular regard for 4-H is a high compliment to those who have participated (some 23 million) and to the volunteer workers (more than 400,000 currently) whose leadership has made the ongoing program possible. It is also a compliment to the land-grant colleges and State universities whose divisions of Cooperative Extension have administrative responsibility for 4-H work.

## *Natural Growth*

One explanation for the grass roots strength of 4-H is the history of year-by-year natural growth, now covering over half a century. Even before the organization of 4-H clubs and the creation of the Cooperative Extension Service, the seeds were planted in "corn clubs," "pig clubs," and similar groups of high school youth who were encouraged by teachers to undertake practical farm work outside of school hours.

University staff members were called upon for advice. The educational values of the clubs were immediately recognized, and both university staff and public school au-

thorities in rural areas encouraged their development. The 4-H club program was a natural outcome of this experience.

The 4-H program immediately became a challenge to school instruction, and a first outcome of the new activity was heightened effectiveness in the teaching of agriculture in schools.

Equally important was the birth of a new attitude toward farm youth at home. Under the influence of 4-H, the farm boy or girl became less a "hired hand" (with little pay) and more a junior partner. Earnings, in turn, often became college education funds.

It was soon obvious that 4-H was as important to individual personal development of rural youth as to the improvement of the teaching of agriculture and home economics, its first interest.

## *Resources Provided*

With the increased emphasis on youth development, university resources beyond the College of Agriculture were sought and provided.

At the University of Illinois, for example, staff members trained in counseling and guidance have helped prepare materials and participated in programs on choosing a career. Representatives of the Departments of History and Psychology have shared the 4-H Club Week program,

emphasizing citizenship and personal development. The College of Fine Arts and Applied Arts has suggested career counselors for 4-H camps. The College of Physical Education has recommended camp counselors and provided staff for training schools in safety, swimming, outdoor living, and nature study.

As new projects have been added to the 4-H program, a variety of staff members have helped prepare 4 members' guidebooks as well as material for volunteer leaders.

Within the College of Agriculture resident staff and extension specialists are directly concerned with preparing materials and devising methods of developing special skills. Specialists also point out specific opportunities for improving community conditions through the 4-H program.

Hence, community development has become an added point of emphasis in the 4-H program. With this concern, an even wider channel of university service has evolved.

## *Expanding Influence*

These newer goals of 4-H—personal growth and community development—have led to interest in the program in larger cities. Here club projects must, of course, be adapted to the new environment, but the objectives and the benefits remain the same.

In Chicago, for example, 1100 4



Club members are pioneering in the adaptation of 4-H to the metropolis. The support which has come from a great variety of families, on all economic levels and many ethnic groups, has been greatly encouraging.

Another interesting expansion of 4-H may be seen in its transplantation overseas. Colleges of agriculture in the land-grant institutions have become deeply involved in university services to underdeveloped nations, through the U. S. Government. The 4-H idea has been a natural and important export of American educational enterprise.

Social attitudes toward youth vary in different countries. But it is recognized everywhere that the hoped-for social and vocational changes in peoples' attitudes and practices will come more readily through youth training. Thus, 4-H is as natural an instrument for evolutionary change abroad as it has been in this country.

### ***Built-in Support***

The historical relationship of the 4-H program to the land-grant college and State university, as an integral part of the off-campus program, is a mutual blessing. No other voluntary youth-serving program or organization has the financial and institutional support which is built into this relationship. Hence, 4-H has stability, continuity, and a pool of resources at its disposal not available to other organizations with comparable programs. It is this framework which sustains and strengthens the educational emphasis in 4-H.

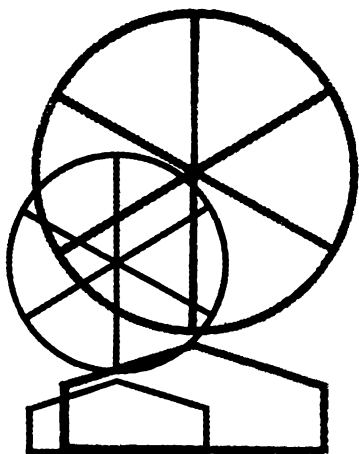
The university, in turn, has in its 4-H clientele a natural audience for its message to young people, an instrument for community service and adult education, and a field laboratory in human relations. It may be, in fact, a "clinical" facility for ob-

servations, demonstration, and practice as important for departments concerned as similar opportunities are for medicine, dentistry, pharmacy, and other university disciplines.

There are many problems confronting the university in its administration of the 4-H program. The demand for the organization of new clubs exceeds financial resources. The challenge to program and to organization in new environments is a continuing one. How best to motivate youth for careers and for maximum personal development is a basic query for research as well as for instruction.

These are the problems, however, which always press a university in its quest for new knowledge and new ways to serve. Overall, the 4-H program is a prime resource for the university for service, for teaching, for inquiry, and of course, for effective, meaningful contact with citizens. ■





# Phase of the County Program

by LYNN L. PESSON,  
Training Specialist, Louisiana

**I**s 4-H club work an integral phase of a county extension program, or is it a separate and distinct program? This is a question which has been raised by many extension workers.

In Louisiana, we say that it is by nature an integral part. As such, it should be planned, executed, and evaluated as part of the total program effort of extension work.

Modern extension work is problem-centered. Through the programming process, extension agents, in cooperation with representative groups of local people, attempt to define the problems of people as a means of determining the direction and intensity of efforts with them. The result of the planning process is a program that delineates the long-time economic and social ends that people want. Extension then, develops a plan to lead people to accomplishing the ends or objectives within its (Extension's) scope of responsibility.

Subsequent activities of the staff to implement the plan should help people make progress toward these objectives. Finally, the evaluation of progress, and the reconsideration of problem-areas complete the programming process.

There are perhaps three keys in this process:

*The extension staff*—should understand and accept the process and concept and coordinate their activities to achieve it. Strong, vigorous leadership from them is essential.

*The situation*—in which people find themselves should be precisely

defined and interpreted as the basis for the definition of problems and the establishment of long-time objectives.

*Local people*—representative groups should be involved in the process to aid in the determination of the direction and intensity of the program.

## Twofold Phase

The youth phase of the extension program is twofold. 1) Through the program, 4-H club members are helped in acquiring and applying knowledge in agriculture, home economics, and related subjects. 2) Through this process and the participation in democratic group experiences, boys and girls are helped to become useful citizens.

The major areas to which extension staff working with 4-H give emphasis can and should fit into the schematic design of the extension program and make a significant contribution to youth development.

It is also important to note that Extension works with families in helping them solve their problems. Young people, through 4-H work, can make a contribution. Agents working with 4-H members have the responsibility, where feasible, to impart to them information which contributes to the solution of basic problems facing families.

For example, research has shown that many teenage girls do not eat adequate breakfasts. The result is poor nutrition. This problem can be attacked by work with both adults

and young people. At present, seven agents in several Louisiana parishes are working toward the solution of this problem.

This is also true for agriculture. For example, a major campaign for more efficient corn production was conducted 2 years ago in Morehouse Parish. One important point stressed was soil-testing.

The 4-H club members were asked to cooperate in getting this job done on their home farms. Appropriate training was given to them. In turn they were asked to work with the fathers and others in getting soil tests run. A study to check the effectiveness of the whole campaign indicated that 30 percent of the farmers in the sample gave credit to 4-H members for providing the impetus to take soil samples.

This is significant, especially when it is noted that many of these farmers did not have children in 4-H. Besides the contribution to the program, the resultant benefits to the 4-H members themselves, through increased knowledge, should have been substantial.

Another example of 4-H contributing to the total extension program effort is in rural area development work. Through career exploration extension agents doing 4-H club work can help youth explore possible career opportunities as a result of a strengthened economy. Or, if there is a surplus of potential labor, 4-H members can be acquainted with career opportunities available in other areas.

Extension program development with 4-H, as an integral part of the effort, is important because:

- Youth development as identified by the Scope Report is one of Extension's major responsibilities.

- Extension's approach is problem centered. It attempts to help people (families) solve their problems. Children are an important part of the family and research has shown that they can make a contribution.

- Maximum effectiveness can be achieved by the extension staff through the integration of their efforts. There should be a clear understanding of the objectives to be reached and the process to achieve these objectives. ■

*The 4-H complementary principle has been a basic point of view in program development of the Southern Regional 4-H Committee appointed by the Southern Directors 2 years ago. Five major 4-H program areas have been projected by this committee under the title, "Design for Decisions."*

# Program Development through Leadership Development

by LLOYD L. RUTLEDGE, Program Leader, Southern Region, 4-H Club and MW Programs, Federal Extension Service

Let's add more depth, breadth, and width to 4-H club work!

To do this job we need more application of a 4-H complementary principle. A complement is that which fills or makes complete. Through this principle we can design a coordinated approach in 4-H program development.

Do you remember the researched economic example on the economic principle of complementary? Apply 2 tons of lime per acre; yields increase by 1 ton additional forage per acre. This represents one way of doing 4-H.

Apply 200 pounds of super phosphate— $P_2O_5$  per acre yields  $\frac{3}{4}$  ton additional forage per acre. This

represents another way of doing 4-H in some places.

However, 2 tons of lime and 200 pounds of  $P_2O_5$  per acre yield  $2\frac{1}{2}$  tons of additional forage per acre. This represents the kind of 4-H club work we must have in our design for the sixties.

As we design a more comprehensive 4-H program, we need this complementary principle in our framework.

Both quantity and quality are needed to make the whole of 4-H club work. Both are plus factors and must be added to create the whole. Always, your ultimate objective is a wider, deeper, higher, greater 4-H program.

The complementary principle to

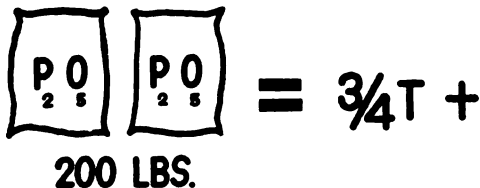
program development has universality. It is applicable north, south, east, or west.

What program vitality do we propose to add to program development? Leadership development is the way for full application of a 4-H principle of complementary and development of the totality of the 4-H program. It is a way of adding an increased dimension to 4-H and the entire extension program.

The primary objective of your leadership program should be based on the philosophy of increasing the reach of 4-H for the development of more boys and girls. Greater numbers of boys and girls should be reached. Their informal educational needs and interests should be met more effectively and efficiently.

## 4-H COMPLEMENTARY THEORY

$$2T \text{ LIME} = 1T +$$



$$2T \text{ LIME} + \text{(} P_2O_5 \text{)} + \text{(} P_2O_5 \text{)} = 2\frac{1}{2}T +$$

### Importance of Leadership

Leadership development is an expanded effort to add more breadth to the 4-H program through recruiting, involving, developing, utilizing, and serving volunteer lay people. Leadership development makes a big contribution to extension education because it contributes toward the development of people's intellectual ability, skills, emotional qualities, and philosophy of service. It is adult education at its best.

In leadership development, specific roles for volunteer local leaders should be developed by a staff. These should define definite program roles and objectives.

The 4-H Club is your basic club

(See *Complementary Theory*, page 214)

# What is the 4-H Club Product?

by BURTON W. KREITLOW, Professor, Extension Education, University of Wisconsin

**R**ATINGS of 4-H club youngsters on personal and social behavior are no better and no worse than the ratings given other youngsters of the same age in the same community who have never joined a 4-H club!

When a pronouncement like this first comes from an electronic data processing machine, it seems only natural to suspect that the machine has developed a short circuit—or at the very least is working on last year's data on different feed mixtures for dairy cattle. Such is not the case.

Repeatedly, the Wisconsin longitudinal study of 4-H club work has provided findings that are as startling to the team of researchers as they are provocative for others interested in the 4-H program.

The longitudinal study is unique in that researchers began gathering data on potential 4-H club members in the 1st grade of school in 10 rural Wisconsin communities. These 700 youngsters (and later in a replication study an additional 875) were tested, their parents interviewed, and ratings obtained from teachers on their behavior, work habits, and family background.

As these same youngsters progressed through school they continued to come under the scrutiny of research teams—at the 6th grade, 9th, and 12th. They will be studied again 5 years after graduation.

## *New Comparisons Possible*

The data from a longitudinal study permits intensive new kinds of comparisons. Youngsters with varying years of 4-H club experience can be

compared. Nonmembers can be compared with members. Late joiners can be compared with early joiners. Youngsters' estimates of parental interest in 4-H club work at the time they joined can be compared with the tenure of that membership. Questions about the nature of the 4-H product can at last be answered by something more valid than guesses.

Many previous guesses about the influence of 4-H work on boys and girls seem to have been made by enthusiasts who blandly believe that such influence is always for the good.

Evaluations have often been made in the light of the good old club motto and the grand old pledge, assuming that members and clubs unreservedly lived up to both. Motto and pledge were considered objectives and descriptions of a 4-H club "way of life." The result was a conviction that 4-H club work produces in young people a high regard for:

Thinking—thoroughness and togetherness

Loyalty—liberty and love

Service—science and security

The research suggests that the 4-H influence is not always so direct or positive. A short summary of findings will demonstrate the point. More comprehensive results are available in several forms upon request.\*

Among the findings of the study to date are:

- Young people join a 4-H club primarily because they want to learn.

- The length of time they stay in 4-H club work reflects, more than anything else, their parents' interest in club work.

- Those who drop out of 4-H club work tend to criticize the program as being weak.

- Those active in club work exhibit no higher level of social skills than non 4-H'ers (based on teacher ratings and pencil-paper tests).

- 4-H club youngsters also get different ratings on personal and social behavior than do youngsters who never joined a 4-H club. (Teacher ratings and pencil-paper tests were used.)

- Boys who join 4-H come from families of significantly higher social economic status; there are no such differences among girls.

- In the lower grades, 4-H club work attracts youth who have higher academic achievement (based on standardized achievement tests and grades given by teachers).

- As youngsters progress through school, however, 4-H members and nonmembers are more similar in their academic achievement.

- Measured intelligence of youngsters at the first grade was slightly higher (not statistically significant for those who later joined 4-H club). This difference became greater after participation in a 4-H club program. In the 9th grade there was a significant difference in intelligence in favor of those who at that time were 4-H members.

It should be noted that as comparisons are made from grade to grade, the data used for 4-H members are only for those youngsters who are continuing in the program. At grade 9 the 4-H club data refer to those still in club work, but supplementary data for these same

**Dr. Kreitlow reports on a study which every extension worker should follow closely during its remaining years. We in Extension Service do not have the facilities nor the time to carry out individually the kind of longitudinal study he is working on.**

**As is true with any good researcher, Dr. Kreitlow collects reliable data, accepts the facts they bring to light, and then thoroughly enjoys letting his mind wander into the realms of questioning, pondering, suggestion.**

*Notice that Dr. Kreitlow is a question-asker. He does not expect everyone to draw exactly the same conclusions he does. He asks questions which the data arouse in his mind. Let us accept his facts, and question, wonder, suggest with him—and improve the 4-H program.*

*—Laurel K. Sabrosky, Extension Analyst, Youth Programs, Federal Extension Service*

Youngsters can be extracted from the 4th and 6th grade basic data and can be used in the comparisons with non-members, early drop-outs, and other groups.

If the findings do not always support the subjective judgment of the 4-H club enthusiast, neither are they as negative as detractors would suggest. The findings do raise many pertinent questions about the total

program, and warn us not to take too lightly the critic who expresses 4-H club objectives in terms of:

Fun—fairs and phantasy  
Self—status and success  
Projects—play and prizes

### **Implications To Study**

These longitudinal studies point out the need for a more objective and penetrating examination of the 4-H club program than has been forthcoming in short-term cross-sectional research. Several implications can and should be faced squarely by county extension agents, local leaders, and State extension staff. Two examples provide some clues.

1. If there are no differences between members and nonmembers in social skills and personal behavior, is it because 4-H has never actually placed this objective in focus and programmed for its accomplishment? Do we educate local leaders so they can help youth in positive social development? Do we select leaders who are positive examples of maturity in this regard? Is the Cooperative Extension Service equipped to accomplish this objective? Should this be an objective of the 4-H club program?

2. Do we want the 4-H program to be selective in terms of early school achievement? Would we do more for youth if the program became even more selective and established high standards of school achievement as a criterion for accepting youth for membership? Or

is there a place for the low school achiever in club work? What program changes would be necessary to encourage the low school achiever to membership and give him positive success patterns?

As these and other questions and implications are pondered by interested groups, it is clear that the traditions of 4-H club work may hamper and curtail the creativity of the discussions.

### **Traditions on Trial**

Sixty years ago 4-H club work was an "out front" educational idea. The most creative educational minds of the time liked the idea and from it developed the project, the concept of volunteer local leadership, the local club, the 4-H record, the contest system, and a host of other ideas we now take for granted.

To appreciate the findings of the Wisconsin longitudinal study, we must question frankly some of these program traditions which date back to the social and cultural setting of Rural America in the early 1900's. If 4-H club work were a totally new idea, conceived in answer to youth's needs today, would it emerge in its familiar present program patterns?

To respond objectively to findings of research often requires a courageous brush to blank out some of the stultifying tradition of the past. Only by doing this can we respond to the 4-H club idea against the backdrop of the social and cultural forces of today. It is time that this is done. ■

### **\*Comprehensive Results**

Burton W. Kreitlow, Lowell Pierce, Curtis Middleton, *Who Joins 4-H Clubs*. Research Bulletin 215, University of Wisconsin, October 1959.

Film—*Research Report V—4-H Club Work*. Prints available for purchase or rental from Bureau of Audio-Visual Instruction, University of Wisconsin, Madison, Wis.

Burton W. Kreitlow, Robert F. Barnes, Echo Lidster, *Film Use Guide—4-H Club Work. Research Report V*. Department of Agricultural and Extension Education, University of Wisconsin, Madison, Wis., 1961.

Burton W. Kreitlow, Robert F. Barnes, *4-H Impact?* Special Bulletin No. 8, University of Wisconsin, Madison, Wis., 1962.



Science projects challenge and fascinate 4-H'ers of all ages and degree of interest. For example, poultry projects can range from production to studies of diet or breeding shown on hatched chicks to the handiwork involved in building an incubator.

# What's the Situation?

by W. R. JENKINS, Extension Poultryman, Federal Extension Service

**“WHAT'S the situation?”** That's a phrase long remembered by ex-servicemen. It became to them a form of greeting instead of Howdy or Hello. It was also a good cover up for forgetting a person's name.

But it really meant: "What are the conditions under which I am to respond or perform? If I know that much, I can plan my response or performance. In this way my mission can be more efficiently and completely accomplished."

Once you know the situation, your job is to see where you fit in. What have you to offer? To gain?

Businessmen are more and more interested in being sure that a new person and even his family "fits" into the organization. He thinks not only of the present but the future as changes and developments will take place. This means, of course, a set of standards flexible enough to allow them to remain current as time passes.

All this is a buildup to ask: "Do 4-H projects fit the local situation?" Naturally, some do and some don't. But will this answer satisfy? Don't

we have to make them fit, or make some fit?

What must we do to make them fit? We must discard some, revise others, and develop new ones.

How do we decide what must be done to make our projects fit? As always in problem solving, we must first determine the situation.

First, maybe we should define our audience. Theoretically it could be all boys and girls in the U. S. between the ages of 10 and 20.

Surely we cannot expect to get them all. But why aren't we enrolling more?

## *Sizing Up the Situation*

From this point, turn to look at your local situation. What does your audience look like? Is it homogeneous? Is it mixed as to age; sex; economic background; rural or urban; mechanically, biologically, or socially oriented?

Do your projects fit the local situation? If you are serving a high percentage of your potential audience, it is obvious that they do.

If not, why not? Is one reason that you do not have anything to interest certain groups of youth? Do your projects always fit the needs of your audience? Of course not, but you might also look at how you implement and use what you do have.

How do you determine the local situation? Survey, observe, check statistical data, and generally know the conditions under which you operate. One of the most apparent weaknesses is failing to recognize that the situation changes from time to time. Failure to remain current results in obsolete aircraft, machinery, ideas, and even 4-H projects.

Every individual in your 4-H audience operates under a different situation. Let's look at some of the major factors which contribute to the situations.

Location of the audience is basic in determining the situation to which your projects must be adjusted. Rural farm, rural nonfarm, and urban youth all have different spaces and facilities available. And they can limit the size and type of projects. (See *The Situation*, page 209)

# Adjusting Projects to the Local Situation

JAMES COOPER, Tuscaloosa County Assistant Agent, Alabama

I CAN'T join the 4-H club because my family doesn't farm and there's nothing I can do for a project," such a statement by a boy, or his parents, was not uncommon in the 1940's and early 1950's in Tuscaloosa County. It may still be heard less frequently now and only in projects designed to meet almost any conceivable need are now heard.

## County in Transition

A gradual but continuous adjustment in the county 4-H project program has been in progress for over a decade. Let us examine some of the changes and some of the factors making adjustments necessary. Like so many other counties, Tuscaloosa has felt the impact of industrialization and urbanization, especially during the past 15 or 20 years. Farms decreased in number, while the population increased at an almost unbelievable pace. Further-

more, a large segment of the rural population is now supported by non-farm employment.

Despite this, farming in the county is not dead. The 1961 annual income from agriculture, including forestry, was about \$7 million.

What about the 4-H club program during this transition period? Numerous adjustments have been made and still are. But in this article, we will mention only one phase of the total 4-H program—boys' projects.

Before World War II, boys enrolled in our 4-H clubs were primarily from farm homes. Boys' projects, as a rule, were farm projects.

At the close of World War II more and more boys from nonfarm homes sought membership in the 4-H club and we began to see the need for adjustments in the project program. The 1950's brought still more adjustments—fewer farm projects and higher enrollment in nonfarm projects.

The table below, comparing enrollment in certain projects for 1954 with 1961, illustrates the tremendous

change in Tuscaloosa County in a 7-year span.

Enrollment in traditional projects such as cotton, corn, poultry, and swine has undergone the sharpest drop. Projects in electricity, forestry, beef, and dairy animals have remained more or less stable.

The greatest change in enrollment has occurred in projects adaptable to rural nonfarm boys. Note the big increase in enrollment in garden and yard and home improvement. Note also the addition of several projects adaptable to nonfarm boys.

## Alerting Ourselves

Many factors influence project enrollment. We are well aware of the tremendous influence exerted by agents and local leaders. However, are agents and leaders always alert to the need for adjustments due to social and economic influences, etc.?

One very valuable source of information to the extension agent is the U. S. Census. Answers to many questions, especially those pertaining to population and economic trends, may be used in doing a more effective job of program planning.

For example, the U. S. Census on Tuscaloosa at the beginning and end of the 1950's clearly points out the tremendous growth in urban population, the reduction in rural population, and the reduction in the number of farms. These facts, combined with all other information and observations, enable us to better evaluate our past course and to more wisely project our future course.

Project adjustments—sure they have been necessary. They will continue to be necessary as farming changes, as rural nonfarm residence increases, and as more and more urban boys and girls become 4-H club members. ■

## TUSCALOOSA COUNTY, ALABAMA

	1954	1961	Change
Total boys enrolled in:	1030	1030	— 50
Enrollment	191	132	— 59
Production	60	10	— 50
Motor maintenance	52	35	— 17
Poultry	159	77	— 82
Swine	113	91	— 22
Dairy	288	439	+151
Garden and home improvement	187	353	+166
Home production	67	67	0
4-H animal	59	51	— 8
Forestry	99	103	+ 4
Homeology	32	42	+ 10
Home life	Not offered	60	+ 60
Home study	Not offered	30	+ 30
Home motive	Not offered	34	+ 34
Leadership	Not offered	20	+ 20
Homeography	Not offered	14	+ 14



# Give YOUTH a SHARE in Planning

by RICHARD R. ANGUS, Assistant Olmsted County Agent, Minnesota

**W**HAT are the needs of youth? What creative outlets are necessary? Does the local 4-H program meet youth needs? If not, how can it be improved? These were questions asked as an Olmsted County long-range planning committee on 4-H and young adults began work in the fall of 1960.

A committee was selected by four adult leaders who had attended a briefing session on long-range planning. A minister, a vo-ag teacher, representatives from three different farm organizations, the county superintendent of schools, a high school superintendent, an elementary school teacher, two young-adult group members, and five 4-H leaders comprised the working committee.

The goal of this general committee was, "Working all programs for youth together instead of working against each other."

## *Youth Problems Discussed*

Discussion of problems faced by youth leaders and youth groups enabled the committee to start from a common denominator. From this session came the thought, "How can you get kids to think—each one for himself?"

Drop-out from high school received attention in the next session.

Other problem areas for youth mentioned were: car safety, development of responsibility, lack of money in our dollar-oriented society, need for ownership, need for creative outlets, spiritual security, and need for greater education.

The next step was research by committee members. The group attacked the youth problem by age brackets: 9-13; 14-17; 18 and over.

The committee working on the 9-13 age group found significant differences in interests between rural and urban children. Interviews conducted in three elementary schools showed that urban children had far more leisure time than rural youngsters. They wanted recreational outlets that were not costly yet close to home.

The committee working on ages 14 to 17 sent questionnaires to 41 county 4-H members asking what they liked and disliked about the county program and how they felt it could be improved. Answers were stimulating and thought-provoking. They suggested new projects such as auto, music, and photography; classes in printing, shop, archery; and foreign languages.

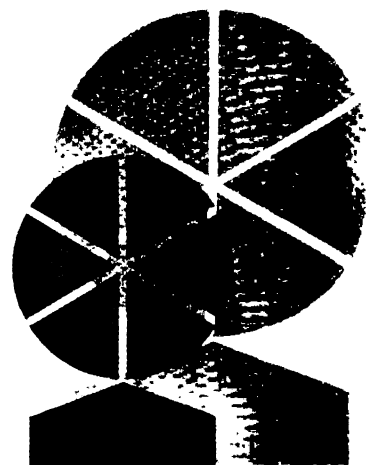
The 18-and-up committee held a meeting with several older members. Concrete suggestions gleaned were: graduate from 4-H at time of high school graduation; a special group through the age of 21, much like a service club; a special club for older 4-H'ers; and establish contact with other youth their own age.

Meanwhile, school committee members were contacting PTA's, Scouts, mothers clubs, and county teacher organizations to explain the extension program and 4-H offerings.

Thirty-two clergymen throughout the county received a letter, outlining youth committee work and availability of extension personnel and materials to church groups.

Net results of this work were: 1) a better informed public, 2) Extension's influence in areas previously not acquainted with the program, and 3) a better awareness of needs of county youth.

The committee pointed out prob-



lem areas and suggested some solutions. After that the work of planning the county 4-H program was given to the 4-H executive committee of 6 adult and 3 junior leaders. The evaluated the report and made suggestions to implement parts of it.

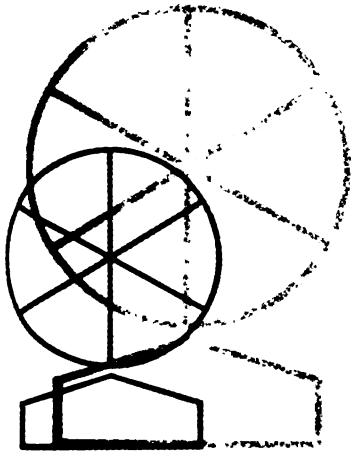
Since that time a pilot photography project has been introduced with 94 members enrolled. A selected group of 15 members 15-18 year old have participated in a pilot family life project covering steady dating and selecting a marriage partner.

## *Local Adaptations*

Local leaders go through program planning sessions for their local clubs on a countywide basis. Educational materials, mechanical procedures, and visits by the extension staff are covered at these planning sessions.

Leaders and officers take the materials to their communities and with the junior leaders map out a yearly program. Leaders plan their programs to fulfill the needs of youth. They are modifying existing programs to keep up-to-date. Future expansion is dependent on sound leadership development coupled with progressive club programing.

Through these procedures we hope the local 4-H program serves as the creative outlet needed by our county youth. Each youngster has a talent. Our job is to find out what it is and give him a chance to use it. Developing this talent in youngsters makes each an entirely different individual. This is our goal. ■



# Committee Concept

## —Key to Program Planning

by JOHN JOHNSON, District Extension 4-H Leader,  
and JIM ALMQUIST, Area Extension 4-H Leader, Iowa

One of the first concerns is the selection of the lay people who will make up the program planning committee. Because this is so important, several criteria should be considered.

The potential committee member must have some *interest in and understanding of young people's needs*. It is not enough for the lay person to have one or the other. He must have enough understanding of these basic needs to see past symptoms to the real problems, and then have enough interest to do something about them.

The committee should include both people who are "*planning oriented*" and those who are "*action-oriented*."

Experience and research lead us to believe that some people have the capacity and desire to analytically think through a problem and then formulate plans for the solution. We refer to these people as being *planning oriented*.

On the other hand, some people are quite bored with planning. They wish to move into action immediately. We refer to these people as being *action oriented*. Of course, many people have a combination of these characteristics.

Both types are necessary on a committee.

Potential committee members must be *able to adequately communicate*. Though this criterion may seem obvious, it is too often ignored. Committee members must have ideas and be able and willing to put them into words meaningful to others. The committee member who utters only a few sentences during the course of a meeting makes little contribution to the group effort.

Secure some committee members who are *professional people*. Ministers, teachers, etc., normally have

valuable understandings and insights of the problems and interests of young people and can make a real contribution.

Obtain some committee members who have *relatively high recognized status*. This adds credence to the significance of your effort and will give the program a boost when you reach the implementation stage. Experience has shown, too, that the most effective program committee members are of above average status in the community.

### *Contacting Committeemen*

These are the people you want. Now, how do you go about getting them?

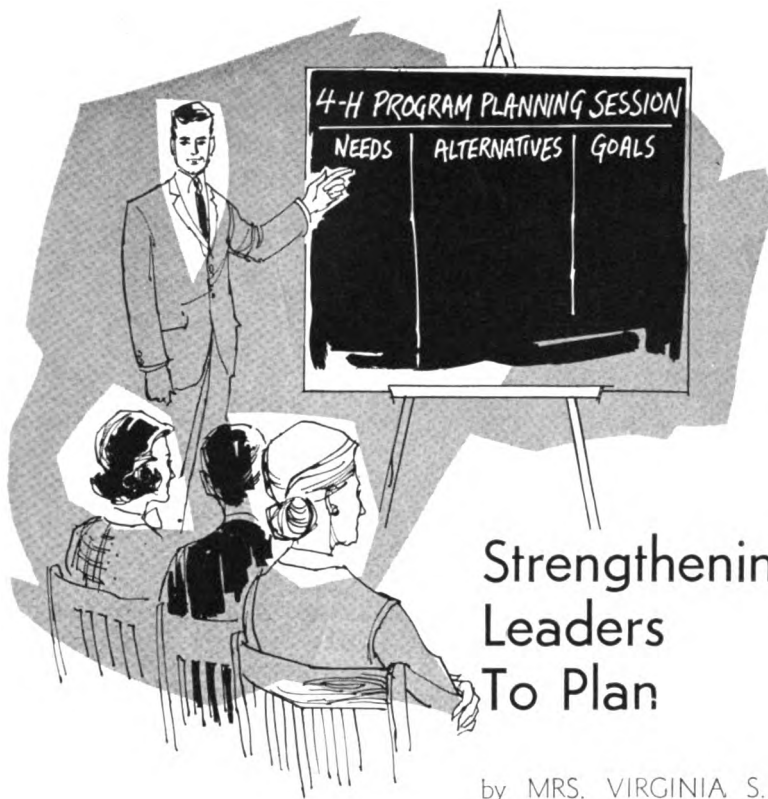
Personally contacting the potential committee members will be well worth the time involved. A letter or phone call won't do the job. Be convincing when you represent the position as something important and worthy of the time it might take. Don't be apologetic—this is really an opportunity for them.

For his first contact, the extension worker may find it wise to select a relatively high status person who will agree to serve. In following contacts, he may then casually mention that this person will be one of the committee members. It seems to be human nature to wish to be associated with people whom we respect.

Don't overlook the possibility of involving two or three young people on the planning committee. Cass and Clarke Counties in Iowa have found this especially effective.

Now we have selected a committee loaded with potential. By some means this potential must be acti-

(See *Committee Concept*, page 215)



## Strengthening Leaders To Plan

by MRS. VIRGINIA S. LAMB,  
Cumberland County 4-H Club  
Agent, Maine

**"THIS** is 4-H." This and this and this. How many times have I been guilty of outlining to a potential leader the 4-H program! Regardless of community, interests, economic or social background, *this* was the 4-H program.

Of course there were choices of projects, activities, and alternative methods. And the 4-H program was good; the proof is in what members did and the results of their work.

It reached a point, however, where leaders asked how little they could get away with and still "pass" a requirement for Blue Ribbon status! With such incentive, surely whatever good members got from the experience was accidental, not premeditated.

Furthermore, and much more important, we were missing a boat—the boat carrying the educational and development benefits of the program planning process.

Why is the planning process itself so valuable? Think of the ultimate purpose of 4-H. Stated loosely, it is to help members develop into useful citizens.

And what does good citizenship re-

quire? Whether in the home or the community, it requires an awareness of the needs of others, respect for the other person's viewpoint, ability to think through a problem, and willingness to compromise personal ambitions for the common good. These personal assets and many others are developed through a good experience in the program planning process.

Reams have been written and there are charts galore explaining problem solving techniques and program planning steps. It seems simple. Applying it, however, is a different matter. There must be incentive for 4-H leaders to try it, to take the time for it. It is very time-consuming and unless they realize the potentials from the beginning, they may not want to bother!

### *Leader Frame of Mind*

A stage has to be set. Leaders must be in the right frame of mind for it; they must want it.

We made a real beginning in 1961. A majority of our leaders were project and activity oriented, not de-

velopment of boys and girls oriented. This had to be corrected.

Our leaders' association decided to hold a training class on planning local programs of work. The first step at this meeting was to discuss the purpose of a program of work.

Up to this point, a program meant a calendar of activities and workshops. First responses were the usual. "The purpose is to plan what we are going to do at each meeting." The president of the association and the executive committee, prepared in advance, stuck to discussion of purpose until they heard, "Provide opportunity." And this answer stayed with us throughout the meeting.

One leader wrote afterwards: "I learned a lot of things which will help me in the future and, oh, how I wish I had known them before! I am truly horrified . . . all the unnecessary work, extra meetings, etc. She must have been thinking of the 'meaninglessness of busyness.'"

This was the beginning of the leader frame of mind opening to program planning. But it was not enough. Sights had to be set. Provide opportunity for what? Helping boys and girls to help themselves toward those 4-H objectives? If so, how?

### *Using National Objectives*

Since February 1962, all our leaders have been exposed to the National 4-H Objectives many times. We used the Objectives in revamping our member evaluation system; we used them in discussing awards and we are now using them in county program planning. (Repeated exposures are resulting in deep-seated ideals.)

So, after 2 years, are we now doing the program planning process according to the book? No, but we're getting there.

In July, the county program planning committee, four senior leaders and two junior leaders, sent a questionnaire to all leaders. (The questionnaire, incidentally, was formulated without the agent present. Agent sent suggestions but did not attend.) Its purpose was to get lead-

(See *Strengthen Leaders*, page 211)

# To Capture the Interest and Meet the Needs

by ROLLYN P. WINTERS, 4-H Extension Leader, New Jersey

**M**EEting the needs of people where they are is something 4-H does everywhere it flourishes. If it didn't, it wouldn't flourish.

But there are degrees. The degree of success 4-H enjoys in a community is in direct proportion to the degree that the 4-H program meets local needs.

This is scarcely a world-shaking conclusion. The same principle applies to anything you want the public to accept—compact cars, air conditioners, a movie comedy, dresses with lower hemlines, urban renewal, modern art.

The need has to be there, and you have to be on hand to meet it at the right time.

People in show business place great importance on timing. The quick quip, the slowly lifted eyebrow, the pause just before the punch line—all these things can "make" a performance. Right timing is just as important in business. Fortunes are made by people who know not only the commodity in which to invest, but precisely when to do it.

## Met Early Needs

4-H has met needs of young people since its beginning. The program got its big impetus during World War I when food was scarce and youngsters were encouraged to cultivate gardens and can vegetables and fruits. It met a need to produce more food and to give boys and girls a feeling of doing something for their country.

New Jersey's oldest club, the Yardville Junior Dairy Club of Mercer County, was started 40 years ago, just when the area was ripe for a change from grade to purebred cattle. Members of the Yardville group like to think the club was largely responsible for their families' shift to

registered stock, eradicating TB and Bang's Disease, and adopting better herd management. The club members are probably right. The club did these things, but the effort was strongly aided by existing need and proper timing.

Years ago 4-H girls made dresses from feed bags. Today's 4-H fashion reviews would bring admiration anywhere. The clothes are well made and fashioned of high quality fabric. Here again, it's a case of 4-H meeting changing needs of the people.

## "Natural" Projects

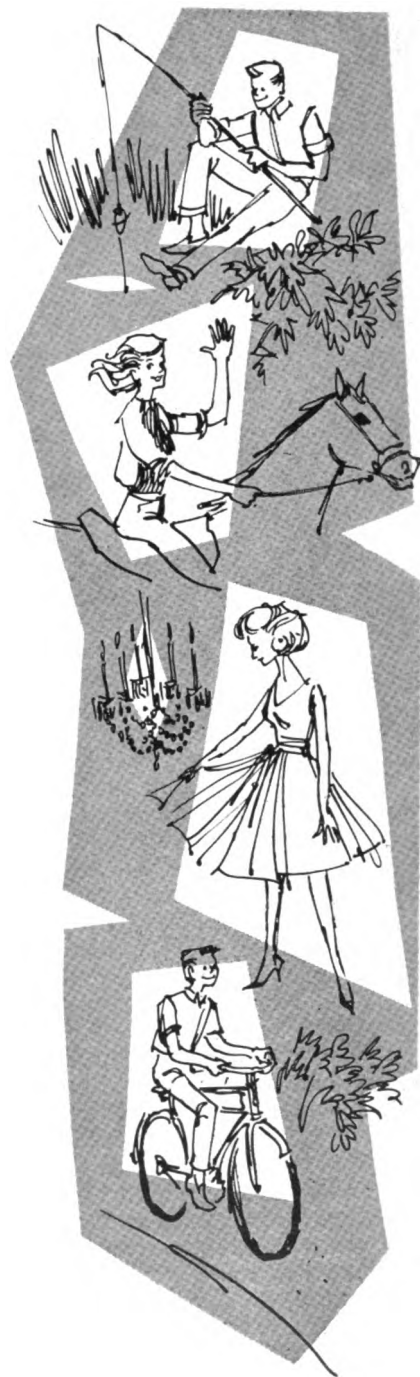
Some projects come to life almost spontaneously. One example is our horse project, fastest growing project in New Jersey. Few young people can or want to keep farm animals in this highly populated area, but horseback riding is the rage. Leadership is available and willing. What more could a county club agent ask?

With greater urbanization and bigger family incomes, many of the penny-saving projects have given way to those of a more recreational nature. One example is a fishing club in Ocean County, where New Jersey juts out into the Atlantic and off-shore islands provide extra coastline to be explored and enjoyed.

A little farther north, in Somerset County where the terrain is more uphill-and-down-dale, there are two bicycling clubs. Both groups have leaders who saw what fun younger members of the families were having with other projects and decided to put their own talents to work.

Members learn how to care for their bicycles properly and practice highway safety. Both are important preparation for driving an automobile when members become of age.

The leader of one of these cycling clubs is a physical education major



(See Capture Interest, page 213)

# ADD and SUBTRACT for MULTIPLIED EFFECTIVENESS

by ROBERTA ANDERSON, Extension Specialist in 4-H Club Work, Kansas



**“W**E'RE always adding, but so seldom drop anything!” This is a common complaint of extension agents. And they're so right!

Whether in the county or State program, we have a tendency to add—add—add without evaluating or looking at the total picture to see what could be subtracted. But if an effective program is our goal, it must be a workable one. And a workable program is an up-to-date one—based on present needs and interest of local people.

A workable program has involvement—to the point that 4-H'ers, parents, leaders, and friends say, “It's our program.” Yes—and they're proud of it because it comes from their own planning, ideas, and efforts.

## *Full County Involvement*

Pawnee County, for an example, has done good work in developing an up-to-date workable 4-H program. The program has been completely evaluated and a 4-year plan has been set up to tie in with the home economics and agriculture programs.

There is real purpose for every phase of the work and real involvement of the people. As a result, extension meetings and events are well attended.

At present, Cliff Manry, agricultural agent, is the only extension worker in the county. (A home economics agent and an assistant agricultural agent took part in the intensive program planning work, also.) But with the help of trained leaders,

the program is moving ahead. These local leaders are carrying through as they always have.

Pawnee County agents believed that program planning should be done cooperatively by adults of the community (leaders, elected representatives, and interested parents), by youth themselves, and by professional people.

Involvement of adults and youth is an educational process in itself. They learn a great deal more about their county, local resources, the 4-H program, and the people involved.

Youth cannot plan by themselves because they cannot know the needed skills, understandings, and knowledge that will help them toward best personal growth and development. They do know what interests them *now* and this is important. Adults can contribute experience in formulating a long-time 4-H program based on the needs of youth.

Can everyone be involved? No, an effective committee system needs to be established. A guiding principle in the use of a program planning committee is that it be representative of and accepted by the others. The people must select those to serve.

In Kansas, each county has what is called an agricultural extension council consisting of elected township representatives. Each township elects a 4-H, home economics, and agricultural representative. All 4-H representatives in the county make up what is called the county 4-H advisory committee. Another important group is the county 4-H coun-

cil. It consists of two adult leaders and two older members from each club.

The county 4-H advisory committee and the county 4-H council were the two key groups approached in launching Pawnee County's intensive program planning effort.

Pawnee County agents felt the committee members should be familiar with the program to the extent that they could discuss it intelligently and objectively. With this in mind they obtained permission from the county extension board for an all out effort in evaluating the present 4-H program.

## *Steps to Evaluation*

Briefly here are the steps followed

The advisory committee gave approval and made suggestions regarding procedures. The county 4-H council also gave approval and made additional suggestions.

Mail questionnaires were sent to all 4-H community, project, and activity leaders. Township representatives were asked to obtain information concerning potential 4-H membership in their respective townships.

Key leaders were contacted and the procedure to be followed at the county program planning meeting was outlined in detail. The first meeting of the county program planning committee was held under the leadership of a State Extension 4-H staff member, extension agents, and the chairman of the county 4-H advisory committee. All 4-H leaders

and township representatives were invited, as well as other key youth leaders in the community. Many of these were elected by the local 4-H groups.

Half of the first meeting was devoted to evaluation of and recommendations for the local club program. The remainder was spent examining the county 4-H program.

Three subcommittees were named for further county 4-H program evaluation and planning: membership, leadership, and program content.

Each person attending was given an opportunity to select the subcommittee of greatest interest and concern.

### *Working Out Details*

After this first meeting, much of the work was done by the subcommittees. They held several meetings to obtain further data and information. Subcommittee members made individual contacts and held local club discussion meetings to obtain "grass roots" suggestions from 4-H members, parents, and others. Following this, they met two or three times more to formulate objective statements for the report to the entire committee.

Junior leaders and older 4-H club members got in the act, too. They met to discuss the 4-H program, especially the older member program since it seemed to be a key problem area. They worked out some objectives for it.

At the meeting of the entire program planning committee, reports of the subcommittees were discussed. This meeting was well attended by the original committee members and other adults who became interested because they had been involved.

State Extension staff were invited. Extension agents were present to offer suggestions, but they gave a great deal of freedom to the committee in analyzing the objective statements and future plans.

The final step was editing the year plan so it could be printed and distributed.

We can see at least three major accomplishments:

A total of 17 meetings held in which local people evaluated and planned for the future.

Hundreds of people better informed about the 4-H program.

A 4-year plan established whereby the 4-H program can move ahead more smoothly, efficiently, and effectively.

This effort has had an impact of far-reaching importance. ■

## THE SITUATION

*(From page 202)*

There are probably no space limitations on the farm and only a few in the suburbs. But the city has restrictions as far as live animal and certain agronomic or horticulture projects are concerned.

Certainly each age bracket of youth has different interests. The scope and depth of interest should be greater in older members than in beginners. Boys look at projects from a little different viewpoint than girls.

Is the audience mechanically inclined or interested in the biological sciences or social sciences? Are they interested in production, processing, marketing, preparation, or consumption? Do they prefer plants, animals, things, or activities?

Economics certainly play a big role in determining the local situation. In low income areas, we would expect more interest in production and marketing projects. Projects to provide food for the family, clothing for members, and reduction of capital outlay would probably be of primary interest. Tractor maintenance, car repair, home garden, livestock, clothing, and foods projects should be readily accepted. Certain projects requiring sizeable investment in equipment and supplies and which return no income would better fit older youth whose economic situation permits participation where profit is not the motive.

Family influence, and attitudes based on the family economic, social, and educational situation, also determine what types of projects might be acceptable.

Finally, is the project needed to provide income, recreation, or knowl-

edge? Is it to aid in economic development, personal development, or the learning of skills and information?

The answers to these will tell us what type of project to develop to fit the local situation. We need all sizes and all kinds of projects to fit all kinds and sizes of youth.

Science projects can be developed at all different levels of complexity. Biology, the science of life, offers a good field for development of 4-H science projects. The embryology of the developing chick is of great interest to all ages, for example. This can be an outgrowth of a poultry production breeding or incubation project as a regular step in the development of the total 4-H poultry program or as a separate science project. It can end with the building of the incubator and hatching chicks or continue on in the study of dietary or breeding effects shown in the chicks that are hatched.

### *Adaptable Projects*

Science projects can be easily adapted for either rural or urban situations. Horse and other livestock projects require rural surroundings while pet projects or riding clubs could fit well in urban areas.

Individual projects require little space while group undertakings require room and facilities. Group projects offer an excellent means of combining talents and resources for the benefit of the group involved. Pooled resources and talents often permit accomplishments beyond the grasp of individuals or even small clubs. An illustration might be a group project on small boat building with preliminary projects in carpentry, painting, swimming, life saving, water safety, and navigation. A project of this type could appeal to both sexes and all ages.

All these points must be considered when making an honest attempt to fit 4-H projects to the local situation. But it can be done.

The possibilities for 4-H projects, like other opportunities young folks have in this country, stretch from here to infinity. Your own imagination will determine how far you go in the development of project possibilities. ■



# Call on Friends of 4-H

by KENNETH H. ANDERSON, Associate  
Director, National 4-H Service Committee

**I**N PROGRAM planning, don't ever forget the valuable help available from business men and women, service clubs, and other friends of 4-H in your community." This advice, given to me some 20 years ago as a 4-H agent, is more valid today than ever.

Extension workers and volunteer 4-H leaders quite naturally look to their own State land-grant institution for major assistance. But there are countless opportunities for enriching the 4-H program by utilizing other resources in your locality.

## *Active Backing*

Recently I had occasion to look through some State 4-H club reports. As always I was impressed with the amount of help supplied to 4-H by interested groups in the community and county.

Probably no youth organization in the world receives as much assistance from adults in the community as 4-H does. Among the cooperating groups recurringly named in these reports were: farm organizations, home demonstration clubs, police and fire departments, safety councils, local business firms, traffic associations, newspapers, radio and television stations, hospitals, Red Cross chapters, health and sanitation departments, garden clubs, camping and recreation groups.

In planning your 4-H program, why not call on the companies and organizations in your locality which can provide assistance of value to 4-H boys and girls?

These people and the organizations they represent have high regard and high interest in 4-H. Because of this, they have much to contribute and could well be included in program planning groups.

As for assistance later, the owner of the local grain elevator would no doubt be happy to arrange a tour and

give a talk tracing the grain movement from field to market.

Or how about the local photographer? Ten to one, he'd be delighted to show your club members through his studio and teach them how to use a camera intelligently.

For your 4-H home economics program, have you been in touch with the local gas or electric companies? Most of them have women on their staff who will gladly assist extension home economists by discussing safety

in the home, new color schemes for kitchens, or any number of similar topics.

At National Committee headquarters in Chicago, we see constant evidence of business and civic interest in 4-H. We know, too, that this interest is by no means limited to the mere giving of 4-H awards. Serious in wanting to help develop good American citizens, donors try to provide as many educational helps as possible.



A Lafayette, Ind., tire dealer gives club members valuable tips in the 4-H automotive program. He is typical of many representatives of donor organizations which encourage company participation in and assistance to 4-H club work.

So the efforts of a national donor may filter from headquarters to branch offices and dealers' stores. A number of companies publish special 4-H newsletters carrying suggestions on how local personnel can assist with the program.

You'll find that these local representatives, as well as other local firms, will be happy to help if you invite their cooperation. Business men and women will no doubt be glad to help:

Provide a meeting room, PA system, visuals, or other facilities for 4-H training sessions.

Supply a film on a subject related to 4-H.

Sponsor attendance at a workshop for club members or leaders.

Provide instruction on a specific skill at 4-H camp or short course.

Serve as a resource person for assistance on a special 4-H project.

Become a member of your county 4-H council.

Make display space available (either in store windows or showrooms).

Furnish transportation to a 4-H event.

Contribute 4-H support by newspaper advertising or radio-TV recognition.

### **National Support**

At the national level, our organization works with both Extension and donors to develop educational 4-H materials including booklets for members, leaders' guides, films, slides, and other program aids.

Recently, for example, the 4-H tractor literature was revised to provide four units of work, rather than three. Through funds provided by the tractor sponsors, these training materials have been rewritten and modernized to provide useful teaching material for the next 6 to 8 years or more.

A new recreation leaders' guide was published last spring by the donor of recreation awards and 10,000 copies distributed free to clubs across the country. This publication, as well as others, is now

available from our 4-H Supply Service.

As a magazine tool for volunteer 4-H leaders, *National 4-H News* consistently carries articles designed to strengthen the 4-H program. And through its "Booklet Helps," the magazine relays many sources of free leaflets which are valuable program helps.

These and many other activities of the National Committee are part of our goal of "providing educational services above and beyond those available through public funds." In our 40 years as a supporting arm of 4-H, we've learned what a wealth of assistance can be obtained from private sources. That's why we encourage the fullest utilization of such community resources, not only for action and monetary support, but for thoughtful contributions during 4-H program planning. ■

## **STRENGTHEN LEADERS**

*(From page 206)*

er evaluation of the traditional local and countywide 4-H activities and to find the areas of most need in leader training.

A copy of 4-H Objectives was enclosed and the question was asked: "Using 4-H Objectives as criteria, how would you rate the following activities as a means of helping boys and girls develop themselves through 4-H experiences?"

The agent compiled the results of the questionnaire and the committee met to interpret them.

The next step was reporting to the executive committee and trying to establish goals and plan a program to submit to the full association.

Goals! For the first time, the committee had definite knowledge of needs and interest. They found it made quite a difference. Previously what little discussion there had been of goals was based on what they thought the leaders as a group needed and wanted.

But now with so many needs, which should have priority? It was a long, hard-thinking session. Finally a set of goals were down in black and white.

Once the goals were decided upon, how quickly the program of county-

wide activities and leader training meetings fell in place!

The real proof of our advancement in the program planning process came at the meeting of the whole association. In the past, the recommendations of the executive committee have had so few amendments that you could call them "rubber stamped." This year, however, leaders had ideas and wanted to express them.

### **Proof of Advancement**

Real improvements were made, including a County 4-H Mechanics Jamboree to provide incentive opportunity for boys not enrolled in agricultural projects. And an able leader, whose boys are mostly rural nonfarm, volunteered to be chairman! This should help accomplish two of our goals: more challenging and competitive activities for members of junior high age with appropriate awards and increased enrollment of boys.

Our next step will be a fall training meeting on local program planning. This meeting will be on assessing the "Where-you-are" of each member, establishing goals, and involvement of the members in program planning and implementation. Leaders will be warned not to expect too much from the members too soon.

As you see, our approach to good program planning is a "learn by doing" one. And if results of education means a change in feeling and behavior, evidence is already shown in the new attitudes of leaders and junior leaders who have participated.

The agent too has grown. The discipline of patience in teaching subject-matter has long since been learned. With skills, it's easy to know where people are; you can see what they are doing. But program planning is a process of mind and feelings. The agent has to sense where the leaders are in their thinking and keep at their level.

Is it too much to hope that when the leaders have learned the know-how and dignity of program planning they will share it with their members? I think not—and it will be one of their most useful tools in developing future good citizens. ■

# Study of Science in 4-H

by KARL S. QUISENBERRY, Project Leader, and GARY SEEVERS, Associate Leader, National 4-H Club Foundation

**S**CIENCE—does this word inspire images of test tubes, telescopes, and rockets? Yet we all see science in our everyday lives and in a much broader scope than is often recognized. Science is the basis for most of our work in agriculture and home economics.

While "science" is now a household word, many extension personnel are asking how this popular term fits the 4-H program. This is coupled with a desire to upgrade the subject matter of 4-H projects in line with the better training young people are re-

ceiving in schools. More interesting and challenging projects should cause members to continue in 4-H work longer. The increasing urban membership also demands different types of projects.

The National Conference on Science in 4-H Work, held in 1959, recommended that more "whys" be included in projects along with the "hows." The conferees urged more study on the problem, which led to a National Science Foundation grant to the National 4-H Club Foundation for a "Study of the Possibilities of

Expanding the Understanding and Use of Science Through 4-H Club Work."

The study got underway early in 1962 with the appointment of a technical advisory committee of outstanding science and education leaders and the selection of a staff. Basically, the study is to provide an objective analysis of the effectiveness of current 4-H programs in relation to science education along with recommendations for improvement. Behavioral sciences will be stressed as well as natural sciences.



Technical advisory committee of the "Science in 4-H Study" being conducted by the National 4-H Club Foundation under a grant of the National Science Foundation, includes: (left to right, seated) E. W. Aiton, assistant administrator, Federal Extension Service; Ralph W. Tyler, director, Center for Advanced Study in Behavioral Sciences; Jean Warren, professor, Household Economics and Management, Cornell; Ercel S. Eppright, assistant dean, College of Home Economics, Iowa State University; Walter J. Peterson, dean, Graduate School, North Carolina State Col-

lege; (standing) G. L. Seevers, associate leader, National 4-H Club Foundation; J. D. Ryder, dean, College of Engineering, Michigan State University; N. P. Ralston, director, Cooperative Extension Service, Michigan; W. E. Skelton, assistant director, Cooperative Extension Service, Virginia; Mylo S. Downey, director, Division of 4-H Clubs and YMW Programs, Federal Extension Service; and Karl S. Quisenberry, project leader, National 4-H Club Foundation.

As a benchmark, many institutions already producing materials and conducting programs of science education for youth groups were contacted.

State Extension Services responded to a request for 4-H project bulletins having some science emphasis.

To probe even deeper, intensive on-the-spot studies have been made in New York, New Jersey, Kentucky, Georgia, Minnesota, Iowa, California, and Oregon. Additional interviews have been conducted with individuals in other States and with business organizations which might have special information available.

### Important "Science Factors"

Several "science-factors" have been identified as important in 4-H science education:

**"Discovering" new information by H'ers.** Young people learn by discovering answers for themselves either working alone or with adult guidance. The thrill of learning why seeds germinate, why bread rises, or why a bulb lights is a rich satisfaction to youth.

**Making comparisons.** With encouragement young people will compare two or more ways of doing something other than just the one "right," commended way. Usually there are several correct ways.

**Experiments for 4-H'ers,** simple for beginners and more advanced for managers, offer a good method of comparison. For example, a comparison of various temperatures and times for boiling eggs will show different color, texture, and flavor.

**In plants,** a comparison of mulching, fertilization, light, temperature, and other factors can develop into dramatic and interesting projects. Member members can be introduced to concepts of control, experimental methods, and repeatability.

**Spirit of inquiry.** Youngsters have natural inquisitiveness which can be developed. Younger 4-H'ers might be encouraged to investigate such special interests as collecting and identifying rocks, plants, insects, leaves, or seeds. Older youth show more interest in people and have many unanswered questions in behavioral sciences.

**Keen observation.** This essential

ingredient of science is valuable to everyone. Recording information goes right along with observation. Observing the growth of chick embryos, the growth curve of a calf, the effect of a weed chemical, or the production of CO<sub>2</sub> by using household chemicals, are exciting experiences.

**Learning by experiments.** Much emphasis in 4-H and all of life is placed on being successful. Yet learning can be accomplished by experimentation, not necessarily successful. Such experiments as heat tests on fabric samples, experiments producing diseases on growing plants in pots, or trying a wrong technique on one sample of preserved food, are ways in which members can determine "what would happen if" they did it a different way.

These "science-factors" do not just happen. They require the support, encouragement, and guidance of parents, local leaders, and extension personnel at all levels.

### Questions Under Study

The Science in 4-H Study is considering many questions:

Are projects meeting these opportunities for science education with youth?

What age is most receptive to science?

What types of projects offer more science education to youth?

What should be 4-H's relationship with science education in schools and other youth agencies?

How can more science be introduced in 4-H?

How can materials be prepared to include more science?

Will new types of training be needed for extension personnel and local leaders?

The appraisal of the present situation will be a basis for suggested improvements to reach the desired level of science emphasis in 4-H projects. Certainly recommendations will aim to help youth learn to: Be curious to explore and understand why things happen as they do in the world about them; appreciate the value of science to a better way of life; think objectively, logically, and imaginatively. ■

## CAPTURE INTEREST

(From page 207)

in college and takes part in local bicycling races. The other leader is a chemist who commutes about 5 miles to work via bicycle.

In the middle of the city of Paterson, there are two 4-H clubs in a federal housing unit—one club devoted to clothing, another to gardening. Each meets a need of the people and both projects take advantage of existing facilities.

These groups are making plans to build window boxes for growing flowers. This is patterned after a program in Philadelphia where 30 4-H clubs are learning floricultural practices while making their dwellings more attractive. The Plan and Plant for Beauty Project meets this need.

### Techniques of It

Obviously, some of these projects are going to come about merely if nobody stands in the way. In this case, the main job of the agent is to see that democracy and good sportsmanship prevail and that the members learn from group experiences.

Other projects are simply bright ideas. These bright ideas come largely from knowing your area.

Read the newspapers. Get to know people. Circulate. Talk. Listen. Get acquainted with organizations in your area. Find out where new homes and industries are, what people like to do in their spare time, what they can afford to do.

Not all projects that enjoy high popularity fulfill the basic objectives of 4-H 100 percent. But every group activity will bring out leadership and at least acquaint members with the more serious aspects of the program.

Paul Whiteman once paid tribute to John McCormack for cultivating America's taste for classical music. McCormack sang not only the Irish ballads which won him fame, but also sang arias and other classics. Before long the public found it was liking classics as well as lighter ballads.

It's the same with a 4-H program. It, too, needs some "light ballad projects" to capture the interest and meet the needs of the people. ■

## PROGRAM PLANNING

(From page 195)

to planning insures full understanding and commitment to action.

- Definite procedures are followed in developing a program. In other words, a sound extension program results from a carefully planned and followed procedure. Furthermore, the procedure must have prior approval of the leadership such as the extension sponsoring body or county governing board. Also, the procedure must be agreed upon by the program planning group and extension staff.

- Sound program planning procedures coordinate the efforts of many individuals, groups, organizations, and agencies. The planning body is a mechanism for bringing together people in an organized effort to reflect the interests, thinking, talents, and other resources to analyze, make decisions, and take action to achieve planned change. Common purpose is expressed in stated objectives and coordination of effort is applied in their achievement. In this sense the procedures have a coordinating effect.

- Program development requires considerable time from members of the planning bodies, extension agents, and other active participants. Sound extension programs, like Rome, are not built in a day.

The third category of principles includes those that have to do with the results of the program development procedures. These four principles are:

- The program is written for recording and communicating to all interested and concerned, what is expected to be accomplished and the general means to be used. As a minimum it contains background information, identifies problems, states major program objectives, and indicates the parties who were involved in its preparation.

- A sound program is practical in several ways. The objectives are practical in that the changes are possible for the people to be affected considering the resources. Also, the program is practical in terms of the available leadership, extension staff, and other needed resources.

- A written annual plan of work is an aid in implementing the program. It contains a statement of annual goals based on the objectives in the program. In addition, it sets forth what will be done to reach the goals, how it will be done, and who will do it.

- The program and annual plan of work provide for and facilitate evaluation of results. Program objectives are expressed in terms that clearly identify the kinds of changes people are expected to make. Content and methods to be used are specified so activities and results can be related for evaluation and reporting accomplishments.

### Visualizing Planning

Program planning is a process that does not naturally have a definite form and structure. A few people have described it as a series of steps. But the illustration for this article conveys a visual image of program development as a cycle with a beginning stage, followed by five others that lead back to the first. The cycle indicates a continuous process that is repeated over and over.

Program planning includes only the first two of the six stages or elements of program development. (An element is one of the primary parts of program development.) The last four elements are products of the first two.

The six elements of program development are (1) *organizing people for participation*, (2) *the planning process itself*, (3) *the planned program*, (4) *the annual plan of work*, (5) *extension teaching* and related activities, and (6) *evaluation and reporting*.

Some extension workers think of program planning as including both the means of involving people—program building committees, 4-H club committees—and the planning activities, such as committee meetings. They are separated here to emphasize their importance. Their importance is clear when we remember that the quality of the written program, the annual plan of work, the extension teaching activities, and the results to be reported all depend upon how well the first two elements are performed.

*What does this have to do with 4-H club work?* Youth programs are a part of the total extension program, and if program development includes all extension work in a county, it includes youth work.

Even when youth work is perceived as an independent phase, the six elements are applicable.

*How scientific is this concept of program development?* This framework has been used as a guide for planning some research in Extension. The results have consistently supported its soundness.

Several individuals have studied in this framework the findings from research in the behavioral sciences. They, too, have found much that relates to program development and much to support this view of it.

*How can this framework aid extension workers in doing their job?* Identified elements are helpful in assessing progress because it lends a sense of accomplishment as each is completed. Ordering a task into a series of events or activities helps guide those who are doing it. Evaluation is easier because it is possible to establish standards and identify places where program development can be strengthened. ■

## COMPLEMENTARY THEORY

(From page 199)

unit. A basic objective of leadership development is to support and expand the leadership capacity and potential of these club units. A suggested and definite pattern of leadership should be defined and developed; the leader roles, intra-leader group relationship, the inter-leader group relationship, structure, and mechanism of the basic group should be clearly analyzed.

To do the job much "retooling" is required. When the 4-H complementary principle is applied, leadership development is the core. However, there is a complementary relationship to 4-H literature development since literature is your basic teaching tool. The literature pattern must fit into the leadership pattern.

Club organizational structure affected. Much program projection must be done.

There is a direct influence on 4-H program content and educational methods. Program content needs to be developed by a process based on involvement and participation of members, leaders, and agents. Program content and methods must be constantly brought into realignment, assessment, and evaluation. Local club programs should be built on the varied needs, interests, and concerns of members, leaders, and local situations.

Agent development and improvement is essential. A clear cut leadership pattern must be defined on relationships of agents to leaders.

### *Agents' New Role*

When you work in these new ways, you grow in stature as a professional worker. One might say as an agent you are "elevated."

When you work primarily with 4-H members, you play the role of itinerant teacher. You move from club to club and are in most instances the real leader. Under the program complementary principle, leadership development becomes your primary role. You become a leader of leaders. You not only grow in height, but your program grows in depth and width.

You become a leader of leaders by working primarily through sponsoring committees, junior leaders, and effectively trained volunteer leaders. These leaders in turn increase your reach a hundredfold.

You become a planner of planners. You plan a systematic program of leader recruitment, training, and servicing.

How fast do you go? You move as fast as you have leadership drive. You accelerate and expand your program as fast as you build your leadership base. Development of a stronger 4-H community-centered program with a close tie to the total educational forces within a county, can be only as strong as Extension's leadership base in a community.

Where do community institutions (schools, churches, and others) fit to your program design? Again, our informal education should complement formal education. In leadership development, your adjustments

and realignments should be designed so as not to uproot the club program from any place where it serves effectively at present.

On the other hand, your program should be designed so 4-H will serve every place in the community, church, home, and family where its uniquenesses can share a complementary relationship. Just as formal education teaches the basis of education, so may the informal educational process in 4-H and extension complement formal education.

The complementary principle in 4-H program development is a criteria for a program design for the future. This principle makes for an integrated approach—keeping in true perspective the totality of program design.

The design represents the kind of 4-H program development which we must have for the sixties and the future. Herein lie our challenges—the challenges which make our work more meaningful. ■

## COMMITTEE CONCEPT

*(From page 205)*

vated and directed. Little will be accomplished until the committee members clearly understand their role.

Without a thorough and effective orientation the group will tend to wander. The possibility of their planning a program which meets the real needs of young people will be left to chance.

Program planning research conducted in Iowa shows that committee members derive a greater sense of satisfaction from their work when they have an adequate understanding of their task and how to go about it.

You can help committee members find answers to the following questions:

What are the ends or purposes of the committee? A vague understanding is not enough.

What are the means at their disposal in planning a program? They must understand that they may call in outside resource people.

What is their authority and how far does it extend? They

need to know if they are the final authority on the youth program or if this rests with some other group.

What is their relationship to other committees in the same system?

Extension workers, too, must understand and accept their roles. There may be some controversy over the degree of influence they should exercise in the final written program statement. Most would agree, however, that they are charged with the responsibility of providing program leadership and that it is their professional obligation to have considerable knowledge of the needs of the people they serve.

Following these suggestions should help you develop a program that is a blend of the best thinking of the trained extension worker and the people of the area he serves, represented by a carefully selected and oriented committee. ■

## Monthly Revisions in Publications Inventory

The following new titles should be added to the Annual Inventory List of USDA Popular Publications. Bulletins that have been replaced should be discarded. Bulk supplies of publications may be obtained under the procedure set up by your publications distribution officer.

- F 1951 Blueberry Growing—*Revised July 1962*
- F 2185 Growing Cherries East of the Rocky Mountains—*New (Replaces F 776)*
- G 84 Controlling Mosquitoes in Your Home and on Your Premises—*New (Replaces L 386)*
- L 382 The Fowl Tick—How to Control It—*Revised August 1962*
- L 383 Poultry Mites—How to Control Them—*Revised August 1962*
- L 385 Automatic Livestock Waterers—*Revised August 1962*
- L 449 Okra Culture—*Revised August 1962*



# Role of YOUTH in Development Efforts



YOUTH are the most important and universal resource of any area. Because we in Mississippi sincerely believe this, special consideration is being given to establishing youth committees in all our county and area RAD organizational structures.

The feeling that a State RAD Extension Youth Committee should be established was shared by many State and county extension workers. They thought it should develop suggestions and guidelines for county agents and county RAD committees to use in forming youth sub-committees and in initiating programs.

## *Youth Committees Appointed*

This effort got underway when Director W. M. Bost appointed a State Extension RAD Youth Committee to develop guidelines and ideas for involving youth in the RAD program in all counties. The committee includes representatives of the State 4-H club staff, the agricultural economics department, the State extension program leader, and the resource development specialist. The State committee has held several meetings and made definite suggestions that might be used by county RAD youth committees.

Youth committees have been appointed in many counties, initiating programs of interest to youth. These county youth committees include representatives of all organizations and agencies that serve youth.

Among the projects they have undertaken are surveys to determine the greatest needs and problems of young people. They are also studying the educational needs of boys and girls, the number in school, the number that fail to finish high school each year, and vocational training needs. The committees also are:

- Encouraging greater participation in the 4-H Career activity.
- Securing and training more volunteer adult leaders to work with youth, especially those enrolled in 4-H.
- Establishing county budgets for youth programs.
- Establishing community recreation facilities, securing athletic equipment, and promoting ball teams.
- Developing or strengthening county recreation programs.
- Promoting stay-in-school campaigns.
- Promoting plans for training youth in vocational skills.
- Including plans for youth programs in county O.E.D.P.'s (Overall Economic Development Plans).

• Providing more adequate county facilities for youth exhibits and demonstrations.

As surveys reveal needs, additional other projects will be undertaken.

## *Discussing Roles*

Youth in the RAD program has been top discussion material for adult leaders in their district and State meetings this summer. Volunteer adult leaders are serving as members of youth committees along with junior leaders.

Junior leaders at the State Junior Leadership Training Conference also gained insight into their part of the RAD program. All participated in workshops on, "My Role as a Junior Leader in the RAD Program." These young people will pass on to other 4-H'ers what they learned about how the RAD program can help them.

Through this basic educational work, progress should continue in the youth phase of the RAD program, and many worthwhile accomplishments will have an important bearing on Mississippi youth. ■

—by H. C. Robinson, Specialist in Resource Development, D. W. Rivers, Program Leader, and C. I. Smith, State 4-H Club Leader, Mississippi.

Education Library

U.S.  
Fed.

EDUCATION IN PUBLIC AFFAIRS

33:11

EXTENSION SERVICE  
*Review*

NOVEMBER 1962



*Edrice*



UNITED STATES DEPARTMENT OF AGRICULTURE



**Official monthly publication of  
Cooperative Extension Service:  
U.S. Department of Agriculture  
and State Land-Grant Colleges  
and Universities cooperating.**

**The Extension Service Review is for Extension educators—in County, State, and Federal Extension agencies—who work directly or indirectly to help people learn how to use the newest findings in agriculture and home economics research to bring about a more abundant life for themselves and their communities.**

*The Review offers the Extension worker, in his role of educational leader, professional guideposts, new routes, and tools for speedier, more successful endeavor. Through this exchange of methods, tried and found successful by Extension agents, the Review serves as a source of ideas and useful information on how to reach people and thus help them utilize more fully their own resources, to farm more efficiently, and to make the home and community a better place to live.*

Vol. 33

November 1962

No. 11

Prepared in  
Division of Information Programs  
Federal Extension Service, USDA  
Washington 25, D. C.

**Division Director: Elmer B. Winner**

**Editor: Walter A. Lloyd**

**Assistant Editor: Doris A. Walter**

### In This Issue

#### Page

- |            |   |
|------------|---|
| 219        | Extension's challenge in public affairs education   |
| 220        | Public affairs education (excerpts from: a guide to extension programs for the future, July 1959) |
| 221        | Involving others  |
| 222        | A visiting professor looks at the agricultural policy institute                                   |
| 224        | Americans must do their own thinking  |
| 226        | Public affairs work in Iowa   |
| 228        | Planning commissions and rural zoning—tie-in with public affairs                                  |
| 230        | Operation advance—a new dimension   |
| 232        | Studying state and local public finances  |
| 234        | Pennsylvania growth program in action   |
| 235        | Making use of public discussion   |
| 236        | Cue for public affairs—involve others   |
| 237        | Students, homemakers study Latin America via TV   |
| Back Cover | Backstops for our rural civil defense   |

### EAR TO THE GROUND

Public affairs education isn't something brand new in Extension. As "A Guide to Extension Programs for the Future" points out: "From the earliest years of the Extension Service, rural people have looked to it for help on controversial public problems."

Then, as now, people are looking for unbiased assistance based on factual information.

In the course of the last few years there has been a decided upswing on the part of Extension in public affairs education. Various approaches to this work are being used. This is a healthy situation. Willingness to experiment has contributed to our technological progress. There is no reason to suppose that it will not be equally productive in the broad area of public affairs.

This increasing emphasis on public affairs education comes at a time when rural America is charting its course for the future. Rural communities face the big problem of finding new uses for land not needed in farming and new work for people no longer farming. The influx of suburbanites to rural areas also has an impact on rural people in the public affairs area.

Public affairs education can make a real contribution in helping to advance rural areas development. It is already doing this in some cases by building awareness and understanding of problems and opportunities.

In connection with farm exports public affairs education can play a vital role in helping to keep farm people in tune with foreign markets. The people in a particular county for example, may be as much concerned with the European Common Market as with local zoning. We might all well ask ourselves "what is local?" A farmer's economic well being may be more dependent on the likes and dislikes of customers he never sees than on his neighbors.

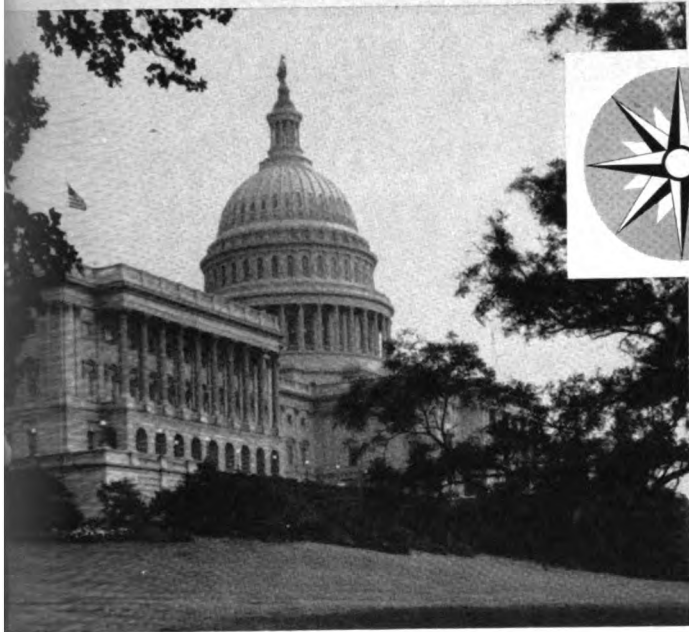
In this issue we have tried to give you a broad sampling of public affairs education. You'll find some of the basic "whys and hows" of this work delineated. And we think, too, that the articles will help you gain a keener perception of the problem and potentialities of work in this field.—WAL

*Next Month: Rural Areas Development.*

**The Extension Service Review is published monthly by direction of the Secretary of Agriculture as administrative information required for the proper transaction of the public business. The printing of this publication has been approved by the Bureau of the Budget (June 26, 1958).**

**The Review is issued free by law to workers engaged in extension activities. Others may obtain copies from the Superintendent of Documents, Government Printing Office, Washington 25, D. C., at 15 cents per copy or by subscription at \$1.50 a year, domestic, and \$2.25, foreign.**





# EXTENSION'S CHALLENGE in Public Affairs Education

by KARL SHOEMAKER, Extension Economist,  
Federal Extension Service

THE land-grant institutions are to knowledge what the Grand Coulee and other tremendous dams are to power.

Land-grant colleges and universities have a vital role to play in the education of people concerning the solution of problems that must be solved through public action. As public supported institutions in a democratic society, they have a responsibility to light the lamps of knowledge in the expanding area of public affairs as well as in other broad fields. Extension, such as agricultural technology, or in formal classroom instruction. Since their creation, these colleges and universities have had as their first responsibility serving the people in the entire compass of living and making a living.

Because the shape and nature of governmental programs in a democracy are ultimately controlled by the broad climate of public opinion, effective and farsighted policy often can be developed only if people can identify their real needs, recognize the causes of their problems, and understand the consequences of possible alternative solutions.

Extension education programs on the public problems of rural people make important contributions to the policy development process. Guided by responsibility for service, extension personnel in the area of public

affairs have as much responsibility to communicate to their clients the knowledge which research has developed on the public problems of agriculture as those in technological fields.

## Scope of Work

Public affairs education is concerned with public decisions involving group action. These may cover local, State, National, or international affairs. The action may or may not involve legislation.

The scope includes a wide range of subject matter, such as: economic growth, community development, taxation, zoning, public health, public education, public spending, farm programs, public labor and industrial issues, social security, foreign trade, and international relations.

The objectives of a public affairs educational program are to create:

- a more active interest in public problems.
- a better understanding of the issues and principles involved.
- increased desire of citizens to participate effectively in solution of public problems.
- increased ability to make judgments on the basis of a critical analysis of alternatives and their consequences.

With our democratic form of government, public problems can be

solved only through enlightened action of citizens. The citizen must be awakened to his responsibility and his level of economic intelligence must be raised so he can help develop better public policies and programs.

Public policy decisions are based on both facts and values. People do not have the same beliefs about what the facts are. However, if all the facts were known and understood, there would still be disagreement about what ought to be done.

This is because individuals have different sets of values—feelings about what they think ought to be. That is only natural, since people differ as to environmental backgrounds and ideas about what is important to their well being. Obviously, if an educator tells the people what policy decisions ought to be, he is stepping out of the role of educator and is attempting to impose his set of values on others.

## Procedures for Education

Based on this analysis, the following procedure has been developed for education on public issues:

- 1) Help people to clearly define the problems so controversial issues are thoroughly understood.
- 2) Set forth the goals or objectives generally acceptable to those involved

(See *Challenge*, page 225)



# Public Affairs Education

(Excerpts from: A Guide to Extension Programs for the Future, July 1959)

**P**UBLIC AFFAIRS EDUCATION is education for citizenship. Its scope is measured by the educational needs of intelligent citizens concerned with public issues at every level of government.

From the earliest years of the Extension Service, rural people have looked to it for help on controversial public problems. The tempo of economic growth and change, however, have greatly increased the need to give such help. . . .

Extension is feeling today, more urgently than ever before, the demands for unbiased and factual help in public affairs.

## Help People Study

No one expects the extension worker to try to tell people what their decision should be on a public policy issue. What he can do is to help people study the economic and social consequences of alternative courses of action.

When a land-grant college teaches new technology it must also accept the responsibility to help society make the adjustments that will assure genuine benefits from such technology.

This is a form of help which responsible citizens need and appreciate. It offers a challenge to which Extension can and should respond vigorously.

Rural people have always had to deal with controversial public problems on which they must make decisions. The nature and the complexity of these problems change from year to year, and this has been reflected in changes in the program of the Extension Service for public affairs.

Early extension workers were sought out for help on such things as organization of cooperatives, consolidation of schools, and development of equitable tax and assessment policies.

In the agricultural depression days of the 1920's, emphasis was placed on tariffs, taxation, roads, and schools.

During the 1930's, governmental programs of farm price support and production adjustment came to be—and still are—a major concern.

## Changing Tempo

Since the end of World War II, international conditions have become more complex and more urgently a concern of every American citizen. The tempo of economic growth and change has also continued to accelerate.

All these changes have been reflected in the requests made to extension workers for unbiased and factual help in public affairs.

Extension has an impressive record of organized as well as informal public affairs activity.

Citizenship education has been a part of home economics extension work for a number of years. . . . (It) has also long been an important phase of youth work. . . .

Public affairs education serves rural and urban people alike. With the complex interdependence of agriculture and other segments of the economy, no policy program can narrow its sights to a single economic or occupational group. Laws affecting agriculture may actually reflect the views of urban legislators and congressmen to a greater extent than they do those of rural legislators. De-

isions by rural people and groups are profoundly affected by trends in the national economy. Men and women in every segment of the economy realize that every public policy affects their welfare and influences the way they must manage their resources.

Everyone concerned with adult education accepts the need, in a healthy democracy, for effective educational programs in public affairs. The Cooperative Extension Service, with its unique organization and its demonstrated competence, should respond vigorously to this growing demand. . . .

## Extension Must Accept

There can be no question of Extension's responsibilities in public affairs. The legal mandate implicit in the Smith-Lever Act, reinforced by the insistent demands of people for help in understanding public problems, amply justifies everything not being done and more.

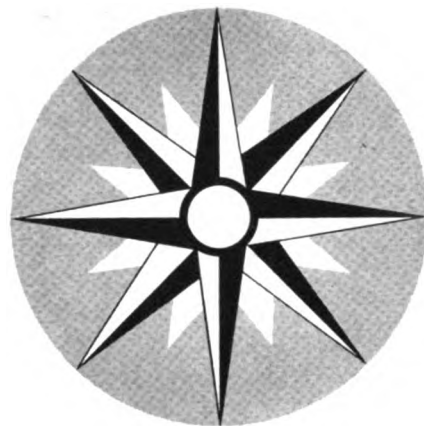
When Congress in 1954 appropriated funds to expand extension work it specified public affairs education as one of three areas where work was to be strengthened. The Congressional hearings stressed the need for helping people understand the economic background so important to an intelligent approach to many public issues.

Rural people have benefited greatly from the help Extension gives them in improving agricultural production and meeting many other problems. Rural people and their urban neighbors have both shown confidence in the guidance and counsel that Extension offers. Recently, there has been a growing awareness of specific farm income problems that arise as a result of the rapidly advancing technology and low price and income elasticity. Farmers are beginning to understand this problem quite clearly.

Extension has reason to be proud of its contribution to progress in discovering and extending new technology. It also must acknowledge a special obligation to implement the adjustment to this technology, and thus help solve the income problem created. This is a problem shared by Extension and research workers in production and marketing, as well as those specifically assigned to public affairs responsibilities. ■

# Involving Others

by LUTHER J. PICKREL, Extension  
Economist in Public Affairs, Minnesota



**"I**t is time that Extension as a whole recognizes that it has a definite obligation to deal with matters of public policy just as fully as it has an obligation to teach better farming and homemaking methods. I consider this our first responsibility in the field of public policy." Skull Rutford, then chairman of the Agricultural Policy Committee, made this statement at a Farm Foundation Public Policy conference in 1950.

What is public affairs education? What are its objectives? Who does or who should make up its audience?

If one could find consistent answers to these questions, it would be easier to discuss the involvement of others in the program, whether as teachers, students, or both. Unfortunately, reasonably consistent answers appear difficult to come by.

Some seem to suggest that public affairs education is synonymous with and limited to agricultural policy education. There is also the question of whether the Cooperative Extension Service should limit its educational efforts in public affairs to farm audiences, or include a broader clientele.

## Public Affairs Areas

One view, expressed in 1949 by Frank Peck of the Farm Foundation, is that:

"While no line should be drawn in what might be included under educational work on public policy problems . . . (some) specific but broad fields (include): (1) public policies concerning prices, production, and farm income; (2) public policy concerning health, education, and social security; (3) public policy concerning foreign trade and international relations; (4)

public policy concerning the marketing and distribution of farm products; (5) public policy concerning the development and use of land and water resources; and (6) public policy concerning . . . taxation and monetary policy."

Some aspects of all these broad areas have been dealt with in one way or another in public policy conferences sponsored by the Farm Foundation.

Apparently these topics represent needs reflected by program committees and conference participants. These are important, complex issues.

They break down into a host of subissues which require highly specialized treatment. Obviously, they cut across a variety of disciplines and require a wide range of experience to insure a thorough examination. They also cut across all areas of rural and urban life.

Significantly, an increasing number of people are asking for educational assistance in these areas. And as the public becomes more sophisticated, they need more preciseness, depth, and range in educational programs.

The relationships between colleges of agriculture and the total university were discussed in detail at the conference on the "Implications of Economic Growth and Adjustment for Land-Grant Colleges" at Colorado State University last year. Prominent questions were on how to tap the greater resource base of these institutions.

This, of course, is especially pertinent to Extension, including extension work in Public Affairs Education. It is significant to note that as yet we have few answers.

The struggle involves much more

than methods or resources for Public Affairs Education. These broader difficulties may even be significantly inhibiting the development of a more comprehensive program of education in Public Affairs.

Not long ago, the focus of Extension education was to bring new knowledge of the outside world to the farmer and his family. This new knowledge included better production practices and homemaking skills. While these needs may have changed in some respects, only the very naive would consider them redundant today.

But some new dimensions have been recognized. One is an understanding of the impacts application of this improved technology and management will have on agricultural production. Another concerns what may be the reverse of bringing the outside world to the farm family; protecting them from such invasions.

If the six items listed above are indicative of the felt needs of rural people, and others with whom they live, work, or share common concerns, they do, it is repeated, cover a wide range of expert knowledge. The question is, "Where can it be found?"

## Far-Reaching Problems

Two subject areas may be used to demonstrate the problem. One big issue facing farmers is that of markets for their products. Farmers must be efficient to be competitive, but they also face other challenges and barriers, such as the Common Market or the European Economic

(See *Involving Others*, page 225)



# The Agricultural Policy Institute

by ARTHUR MAUCH, Professor of Agricultural Economics, Michigan State University

*Editor's Note: No region of the country is undergoing faster, desirable agricultural adjustments than is the South at this time. Through the Agricultural Policy Institute at North Carolina State College, created in 1960 by joint action of the College and the Kellogg Foundation, educational endeavors in agricultural adjustment are underway regionwide.*

**T**HE Agricultural Policy Institute aims to discover, evaluate, and disseminate information which will:

- (1) Clarify the basic nature and scope of adjustment problems confronting the South,
- (2) Aid in developing a sound understanding of the manner in which public policies and programs affect the agriculture of the region,
- (3) Provide information needed in evaluating and choosing among alternative agricultural policies and programs, and
- (4) Aid farmers and business firms serving farmers to become more efficient and foresighted in their operating practices.

## Diversified Program

This is an educational, not a policy-making program. To further its objectives the institute carries on a diversified educational program of conferences, workshops, leaflets, newsletters, research, and training. The following highlights of the 1962 annual report will show some of the work being done.

A Farm Policy Review Conference was cosponsored with the Center for Agricultural and Economic Adjust-

ment. It brought together agricultural, business, and political leaders from across the Nation to review, analyze, and appraise existing agricultural policies in relation to the problems confronted by agriculture. They also considered alternative methods for improving the income position of American farmers.

A Conference on Area Development was cosponsored with the Institute of Community and Area Development of the University of Georgia. Emphasis was on the current state of economic development of the South, problems involved in enhancing the rate of growth, and methods of appraising economic development potentials. Participants included representatives of State and local area development committees, industrial and agricultural leaders, bankers, and educational leaders.

In cooperation with the Southern Regional Education Board, the Institute sponsored a conference on Educational needs for Economic Development. Changing manpower requirements were discussed, and the significance of investment in different types of education to economic growth was analyzed. Representatives for State institutions and planning agencies, educators, legislators, and financing and administrative officials from the South participated.

Other conferences and workshops included: Educational Problems of an Economic Development Program, with the Federal Extension Service cooperating; management techniques with the Southern Farm Management Research Committee and Farm

Foundation cooperating; a number of marketing short courses; and an agricultural policy workshop for staff members and graduate students.

## Special Activities

The Agricultural Policy Review, published quarterly, provides people in key agricultural positions with information on policy alternatives and adjustment programs that affect agriculture.

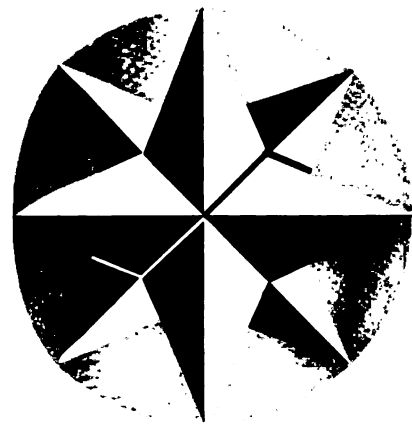
The Agricultural Policy Institute cosponsored the publication of a series of leaflets on "World Trade—What Are the Issues?" The Center for Agricultural and Economic Adjustment, National Agricultural Policy Committee, Federal Extension Service, and Farm Foundation shared sponsorship.

Fifty thousand copies of the leaflets were printed and distributed nationally and internationally.

An economic area development newsletter was initiated during the year.

As visiting professor for 5 months, my major responsibility was to help the staff prepare five leaflets under the masthead, "Decisions for Progress." For mass distribution in North Carolina, this series focuses attention on economic growth. It seeks to explain the nature and processes of economic growth and the possibilities and limitations of inducing economic growth.

The initial leaflet provides a general understanding of what is meant by economic growth, the general requirements for growth, and suggestions on how individuals can take action to promote growth, at the com-



munity, area, State, and National levels.

In each of the other four leaflets, the organizational outline provides explanations of the situation, problem, goals, and alternatives.

The self-administered discussion group technique will be employed in this program. The leaflets are not intended to express a choice among the different courses of action. The question of which alternative is preferable is left to each individual or group.

The educational philosophy of this entire activity is to provide a setting in which people can study their problems, bring facts to bear upon these problems, and leave the decision to the people.

### Economic Research

In addition to about 30 research projects already underway or completed, a study of "Economic Development and Manpower Requirements in the South" was initiated. This study, financed by a grant from the Twentieth Century Fund, will be conducted under the direction of Dr. James G. Maddox, Professor of Agricultural Economics and Associate Director of the Agricultural Policy Institute.

The study seeks to take into account the region's transition from an agricultural to a modern, industrialized society. An attempt will be made to derive a clear understanding of the basic changes now taking place in the South and the changes that will be needed in the future to effectively utilize the region's manpower. Human and material re-

sources will be analyzed to make a realistic projection of the economic structure and levels of output the region logically might attain in 10 years.

The information gained in this analysis could well have significant impact on public policies concerning the South.

### College Training

Recognizing the importance of public affairs education, the institute sponsored a series of seminars and conferences in North Carolina, South Carolina, Georgia, and Florida on the organization of Extension for public policy education.

The seminars emphasized the role of the universities in providing public affairs education, the content of education programs in public affairs, and effective procedures for conducting these programs.

A mimeographed paper, "A Public Policy Program for the Agricultural Extension Service," was circulated to participants prior to the meeting. This was to serve as a basis for discussion.

A special educational program was launched at North Carolina State College to provide intensive training for administrators and specialists in the problems of agricultural adjustment and public policy. Thirteen fellowships were provided for leaders from 12 southern States in 1961-62. These leaders, representing many phases of work in agriculture, are provided with up-to-date information about the problems and opportunities in agriculture. This phase of the institute program is now moving into its second year.

The Executive Committee of the Agricultural Policy Institute awarded seven fellowships to persons pursuing a rigorous program of graduate study focused on the problems of agricultural adjustment and public policy during 1961-1962. This program is oriented toward the development of research and educational abilities of persons enrolled in the program.

It is expected that many graduates from this program will be employed by the land-grant colleges, U. S. Department of Agriculture, and other agricultural agencies. In these capacities they will carry forward educational work in facilitating econom-

ic and social adjustment of agriculture.

A 3-week short course was conducted at the University of Kentucky for agricultural workers from the southern region. This course was designed to provide county agricultural workers an opportunity to gain a better understanding of the major adjustment problems facing southern agriculture, provide information on ways in which public policies influence agricultural adjustments, study the effects of public policies and programs on southern agriculture, study techniques for analyzing and interpreting public programs affecting resource use and incomes in agriculture, provide subject matter materials and demonstrate teaching methods that can be used by those taking the course, and broaden understanding of basic principles which relate to public policy.

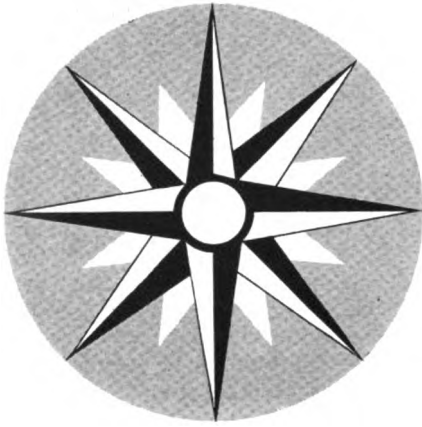
Although financial assistance was provided for only 20 representatives, 39 attended the short course.

### Evaluation

The Agricultural Policy Institute is serving a very useful purpose. The resource material presented at the various conferences has been made available in limited quantities. The staff hopes that in the future more of this material can be recast as Extension material for use by the general public. The local public is being reached in a limited way now through the press, magazines, radio, and television.

One of the most impressive activities is the bringing together, through the fellowship program, of representatives from various States and action agencies for a year's study. These men leave with a new, sharpened set of tools, a somewhat different set of values, and a wealth of resource material. They cannot help but bring a new and stimulating viewpoint to those with whom they work.

The area in which the Agricultural Policy Institute carries on its program is characterized by deep-seated values and long-cherished opinions. Land-grant universities have been slow in the development of strong, effective, educational programs in public affairs. The Institute is making real progress in stimulating activity in this direction. ■



# Americans Must Do Their Own Thinking

by W. G. STUCKY, Education Leader, The Center for Agricultural and Economic Adjustment, Iowa

**C**ITIZENS of our democracy face a tough challenge—they are required to do their own thinking. They must shape their individual destiny and sanction or oppose the national action chosen by their selected leaders. No super-state determines what is best and makes them act accordingly.

Yet citizens are concerned about our rate of progress in solving aggravating national problems. The farm problem, high unemployment, the communist buildup in Cuba, slow development of emerging nations, and the race in space all cause anxiety and a feeling of national inadequacy. Citizens desperately need to be better informed on these problems and to deal with them.

The industrial revolution has set the stage for the present scientific revolution. Ideas once thought preposterous, such as man flying to the moon or rival European nations preparing for economic and political union, are now accepted.

## Challenges to Citizens

These are but a wisp on the thunderous winds of change. U. S. citizens face all at once the need to:

- outdo or be subjugated by a force of hostile nations;
- pull together a group of proud and sensitive allies;
- help developing nations achieve economic growth, social progress, and political freedom;
- spur our own economy to create enough new jobs to employ 3

million new youth each year plus another 1 million workers whose jobs are eliminated by technology;

- contend with a scientific revolution whose changes increase the economic and social adjustments between rural and urban sectors of the economy.

In an age when U. S. citizens are expected to act but are inadequately informed they behave in curious fashion. Witness the agony within the rural sector over low-income areas, poor education for youth, and the desperate attempts of farmers to control the marketing and pricing of commodities at the farm.

A true democracy can exist and function effectively only with enlightened citizens. One internal danger which democracies face is lack of knowledge and understanding of the needs for improving individual decisions and general welfare.

## Land-Grant Responsibility

The land-grant university's promise to society was to tend to its priority developmental needs. It has both the responsibility and the opportunity to give people a more factual and objective understanding of these problems.

The land-grant university possesses unique machinery for conducting education of great national significance. Its State Extension Services can reach every community and bring the people's attention to what is needed to solve elements of the farm problem.

As an example, this may require, besides a better understanding of the economic and political environment, an attack upon the educational problems of youth in rural areas, the effective transfer of resources idled by new technology, and the adaptations and innovations needed in governmental and other social structures.

But for Extension to significantly benefit society on these matters it will have to bring public issues to the public. This requires a different program response by Extension than most workers visualize.

Little public understanding can be achieved by engaging a fraction of the citizens in cursory, intermittent discussions and lectures on the subject. Public issues ought to be brought as near as possible to the whole public for analysis, study, and discussion. This kind of significant operation requires prolonged and hard work by scientists and scholars within each institution.

## Required Education

Engaging people in adult education on vital matters of public concern requires:

- 1.) Work with leaders and public figures to define the priority considerations in public issues. This involves testing the validity, objectivity, and relevancy of available data relating to the issue. Research is critical in providing needed knowledge. It also identifies the gap in understanding between the public and leaders and the leeway

*Editor's Note: The Center for Agricultural and Economic Adjustment at Iowa State University was established to enable staff members in research, extension, and teaching to concentrate on adjustment problems of agriculture. Its ultimate objective is to help people, both rural and urban, understand and shape the necessary social and economic adjustments in our growing economy. Like the North Carolina Institute, the Iowa Center is backed by the Kellogg Foundation.*

## INVOLVING OTHERS

(From page 221)

Community. The issues involved are political as well as economic.

Each major category includes a number of others that require the skills of specialists to explore and unravel. Western Europe has been one of the largest dollar customers for the products of American farmers. They are also competing more strongly for the markets of some U. S. manufacturers. Decisions reached between the United States and the Common Market group also will affect many newer or economically less-developed nations. A whole host of world affairs issues are represented here.

### Involving Widespread Resources

A number of U. S. farm families are beginning to encounter problems of "land-use, planning, and zoning." The University of Minnesota arranged a training seminar in this field involving representatives of the Law School; Departments of Political Science, Agricultural Economics, Geography, Horticulture, and Soils; College of Education; General Extension Division; and the Cooperative Extension Service.

Other seminar faculty members included the Bureau of Business Development, Metropolitan Planning Commission, Commission of Aeronautics, Department of Water Conservation, League of Minnesota Municipalities, State Health Department, Highway Department, and the Corps of Engineers.

A seminar for rural-urban leaders on the Common Market involved as faculty an economist specializing in international trade, several agricultural economists, two political scientists, an historian, a businessman, and a number of commodity and trade specialists.

Resources to employ such a battery of experts full-time would probably not be available to many State Cooperative Extension Services. In fact, such staffing would appear illogical. However, these experts are needed from time to time.

It's possible to get the job done by a number of devices. One of the

best is to develop the type of program that interests and challenges competent people, provide a motivated audience, and choose timely subjects. It helps to have some resources and the support and interest of the college and university administration. A few successful efforts involving the right audience and faculty may even help bring that about.

Most public affairs issues—local or otherwise—depend on action from a number of groups. Farmers seem increasingly aware of this and express a preference for meetings, workshops, and seminars that involve a cross section of the community. This gives them a chance to present their views to others, as well as learn why others hold particular views.

Involving a number of disciplines and professions as faculty helps more of the audience to identify with the group. It encourages a more constructive approach to discussion of these issues. Audience and faculty identification and involvement are difficult, but they are vital to a successful program of Public Affairs Education. ■

## CHALLENGE

(From page 219)

or affected by the decision. If time permits, invite the participants to select their own goals or criteria against which they can measure the impact of various alternatives.

3) List all important alternatives that should be considered.

4) Analyze each alternative in the light of its probable impact on various parts of the economy. The impact may be limited or far-reaching, depending on the problem. For example, if a community wants to buy a new fire truck, the decision is a local affair. In contrast, millions of people may be on the receiving end of a probable course of action, as with the St. Lawrence Seaway. (Information should be sufficiently specific to enable people to determine the consequences of alternative courses of action upon their own situation.)

5) Leave the decision to the people. Decision making is *not* a proper function of the educator. ■

for individual and group action.

2.) Bringing to the broader interested public an understanding of the issues and alternatives—recognition of the realistic avenues open for leadership and action.

3.) Adjusting to the new intellectual environment, appraising the relevant alternatives to action, and compensating for the changes that action brings.

Getting public issues of national concern before the interested citizen requires that land-grant universities work together. Isolated action here and there does not meet the needs of the Nation.

The Center for Agricultural and Economic Adjustment is making its resources available to the land-grant system to broaden experience in operating cohesive, effective, adult educational efforts of significance to interested citizens.

The Center has found that most land-grant university workers have trouble visualizing a total educational effort. They have difficulty anticipating staff organization requirements or seeing the need to fill people's "knowledge gap."

If democracy is to remain virile, education in the future must focus on a realistic set of priorities. It must engage people and their leaders in up-to-the-minute, objective, and scientifically-based study and solution of the problems pertinent to our survival, freedom, and welfare. ■

**P**UBLIC AFFAIRS extension education is increasing in Iowa. Beginning with selected leader training in 1947 and expanding through self-administered discussion programs, "Challenge to Iowa" and "Iowa Futures," it has reached a large segment of the general public.

Extension education in public affairs assumes that people prefer the process of rational decision-making on public issues, once the issue is identified. This process can be condensed into four brief steps.

Step 1. Facts and information are gathered.

Step 2. Alternative solutions are identified and analyzed.

Step 3. The individual or group applies its values to the facts.

Step 4. The preferred alternative is selected.

Extension's activity is confined to steps 1 and 2. Only within these conceptual boundaries is it possible to be objective. With rigid educational discipline, Extension can perform the educational function which is welcomed by individuals, groups, organizations, and political parties.

Public affairs work of this nature was described by Dr. Robert Parks, Iowa State University vice president for Academic Affairs, as, education with objectivity and integrity.

Numerous groups and organizations are active in steps 3 and 4, but there is an informational void relating to steps 1 and 2. Extension can fill this void without competing with any other existing group—and its contribution will be welcomed.

### Objectivity Demonstrated

Objective education on controversial issues was effectively demonstrated in Iowa this May by a series of area meetings on farm policy legislation. Leaders of all farm organizations, officials of government agencies, officers of political parties, and other community leaders were invited to area meetings conducted by Extension.

The objective of these meetings was to analyze the pros and cons of alternative bills dealing with farm legislation. The administration's ABCD Bill, the Emergency Feed-Grain Act, and the Cropland Retirement Bill were considered.

# Public Affairs Work in Iowa

by DR. EBER ELDRIDGE, Extension Economist, Iowa

The meetings were conducted while committees were active and before a Congressional vote was taken. Consequently, interest was high.

*State leaders of all farm organizations commended Extension for its objective, enlightened approach to the discussion.*

This series of meetings was possible and successful because the educational content was restricted to steps 1 and 2. Facts and analysis of the alternatives were presented. The alternatives were evaluated with selected criteria. No attempt was made to say which alternative should be selected by Congress.

Farm organizations, political parties, and other pressure groups will take the information and move into steps 3 and 4.

Considering the growing complexity of public issues, will people look to "experts" to do more of the deciding? This question is frequently asked by people at all levels of farm policy formation.

Perhaps there is a degree of truth in the statement that "experts" will do more of the deciding. But the experts must have public support. The survival of our democracy (as we know it) depends on the majority of those who vote being sufficiently informed on the fundamental issues and alternatives. Again, this emphasizes the importance of the Extension public affairs program.

It is possible for the trained Extension specialist to cut through the maze of detail and complexity and help people through step 2. That is, help people identify and understand

the fundamental issues underlining the complex field of public policy.

We like to think of the Cooperative Extension Service as being sensitive to people's problems. As long as public policy and public affairs problems are important to people they will be of increasing concern to the Iowa Cooperative Extension Service.

In the recent Iowa Future Series Extension for a short time mobilized a large segment of the entire state for a total educational effort. More than 50,000 people participated in this self-administered group discussion phase, and over 20,000 returned opinion records.

### Future Pattern

What pattern do you expect public affairs extension to follow in Iowa in the future?

It is necessary to consider the development of public affairs extension in two areas of activity—the county and the State. Iowa has followed the philosophy that the primary purpose of the State specialist is to assist county extension personnel in carrying on a public affairs program. To do this, county personnel must have competency in both the subject matter and the technique of public affairs extension work.

The primary effort of the State specialist is to assist the county area agent with these competencies. This does not mean that every county extension person will become a specialist in public affairs—but a certain degree of competency is necessary.

sary for program planning and implementation.

The county extension public affairs pattern will probably develop first with an increasing amount of time by county personnel spent on public affairs work in relation to other lines. Included will be an increasing number of public affairs discussions conducted by county extension personnel.

This has happened in the past, as indicated by Iowa monthly Extension reports. The 1960 report summary indicated 100 percent increase in time spent on public affairs and community development, as compared with 1954.

Second, county personnel will become more sensitive to local public problems. In so doing, they will become more involved in providing facts, alternatives, and analysis on local problems, such as schools, county government, and area development. County personnel, both men and women, will be considered by local committees as resources for information and analysis of local problems.

Third, in Iowa there will be more specialized development of cohesive broad-scale operations with more staff working with special leaders and combining expansive self-administered discussion group techniques patterned after the Iowa Future Series. County personnel will likely become more involved with these operations as they focus on local problems. These include problems of economic growth, taxation, development, farm income, etc.

Several areas already have re-

quested a Future Series dealing primarily with local problems. It is, of course, necessary to integrate the local problems with economic growth and development of the Nation as a whole.

In the State Extension activity, we will probably see more emphasis on depth training. Except for a few planned schools, such as the Economic Growth Workshop, most programs have been 1-hour evening or half-day meeting types. In these meetings, it is possible to arouse interest in the subject and create a desire for more information. But depth of understanding is almost impossible to achieve. Inclination will grow to work with as many groups as resources will permit to secure depth of understanding.

Many public affairs issues cannot be adequately explained within the 1-hour, one-stop limitation. Only with repeated contact with the same audience can the educational objective be achieved.

Public affairs education in Iowa will deal more with priority "high interest policies." In the past, there has been some reluctance to deal with controversial issues when the intensity of political feeling was high. Recently, farm legislation analysis meetings were held on a subject that was highly controversial at a time when the political feeling was intense.

We learned that this could be done with "objectivity and integrity" with the support of all farm organizations. More educational activity on controversial issues related to pending legislation is expected.

There will be more coordination and joint planning with other subject-matter areas. Production specialists on both farm and nonfarm production, recreation, engineering, and economic development specialists all will find it necessary to relate their technical information to public policies. In addition, the public affairs specialists will find it increasingly necessary to be abreast of technical information in order to accurately analyze public affairs issues.

### Personnel Requirements

The worker in public affairs extension needs the same basic qualifications and requirements of any capable Extension worker. However, because public affairs extension is relatively new, some special qualifications are needed to avoid potential pitfalls.

The technique of public affairs extension work differs greatly from the traditional. Traditionally, Extension workers have promoted the "best" method. When the subject-matter is production information, this usually can be done without encountering value conflicts.

In public affairs, the teaching technique is crucial. When dealing with controversial issues, repercussions from an error in technique can be more publicly apparent.

One of the first techniques a public affairs specialist must learn is recognition of the difference between 1) the statement of fact or statement of theory, and 2) a statement of "value-judgment." Statements of fact or theory, when adequately documented, seldom cause difficulty. However, statements of opinions or values might well incubate explosive consequences.

By avoiding value judgment and placing the facts and analysis in the form of clear-cut alternatives, the Extension worker in public affairs can render a tremendous service to the public. The alternatives can be analyzed and evaluated according to predetermined criteria.

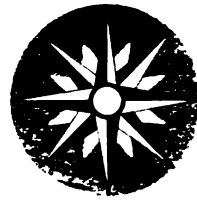
Generally, however, it is extremely important that the audience be left to apply their own values to the itemized alternatives and decide the best alternative. In this manner,

(See *PA in Iowa*, page 233)



# PLANNING COMMISSIONS and RURAL ZONING —

## Tie-in with Public Affairs



by JOHN MITCHELL, Extension Rural Sociologist, Ohio

**W**HY should an Extension agent be interested in a planning commission or a rural zoning commission?

There are many reasons why you are interested in planning and zoning commissions. Your farmers have more at stake today than ever before—in land and equipment. The Nation's population is growing, and probably your county has more people than 10 years ago.

### Desirability of Planning

Land is a *fixed resource*—it can't be expanded. As an educator and professional leader, you are interested in seeing that the wisest and best use is made of this fixed resource. You assist people in planning for the wholesome growth and development of the county's resources.

More people and more buildings increase the pressure on the land and water resources of your county. Across the Nation, thousands of acres of farm land disappear as subdivisions, new highways, and shopping centers expand outward from cities.

Farmers in your county are getting new neighbors. Because automobiles

have helped the city and country merge, a farmer may have a merchant, industrial worker, and a truck driver as neighbors.

### Work of Commissions

You have helped many farmers determine how each field will be used so every acre is put to the use for which it is best suited. By working with planning and rural zoning commissions, you help people determine land-use patterns for a township or the entire county.

A planning commission makes plans and maps showing its recommendations for highways, systems of transportation, land-use, and park and recreational facilities. It makes recommendations concerning water supply, sewage and garbage disposal, and other public improvements affecting community development.

A commission may accept and expend funds from civic sources and agencies or departments of local, State, or Federal governments. It can employ persons or firms needed to further the planning work.

Planning commissions provide information that can be used in developing zoning resolutions. Zoning provides a tool or a means of following through on the plan.

Zoning is the regulation by district of the use of land; the location, size and use of buildings; and the density of population. A major objective of rural zoning is to put land to the use for which it is best suited. Other objectives are protection of property values, promotion of public health and safety, and the orderly development of the community.

County or township zoning commissions draw on the work of the planning commission in developing zoning resolutions. Ideally, work of a planning commission should precede the work of zoning commission.

The haphazard growth of houses, factories, and junkyards in the same area can be prevented by long-range planning and rural zoning. Your county's "growing pains" can be reduced if citizens plan for the future.

### Interest Needed

The need never has been greater for persons interested in agriculture to have a voice in organizations doing land-use planning. As the number of farmers decline, it becomes even more important that persons interested in rural life be members of organizations and groups concerned with the future of their county—both rural and urban areas.

educational and organizational work in planning and rural zoning would be key features of the community development and public affairs sections of your county program. Work in these areas also is of key importance in a rural areas development program.

Interest in long-range planning is reflected in the rapid increase of rural or county planning commissions in Ohio. Less than 2 years ago there were 24; today there are 37, an increase of more than 50 percent. County agents have been instrumental in bringing some of these into being.

Rural zoning has been approved in townships located in 53 of Ohio's counties. All this action has taken place since 1948. County and State Extension workers provided information and educational material for citizens in many places.

### Leadership Opportunities

How do people become interested in rural zoning in your county? There are several ways to provide educational and organizational leadership in this area of community development and public affairs.

You could start with your Extension advisory committee. Planning commissions could be explained and discussed at its monthly meeting. Rural zoning could be considered at the next meeting.

You could help arrange for a resource person to discuss this topic at the annual meeting of farm organizations or commodity groups. You could do the same thing for some of the key civic groups.

Some agents carry items on planning commissions and rural zoning in their newspaper columns. Others see that further information on these topics reach an editor's desk. Examples of changes in the county remind people of the need for planning.

You may initiate informal meetings with a small number of key people—county officials and persons high in the power structure of the county—to discuss planning and later, rural zoning.

You could help organize a study committee to explore all aspects of planning and rural zoning. Your county commissioners may be interested in appointing such a committee.

Some Extension agents have helped

prepare a brochure on how a planning commission is organized and what it does. You also may assist in drawing up a mimeographed piece of "The Do's and Don'ts of Rural Zoning."

### Looking to Resources

Where do you find resource people? What about the rural sociologists and agricultural economists? If they aren't involved in this work, they could help locate resource people at the university. You may contact the political science or city and regional planning departments.

A professional planner from a planning commission in a nearby community may talk with your people.

The interests of town and country are more intertwined and interdependent than ever before. Under present conditions, this old saying sums up the situation, "You hang together or hang separately." The need never has been greater for town and country to pull together in planning for the future.

You are in a key position to help people from town and country see the need for a planning commission and a rural zoning commission! ■



Without zoning, this view could face many country residents. Another problem of unplanned growth is strip, string, or ribbon-like development of houses along country roads. Country high-

ways soon become streets with many hazards, costly to local government for repair and improvements.

# Operation Advance— A New Dimension

by C. R. HARRINGTON, State Leader of County Agricultural Agents, New York

**E**IGHT hundred key community leaders in five pilot-demonstration New York counties participated in Operation Advance in the spring of 1961. Their response was so favorable that the effort was extended to the rest of the State resulting in a total of 8,000 such leaders being involved. Operation Advance is a code name designating a new approach to Extension education in public concerns—a new dimension of Cooperative Extension work in New York.

State and local government officials applauded the effort. Farm organizations, civic groups, and key individuals accepted and supported Extension in this endeavor. University and Extension administrators gave the venture their support and assisted in interpretations to others.

## The Setting

Operation Advance was developed and launched with full recognition that the traditional Extension emphasis on education for change of individual unit practice was not effective in dealing with priority problems of society. Farmers, farm families, rural families, and village and city people are affected by many common concerns—the public problems of local, State, National, or international origin. Some of Extension's past efforts in education in this area had not been effective, satisfying, nor significant enough.

America's destiny appears largely a matter of public policy—on space and technical assistance, rural education and transportation, American agriculture in a hungry world. Response to these public issues is a basic ingredient in today's definition of life,

liberty, and the pursuit of happiness.

The purpose of Operation Advance is to offer leadership education, for a broad and diverse group of community leaders, that will lead to more effective public action on problems of common concern. Operation Advance is designed to serve the interests of the individual leader—to help him carry out the complicated work of leadership in a democracy.

## Offers Leadership Education

Operation Advance helps the leader, whatever his special interest or concern, to inform himself more fully on the broad problems of public policy in which all community interests share a common stake. The aim is to have leaders who are more competent (thus more confident), respond to public issues, assist groups to respond more effectively, and help and encourage units of government to take effective action.

Education in public policy must respect the fact that action takes place through the processes of political democracy. Education can assist but not become a substitute for this. Thus, the educational aim is not to give answers, but to contribute to the improvement of individual judgment that is relevant to the public business. Education can raise the level of decision.

This high-level objective cannot be reached in a short time with only one educational effort. But the beginning endeavor has demonstrated that it can and does work, and encourages more continuing efforts.

The participants in Operation Advance are key community leaders. They are the people who initiate, pro-

pose, inspire, challenge, influence, sanction, or even block action of other members of society.

Operation Advance participants include both men and women; include government officials, school officials, leaders in farm and nonfarm organizations, bankers, and other influential citizens.

## Two-Stage Approach

The first stage of Operation Advance provided an overview of major topics:

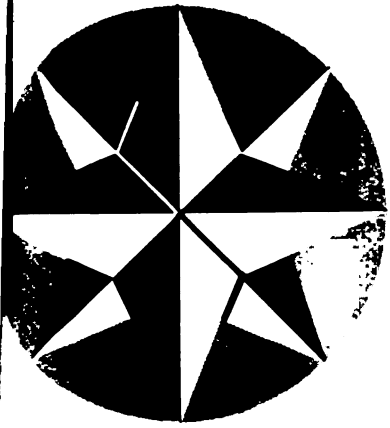
What's Ahead for Our Schools  
Roads for the Future  
Outlook for Local Government  
Paying for the Future  
Looking Ahead (Economic Development)

The second stage, to be launched late 1962, pursues three topics of greater depth:

Economic Growth and Development  
Education  
Managing the Public Business

In addition, Stage II will help the leaders have a better understanding of the impact of the modern world upon community decisions and a better appreciation of the processes of political democracy through which action takes place. A management workbook will be provided to all participants in the second stage to help them apply facts and knowledge to an analysis of problems and alternative solutions within individual communities.

The content is presented in a series of fact sheets. The aim of each is to state issues, place the issues in context, examine alternatives and different courses of action, and review major differing positions. The fa



help each leader develop and define his or her own judgments. This is done by forcing the examination of individual concerns in broad context, by stretching individual thinking, and by developing some understanding of unfamiliar considerations, points of view, and interests.

The purpose is not to make policy, but to serve as a basis for informed action by individuals. Therefore, agreement or consensus is neither necessary nor helpful.

The most productive discussion occurs within groups of individuals with diverse experiences and ideas. By the same token, the least productive discussion groups are those composed of individuals who had thought alike before coming together for this purpose. To the extent possible, each group consists of a sampling of a community—its geographic, social, economic, vocational, organizational, and political differences.

The role of the State Extension staff is primarily to mobilize resources, developing the necessary materials and providing interpretation and legitimation. Included are the following:

1. Defining the problem areas to be treated with the educational effort.
2. Preparing the content and producing the fact sheets.
3. Interpreting the effort to the county staff, providing county staff handbooks, and arranging for adequate statewide support.
4. Interpreting the effort with key organizations, agencies, and individuals.
5. Providing administrative leadership to achieve a total institutional effort.

### County Function

The role and function of the county extension office is primarily to provide local organization and administration. The first responsibility of the county staff is to recruit a significant number of leaders. Each of these in turn must be willing to recruit a group of 12 to 15 other leaders and to organize the discussion meetings. Thus the county staff's job is to find the one organizing leader for each group to be organized within the county.

Following this, the staff responsibility involves interpreting the effort within the county, providing the materials, and becoming a counselor and advisor to each organizing leader.

This does not require the county staff to become subject-matter experts in each of the public concerns. It does mean that the county staff needs to be aware of some of the concerns, their implications, and the interest of people.

### A Continuing Effort

Operation Advance is more than a project with beginning and ending dates. To be effective, to fulfill an educational responsibility to American society, it must be a continuing effort with appropriate content, material, and methodology. It must have depth and breadth. But it must be developed with full recognition of the complexity of public issues, the processes of political democracy, and the relationship of individuals to issues and the political process.

This dimension of Extension education has a direct relationship to other kinds of extension effort. It is a truly educational undergirding of Extension and other organizing activities to help people achieve community and resource development, rural areas development, effective program planning, or treatment of a specific public affair.

The founders of the Nation recognized that democracy rests upon a literate society. For much of its history, this Nation could survive with a citizenry literate largely in vocational and individual practice enterprises. Now the urgency, magnitude, and increasing complexity of public problems facing farm and city people alike and awaiting action by the political process creates a critical need for new forms of education to assist public action.

"It is the feeling in our area," wrote one leader to his county agent, "that Operation Advance is a significant contribution to the advancement of democratic thinking in the State of New York." Another said, "This proves that just because you live in a small town, you don't have to think small." A newspaperman said editorially, "Operation Advance brought out the factors which make a community great." ■

facts provide facts, framework, and questions for discussion.

Yet, no fact sheet stands completely alone; the problems are not treated separately, but as interdependent aspects. Each one in the series is related to the others and attempts are made to provide an integrated approach.

The reasoning behind this is that in reality, common concerns or public problems do not exist in isolation. They are interrelated and need to be seen as interlocking concerns. Decisions reached in one problem area influence possible decisions in another.

Each fact sheet is printed and illustrated. Each involves an objective, nonpartisan treatment of a problem area with its appropriate context.

### Self-Administered Discussion

However good they may be, the fact sheets constitute only one phase of the educational experience of participants. Each person receives a fact sheet and is expected to read and study

But individual study does not completely stretch the mind and imagination nor strengthen the understanding. So the self-administered discussion group of 12 or 15 people becomes a significant second part of the experience.

The self-administered group discussion is based on the fact sheet. A special "live" subject-matter experts or trained discussion leaders are necessary.

The objective of the discussion is to reach a consensus. Everyone in the group is not expected to agree on answers. The purpose of the discussion is to

# Studying State and Local Public Finances

by EVERETT E. PETERSON, Extension Economist  
(Public Affairs Specialist), Nebraska

**L**ET'S Talk About Nebraska Taxes. Problems and policy choices in State and local government finance were the main topics discussed in this 1961-62 public affairs extension program.

This educational activity was planned, prepared, and presented by the extension staff in agricultural economics. In general it was intended to meet the need and desire for objective information on this important public issue as expressed by Nebraskans—both farm and nonfarm.

## Situation and Need

Increasing costs of State and local government, the numbers and types of local governmental units, and continued reliance upon the property tax for revenue are serious problems. They concern citizens as individuals, members of organizations, business managers, legislators, and administrators of public institutions and agencies.

Farmers realize that property taxes represent a fixed cost, while their incomes fluctuate with weather and economic conditions. Business and professional groups are becoming more aware of disadvantages of the property tax. School administrators and boards, education associations, and many citizens recognize the direct relationship between tax problems, school finances, and school district consolidation.

Many who recognized these problems of State and local government finance were uncertain of the possibilities of alternative courses of action. Objective discussion was needed on the present situation and on advantages and disadvantages of alter-

native choices in public spending and taxation at the State and local levels.

The objectives of the public affairs educational program of the University of Nebraska were:

1. To provide factual information on—the expenditures and revenue systems of State and local governments, basic principles of public finance, and the advantages and disadvantages of alternative methods of obtaining revenue for public purposes; and

2. To increase citizens' awareness of—their rights and responsibilities with respect to public affairs issues, and the importance of reaching decisions based on the best available information, then expressing their views to those having or aspiring to public spending and taxing responsibility.

## Leader Training Workshops

The principal teaching method used in working toward these objectives was a series of 2-day leader training workshops for county agents and local leaders. They represented every county in the State.

Materials for these meetings were planned and prepared during the summer and fall of 1961. The 15 workshops were held in January-March 1962.

The subject matter and procedures were discussed in detail with district supervisors before they met with county agents in district program planning conferences. This resulted in excellent cooperation and support from both State and county staffs.

Program objectives and suggestions for obtaining leader participation

were explained to county Extension chairmen and home agents in a letter from the Extension director. Each county was asked to invite 10 urban and rural leaders to a 2-day training meeting. The leaders also had to be willing to help plan and conduct followup activities at the county and community level. Agents were encouraged to consult with their Extension boards in selecting the participants.

Special effort was made to involve State legislators.

The workshops were conducted by two 2-man teams of Extension economists. Lecture-type discussions covered: the role of government in our society; basic principles of public finance for analyzing spending and revenue problems and policy criteria for evaluating taxes; characteristics, advantages, and disadvantages of the property tax, general sales tax, and personal income tax.

Lectures were illustrated with overhead projector. Discussion guides or outlines of subject-matter were provided to the participants to make note-taking and understanding easier. Leaders were encouraged to ask questions and to bring up additional relevant points.

Training concluded with a half hour devoted to small-group discussions. Participants were divided into self-administered discussion groups of about 10 people each.

Specialists were available as resource people but did not sit in with these groups. A set of four questions was provided as a basis for discussion:

- Do you think the cost of public services in tax will go up, down,

ay the same in the next 10 years? Why?

• What are the opportunities for greater efficiency in the operations of state governments? School districts? Local government?

• Assuming that the property tax will continue to be an important source of revenue for local governments, how can it be improved? By stricter enforcement? By better administration? By enlarging the property tax base? By exempting certain classes of property? Be specific.

• What are the main alternative methods of substantially reducing the burdens of State and local governments upon the property tax?

The group-discussion technique gave workshop participants an opportunity to share views, apply what they had learned, clarify difficult points, and go through an experience exercising their rights and responsibilities as citizens. Each group summarized and reported its discussion to participants reassembled.

About 650 local leaders and county agents attended the 15 workshops. Among the participants were: farmers; and ranchers; bankers; retail businessmen; doctors, dentists, and lawyers; county assessors, clerks, auditors, and board members; State legislators; college professors and school teachers, administrators, and board members.

The response was generally favorable. Participants indicated that they regarded the program as very informative and the presentation objective.

The workshops received widespread and continual coverage from the press.

### Followup Activities

County agents were encouraged to involve the workshop participants with their Extension boards in planning and carrying out followup activities. More material was presented at the training meetings than could be handled conveniently in local programs, so a suggested 2-hour program was outlined by the specialists. Local activities reported so far include: countywide public meetings with specialist help; series of local discussion meetings organized and conducted by leaders; county or community meetings with panel discus-

sions by leaders; talks and panel discussions by agents and leaders at regular meetings of farmers' organizations, service clubs, home Extension clubs, parent-teacher associations, etc.; and use of local press, radio, and television. These local activities will continue into 1963.

A special 1-day presentation of the workshop material was given for the Governor of Nebraska, his administrative assistants, and the State tax commissioner. A workshop was also held for the entire staff of the College of Agriculture at the University of Nebraska.

Four half-hour programs were videotaped for the university's educational TV station. A Lincoln newspaper published summaries of the workshop information as a series of articles and as a special reprint.

A set of four Extension circulars, written by the economists involved in this program, are now being printed. These will be available for general distribution and the basis for home Extension study lessons.

### Results Expected

The immediate result of these educational activities was widespread interest in and discussion of Nebraska's government finance problems and possible solutions. One newspaper editor said the people of Nebraska had received more information on this public affairs issue during the first 3 months of 1962 than in the State's entire history.

Continued discussion on a formal and informal basis is expected at both the State and local levels. The leaders trained in the workshops provide a core of well-informed citizens in every county and continue to be actively involved in discussion. Several candidates for the State legislature have asked for more information.

The full impact of this educational effort in public affairs will not be known for some time, perhaps several years. Proposals for changes in Nebraska's tax system are certain to be introduced and discussed in the 1963 session of the State legislature. Action or lack of action by that body will depend upon the views and desires of the citizens as expressed through the political process. ■

## PA IN IOWA

(From page 227)

needed information can be given on controversial as well as noncontroversial subjects. It will be appreciated by both sides of an argument, and the extension worker will not become involved in a political debate.

The extension worker must secure more subject matter confidence. Many county Extension workers recognize and appreciate the importance of public affairs education. Because of lack of confidence, they hesitate to include more public affairs in their programs.

Extension workers can achieve subject-matter confidence through private study. However, private study is difficult to incorporate into a busy schedule.

Introducing more courses of economics, sociology, and political science to the undergraduate program would be of value. Another possibility would be graduate training.

Another need is more applied research. There is sufficient research to keep an Extension program going for several years. Most of this, however, verifies concepts, theory, and analytical statements. More research of the applied nature is needed to convince the Extension worker's audience.

Research, which predicts or evaluates the benefits and consequences of alternative public policies on the individual, the local community, and the local institution, is needed to place a remote national issue on the audience doorstep. When this is done, interest in public affairs issues becomes immediate, personal, and intense.

### Expected Audience

Once the public affairs problem or issue is identified, the audience for Extension work in public affairs is anyone who needs the information pertinent to the problem or issue.

Some issues will affect largely farm audiences; some will affect largely nonfarm audiences. Most issues will involve both.

The issue determines the audience. Define the problem and deal with whatever audience needs education on this public affairs issue. ■



# ***Pennsylvania Growth Program in Action***

by WILLIAM M. CARROLL, Public Affairs Specialist, Pennsylvania

**A**LTHOUGH Pennsylvania is blessed with a diversity and abundance of resources, in many areas 2 years ago 1 out of 5 workers was out of a job. Underemployment was high in both rural and urban areas.

Since then the Pennsylvania Growth Discussion Series has helped many people better understand the fundamental relationships among jobs, people, and land. Growth discussions during the past 2 years have centered on the relationships of land, water, forests, wildlife, and people to economic development.

## **Practical Efforts**

People from rural and urban areas are sharing development ideas. And group after group is deciding that development efforts based primarily on enthusiasm, promotion, and conviction have failed, regardless of the sincerity of the developers. These same groups and others are beginning to understand that efforts based on scientific discovery and application usually lead to satisfying results.

The number of township, county, and regional planning commissions has more than doubled. And every area now has active, representative planning commissions which are hiring professional planners to make comprehensive land-use plans.

Each county group is recognizing that interpretive soil survey maps and reports are vital for effective land-use planning. These maps show groups of soil associations of similar character, streams, roads, and other landmarks for easy orientation.

Reports are being requested on the soil properties that determine suitability for residential housing, industry, public facilities, and recreation.

Extension has met these requests for educational assistance by inaugurating a soil survey educational program. An Extension agronomist with specialized soils training was hired to start the program. He cooperates with the Soil Conservation Service, Pennsylvania Agricultural Experiment Station, and Pennsylvania Department of Agriculture.

## **Deer Management**

One example of the function and relationship of research and Extension education is the public affairs deer management program. This program also points up resource relationships, involves several specialists' disciplines, and demonstrates essential interagency cooperation.

Extension specialists and a Pennsylvania Game Commission research biologist organized existing research into presentations for use in local areas. These have been held under the educational leadership of county Extension offices. McKean County initiated this type of public affairs discussion meeting; since then about 20 county programs have been held.

These resource management meetings emphasize public discussion. Short, formal presentations by Extension specialists and a Game Commission biologist cover: deer management; deer economics and policy; deer and forestry; deer biology, populations, and effects of hunting; and deer and recreation. Knowledge, ideas, comments, and viewpoints are shared by audience and panelists in an open discussion period.

Though many critical and controversial public issues are considered, the atmosphere of these educational meetings has been stimulating and

orderly. Citizen interest, attendance and participation have been high.

Because the panel can present on a limited number of programs, a Discussion Guide, "Deer Management in Pennsylvania," was published. From November 1961 to July 1962 county Extension offices distributed about 8,000 of these to groups, organizations, and individuals.

In addition, specialists have contacted statewide groups and organizations. The Pennsylvania Game Commission distributed reference copies to their field staff. Copies were provided to the Forest Resource Committee of the State Chamber of Commerce.

The Extension Wildlife Management Specialist was invited to discuss this program and provide copies to county delegates of the Federal Sportsmen's club of Pennsylvania. Contact with this leadership helped stimulate additional resource management interest.

## **Results of Discussions**

In May 1962 the panel participated at the Northcentral Division meeting of Game Commission Field Staff as an inservice training program. Since then these presentations have been scheduled for all game commission divisions in the State. The continued interest of the commission and involvement of their whole staff indicates their favorable reaction to the educational approach.

Forest resource interests have asked for a special presentation of the program on Pennsylvania State University campus in January 1963. This will be directed chiefly to public and private foresters and forestry interests.

While many factors influence the policy decisions of deer management and harvest programs, this educational program has probably been helpful in the decisions to hold successive antlerless seasons aimed at adequate and proper harvest of the herd.

The College of Agriculture was invited to present a statement on deer research and education at the public hearings on 1962 hunting season. This invitation is attributed chiefly to (See *Program in Action*, page 239)

# Making Use of Public Discussion

GEORGE W. HARTER, Rural Areas  
Development Agent, Pennsylvania

OVER 20,000 Pennsylvanians, from many occupations, participated in the public information program known as The Pennsylvania Growth series early in 1961.

This was a series of four fact sheets with questionnaires on:

Why do we have to GROW . . .  
What is unemployment costing us?

What must we know to GROW . . .  
Why today's skills won't do tomorrow.

What do we have to GROW . . .  
What are our resources and tomorrow's needs.

How do we go to GROW . . .  
How can informed people use resources to move forward.

Working in small groups, citizens discussed the facts, then stated their individual opinions on the questionnaires. Opinionnaires were returned to the county agent's office for tabulation. This tabulated information was forwarded to The Pennsylvania State University for State tabulation.

## Local Followup

As a followup to the Pennsylvania Growth discussion series, county extension personnel and rural areas development agents in some counties prepared county growth series. These included individual county results; facts about the county, including tax rates, employment, school problems, and population trends; and asked leading questions on the county's problems. In some counties prepared booklets which presented county statistics without questions or tabulation. Within a year after completion of the Pennsylvania Growth series, the

county agent presented a State tabulation of the results.

The next step was a series of three agri-industrial conferences, held in 12 locations throughout the State. Each county within a district arranged for 25 to 30 public officials and lay leaders to attend. As a result, 175 to 225 citizens were present for each conference.

At these meetings, extension specialists presented latest facts about industrial and population trends, population movements, changes in the communities, changes on farms and related industries, water, timber, and land resources. Most of this information was presented through visual aids.

The final conference ended with a 1-hour discussion period, during which each county group had opportunity to discuss what they had learned and steps to be taken in their own counties.

Action following these series has varied across the State. Some counties that previously had not shown interest in rural areas development organized steering committees. Other counties, although they did not set up any formal organization, have selected problem areas which they felt required fast action.

## County Faces Facts

For example, Pike County, in the Pocono Mountain vacation area, took stock of its resources and future. The population, just under 9,000, showed a net increase of 383 in the last census. There are no urban areas, and 1,100 people live on farms. Of the 204 farms

in the county, only 107 are classed as commercial.

The county's tourist and vacation business has grown rapidly, with farmland acreage being put into summer camps and summer residential areas. A huge reservoir, to be built on the Delaware River by 1972, will take over most of the present productive agricultural land. This reservoir will be surrounded by a public park which will likely accelerate the tourist and vacation industry. Land values have continually increased through speculation on future development and the county has several examples of unplanned growth.

The people of Pike County felt that they needed more public interest in community and rural land-use planning. The executive committee of the county Extension service, the county chamber of commerce, and those who attended the agri-industrial conferences and participated in the Pennsylvania Growth series, requested a series of public information conferences on the subject.

In the past, the public officials of a few communities had tried to establish planning and zoning without educating the public prior to their efforts. As a result, the public was not enthusiastic about community planning.

The RAD agent, with the aid of the Public Service Institute, a division of the Pennsylvania Department of Public Instruction, set up a series of six conferences. These were to be held in an area where the citizens of five towns and two boroughs had established planning commissions but did not know where to go from there. A total of 52 public officials and citizens attended all the conferences right through the peak of the tourist and work season.

Speakers in this series included men from planning boards and planning companies which have been working in New York, New Jersey, and Pennsylvania, and from the State Department of Commerce. Conference subjects included: Background for Planning, Organization for Planning, Rural Land-Use Planning, Making the Community Plan, Planning Administration and Control, and A Critical Evaluation of Planning Problems. (See *Using Discussion*, page 239)



Mrs. Elmer Sauter, volunteer leader, discusses the results of the Youth Survey with the DeKalb County Agricultural and Home

Economics Extension Councils. Plans included involving youth leaders throughout the county in an educational meeting this fall.

# Cue for Public Affairs—Involve Others

by ELROY E. GOLDEN, DeKalb County Farm Adviser, Illinois

**T**HE number one challenge to Extension today is in the field of public affairs education.

Our real opportunity for the future, as in the past, comes from an Extension program based on the needs and wants of the people. In the past, many of these needs were related to agricultural production, cooking, or sewing. These subjects and our county educational programs were geared to meet the needs of people.

Theoretically, DeKalb County Extension could survive for a long time on "production agriculture." Many county resources are tied to the deep brown, silt loam soil. County agricultural production grosses more than \$60,000,000 annually from fewer than 1800 farms averaging about 220 acres.

But, there are many new and growing opportunities for the Cooperative Extension Service. We have the production know-how, but what about public affairs education?

Extension can be capable and competent in the public affairs field, too. Our joint Extension council chairman

says, "The public respects Extension and its unbiased, objective methods. Many people readily accept public affairs education."

At one time or another nearly every county has worked in the area of public affairs. In DeKalb County, the Extension councils, committees, and staff have worked on at least two dozen subjects related to public affairs education. These include: agricultural policy, taxation, zoning, community development, agricultural adjustment, civilian defense, careers, social security, highways, airports, income taxes, safety, citizenship, water resources, and family living.

Public affairs education received added impetus when the county was selected as 1 among 12 in the U. S. on a special project in public affairs. Carl McNair, program consultant, was hired in 1959 for a 2-year term. He proved to be the "catalytic agent" who got people involved and moving.

People said, "The number one need in DeKalb County is related to the problems of teenagers." Was this

imaginary? Just what is the situation regarding our youth? The joint Extension council set out to find facts. This resulted in a painstaking effort to develop a survey of teenagers attending schools within the county.

## Involving Help

More than 4,000 students were scheduled to answer the questionnaire. Who would make the survey and do the work?

This would be an undertaking of greater magnitude than anyone had anticipated. Four regular Extension employees were busy with the regular program. Council members could do some of the work but they had to make their own living.

We and our councils learned that we must involve people to get their help. School administrators wanted to learn more about the survey. We met with the administrators and they brought them to the inside.

(See *Cue for Public Affairs*, page 23)



Julia Borzone, attending the University of Vermont on a graduate scholarship, presented her view of problems and progress in her native Argentina on the Extension TV Series, "Our Southern Neighbors."

## STUDENTS, HOMEMAKERS Study Latin America Via TV

MRS. KARIN KRISTIANSSON, TV Editor, Vermont

**T**HERE is a challenge to democracy to prove itself today as never before."

A Vermont homemaker wrote these words in response to the series, "Our Southern Neighbors," telecast last year over the Extension farm and home program, "Across the Fence." She spoke for more than 2,500 viewers who had enrolled for the programs.

"Our Southern Neighbors" grew out of a deeply felt need for information about international issues. Many home demonstration groups were holding meetings on foreign relations, but they lacked discussion guides and easily available sources of information.

We hoped that such a series would motivate the viewers to greater interest in current problems abroad and give them a better understanding of problems facing other nations.

### Cooperative Planning

Key planners for "Operation Southern Neighbors" included: Mrs. Doris Cole, home demonstration leader; George Little, director of the Vermont Council on World Affairs and professor of political science; and

members of Extension's editorial staff. Representatives of the Vermont Farm Bureau, station WCAAX-TV, and the home demonstration council were also asked to serve on the planning committee.

Dr. Little suggested we focus on Latin America. So, Mexico, Bolivia, Uruguay, and Argentina were selected for study. The first program in the 5-day series was set aside for general discussion of Latin America.

This must seem an enormous, perhaps fruitless effort to anyone familiar with the problems and issues of these countries. We knew we could barely scratch the surface. But our main objective was to interest the viewers to more studies, to go for more and detailed material, and to set up discussion groups that might lead to a better understanding of the problems discussed.

A viewer who watches a series of programs on Latin America may look for other sources of information. So we printed a study guide, giving a resume of each program and a list of reference books. The study guide also included questions for discussion.

In September (1961) we invited a group of some 20 key people from across the State for an all-day train-

ing session. Most served as international relations chairmen for their county home demonstration council and were vitally interested in the idea.

### Training Leaders

Dr. Little gave a sample demonstration of one television program. We discussed the study guide and made final revisions. The women received instruction and suggestions on how to help publicize the TV series locally.

The meeting coincided with the annual conference of the Vermont Council on World Affairs. Thus its scope was broader than just to prepare the women for the TV programs.

In the middle of September we launched our publicity campaign. Most of it was done through direct mail and news stories. The editorial office prepared announcements and enrollment blanks which were distributed by county Extension offices through their local mailing lists. Notices were also sent to schools in the viewing area and to members and friends of the Council on World Affairs.

Our efforts paid off. More than  
(See TV Study, page 238)

## TV STUDY

(From page 237)

2,500 persons enrolled for "Our Southern Neighbors." About 40 schools participated in the series. Other participating groups were home demonstration members, Vermont Farm Bureau, local libraries, and the Vermont Parent-Teacher Association.

Home demonstration women arranged for display of the study guide and other reference material in libraries and store windows. And they supplied some of the schools with study guides.

Mrs. Elaine Welch, president of the Vermont Home Demonstration Council, reported that home dem groups across the State held more than 100 meetings using the TV series and study guides.

We can well say that we had cooperation across the board. The local TV station extended our first program to 30 minutes, so there would be more time for a general introduction of Latin America.

Serving as coordinator in planning the programs, Dr. Little asked four specialists with the political science, history, and romance language departments to participate in the series. Each program was carefully planned with these people. Most of them had never been on television, and it took some time to gear their presentation to the general public rather than a class of college students.

For visual material we used maps, posters, photographs, and slides. The Pan-American Union in Washington, D. C., loaned us an excellent selection of photographs from the countries discussed. Maps of Latin America, from the U. S. State Department, were included with the study guide.

### Audience Survey Returns

Who viewed? Did we give our viewers something of interest? Should we plan another similar series?

We asked these and other questions of a sample of 200 enrollees at the conclusion of the series. The returns indicated high viewership. Ninety percent said they had viewed three of the five programs; 38 percent had seen four, and 22 percent, all five programs.

The majority of the viewers said they had found the study guide helpful. More than half indicated they had read other material besides the study guide and would use the information at meetings or in discussion groups. When asked what subjects they would like to see discussed in a future series, they marked U.S. foreign policy highest on their lists, followed by Africa, United Nations, the Far East, and Latin America.

We tried an idea for a followup which could be explored further. All programs were recorded on sound tape. Thus teachers or discussion leaders could borrow the tapes, use the study guide, and start a discussion group.

One school took advantage of the offer with very good results. If this arrangement had been better publicized, no doubt more people would have taken advantage of it.

### Approval Registered

"Our Southern Neighbors" was discussed at the international relations workshop, held the following June (1962) at the annual home demonstration council meeting. The international relations chairmen attending the workshop were most enthusiastic about the television programs and asked that we schedule a similar series. They approved the suggestion to feature "Focus on Foreign Affairs" during the latter part of January 1963. They also decided to use it as the basis for their statewide international relations program.

What started as an idea thus grew into a project endorsed by the International Relations Committee of the Vermont Home Demonstration Council.

In evaluating the series, Mrs. Steele said, "Vermonters are very much interested in the current world situation and in understanding the lives, culture, and problems of other countries. "Our Southern Neighbors" was an outstanding example of cooperation among colleges within the university, and other educational institutions, agencies, and organizations. Local leadership participation was excellent in promotion of the program. We hope that through these television programs we can motivate our people to learn more about the world today." ■

## CUE FOR PUBLIC AFFAIRS

(From page 236)

As a result, they agreed to conduct the survey within their school systems. They said, "We always had this idea but just never got around doing anything about it."

Today the results of this survey are summarized in a 110-page publication. Chapters cover purpose, problems, school life, activities and leadership, family life, and family car.

Home Adviser Deloris Gregory prepared home economic unit lessons on the survey findings. Recently she presented some of the results to senior and civic clubs.

The next step (like all the previous steps) will be decided by the Joint Extension council. Tentatively we plan a "summit meeting" of leaders who are attempting to build a more desirable community in which we live. These include school administrators, legislators, supervisors, club leaders, family service agency representatives, clergymen, youth worker, truant officers, policemen, and the sheriff.

The ultimate goal of the council is to build an action program to be conducted by the citizens—of, by, and for the people.

### Reviewing Results

The project has met its two overall objectives:

1. To broaden and strengthen the program offerings, stimulate the interest of the public, and obtain citizen participation in public affairs; and
2. To advance education for public responsibilities through involving larger numbers of citizens in program planning and other appropriate experiences to develop their leadership abilities.

Only time will show what has been accomplished. Already the council feels they have been repaid for the efforts through the side bonuses of the project.

We feel that our county will never be the same again. Redirection for future programs is assured. Public affairs education will compete with other subject matter areas on the priority list as determined by the people. ■

## SING DISCUSSION

*from page 235)*

ns in Pike County (a panel discussion by conference participants). Other sections of the county have requested similar conferences for next fall and winter.

### County Self-Examination

Wyoming County had a somewhat different situation. They offered a booklet used widely by county organizations in studying community problems. They also had high participation in the agindustrial conference series.

Following this series, Wyoming County representatives organized a RAD steering committee which met weekly for 2 months.

At each meeting they brought in representatives of the various segments of their economy: government,

industry, and public agencies. They realized many forces were working toward development of manufacturing industries and the tourist and vacation industry. They learned, too, that these efforts were showing signs of success and if this were accelerated, Wyoming County would face many serious problems in community growth.

The committee discovered that although the total county population had not changed significantly in the last 30 years, it now concentrated in and around the small towns. Some of these towns already had problems with streets, sewage, and schools.

Wyoming County has a sound dairy industry with a gross income nearly equal to the industrial income. The RAD steering committee felt the dairy industry could continue to prosper along with the manufacturing and tourist industry development if all were protected through commu-

nity and rural land-use planning. As a result, the county extension staff and RAD agent established a series of community and rural land-use planning conferences. These were similar to and running concurrently with the Pike County series.

This series, differing from the Pike series, was presented by one individual, chief planner of a neighboring County Planning Commission. Wyoming County came to the same conclusion as Pike County—if community and rural land-use planning is to be accepted by the general public, they must be given the opportunity to become familiar with the facts.

Our experience in these two counties proves again that Mr. and Mrs. John Q. Public can face public issues (such as planning and zoning), digest the facts, and develop a sound plan for solving their dilemma. They need only the guidance of an organization or person they respect. ■

## PROGRAM IN ACTION

*from page 234)*

of this program and our strengthened relations with the game commission.

Three main points are clear from the experience with these programs:

(1) Research and education have unique challenge to help all groups concerned with resources to understand the land management issues involved.

(2) A satisfactory and acceptable exchange of ideas helps build the \$40 million annual wildlife industry in the State and develops an improved investment atmosphere for related industries.

(3) Cooperation among institutions, agencies, groups, and individuals stimulates citizen understanding and support for scientific resource management.

Growth discussions also stimulated

much citizen interest in local township government. Many realized for the first time that the Commonwealth Legislature has provided authority and power to townships commensurate with modern responsibilities. The investment atmosphere in rural and urban areas is directly related to township planning, financing public facilities, preserving and developing recreational areas, trash collection, or sewage treatment and disposal.

Reflecting citizen interest, the Extension publication, "Township Government in Pennsylvania," was prepared in cooperation with Dr. Clyde J. Wingfield of Penn State's Institute of Public Administration. Primarily it was to provide a clear outline of township government and suggest what public action and service township residents have a right to expect.

Interest in township, county, and regional development efforts is high

in all parts of the State. These have been just a few examples of changed attitudes toward economic development as a result of increased understanding.

The Pennsylvania Growth Series has helped stimulate increased citizen participation in resource management at the State, county, and township levels. Interest in all three phases of planning—physical, economic, and institutional—is helping Pennsylvanians tackle unemployment by improving the investment atmosphere in their communities. They are seeking assistance from Federal and State agencies, and they are supporting needed area economic development research efforts that help prevent high risk, high cost, and sporadic development.

Citizen participation in development efforts is strongly related to increased interest in discussions of public issues. ■



# Backstops for our RURAL CIVIL DEFENSE



**T**HE Cuban crisis in late October and subsequent international political events, have brought to light again the urgent need for Americans to be prepared for any possible national emergency.

Secretary Freeman recently told USDA employees:

"I know that we all realize the immensely important function which this Department will have to assume in the event of an emergency situation. Ours is the responsibility for the food supply of the Nation—not only its production but its movement to people who will need it desperately throughout the country. We must make certain that the continuity of this function is not interrupted whatever happens."

Preparation for an emergency, national or local, is like the insurance we buy for protection against fire, accident, storm. It may never be used, but the reassurance is there. Such built-in readiness is a basic element of USDA defense planning. And this advance preparation is also a natural characteristic of Extension.

## Practical Uses

When autumn storms struck the Pacific Coast this year, Extension was ready and able to assist quickly. A year ago, when Hurricane Carla hit Texas, Extension again was a key source of assistance to disaster vic-

tims. Preparation ahead of time can be credited for Extension's accomplishments.

Jackson County (Texas) Agricultural Agent Lee A. Wilson said, "Few persons were interested when we first began talking civil defense back in 1960. Some insisted they would rather not live through an atomic attack. But such resistance to living melted away when Hurricane Carla hit."

"Carla furnished the need for an urgent and extensive dry run . . . for civil defense organizations. Like many other counties over the Nation, civil defense in Jackson County was an untested, paper organization. What this county learned and what it is doing now to strengthen its organization is . . . amazing." This was the report of Texas Assistant Extension Editor A. B. Kennerly.

Up-to-date civil defense plans that concern Extension and rural Americans are being made. Extension can and must operate in an air of calm preparedness and resolute determination to be ready for any emergency.

## Publications Available

Extension's primary job is to assist rural Americans to prepare their homes and farms against any possible disaster. The following civil defense publications may help county agents carry out this job. Agents have ordered more than 10 million copies already.

**Fallout Protection—What to Know and Do About Nuclear Attack.** Department of Defense, Office of Civil Defense, H-6. Building and farm shelters, shelter supplies, emergency housekeeping.

**Fallout and Your Farm Food.** USDA PA-515.

**Soils, Crops and Fallout.** USDA PA-516. **Your Livestock Can Survive Fallout.** USDA PA-516.

**Rural Fire Defense, You Can Survive.** USDA PA-517.

**Radioactive Fallout on the Farm.** USDA Farmers' Bulletin 2107. Protection of livestock, land, and crops. **Family Food Stockpile for Survival.** USDA Home and Garden Bulletin 77. Two-week food supply, meal plans, cooking equipment, water sources and purification.

**Family Fallout Shelter.** Department of Defense, Office of Civil Defense MP-15.

**Family Shelter Designs.** Department of Defense, Office of Civil Defense H-7. Working plans for 8 farm shelters.

Your job, as county Extension agents, is to make this information useful in as many ways as possible. The November 1961 Extension Service Review (special issue on Rural Civil Defense) leaders' guides, manuals, and other materials may supplement the above bulletins. Leaf and slide sets also are being prepared. ■

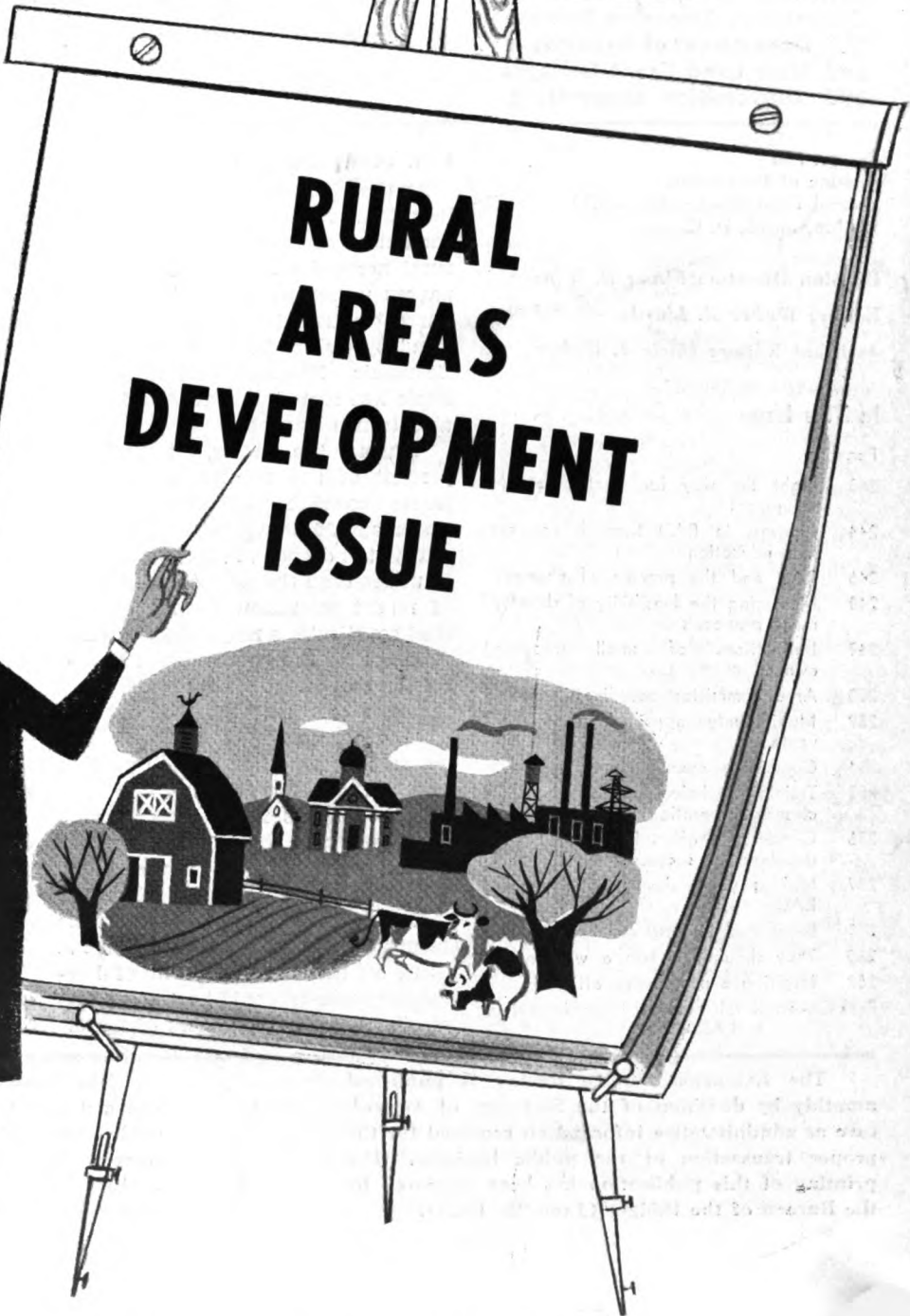
*Feb.*

**EXTENSION SERVICE**  
*Review*  
 DECEMBER 1962

Education Library

*Some*

*33:12*





**Official monthly publication of  
Cooperative Extension Service:  
U.S. Department of Agriculture  
and State Land-Grant Colleges  
and Universities cooperating.**

**The Extension Service Review is for Extension educators—in County, State, and Federal Extension agencies—who work directly or indirectly to help people learn how to use the newest findings in agriculture and home economics research to bring about a more abundant life for themselves and their communities.**

*The Review offers the Extension worker, in his role of educational leader, professional guideposts, new routes, and tools for speedier, more successful endeavor. Through this exchange of methods, tried and found successful by Extension agents, the Review serves as a source of ideas and useful information on how to reach people and thus help them utilize more fully their own resources, to farm more efficiently, and to make the home and community a better place to live.*

Vol. 33

December 1962

No. 12

Prepared in  
Division of Information  
Federal Extension Service, USDA  
Washington 25, D. C.

Division Director: *Elmer B. Winner*

Editor: *Walter A. Lloyd*

Assistant Editor: *Doris A. Walter*

### In This Issue

Page	
243	Light the way for rural areas development
244	Progress in RAD through cooperative education
246	RAD and the process of change
248	Measuring the feasibility of development proposals
249	Motivations of small woodland owners
250	Area committee coordinates RAD
252	Multi-county approach shows advantages
254	Combining county strength
255	Training technical action panels for closer cooperation
256	Cooperative effort leads to resource development success
257	Making youth development part of RAD
258	Boosting the tourist economy
260	They thought it was a wasteland
262	Inspiring a progressive attitude
Back Cover:	Rural housing loans important to RAD

### EAR TO THE GROUND

At the National Agricultural Outlook Conference here last month a good deal of attention was paid to rural areas development. Among the papers presented was "Current and Forceable Trends in Rural Population" by Calvin L. Beale of USDA's Economic Research Service. Mr. Beale has some interesting and valuable trends to report:

"During the 1950's, at least 70 percent of the net migration from farms consisted of young people under age 20 or who reached age 20 during the decade . . . it is the failure to understand the extent and pattern of recent migration from the farm that constitutes a major defect in any proposal for the government to speed up the movement of large additional numbers of workers out of agriculture, as a presumed means of improving the condition of such workers and of remaining farmers.

"The workers referred to in such proposals are those not presently making a good income from farming. What such proposals overlook is the fact that the bulk of all low-income farmers are middle-aged or older. . . . Thus an induced movement of low-income farmers would have to be primarily focused on farmers of middle

age or older. Quite aside from the difficulty of providing re-employment opportunities for such people, they are not likely, on the average, to be interested in uprooting themselves at such a stage of life. . . .

"Today we simply no longer have large numbers of young men farming inadequate-sized farms. The age composition of farm people suggests strongly that the large-scale movement out of agriculture of entire families with able-bodied heads is largely finished."

In this special issue we are featuring articles on rural areas development, ranging from Assistant Secretary Baker's challenge to the story of the rebirth of a Tennessee county.

This issue marks not only the close of 1962, but the close of our assistant editor's work on the Review. Doris A. Walter, after 4½ years on this magazine, is transferring to USDA's Agricultural Marketing Service in Chicago. June wedding bells are due to ring for her, too.

We hope you will join us (especially those who have met Doris personally) in extending best wishes to her new assignment(s).—WAL  
*Next Month: Professional Improvement.*

**The Extension Service Review is published monthly by direction of the Secretary of Agriculture as administrative information required for the proper transaction of the public business. The printing of this publication has been approved by the Bureau of the Budget (June 26, 1958).**

**The Review is issued free by law to workers engaged in extension activities. Others may obtain copies from the Superintendent of Documents, Government Printing Office, Washington 25, D. C. at 15 cents per copy or by subscription at \$1.00 a year, domestic, and \$2.25, foreign.**



## the Way for rural areas development

by JOHN A. BAKER, Assistant Secretary of Agriculture  
for Rural Development and Conservation

For nearly 50 years, "Ask your county agent," has been an "Open sesame" to wealth that has transformed and is still changing our agriculture. I speak of the wealth of new ideas that have made U. S. agriculture the most productive and efficient in the world.

Another widely-used bit of advice, "See your home demonstration agent," has keyed vast and continuing improvements in rural homes.

Today, "See your county Extension agents," can be an "Open sesame" to riches that once seemed beyond our dreams—the means of rebuilding and revitalizing the economy of all rural America.

You paved the way through your work in rural redevelopment counties. From your experiences there we learned that:

- Economic development is an extremely complex matter and depends on a unique way upon the private initiative of local people encouraged and guided by appropriate motivation and technical guidance;

- Economic planning and development proceed more certainly and effectively if they enlist the interest and participation of all people in the community on a group, cooperative basis;

- There is a wide variety of highly competent services and aids to rural areas development available from agencies of USDA and other Federal departments, which can be put to

work with greatly enhanced results if they are brought to bear in a coordinated way upon local problems; and

- In developmental efforts, land and people are inseparably molded together like two sides of a coin. Economic growth cannot be realized in full without attention to land use and the conservation of natural resources. Improvements in the use of land and water must be firmly based on aspirations of the people.

Now we have embarked upon a broad-scale effort to bring permanent prosperity to rural America. Our task is to help local groups muster all resources that can be used to generate new jobs and promote opportunities in rural areas for all Americans.

Your task in the Cooperative Extension Service is to acquaint people with the opportunities this effort holds for them.

The assignment is an urgent one whether you are working in counties where there are RAD committees (approximately 1800 counties as this is written) or in counties that have not yet taken this forward step.

We are deeply concerned because many people tell us that the RAD concept is not yet understood. Community leaders, public officials, farm families, people in business, and others who are sensitive to rural problems and who see the compelling need for rural areas development still do not know of the opportunities that are being opened up.

Too many people who are con-

cerned about rural areas development and who can make a contribution to the effort in their local communities do not yet know that:

- 1) RAD is a self-help program sparked by local initiative to prepare unified resource development work plans to be shared by the several participating agencies;
- 2) Secretary Freeman has committed all of USDA's resources that have a bearing on rural areas development to help local RAD committees with education, leadership, technical assistance, and credit;
- 3) The assistance is available, not only to low-income areas and others designated for help under the Area Redevelopment Act, but to all rural areas where local people wish to undertake development projects and will take the initiative in organizing for action.

Many of you took part in the regional Land and People Conferences this past fall. We were gratified and encouraged by the enthusiasm that swept through the conferences and by the great surge of interest in helping to build a firm foundation for permanent prosperity in rural America.

The torch has been lighted. But the path will not be clear until there are millions of candles to help illuminate the way. We are counting on you to help light those candles. ■



## Progress in RAD through Cooperative Education

by EVERETT C. WEITZELL, Director, Division of Resource Development and Public Affairs, Federal Extension Service

**E**conomic and social progress are always relative, depending on the starting point and the quality of an area's resources. Progress also depends on understanding what can be done and motivating local initiative to get it done. Following establishment of appropriate organizational framework, local leadership may move rapidly or slowly. What Cooperative Extension does to provide understanding and motivation may make the difference!

During the past 18 months, substantial organizational progress has been achieved in most States. According to the accompanying summary, 43 States and Puerto Rico have established State rural areas development committees. Five other States have organized and are assisting local committees in resource development activities of various types. In total, 48 States and Puerto Rico reported some organizational progress, as of mid-summer 1962.

### Obstacles to Progress

Of course, organization is only a means to an end. The extent to which adequate understanding and motivation have activated local initiative has varied widely. Numerous obstacles have been tossed in the way of the educational and social action processes.

In some cases, progress has been slowed by a reluctance to change old methods and recognize the need for total resource development.

Other efforts have been submerged in propaganda relative to local versus national initiative. People have been slow to appreciate that social and

economic development are not spontaneous, but will arise only as the result of aggressive leadership. This was the basic motivation for the Smith-Lever Act nearly 50 years ago, as well as the 1955 amendment which gave Extension the responsibility for leadership in total resource development.

Until recently, our attention has concentrated more or less on local committee organization and overall economic development program (OEDP) preparation in the "redevelopment areas" designated under the Area Redevelopment Act. By August 1, 1962, however, 809 county committees had been organized in nondesignated counties and more than 400 economic development programs were being prepared. Generally, technical action panels of USDA agency personnel had been activated to provide technical assistance to the local committees.

County and area committees have involved approximately 50,000 people with more than 42 percent of the meetings held in nondesignated areas. This indicates that significant progress is being made in creating an understanding and appreciation for comprehensive resource development. As a result, the number of economic development programs and projects being prepared is expanding rapidly.

The extent to which people actually benefit, in terms of social and economic progress, is the real measure of resource development. Project implementation, as a result of current RAD activities, is just beginning to be a reality in most areas.

Several State Extension Services have been able to move ahead rapidly

in the designated "redevelopment areas," with the full cooperation of State development agencies and ARS personnel. Others have been retarded by lack of cooperation and understanding of Extension's authority for organizational and educational work. These impediments are gradually being removed as all hands are being involved in jointly shared workshop and training sessions. Extension officials indicate that greater attention will be given to joint training conferences with other agency personnel especially members of technical action panels.

### Importance of Involvement

In many instances the educational values that should be derived from the preparation of OEDP's have been diminished or completely nullified by the failure to involve local people. This happens frequently when a consultant or county agent prepares such a document simply to meet an arbitrary requirement.

In many 5(b) "redevelopment areas, Extension personnel are engaged in preparing "comprehensive OEDP's within a year after submission of the preliminary. The objective is to achieve a more thorough area analysis and economic development program.

In this respect, emphasis should be placed on two factors: *people* and *program*. Participation and understanding of the people in the preparation of an economic development program, in which all agencies participate in a unified manner, are essential.

Several States are providing area or district resource development spe

Specialists to help local Extension staffs carry out comprehensive programming. Training local leadership, assembling resource inventories, and initiating the social action process often require specialized assistance. In most instances, personnel with sufficient training and experience in this type of work are not readily available. Time is required for training and equipping qualified persons for this work.

Another aspect of the progress to date has been the substantial amount of time required to motivate local leadership and initiative. Perhaps there has been a tendency to expect local initiative to arise spontaneously and a reluctance to provide adequate motivation. Even at best, adequate time must be allowed to *provide leadership* rather than to *drive people* into an activity which they don't understand.

Extension's challenge is to accelerate the rate of progress in both designated and nondesignated areas and to take full advantage of the educational leadership opportunities available through the RAD process. Cooperative Extension is supported by Congress as the educational arm of USDA. There seems to be no better method of fulfilling this responsibility than to involve the people we serve in a systematic programming process in which all USDA and other Federal, State, and local agencies participate.

### Preparing a Program

The preparation of a unified economic development program is not the exclusive responsibility of any one person or agency. It should be the product of a widely representative citizens committee or equivalent organization. Extension provides leadership and administrative support. But the other participating agencies, especially the technical action panel agencies of USDA, must share the responsibility for those portions of the inventory, analyses, problem identification, and programming with which their agencies are especially concerned.

In other words, after an outline for the OEDP has been formulated, appropriate segments of the job become the responsibility of the respective participating agencies.

Resource inventory data is made available to the committees for their consideration and analysis. As the committee members understand their problems, and their development possibilities, they can be assisted in outlining project proposals and work plans for implementation by the appropriate organizations and agencies. The areas development program, thus, includes the work plans for their respective resource development agencies and the OEDP represents the area's development handbook.

### Assuming Service Leadership

Who should assist the committees in assembling the various segments of the development program into a unified document? The participation of the several agencies can be agreed upon, but Extension should assume the leadership for servicing the entire social action process as part of its organizational and educational leadership duties.

Understanding the area's resources, problems, potentials, and the various action programs available to help, is an integral part of the educational process. In this role, Extension performs its "educational arm" function for the USDA.

This role is not entirely new for Extension, except that it may be more comprehensive and systematic. For many years Extension agents have been utilizing the group action process to channel education to rural people. They have helped to organize

rural electric cooperatives, soil conservation districts, and many other local action groups. In RAD, the same techniques are expanded to a total resource development program.

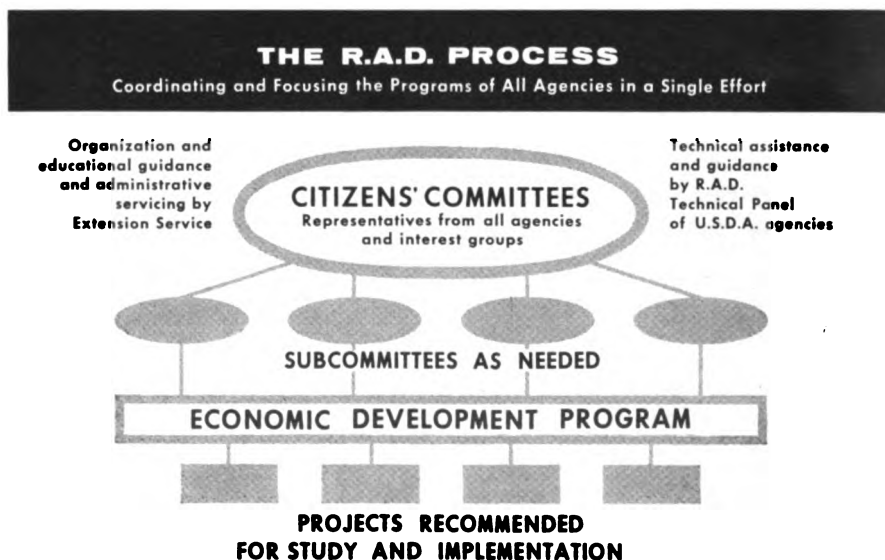
However, some differences should be recognized. Many local agents may need specialized assistance in their efforts to help committees study non-farm resources and pull together the various phases of resource development into a unified program.

In some cases this specialized assistance may be provided by district or area agents. In others, specialists from State Extension staffs and other departments of the university may be made available to supplement the talents of local staffs.

Every effort should be made to maximize the use of local talent, especially women leaders. Women's organizations are useful innovators and often are able to provide motivation.

Economic development is not a simple task. Almost any new venture will be highly competitive. Imagination and zeal are highly important, but unfounded "dreams" must be sifted out by thorough feasibility studies. Care must be exercised so as not to mislead people into expecting the impossible.

The analyses of potential development should be realistically done, with the help of qualified specialists in economics and business management. Some areas have advantages (See *Cooperative Education*, page 263)







## and the PROCESS OF CHANGE

by J. NEIL RAUDABAUGH, Assistant Director, and  
WARD F. PORTER, Extension Research Specialist, Programs,  
Division of Extension Research and Training,  
Federal Extension Service

**M**ANY families in depressed rural areas are experiencing uncertain employment, substandard health and educational services, and generally low income and living standards. Confronted with the complexities of the modern world, many still are psychologically and emotionally tuned to an outmoded pattern of living. And, unfortunately, many of these families are apathetic about their situation and often suspicious of outside assistance.

Self-generated interest and desire to cooperate on things they want to do are not likely to come from people who are apathetic about change. They may feel hopelessly committed to their present social and economic standards of living. They need motivation.

RAD is essentially a process of self-development. This process is one of helping people recognize and take action to solve their own problems. RAD committees, technical panels, and Extension people working with them have been implementing their operational perception of this process.

### Discovering Needs

Economic and social development of families in these areas seems to succeed best if, at the outset, committees and Extension workers become aware of some currently recognized needs and probable expectations of local people. Discovering needs that people recognize and would be willing to work on together is one of the first tasks for those who hope to launch successful development programs.

Research in seriously depressed

communities shows that these people have motivations and ideas which can become the basis for local decision-making and cooperative action to improve their conditions. This requires imagination and creativity of the RAD committees, technical panels, and Extension workers.

People seem to respond if they are helped to feel important and capable. There is merit in beginning with the people's agenda and working toward the agenda of the RAD committees and technical panels. Once people have talked about their problems and made tentative suggestions for improving conditions, they need help with forming a local action organization to expedite cooperation that will lead to change. Often these people have had little experience or success with community or group action.

### Stimulating Development

Rural areas development is, to a large extent, based on the thesis that people can learn to meet some of their own needs and solve some of their own problems through a process of development stimulated by professional assistance. Extension workers have been designated to carry out this process.

Extension's job is to structure and organize situations that will encourage or cause this process to take place. This is basic to and in line with the purposes and objectives of Extension and our democratic society. It requires much initiative on the part of Extension workers to stimulate the initiative of the people where resource development is needed.

Some operational assumptions basic

to this process of rural areas development and based on actual experience with people in resource development programs are:

*People have* underdeveloped initiative, abilities, and leadership potential.

*People with* latent abilities tend to develop when they work together in groups that seek to accomplish common goals.

*People can* reach agreement on needs and problems without damaging conflict between persons and factions.

*People are* capable of growth toward self-direction as members of groups and will assume responsibility for group action.

*Responsibility* for the economic and social development of an area to a large extent rests on the action of local groups.

*Democratic* skills are quite readily acquired by people who actively discuss and solve problems together.

*Satisfactions* gained from accomplishment with simpler projects can lead to undertaking more difficult projects and result in the expansion of resource development.

*People* involved in resource development invariably experience alternate periods of apathy, activity, discouragement, and enthusiasm.

*Resource* development requires reciprocal learning between people and their professional leaders.

*Professional* leaders must have empathy with the people.

Findings of a recent survey help substantiate the importance and relevance of the process of change in relation to resource development.

ork. The State staff and Extension workers in one area were surveyed to determine their awareness and understanding of the State's resource development program and their "felt" needs for appropriate additional training.

The results of this survey indicate that more than half felt they had only "limited" understanding of steps to be taken to insure the success of the area program; the roles of county Extension agents, and supervisors in implementing the program; and the role and function of the State RAD committee.

Many Extension workers seemed to anticipate serious difficulty in carrying out certain steps to bring about changes that will result in resource development. The following "obstacles" to implementing a resource development program are in order of their seriousness as viewed by these professional workers:

Creating public awareness and understanding of major problems, needs, resources, and development potentials; encouraging local leaders to assume leadership responsibilities; lack of understanding of roles and responsibilities; gaining the full cooperation of other agencies and organizations.

This self-perception of staff training needs provided insights that could be considered in orienting and training Extension workers to perform effectively in the resource development program.

### Training Wanted

In response to the question, "What kinds of staff training do you think would help you as an Extension worker in supporting or giving leadership to a total resource development program?", the following five "felt" needs seemed to be considered most important. These needs, in order of their

estimated importance to the staff members involved in this survey, were: 1) how to initiate and bring about change in attitudes, understanding, etc.; 2) how to work with disadvantaged and other hard-to-reach segments in the population; 3) how to collect and use basic economic and social data in helping people plan and carry out resource development programs; 4) how to plan and implement an effective resource development program using local leaders and working with other interested agencies and organizations; and 5) basic principles of sociology and human behavior as related to total economic and social development programs.

Although the above would not necessarily be applicable to other States, some generalizing might be appropriate. The success or failure of many programs—Extension and otherwise—hinges on the development of basic understanding and competencies in the process of bringing about change. The following guidelines developed from relevant research may be useful to professional workers currently working with RAD and the process of change.

### Suggested Guidelines

- People resist changes that appear to threaten basic securities, changes they do not understand, and changes they are forced to make.
- Failure to work through existing social organizations or miscalculation as to the functioning social units often lead to problems of social structure that inhibit change.
- Poor relations between the people involved because of misunderstanding or poor definitions of the role of the professional leaders lead to problems for these leaders.
- Failure to bring the people into

the planning and carrying out of a program of change leads to problems of participation.

- Failure to understand the connection between certain customs and beliefs and proposed changes leads to problems of cultural linkage.

- Adults resist when someone says they should change, but their desire to change may be awakened or stimulated by outside influences.

- If adults decide a change is not relevant to their personal needs, they will not identify with the idea and may openly resist such change.

- To bring about changes with adults, start with what they feel are needed changes and work up to what you as a professional recognize as necessary changes.

- The people who are to accept change and those who are to exert influence for change must have a strong sense of identification and belonging to the same group.

- Changes in one part of a social system produce strain in other related parts which can be reduced only by eliminating the change or by bringing about adjustments in the related parts.

- Changes should be introduced with the fullest possible consent and participation of those whose work and morale will be affected by the changes.

- Strong motivation for change can be established by creating a shared perception by the people of the need for change, thus making the source of pressure lie with the people themselves.

- Forces operating in a situation control it. A "change agent" can be successful in initiating change only if he understands and moves with these forces—cultural, social, economic. By doing so, constructive changes can be brought about in the people who are identified with these forces. ■



## Measuring the FEASIBILITY of development PROPOSALS

by DR. GEORGE S. ABSHIER,  
Extension Economist, Oklahoma

**P**REPARATION of overall economic development programs in the rural areas development program invariably uncovers problem areas that require feasibility studies to determine the probable economic gain or loss in the venture.

Ordinarily, local people are not well-informed on industry trends and on trends in competitive areas. Thus far, they have welcomed this assistance and guidance in organizing to accumulate information they need.

Extension marketing economists have been asked to investigate the economic feasibility of several Oklahoma proposals. Feasibility studies will be necessary in many areas in connection with economic development, and not limited to agricultural marketing firms.

Four studies, described in the following paragraphs, will point out the variations necessary in approaching different types of problems. These problems, requiring feasibility studies, were brought to the economists' attention by county agents.

The marketing economists approached the studies purely from the standpoint of economic feasibility for both cooperatives and other industry. It was assumed that to be economically feasible, a venture must be profitable.

### Sample Studies

Case number one was a request to determine the feasibility of establishing a charcoal briquetting plant in Eastern Oklahoma. This study included an analysis of the entire charcoal market. Since the product must be distributed outside the area of pro-

duction, any plant will be competing on the national market.

In his analysis, Lee Clymer, forest product marketing specialist, prepared a rather thorough description of the charcoal industry, pointing out the areas of briquetting plants and production. In addition, Clymer prepared a budget for the establishment and operation of various-sized plants, and budgets for the kilns necessary.

R. E. "Gus" Page, grain marketing specialist, used a slightly different approach in studying the practicability of establishing a feed mill. With the cooperation of local people, he conducted a survey to determine probable trends of feeding in the area.

Several nearby feed mills were visited to determine their problems and plans. The prospective competition knew full well that a feed mill was proposed for the area. Cooperation was excellent.

In addition, Page used a formula (developed at Kansas State under a contract with the Federal Extension Service) to determine the probable volume of business for a feed mill in the given area. He also prepared budgets to show probable net profit or loss.

Case number three involved whether or not to establish a turkey processing plant and cold storage facility in Northeastern Oklahoma. Sewell Skelton, poultry marketing specialist, outlined a procedure for local people to survey prospective turkey producers in the area.

This study involved a survey of existing processing facilities in Oklahoma, Arkansas, and part of Texas.

Information on location and volume potentials was required. A survey past, present, and potential turkey production within a 125-mile radius of Sallisaw, Okla., was necessary. Estimates were made for minimum volume for efficient operation.

The fourth request resulted from an idea to establish a beef feed lot in Eastern Oklahoma. This feasibility study was conducted by R. E. Daugherty, livestock marketing specialist.

In addition to a survey of local conditions, Daugherty used the results of research, conducted in Oklahoma and other States, on the costs and returns of feed lot operations. He also prepared detailed data on livestock production trends in the area of the proposed feed lot.

### Reports to the People

The report was similar in all cases. Each specialist gave the people interested in the project both a verbal and a mimeographed report with data, summary, trends, budgets.

In no case was a specific recommendation given as to what to do. This was left to local people.

Alternatives were pointed out in each case to assist local people in decision-making. These included sizes of operation and types of services offered.

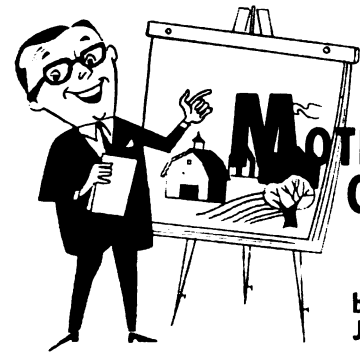
In some cases, considerations other than economic are important. For example, another feed mill study indicated a negative profit margin for the feed operation. But the people wanted the feed mill for its service and convenience. Consequently, the mill is now being constructed.

Local reception of the reports was excellent and the response indicated that people did not expect a definite recommendation. The resulting decisions indicate that local committees place a high value on these reports.

In the area considering a turkey processing plant and cold storage facility, it was decided to delay final action until after this year's production experience. This is partly influenced by the large production in 1941 and current instability in the turkey industry. However, the group is continuing to plan and investigate. (See *Feasibility Studies*, page 263)

*Editor's Note: Rural America boasts millions of small woodlands. Some are scientifically "cropped;" many more are left to shift for themselves. These woodlands are an important part of rural areas development.*

*But, how much do we know about the owners of these woodlands? Do "Tree Farmers" differ from other innovators? This article brings out some findings of a study of Kentucky Tree Farmers and other woodland owners.*



## MOTIVATIONS OF SMALL WOODLAND OWNERS

by FRANK A. SANTOPOLO, Rural Sociology Specialist, and  
JAMES A. NEWMAN, Forestry Specialist, Kentucky

RECENTLY, Extension personnel in 16 States initiated studies in the motivations of small woodland owners. Do they adopt ideas early? Do they encourage others to adopt new practices? Why? How do they differ? Past studies indicate that those who influence others in the adoption of new practices (innovators) also differ slightly from their neighbors in social characteristics. Early analyses of the Kentucky data confirm this among small woodland owners. And these findings, although not completely analyzed, may be of interest to Extension workers, especially those involved in rural areas development.

### Selection of Sample

Because of rather standardized procedures for the selection of "Certified Tree Farmers" in Kentucky, we selected "Tree Farmers" with 30 acres or more of woodland as the innovators in our study.

The 60 Tree Farmers interviewed were selected through probability sampling procedures. They own woodland acres which represent the various forest conditions in the State. Each Tree Farmer was asked to name persons he believed he had influenced to adopt forestry practices. The persons named were called "influencees."

Wherever possible, interviews were obtained from 2 neighbors selected at random from individuals who lived

within a 1-mile radius of the Tree Farmer's woodland and who also owned 30 or more acres of woodland. It was assumed that the "neighbors" would represent the average woodland owner.

The Kentucky study was concluded with a total of 224 interviews: 60 Tree Farmers, 50 influencees, and 114 neighbors.

### Information Sought

Assuming that Kentucky woodland owners designated as Tree Farmers are innovators in the adoption of recommended forestry practices, do they differ in age, education, income, occupation, size of woodland, years of woodland ownership?

Preliminary findings indicate that the Tree Farmers tend to resemble those whom they have named as "influencees." But they differ substantially from their woodland-owning "neighbors."

Although most woodland owners were elderly (60 years or more), more than half the "Tree Farmers" were in the middle-age bracket (40-59). This is compared to about half the "influencees" and 44 percent of the "neighbors." No Tree Farmer was under 30, but 4 out of 10 were 60 years old or more.

Looking at the age distribution in another way, the Tree Farmer and his "influencee" appear to be mostly middle aged (40-59 years) as com-

pared to the "neighbors." Nearly half the "neighbors" were 60 or more. Woodland ownership apparently is reserved for those past 40.

If woodland ownership is associated with persons past 40, *how many Kentucky woodland owners were retired?* Approximately 40 percent of all woodland owners in the sample were retired. Slightly more than one-fourth of the "neighbors," 15 percent of the Tree Farmers, and 14 percent of the "influencees," were retired.

One-third of the Tree Farmers were full-time farmers, and 4 out of 10 were either professionals or businessmen. Their "neighbors" were mainly full-time farmers. One-fourth of the "influencees" were either professionals or businessmen, and 38 percent were full-time farmers.

*How many years had these persons owned their woodland?* Most woodlands had been owned for 20 years or more, time enough to realize the benefits of forestry practices. Almost half the "neighbors," about 4 out of 10 of the Tree Farmers, and exactly 4 out of 10 of the "influencees" claimed ownership of 20 years or more. About one-fourth of each group had owned their woodland less than 10 years.

*How many acres do these persons own?* More than half the forest tracts consisted of less than 100 acres.

(See *Woodland Owners*, page 263)



## Area Committee Coordinates RAD

by ROBERT A. JARNAGIN, Assistant Extension Editor, Illinois

**S**OUTHERN Illinois has many opportunities for growth and development that have no relationship to county lines.

In recent years, recognition of common area problems has led groups of improvement-minded citizens to pool their interests to support their projects. And for many years, the Cooperative Extension Service of the University of Illinois has been working in the entire area through its Dixon Springs Experiment Station to improve agricultural production and income.

### Waiting Potential

It is true that the relatively near St. Louis, Paducah, and Evansville markets offer wide outlets for more eggs, poultry, meat, and milk. But some opportunities for development in Southern Illinois lie in other aspects of life than agriculture.

The scenic hills, clear streams, artificial lakes, and heavy hardwood forests offer great undeveloped opportunities for hunters, fishermen, and tourists. An abundance of available labor also offers an incentive for industry location.

Into this setting came rural areas development in 1956 when Alexander

and Pulaski Counties at the southern tip of the State became the Illinois Pilot Resource Development Extension Unit.

County RAD committees were formed as the program developed. Several Overall Economic Development Programs (OEDP) have been formulated and many individual county projects have been started in the area. But until this year there had been no coordinated effort to study area problems as a unit.

### Coordinating Planning

First approach to coordinated planning for the 10-county pilot unit was taken at an ideas conference in February 1962. Dean of Agriculture Louis B. Howard, as chairman of the Illinois State Rural Areas Development Committee, called the meeting. More than 175 local and State leaders attended.

L. B. Broom, area resources development adviser for the pilot unit counties, opened the conference and assigned the leaders to discussion groups. Each group chose its own chairman and secretary and discussed resource development opportunities in the area. Each group reported its discussion in the afternoon and

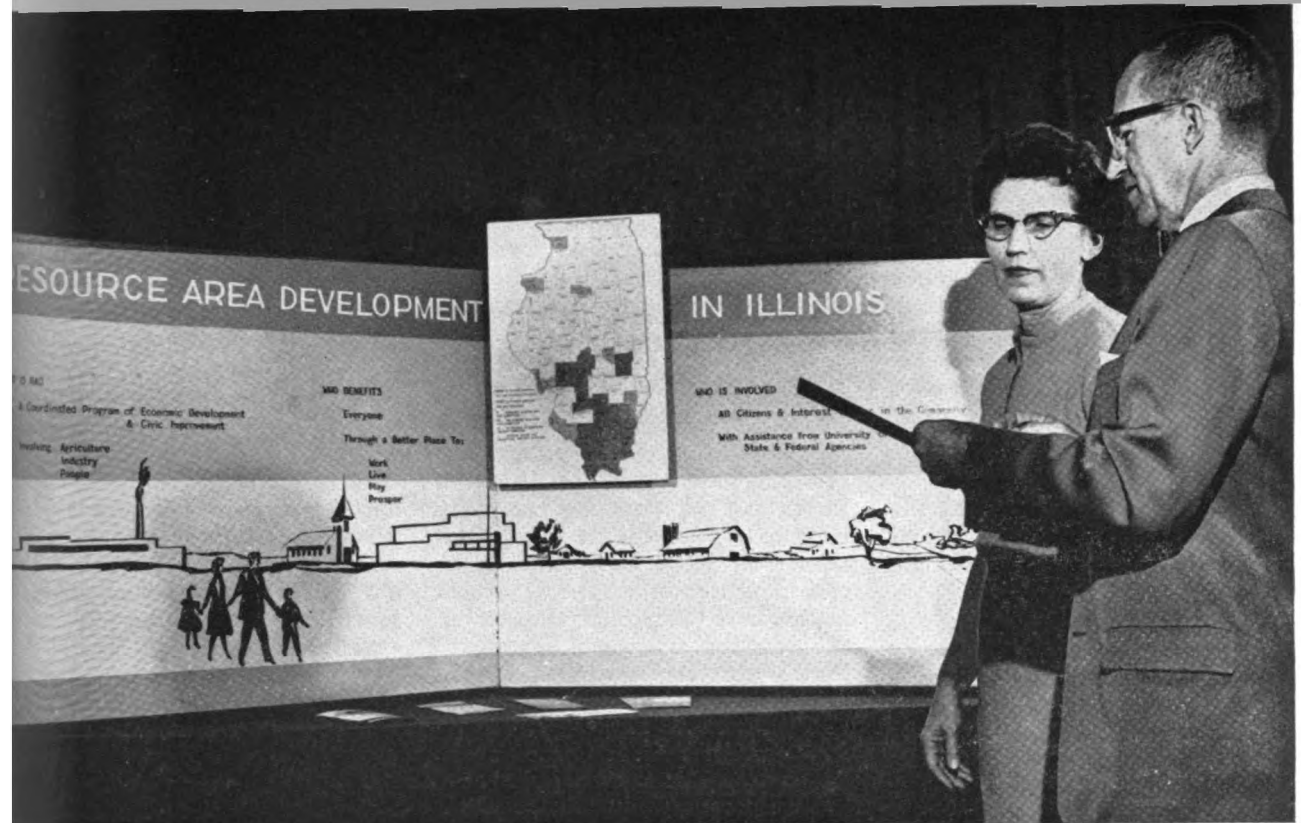
brought up questions from the floor.

The result of this conference was a list of potential projects for a area OEDP and the formation of a Area Resource Development Committee composed of two representatives from each of the 10 counties. This committee was charged with the responsibility to represent both rural and urban interests, including men, women, and youth. Monroe Demin Jackson County superintendent of schools, was elected council chairman.

Five council meetings since the ideas conference have helped to bring together divergent viewpoints and to focus members' attention on area problems. Eventually, the council will spearhead an action program centered on an OEDP for the 10 county area. But the motto now is to make haste slowly with a sound acceptable program as the ultimate goal.

### Combined Efforts Grow

For example, each special interest group in the area formerly was "going it alone" with its own action program. Now, in a forum, ideas and interests can be laid on the table for inspection and evaluation on an area basis. The council has provided a



Dr. Elmer L. Sauer, executive secretary of the Illinois Rural Areas Development Committee, shows Mrs. Genevieve Farrell, Cumberland County home adviser, material on the Illinois RAD program. Mrs.

Farrell will use the portable exhibit in the background to help explain the program to her county homemakers.

opportunity for these groups to get together and iron out mutual problems.

Another advantage of the group approach has been in harnessing the abilities of many resource people in the area. Combining their talents in united effort can improve the standard of living of the whole area. Several local leaders and heads of action organizations have discussed their views at council meetings. It was not always unanimously agreed that these views could lead to worthwhile projects. But the opportunity for group discussion has been invaluable.

Long-range plans of the area council call for developing more recreation facilities in Southern Illinois, bringing in more industry, sponsoring more feeder pig and calf sales, revising the existing tax structure, creating an area conservancy district, and developing the historic and scenic areas.

Specific short-range projects now being organized include putting together a lodging directory for deer hunters, locating at least one family in each county who will take a city family for an on-the-farm vacation next summer, improving campsite facilities in the Shawnee National Forest, and coordinating efforts by the recreation associations to improve area facilities along these lines.

### Local Interest Stimulated

In addition, the activity of the area council has stimulated much interest within each county resource development committee. County residents now feel that they are taking an active part in improving the entire area.

Under the stimulation of the program for instance, the citizens of Pope and Hardin Counties voted a gravel tax to improve their secondary roads not getting State gas tax

money. Many roads, which up until now were literally impassable in wet weather, are getting a gravel layer.

Rosiclare residents have undertaken a townwide civic improvement plan for planting trees and growing more flowers and lawns. They furnished township relief work to prepare the plots, mow lawns, and water flowers daily.

Federal, State, and Extension foresters cooperated in a timber resource analysis to point up the area's opportunities for timber and lumber production. Jackson County was successful in its program to locate a large plastic tape factory in Carbondale.

Many other local and county projects indicate that the citizens of Southern Illinois can get interested in a self-help program that surmounts individual differences and combines human talents for the general welfare. ■





## Multi-County Approach Shows Advantages

by GEORGE SMITH, Assistant Director  
of Extension, North Carolina

**F**EW efforts of the North Carolina Agricultural Extension Service have been as significant as those spent in helping people to marshal their resources for economic and social development on a multi-county basis.

We believe community and area development is the best method for people with common interests, problems, and potentials to support and better themselves.

Our earliest efforts at community and area development go back to the late 1940's. By 1950, North Carolina had 29 organized communities and about 3,000 participating families.

### Extent of Organization

Community and area development work was stepped up in the 1950's, and more recently, local efforts have been reinforced by the rural areas development program.

Areas range in size from 2 to 18 counties. Six of them contain a city of 50,000 or more and all contain a city of 10,000 or more. We have found it important to build on a nucleus of economic activity.

We decided that the rural areas development program (RAD) assistance could best be used by combining its objectives with our on-going community and area development program. We also decided to continue calling our effort the community and area development program even though it now corresponds closely with the RAD programs of other States.

In combining these objectives, the old State Committee on Rural Development was expanded into the N. C. Council of Community and Area De-

velopment. This council is responsible for stimulating, coordinating, and providing ideas for development work throughout the State. Council membership is composed of representatives from public and private agencies, plus the 13 area development associations. Extension Director R. W. Shoffner is council chairman; North Carolina Commissioner of Agriculture L. Y. Ballentine is vice chairman.

We have found that a successful area development organization must start with the people and have clear channels of communication and responsibility. Each area development group has a president, vice president, secretary, and board of directors, composed of six representatives from each county.

In addition, there are four standing committees: agriculture, industry, travel and recreation, and community development. Committee membership is composed of one representative from each county. Each standing committee is charged with analyzing their respective area of responsibility, determining needs, and outlining action programs.

The 10 people—6 on the board of directors and 1 on each standing committee—who serve at the area level also serve as the nucleus of the county development group. Organizational structure and responsibility at the county level are similar to those at the area level. County committees decide what can be accomplished locally and what must be tackled on an area basis.

Closest to the people are the community development groups, headed by a chairman, vice chairman, secretary, and occasionally a treasurer.

A 5 to 9-member planning committee investigates possible projects. Once a project is selected, a committee is appointed to spearhead the work. Once the job is finished, the committee is dissolved. Projects usually center around income, home improvement, youth, and community activities.

As we move into small towns and villages, we envision more of a council-type planning committee, composed of a representative from each existing organization. The council would plan and coordinate, but would not be an action group.

### Extension's Responsibility

Extension's responsibility in community and area development is the same as its responsibility in other programs—organization and education. Extension workers assist local leaders in getting their community, county, and area groups organized. They assist in setting goals at each level and choosing short and long term projects to reach these goals.

On the State level, Extension's primary responsibilities in community and area development rest with 5 specialists in the Department of Rural Sociology and 2 in the Department of Agricultural Economics. They former devote most of their time to organizational assistance (each is assigned to specific associations), the latter to program planning. All serve in an advisory capacity to officers and directors of development groups. They also keep county Extension workers informed of program progress and plans. County workers, in turn, help provide local development groups with leadership.

Community and area development

as received its major impetus from the grimmer realities of life. North Carolinians have narrowed the gap in recent years between their employment, education, and income opportunities and those enjoyed by citizens of other States.

People are beginning to realize that the total solution to problems such as these cannot be found within the confines of a community or even county. An area approach gives people an opportunity to take advantage of economies of size.

We have found that the size of a development area should be: (1) large enough to solve the problem at hand, and (2) consistent with the desires of local people who will carry out the program.

For example, if the goal is industrial employment, the prospect will be interested in the quality and quantity of the labor force that can be induced to commute up to 50 miles. He will be interested in the raw materials, transportation network, and utilities offered over a wide area and usually available only in an area with a city of some size.

Areas that contain only small towns are at a distinct disadvantage in industrial development. It often proves uneconomical for towns of 100 or 3,000 to develop water supplies, sewage disposal systems, and other utilities adequate to service sizable industrial plants.

If larger plants are the goal, the area must be large enough to include a sizable city. For the U. S., the percentage of manufacturing employment located outside standard metropolitan counties declined from 28 percent in 1947 to 26 percent in 1958. However, establishment of an industrial plant in a city contributes to the economic growth of the entire region.

If agricultural development is the goal, the area must be large enough to provide markets for products produced.

The production necessary to support the needs of a marketing facility at a processing plant are obtained easily over an area of several counties. A third factor that has bearing on the size of an area is the desires of people. It may often be economically desirable to delineate an area of sev-

eral counties, but local people are not willing to cooperate with those on the other side of the river, in the next town, or across the ridge. We have a responsibility to point out the advantages of development on such common ground as a river basin, market area, small watershed area, or transportation system. However, if patterns of social interaction are so firmly entrenched as to override strict profit motives, these should be the determinants of area size.

### Lessons Learned

Success in an area development program depends upon two things: First, the interest of local leaders in banking, utilities, communications, agriculture, retail sales, and the like. Once they understand that economic development means more bank deposits, retail sales, construction, and income, they are willing to contribute time and money toward the program. In areas where social and political leaders view area development as a threat to wage rates or a tool to bring about the downfall of an aristocracy, we have not made progress.

The second factor needed for success is the inclusion of a city, dominant in the area. In addition to the reasons just discussed, this is necessary because cities long ago adopted the idea of planning their economic growth and have taken steps to encourage continued growth.

The economic justification for area delineation in our State has usually been determined by the trade area of the dominant city. In the largest area association, the Piedmont, Charlotte exercises an influence over the economy of all counties. Local citizens easily agree that as Charlotte goes, so goes the area. Further, this is a two-way growth advantage. Several industries have located in the region because of the advantages of a nearby large city.

Another factor, and from an economist's standpoint the soundest, is area delineation on the basis of an adequate resource mix. Our area development associations are usually organized with four committees—agriculture, industry, recreation and tourism, and community development. For these diversified programs to succeed, it is necessary that quan-

tities of labor, land, capital, transportation, water, and managerial skill be present.

The major accomplishment of community and area development has been the development of leadership on both the community and area levels.

Community and area development has provided a method for people to get together and analyze their situations, problems, and potentials; set up goals; and develop an action program to carry out practices and activities geared to long time objectives involving all the people.

Community and area development has been a means of developing more interest, participation, support, and sponsorship of business people, business organizations, farm leaders, and other groups in activities affecting all the people at both the community and area levels.

The educational steps followed in developing cooperation and coordination among groups of people often cause individuals to do a better job in analyzing their own situations and potentials, and developing plans to improve their own well-being.

Another major accomplishment of community and area development, especially in the last 2 years, has been the involvement of youth in the community program, particularly in decision-making.

### Fulfilling Obligations

We have found that community and area development helps us to fulfill some of the basic ideologies and obligations of Extension. It is a means to multiply our efforts by channeling them through organized groups. It is a means to serve all the people, regardless of where they live.

Community and area development exemplifies those democratic traditions that have been part of our Extension heritage; the belief that local people, when provided leadership, are capable of finding the best solutions to their problems.

We have accomplished enough through community and area development to know that we are going in the right direction. We are confident that our rewards will be even greater in the future. ■



## Combining County Strength

by DEWITT HARRELL,  
Rural Areas Development Agent, and  
GEORGE K. HINTON, Field Editor, Georgia

**S**TRENGTH of individual parts, flexibility, and coordination are the elements needed to get a job done. This is true whether speaking of the individual human body or an effort like rural areas development.

Whether a single or corporate body, seldom is the same combination of these elements suitable for two different jobs. And even a nearly perfect performance may be of little or no avail unless carried out in cooperation with others.

The Georgia Rural Areas Development Committee has recognized this in forming its organizational structure. Rural development and related activities have evolved from an humble beginning 6 years ago to a total RAD program involving every Georgia county today.

### Design for Efficiency

The committee recognized the need for cooperation with other bodies striving for the same common goals by designating six area development programs. For RAD to progress on many and varied fronts, the organization must be guided by not only a philosophy, but a coordinated effort of State, county, and local units.

First, committees were formed on two levels—State and county. This was planned to help carry out RAD's efforts more effectively.

The State committee is made up of 42 leaders who make recommendations, guide, and assist the overall effort. County committee members were chosen by local people, called together initially by the county agent. Membership of county committees ranges from 15 to 65.

The real strength lies in the county organization. It has been the key to the success enjoyed thus far. To the county group falls the responsibility for inventory of resources, sizing up local needs, and inspiring local people to improve their status.

Extension workers have long recognized the practicability of the county as a working unit. These people are used to working together and share a sense of unity and common interests.

County reports as of July 1, 1962, showed 280 projects in the action or definite planning stage; 445 more projects were proposed.

Despite the effectiveness of county committees, problems, common interests, and objectives often are not contained within county boundaries. This is where the need for coordination and cooperation among well-functioning, but separate bodies becomes obvious.

To date, six area development associations, or area planning and development commissions, have been formed. They involve 61 of the State's 159 counties.

Associating and cooperating with these larger efforts takes away nothing from the county committee. It is still the primary force for guiding RAD programs in the county; it works with the larger organization when problems that encompass the larger area need concerted action.

Basically these multi-county organizations belong only to the people that live within the area. Many groups assist them through the authority delegated by their own organizations.

The fact that the leadership of

several different groups felt the need for developing a certain area is indicative of the common bond that decided the areas to be organized. Such natural common bonds should be carefully sought out to insure cooperation of the many different interests that must be combined to formulate an effective area program.

Area development commissions in Georgia concerned with developing rural areas began in 1959 with the establishment of the Coosa Valley Planning and Development Commission. It involves 13 Northwest Georgia counties.

From this concept and the leadership of the State RAD committee and many other organizations, institutions, and agencies, five other areas have been organized.

### Commission Philosophy

The statement of purpose adopted by the commission concisely explains the philosophy behind the formation of commissions:

"Towns and counties can no longer afford to try to go it alone in working out economic problems.

"Today, the virtual survival of a community is in great measure tied to the continued well-being of neighboring communities, and the growth of a county is likewise to its neighbor's prosperity.

"It is in this promotion and advancement of overall area development, combining all the communities and counties, that this organization will strive to function.

"To this end, the general purpose of this organization will be:

To provide a means whereby the towns and counties of this area can collectively consider economic development problems and needs of mutual concern as well as other matters of common interest.

To provide for the systematic investigation and analysis of the human, natural, and economic resources and potentials of North east Georgia.

To evolve a program for the sound development of the area.

To cooperate in carrying out those activities which will accomplish the objectives set forth in the program, and bring about the progress desired." ■



## Training Technical action panels for Closer Cooperation

by W. N. WILLIAMSON, Assistant Director of Extension, Texas

UNANIMOUS agreement of the Texas Technical Action Panel regarding training for county panels has paid big dividends in their rural areas development work.

Observations and early experience showed that if the RAD process was to be workable, all straight-line USDA agencies—who did or would have members on the county Technical Action Panel (TAP)—needed intensive training in the RAD process and responsibilities and functions of the county panel.

There were other problems. No one person knew exactly how to do the job and no known experience could be drawn upon.

The State TAP had to resolve three questions—what subject-matter could be taught, who would teach it, and what procedures would be followed to answer the first two questions and get the training to the 254 county panels.

### County Provides Guide

The State group asked for assistance from Extension and received it. Together, they decided to seek an answer to problem number 3 and went to the county level for guidance and suggestions.

A full day was spent in Henderson county where local people, a county TAP, Extension agents, and others had been actively planning a broad program for total economic development. This county was selected because they had built up usable experience and might give direction to the training program needed.

Members of the State TAP and Extension encouraged full participation. Cooperation was excellent and the

pages of notes collected attested to the amount of valuable information gained from this source.

Armed with the information from this meeting, members of the State TAP and Extension organized their presentation.

### Training Services Developed

The first training meeting for district and area level agency representatives was just 2 days after the county visit. A team from the supervisory level was organized and schedules developed so this training could be passed on to county workers.

Three other area meetings were held in the State at different locations to minimize travel by all supervisory personnel. After each meeting, a supervisory training team was designated to take information to county workers.

The statewide program was completed by October 1, but those in charge are already noting need for continuing the training.

### Shared Responsibilities

A representative of the Farmers Home Administration served as chairman of each meeting and gave general direction for organizing teams and establishing schedules. Each agency explained its responsibilities and policies along with its relation to other agencies in the RAD process.

In each training meeting a factual presentation, followed by an open discussion, of the responsibilities and functions of a county TAP operating as a unit was handled by an FHA representative. The rural areas development concept and its relation to

established programs was discussed by a member of SCS. This presentation allowed for the inclusion of the need for and philosophy of RAD.

### Switch in Traditions

A planned switch in traditional program responsibilities at this point paid big dividends. An ASCS representative explained the RAD process or the steps required for carrying out a RAD program.

Normally, an Extension person would have done this. But here was an opportunity for another agency to perform a function with which it was not entirely familiar. This switch required considerable preparation and study on the part of the agency representative so his presentation could reflect familiarity with his subject.

This format was followed throughout the first series of training meetings. If other meetings are held, the format may be varied so that others may have similar experiences. Most participants agree additional training meetings will be required as experience is gained and new developments and unforeseen situations arise.

The Texas TAP group points out that the plan worked well for them but modifications may be needed to make it successful in other States. Any statewide program in Texas not only involves many geographical differences but great distances which make single State meetings too expensive. Therefore, the four area meetings were held to train district supervisory personnel who in turn, through the designated teams, carried the training to the county and to those who can make the RAD process work. ■



## Cooperative Effort Leads to Resource Development Success

**A**LABAMA'S Rural Resource Development Program, outgrowth of an Extension Service self-study in 1959-60, has come about through the cooperative, concerted effort of many individuals, agencies, and organizations.

The study was made to (1) determine the problems and opportunities in Alabama agriculture, and (2) determine Extension's need for more effectively conducting educational programs to improve economic and social conditions in the State.

### Setting High Goals

Extension launched a program in 1960, with two major objectives:

- (1) To further expand Alabama's agriculture to increased productivity and efficiency. (The goal is a \$1 billion farm income by 1970.)
- (2) To use more wisely and completely all human and physical resources not needed in agriculture by further developing business, industry, and recreational activity. (Industries that process and market farm products are emphasized particularly.)

In 1961, additional resources were made available to Extension for implementing the Rural Resource Development Program. Twelve Area Rural Resource Development specialists were employed and located in each of the 12 economic areas. Training meetings were held with State and county Extension staffs.

County committees were organized and composed of representatives from agriculture, agribusiness, education, industry, State, and Federal

agencies. County agents serve as secretaries to the committees.

Area committees are composed of county RAD chairmen, vice chairmen, and secretaries. The Extension Area Rural Resource Development Specialists serve as secretaries.

Technical panels, composed of representatives of USDA straight-line agencies, provide assistance to the county, area, and State committees.

Throughout this building process, efforts have been made to develop a philosophy that this program requires local effort and initiative. Individuals, organizations, and agencies have a contribution to make. And a cooperative, concerted effort is the key to success.

One of the first efforts of county and area committees was to survey their local resources and analyze their opportunities. Area overall economic development programs (OEDP) were prepared. In compiling these OEDP's, county committees and subcommittees gathered data that enabled county RAD committees to develop provisional OEDP's.

### Concrete Results Show

Results of the Rural Resource Development Program are evident.

The Griffith Packing Company of Demopolis received the first ARA loan in the State and has begun expansion. Frank Jones, Morengo County agent, says this project will provide a market for an additional \$1 million worth of livestock for the area. This means direct employment for 30 more people and indirect employment for a number of livestock producers.

B. B. Williamson, rural resource development specialist, and county agents in Area IX report that county and area committees plan an intensive livestock program for 1963-

64. Slaughter cattle production and marketing offers one of their best opportunities to expand agricultural income.

Extension specialists are developing recommendations and educational material for promoting this project. County agents will establish demonstrations and conduct an intensive educational program.

FHA supervisors have pledged support for the demonstrations where needed. Other agricultural workers and members of the technical panels will contribute according to their roles and responsibilities.

Results of the Rural Resource Development Program are also evident in other areas of the State. The town of Berry, population 645, received a loan of \$139,000 and a \$98,000 grant to expand and construct water and sewage facilities. This gave a local garment factory opportunity to expand operations, thus providing jobs for 75 additional people.

Similar things are happening in the town of Fayette. ARA approved a loan and the U. S. Department of Health, Education and Welfare is making a grant which will provide needed sewage disposal for expanding industry.

Fayette also floated a \$100,000 bond issue, which won approval from more than 90 percent of the local voters. As in Area IX, Berry and Fayette had active local participation with the RAD committee chamber of commerce, and mayor.

Progress results when education comes into play upon the many human and physical resources of an area. By developing people's knowledge, skills, and attitudes, and wisely using the State's physical resources Alabama can become a better place in which to live. ■

**W**HAT do you want it to do?" This is the question the architect asks as he sits down with the building committee, whether for a home, church, or factory.

Similarly, a youth development committee in rural areas development can take a fundamental look at the potentials of a whole county or area and help answer the question, "What do you want the Extension youth program to do?"

facing youth, young adults, and the families and communities of which they are a part.

Youth, youth leaders, young adults, and key community leaders interested in young people—all need to participate in the county and area RAD youth development committees that: (1) inventory resources, (2) analyze the situation, (3) identify problems, (4) establish priorities, (5) decide action, (6) propose programs and proj-

Members of the county Extension committee

Selected older young people

A RAD youth development committee has two main responsibilities:

- (1) To use every resource at its disposal to describe sharply and clearly the youth situation, trends, and problems, as they see them in the county or area; and
- (2) After making a careful study,



## Building Youth Development Part of RAD

by **ROBERT R. PINCHES**, Program Leader,  
4-H and Youth Development, Federal Extension Service

How can we be sure that Extension 4-H and young adult programs are concentrating on the really vital problems facing young people growing up in our communities? Like the church congregation, we need the best "building committees" and the best "architects" we can get to design the future Extension program to meet the needs of young people. County RAD youth development committees can be the spearhead in redesign of Extension youth programs. We have an unprecedented wave of young people reaching maturity in most communities. These young people are our most important resource. Their future is intimately intertwined with local educational opportunities, health services, family backgrounds, and community participation opportunities.

In the area of youth development, RAD gives Extension the opportunity to provide leadership, organizational help, and education as committees of local people focus on the total development of human and economic resources. Local RAD youth development committees or subcommittees, in cooperation with overall resource development committees, need to give direct attention to the situations

ects, and (7) enlist such aid as may be needed to take action on approved proposals.

This involvement process can become a major element in determining Extension's educational efforts with youth and young adults. In addition, these committees can help guide the concerted efforts of many private and public agencies and organizations.

Local RAD youth development committee members need to be carefully selected. Their first job is to rigorously analyze the local situations in which youth and young adults find themselves. They may call on outside resources and specialists for additional insights.

Successful RAD youth development committees often include 8 to 15 members. Community leaders from the following areas of interest could be considered:

- School teachers or administrators
- Members of the clergy
- PTA or school board members
- Leaders of church youth groups
- Youth council members
- Civic or service club representatives
- Farm organization leaders
- Juvenile officers
- Labor officials
- Welfare workers

to highlight areas of concern where educational efforts and community action are needed.

This kind of comprehensive planning will form the basis for program changes by many agencies and private organizations, including Extension. Such comprehensive planning should be part of every overall economic development program (OEDP). From the standpoint of Extension, comprehensive planning by a youth development committee, in conjunction with local RAD committees, can help redirect our educational efforts in working with youth and young adults.

As professional Extension staff members deeply concerned with the youth in our counties, we need practical and modern programs to help them move into this more complex society. What kind of program design do we need for Extension educational work with youth and young adults?

Do the young people of the area have enough opportunity to learn about the nature of modern business, industry, and agriculture? Are they equipped to enter the labor market in

(See *Youth Development*, page 259)





Typical of the "It Pays to Know" tours of local recreation attractions, is this group of Ontonagon County businessmen at an Ottawa National Forest campsite on Courtney Lake. Upper Peninsula residents are learning to see their locale as tourists see it.



## Boosting the Tourist Economy

by CLARE A. GUNN, Tourist and Resort Specialist, School of Hotel, Restaurant, and Institutional Management, Michigan

**"A** top interest-getter. Strengthened local tourist association and chambers of commerce. Awakened local interest and created closer cooperation. Closer relationship between tourist businesses and other local businesses."

Such were the comments from county agents in Michigan's Upper Peninsula recently polled on the success of the "It Pays To Know" campaign initiated last winter.

"It Pays To Know" was a combined educational and promotional effort to improve the ability of local people to host tourists. The educational phase consisted of a series of classes, sales clinics, and tours. This was followed by a contest during which unidentified

teams of "shoppers," posing as tourists, selected the best hosts in each community.

The effort was prompted by: (1) a slight drop in tourist business while business in many other areas increased; and (2) knowledge that the local attitude toward visitors was not what it should be.

Concern over these problems was shared by Dr. Uel Blank, then director of Cooperative Extension Service in the Upper Peninsula, and Kenneth Dorman, secretary-manager of the Upper Michigan Tourist Association. With further urging from State Director of Extension N. P. Ralston, forces were rallied to do something about the problem.

Since January 1962, local people in all 15 counties of the Upper Peninsula have been alerted to the need for improving treatment of tourists. This ranged from newspaper stories and editorials to formal classes in waitress training. Local committees were organized by Extension agents in nearly all counties, and the Upper Michigan Tourist Association sponsored a contest to spark the campaign.

As this article was written, prizes and certificates of merit were being awarded in all Upper Peninsula counties to the "best host" for 1962. This award is based upon a unique "Shoppers' Survey" of over 600 contacts with local service station attendants, clerks, and waitresses.

Over 100 newspaper stories and editorials in county or city papers, 5 radio programs, and 17 TV programs alerted interest in local tourist business problems. It is estimated that

## YOUTH DEVELOPMENT

(From page 257)

expanding industrial and service areas on a fully competitive basis with young people from other areas? Do they lack vocational training opportunities? Are young people dropping out of school before completing high school? Is the rate of juvenile delinquency high? Do youth have opportunities for wholesome recreation and are they receiving training in the wise use of leisure time? Are physical and mental health services adequate? Are there positive educational programs in citizenship and public affairs? Is there adequately trained and sufficient leadership, both voluntary and professional, to assist youth groups and youth programs?

### Some Facts to Face

Unemployment is highest for young workers and those with least schooling.

Ten million rural youth are expected to enter the labor force during the 1960's.

U. S. will have nearly a 50 percent rise in number of youth reaching 18 in 1965—1960, 2.6 million; 1965, 3.8 million.

Thirty-six percent of U. S. youth drop out of school before high school graduation.

If the answer to any of these or similar questions is "No," then your youth development committee has a job of fact-finding, proposing and evaluating alternatives, and then working with the community toward the solution of priority problems.

The vigorous leadership of county Extension staff members and top-level youth development committees is needed. RAD planning efforts can be a spearhead in Extension youth program redesign. But the tough question stated in the beginning still remains, "What do you want the Extension youth education program to do?" ■

and the title "It Pays To Know" adopted.

My role, as campus-based specialist, was that of organizing, scheduling, and providing information. Two other specialists also having tourist and resort responsibilities, Gladys Knight and Robert McIntosh, actively participated in the program. The District Director's office in Marquette put full administrative support as well as program guidance behind the project.

Many conventional subject-matter specialists, in such fields as soils, forestry, and consumer information, discovered that their resources and talents could be applied in this effort to aid the tourist industry.

Each county office assumed full responsibility for local planning and organization. In each county some local group, such as a service club, chamber of commerce, or tourist association, set up a committee to sponsor, manage, carry out, and publicize the event.

Working along with all these cooperating groups, were members of the Upper Michigan Tourist Association.

### Long-Range Interest

The long-range results of the campaign may be even more significant. Obviously, it will provide a better image to the traveling public. Local people are now more concerned about their own welfare. Probably most significant of all is the fact that a wider range of community interest in the recreation industry has been created.

Iron County, for example, is carrying on a research project to determine local untapped opportunities for further tourist development. The tourist and recreation committee of UPCAP (Upper Peninsula Committee on Area Problems), is sponsoring a major research study of the Upper Peninsula tourist potential.

A special series of cook and baker vocational training classes are now being planned for two or three locations in the Upper Peninsula. Both local and State RAD committees are sponsoring these and other programs which promise to move this area rapidly forward in its fight against a declining economy. ■

er 3,000 people participated in special training sessions on driving or local tours to learn of important attractions local people have overlooked.

In Gogebic County, more than 100 resort people and job-seeking high school students attended tourist hospitality clinics.

A tour of north end tourist attractions so intrigued 24 Ontonagon County employers, they asked their county agent to schedule a second tour so they could take a new look at the wilderness scenes which they hope will prolong tourist visits. Attractions tours were also staged in Baraga, Mackinac, Dickinson, and Schoolcraft Counties.

In Schoolcraft, both operators and employees used the time between stops to discuss best methods of organizing family groups touring the peninsula. Baby sitters were trained, certified, and listed at area chamber of commerce and motel offices.

Luce County's new road identification program is focused on scenic attractions. And more than 100 resort people reviewed a new map to be sure they could properly direct visitors to choice spots.

In Houghton County, the campaign was tied in with an annual hospitality school which has already helped hundreds of teenagers secure better jobs in the tourist industry. Escanaba businessmen closed their shops one morning so they and 200 employees could attend a sales clinic. A similar clinic in Chippewa County was preceded by a survey to find the 10 most frequent requests and questions from tourists.

### Success from Cooperation

These are just a few examples of the action phase of the "It Pays To Know" campaign. But this took a great amount of effort on the part of many. It was a dramatic illustration of the "cooperative" in Cooperative Extension.

The campaign all began with a kickoff meeting of representatives of the Upper Peninsula press, radio, TV, and chambers of commerce suggested James Gooch, MSU Information Specialist. It was here that many aspects of the campaign were discussed



## Thought It Was a Wasteland

by ABNER B. LEMERT, Assistant Editor, Tennessee

**A** FEW years ago, Houston County was considered a depressed county, a holdover from frontier days. It was often described as "the isolated part of north central Tennessee which progress bypassed." In 1955 the yearly per capita income was \$600, farms grossed less than \$1,000 annually, and a high percentage of the labor force was unemployed.

The homes were rustic, clapboard cabins handed down from generation to generation. Outhouses were common, not an exception. In fact, only 52 farm homes had plumbing for an indoor bath; only 10 had central heat.

### County Metamorphosis

Today, just 7 years later, the people of this county are engulfed in modern-day activities. The early morning sun, casting its golden glow over the high, forested hilltops of this county, finds the hardy, muscled farmer hurrying about his chores much the same as in years past. But his aromatic breakfast of bacon and eggs is being prepared in a completely remodeled all-electric kitchen.

Soon neatly dressed children are at the roadside awaiting the school bus, and Mom and Dad are off to work in town.

What has happened?

In 1955 word spread about a rural development program. The idea of a countywide renovation project seemed complex to many citizens.

Some families openly said, "What was good enough for my parents is good enough for me." But civic leaders immediately became sold on the development idea sparked by the County Extension Service.

In 1956 the State Rural Develop-

ment Committee invited county leaders to participate as a pilot county in the rural development program. At a mass meeting of 150 people, the citizens wholeheartedly accepted the challenge of self-help through organized leadership.

At this meeting, it was decided that a 12-man steering committee should be organized. Carlisle Mitchum, a local druggist, was named chairman, and J. D. Lewis, county Extension agent, became secretary.

Thus activated, the program came alive. The steering group vividly realized the importance of the program reaching every home in the county. This could only come about by countywide participation in the project. Twelve subcommittees, with a total membership of 121, were appointed.



The fishing's fine in Houston County's two large lakes that provide recreation, barge transportation, and electrical generation.

*Editor's Note: Mr. Lemert reports that this article was prepared in cooperation with Marvis D. Cunningham, Assistant Resource Development Specialist, and J. D. Lewis, Houston County Extension Agent, Tennessee.*

These committees were charged with carrying out a bootstrap operation in each of the fields they represented: agriculture, education, forestry, gardening, health and welfare, home and family living, industrial publicity, recreation, religion, roads and utilities.

### Accomplishments Marked

Among the accomplishments these dedicated groups are:

- New courthouse
- New post office
- Two new schools
- Five new industries
- New health clinic
- Two new churches
- New fairgrounds
- Ferry across Kentucky Lake
- Semiannual feeder pig sales
- Vacation resort
- Two new motels
- Landing strip for airplanes
- Three new semi-public swimming pools
- Lighted ball park
- 60-acre industrial site
- Dental care program
- Intensified soil fertility program
- Special pasture program
- Active forestry program
- Lawn beautification
- Countywide home nursing workshop
- Bookmobile
- Three new civic and 10 community clubs
- Expanded water and tentative sewage system
- Picnic and boating facilities

This list could go on and on. The things do not "just happen." The development has an interesting story behind it that residents of the county



udly tell. But in each case, the progress can usually be traced to the point program activated under AD.

### Success from Determination

How did some of these improvements come about?

Although a large part of Tennessee heavily industrialized, until recent-Houston County had failed to draw anything that would give the home-eks steady employment. A few saw-lls for the most part provided only tradic work. And when the \$1 per ar minimum wage law went into ect, some of these went out of busi-ss.

A determined industrial committee nt to work. The members solicited inesses and families in the county e and again. A large bulletin rd with the names of contributors eared on the courthouse lawn.

I guess not a person in the county s missed in this all-out drive," d Webb Mitchum, a committee mber. "We even got some outside p from neighboring counties. In case could we assure these people t they would get their money k."

In less than a year, the committee d enough cash to erect a shell for industrial building with 30,000

square feet of floor space. Now, in this building, modernized and expanded by the two firms that occupy it, some 200 men work. Many of these employees come from some of the most remote areas of the county. They are now skilled machinists making airplane and missile parts and precision gauges.

The landing of Bryce and Southern Gage Companies was the spark that the community needed. The past 2 years have seen a \$200,000 industrial building go up in a 60-acre industrial park near the city limits. The building was erected by willing taxpayers; the land was purchased with "friendship bonds" or donations.

The textile firm that now occupies this building could employ 300 or more women when in full operation. A grant and loan from ARA now has been approved to extend water to the building.

In addition to these out-of-state firms, some local manufacturers are incorporating. The Taylor brothers now are turning out steel scaffolds by the hundreds, and the Cook Valve Co., has extended operations. These two companies will employ about 100.

But total resource development in Houston County has a much wider scope than industrialization. For instance, in 1955 as high as 56 percent

of the children were being raised on inadequate diets; 92 percent had bad teeth.

Mary Linton, county health nurse, was employed in the county in 1956. The county now is working toward an approved water supply, fluoride tablets are supplied in the schools, and the county has the highest percentage of residents under age 21 immunized against polio.

The overwhelming progress of this county reaches into nearly every area of life.

County leaders are driving hard to get a Between-the-Lakes State park established that would span the area's beautiful, rugged terrain between Kentucky Lake on the west and Barkley Lake on the northeast. The limestone cliffs, timbered bluffs, and narrow valleys gushing springs and creeks, would be ideal for vacationers, residents believe. Hopes are high for an interstate highway system that would open up this county. Presently it has only 45 miles of State highways and no Federal highways.

As has been illustrated many times in this revived county in the past few years, a hope and a wish have gone a long way.

Thus the picture has changed in Houston County, the county many thought was wasteland. ■



School Superintendent Billy G. Aisbrooks checks plans against one of Houston County's two new schools.



## Inspiring a Progressive Attitude

by DR. HARRY CLARK, Special Extension Agent, Lincoln County, Oregon

**L**INCOLN County, Ore., covering 60 miles of Oregon's Pacific Coastline, has a population of 24,635. These people depend on lumbering, tourism, commercial fishing, and agriculture, in that order, for their livelihood.

High unemployment and experience as a RAD pilot county made Lincoln County eligible for Area Redevelopment Act assistance and a special Extension agent for rural areas development.

This special agent (the author) was assigned to continue and expand RAD work and inspire the various segments of the county's economy to recognize, respect, and help each other.

Overcoming suspicion and encouraging a positive attitude among people were the big tasks. Key leaders were told about the development programs. Then, detailed information on the RAD and ARA programs was presented at two public meetings. These were to determine whether there was enough interest to formally organize and take advantage of the programs. The opinion was favorable at both meetings.

### Dual Program Committee

The Lincoln County Court of Commissioners, administrative body of the county government, was asked to appoint a committee to fulfill the needs of both programs. This committee was to be representative of geographic areas as well as major segments of the county's economy.

The 15-man Lincoln Area Redevelopment Committee was named after consultation with Extension agents and others.

Explaining programs and changing attitudes of people is difficult and slow. Fortunately, the editor of the

county's largest weekly newspaper serves on the committee. He understands its purpose and has been able to interpret this for the public through his paper's columns. Another newsman who serves two radio stations has offered enthusiastic support.

Through these men and the other newspapers and radio station, the man-on-the-street better understands what is going on and what can be expected from the programs. Only about 150 people are active on RAD committees. But the majority of the county's citizens are participating by talking about the program, expressing ideas, and reflecting a progressive attitude.

This feeling was noted by radio newsman Ron Phillips who said, "The attitude of community leaders and the community itself has turned upward, realizing the benefits that will accrue shortly. The pessimistic psychology of recent years has almost ended as quickening hopes for the future are making themselves felt."

### Tangible Goals Viewed

Preparation of the provisional Overall Economic Development Program and its acceptance on both the State and national levels was the foundation for future developments. Actual listing of key economic problems and opportunities gave community leaders definite objectives.

Harbor and dock improvements, an improved highway to the interior, and the need for greater information about the county's forest resources and their utilization were among items pinpointed in the OEDP.

The OEDP showed both State and Federal agencies that the people of Lincoln County were united in what they wanted for their area.

The Forest Service is making complete inventory of government-owned timber, with an eye toward increasing the annual allowable timber harvest. This would mean more jobs. FS has already completed study of opportunities for forest industries in the county. The Oregon State Parks Department is speeding plans for a new park along the Pacific Ocean, a tourist attraction.

A bonus benefit of the OEDP has been the encouragement to private sources of development capital through potential investment opportunities revealed. As a result, a new 60-bed nursing home, a multi-million dollar residence and recreation complex, a new sports boat marina, and several new motels are in various stages of construction.

### Interweaving Interests

Some time was lost in the beginning by failing to utilize existing groups on special interest subcommittees. In many cases, these groups could have been asked to assist their interests and activities had been known.

Recognition and development of leadership qualities and abilities is vital to a successful program. Unless potential leaders have an opportunity to accept responsibility their capabilities may go unnoticed. The organization of numerous subcommittees study only segments of a larger problem, increases the opportunities for identifying leaders.

The development of an optimistic and progressive attitude toward opportunities for total resource development is important, but requires time and patience. The idea of economic development is contingent upon events in adjoining areas is not readily acceptable to all people.

It also is difficult to create a feeling of mutual respect and acceptance among the segments of the economy.

The combination RAD-ARA program provides individuals and communities with financial and technical assistance beyond their expectations. New sources of assistance are continually being recognized by the people as they begin to develop projects for the utilization of available resources and solution of economic problems. ■



## WOODLAND OWNERS

(From page 249)

acts owned by "neighbors" were finitely in this class, and the "influences" were not much different. Slightly more than one-third of the Tree Farmers had less than 100 acres woodland.

On the other hand, about 4 out of 10 of the Tree Farmers owned 100-

## FEASIBILITY STUDIES

(From page 248)

feasibilities. The cold storage study clearly indicated no economic need; there are adequate facilities nearby. The feed mill study indicated that with current feeding levels, the facility would show a slight net loss on each year's operation. However, the local group felt that feeding in the area would increase and that local volume will be larger than indicated in the study. They have purchased land, hired a manager, and plan to begin construction shortly. Problems pointed out by the study involving the feed lot for fattening cattle caused the people involved to delay action.

The feasibility study on charcoal briquetting was submitted as supporting data to the Area Redevelopment Administration with a formal request for financial assistance for construction.

Extension personnel can make a very definite contribution in this type study. Extension economists can point out trends in the industry, indicate problems and trends in the marketing system, gather facts over a wide area, and use the results of research in the local State as well as others. These will help point up the most logical solution to the problem. These feasibility studies can be of great value in helping the local organization inform all people and this is basic to action programs. Since completion of the initial studies, several others have been requested on problems of expansion, modernization, or addition of services.

Extension personnel working closely with local RAD committees in this manner can contribute valuably to local economic development. ■

499 acres, and about 2 out of 10 owned more than 500 acres. Only 12 percent of the "influences" owned more than 500 acres, and only one "neighbor" claimed that many acres.

*How did the three groups compare financially?* Since 4 out of 10 Tree Farmers were either businessmen or professionals, it is no surprise that more than half were earning more than \$6,000 annually. Almost one-fourth earned more than \$10,000. Only 12 percent of the "influences" and 6 percent of the "neighbors" had an income of more than \$10,000. Actually, two-thirds of the "neighbors" earned less than \$4,000 annually, as did almost half the "influences."

*Education is usually associated with adoption of new practices and these data bear out that association.* Approximately one-fourth of the Tree Farmers had a college degree, and 21 percent had graduate training. Only 5 percent of the "neighbors" and 14 percent of the "influences" had completed college.

Not all Tree Farmers were college men, however. About one-third of them never had gone beyond 8 grades.

But, two-thirds of the "neighbors" and more than half the "influences" had never gone beyond 8 grades.

## Innovators' Characteristics

Apparently, from the Kentucky data, forest innovators are much like other innovators when compared with their neighbors and others. They are better educated, have higher-status jobs, make more money, have more land. We believe that further analysis will demonstrate an association between these social characteristics and the patterns of forestry practice adoption as well as the reasons for adoption.

Individual consultations with large tract owners by professional foresters would seem more effective in the dissemination of forestry practices than group meetings for woodland owners in general. Our data also suggests that the forest innovator receives his major influence from professional sources. In turn, he influences other woodland owners who appear to resemble the innovator in social characteristics more than the average woodland-owning neighbor does. ■

## COOPERATIVE EDUCATION

(From page 245)

attractive to industry; others may have resources suitable only to recreation.

The preparation of an economic development program or OEDP should not be approached as a "one-time" chore. The program should be a dynamic document, subject to change and amendment.

Its consideration and reconsideration by the people is the educational process. Needs change and programs change! As they do, it is Extension's challenge and opportunity to carry out the responsibility given us by the Smith-Lever Act for assisting and counseling local people "in appraising resources for capability of improvement in agriculture or introduction of industry designed to supplement farm income." ■

### PROGRESS IN RAD AND ARA

August 1, 1962	In Non-	
	In ARA Areas	designated Areas
Number of County Committees	885	809
Number of Area Committees	118	41
Number of OEDP's Submitted	482	72
Number of OEDP's in Process	284	347
Projects Being Planned	1,475	2,392
Projects Being Implemented	753	922
Projects Completed	281	121
County Meetings Held	5,721	4,376
Area Meetings Held	408	155



UNITED STATES  
GOVERNMENT PRINTING OFFICE  
Washington 25, D. C.  
OFFICIAL BUSINESS

PENALTY FOR PRIVATE USE TO AVOID  
PAYMENT OF POSTAGE, \$300  
(GPO)



## Rural Housing Loans Important to RAD



Mr. and Mrs. C. M. Montgomery of Attalla, Ala., (above with County Farmers Home Administration Supervisor Jeff Morgan) are building a new home identical to the one below. The Montgomerys were granted the first rural housing loan to an elderly couple. The new home is a 4-room, 1-story structure, equipped with modern water and electrical systems. Their old home, about 100 years old, is part of a former county post office.

The first rural housing loan to an elderly couple under the Senior Citizens Housing Act of 1962 was awarded to an Alabama couple this October.

Under this Act, persons 62 years of age and over can obtain loans from the Farmers Home Administration to buy, build, or improve their homes; finance the cost of building sites; and use cosigners to assume loan payments. Loans are made to applicants who cannot obtain the needed credit from other sources.

Secretary Freeman said, "As this age group grows in size (senior citizens constitute the fastest growing segment of the U. S. population) the problem of finding adequate housing becomes more acute. . . . As a result, the older people in rural areas are in the low-income brackets. . . .

"An estimated 29 percent of the homes in rural areas either need major repairs or are so dilapidated that they should be replaced.

"The rural housing loan program is specifically designed to help correct this deficiency. . . .

"Loans to provide housing make an important contribution to rural areas development. The construction program provides job opportunities. . . . Businessmen benefit, too, from the increased volume of sales."

